

MITIGATED NEGATIVE DECLARATION

CHEVRON LONG WHARF MAINTENANCE AND EFFICIENCY PROJECT

Recirculated October 2016



CEQA Lead Agency:

California State Lands Commission 100 Howe Avenue, Suite 100 South Sacramento, CA 95825

Applicant:

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MISSION STATEMENT

The California State Lands Commission provides the people of California with effective stewardship of the lands, waterways, and resources entrusted to its care through preservation, restoration, enhancement, responsible economic development, and the promotion of public access.

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LIST OF ABBREVIATIONS AND ACRONYMS

A AB Assembly Bill

ABAG Association of Bay Area Governments
ANSI American National Standards Institute

APM Applicant Proposed Measure AT&SF Atchison, Topeka, and Santa Fe

B BAAQMD Bay Area Air Quality Management District

Bay San Francisco Bay

BCDC San Francisco Bay Conservation and Development Commission

BMP Best Management Practice

C CAAQS California Ambient Air Quality Standards
CalEEMod California Emissions Estimator Model
Caltrans California Department of Transportation

CARB California Air Resources Board

CCAA California Clean Air Act

CCHS Contra Costa Health Services

CDFW California Department of Fish and Wildlife CEQA California Environmental Quality Act CESA California Endangered Species Act

CGS California Geological Survey

CH₄ methane

Chevron Products Company

City City of Richmond

CMP coastal management program

CO carbon monoxide CO₂ carbon dioxide

CO₂e carbon dioxide equivalents

CPUC California Public Utilities Commission
CRHR California Register of Historical Resources

CSLC California State Lands Commission CUPA Certified Unified Program Agency

CWA Clean Water Act

D dB decibels

dBA A-weighted decibels

DDT dichlorodiphenyltrichloroethane

DEPM Division of Environmental Planning and Management DOGGR Division of Oil, Gas, and Geothermal Resources

DPM diesel particulate matter
DPS Distinct Population Segment

DWT dead weight tonnage

E EBMUD East Bay Municipal Utility District
EBRPD East Bay Regional Park District

EFH Essential Fish Habitat

EIR Environmental Impact Report ESU Evolutionarily Significant Unit

F FCAA Federal Clean Air Act

FESA Federal Endangered Species Act FHWA Federal Highway Administration

fps foot (feet) per second ft² square foot (feet)

G GHG greenhouse gas

H HCP Habitat Conservation Plan

Hz hertz

I I-580 Interstate 580 I-80 Interstate 80

IPCC Intergovernmental Panel on Climate Change

L LBP lead-based paint

LDL Larson Davis Laboratories

Lease Long Wharf 30-year Lease Agreement

Lease EIR Long Wharf Lease Agreement Environmental Impact Report

LED light-emitting diode
Leq equivalent sound level
Lmax maximum sound level

Long Wharf Richmond Refinery Long Wharf

LOS level of service

LTMS Long Term Management Strategy

M MBTA Migratory Bird Treaty Act (federal)
MCE Maximum Credible Earthquake

MEPD Marine Environmental Protection Division

MM mitigation measure

MMP Mitigation Monitoring Program MND Mitigated Negative Declaration

MOTEMS Marine Oil Terminal Engineering and Maintenance Standards

mph miles per hour MT metric ton

N N₂O nitrous oxide

NAAQS National Ambient Air Quality Standards NCCP Natural Communities Conservation Plan

NMFS National Marine Fisheries Service

NO₂ nitrogen dioxide NO_x nitrogen oxides

NPDES National Pollutant Discharge Elimination System

NRHP National Register of Historic Places

O O_3 ozone

OES Office of Emergency Services

P Pb lead

PCB polychlorinated biphenyl

PM particulate matter

PM₁₀ particulate matter less than 10 microns in diameter PM_{2.5} particulate matter less than 2.5 micrometers in diameter

ppb parts per billion ppm parts per million PPV peak particle velocity

Project Chevron Long Wharf Maintenance and Efficiency Project

PTO Permit to Operate

R RCRA Resource Conservation and Recovery Act RISO Richmond Industrial Safety Ordinance

RMS root-mean squared ROG reactive organic gas

S SB Senate Bill

SEL sound exposure level

SFBAAB San Francisco Bay Area Air Basin

SFBRWQCB San Francisco Bay Regional Water Quality Control Board

SIP State Implementation Plan SMGB State Mining and Geology Board

SO₂ sulfur dioxide

SPERP Spill Preparedness and Emergency Response Plan

SWPPP Storm Water Pollution Prevention Plan SWRCB State Water Resources Control Board

T TAC Toxic Air Contaminant

U URS URS Corporation

USACE U.S. Army Corps of Engineers

USCG U.S. Coast Guard

USEPA U.S. Environmental Protection Agency

USFWS U.S. Fish and Wildlife Service

V VdB vibration decibels

GLOSSARY OF TERMS FREQUENTLY USED IN DOCUMENT

Benthic – Of, relating to, or occurring at the bottom of a body of water; of, relating to, or occurring in the depths of the ocean. *Source:* <u>www.merriam-webster.com/</u>.

Benthos – Organisms that live on or in the bottom of a body of water. *Source:* www.merriam-webster.com/.

Bollard – A post of metal or wood on a wharf around which to fasten mooring lines. Source: www.merriam-webster.com/.

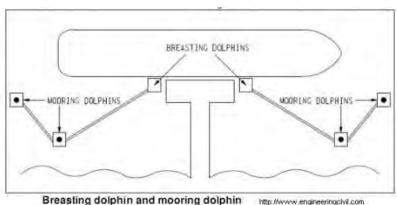
Breasting and Mooring Dolphins – A dolphin is an isolated marine structure for berthing and mooring of vessels. (See picture below.) *Source:* <u>www.Engineeringcivil.com</u>.

A **breasting dolphin** serves the following purposes:

- (i) Assists in berthing of vessels by absorbing some vessel berthing energy.
- (ii) Keeps the vessel from pressing against the pier structure.
- (iii) Serves as mooring points to restrict the longitudinal movement of the berthing vessel.

A **mooring dolphin** serves the following purpose:

(i) When provided with mooring hardware (mooring hooks or bollards), mooring dolphins, as the name implies, are used for mooring only and for securing the vessels by using ropes. They are also commonly used near pier structures to control the transverse movement of berthing vessels.



Decibel – A unit for measuring how loud a sound is; a unit for expressing the ratio of two amounts of electric or acoustic signal power equal to 10 times the common logarithm of this ratio. *Source:* www.merriam-webster.com/.

Demurrage – The detention or delay of a ship by the freighter beyond the time allowed for loading, unloading, or sailing; a charge for detaining a ship. Source: <u>www.merriamwebster.com/</u>.

Fender – A cushion (as foam rubber or a wood float) between a boat and a dock or between two boats that lessens shock and prevents chafing; a pile or a row or cluster of piles placed to protect a dock or bridge pier from damage by ships or floating objects. *Source:* www.merriam-webster.com/.

- **Standoff Fender** An energy-absorbing bumper that extends out from the edge of a pier or wharf and is designed to absorb the energy of a docking vessel berthing against the pier or wharf. This type of fender extends farther out from a wharf or pier than a standard fender installed directly on a wharf or pier.
- Yokohama Fender A very basic fender. Yokohama is a brand name, not a type of fender. However, since "Yokohama" has predominantly produced this type of fender, they are often casually referred to as "Yokohama" fenders. This is long cylindrical foam-filled fenders fender laid horizontally at the face of the wharf. Marine fenders are used at ports and docks on quay walls and other berthing structures. They absorb the kinetic energy of a berthing vessel and thus prevent damage to the vessel and the berthing structure.

Fire Monitor – A nozzle capable of turning completely round in a horizontal plane and having a limited play in a vertical plane, used in fire-extinguishing. Source: www.thefreedictionary.com/Monitor+nozzle.

Gangway – A raised platform or walkway providing a passage; a movable bridge linking a ship to the shore.

Source: www.oxforddictionaries.com/us/definition/american_english/gangway.

Hydroacoustics – Of, or relating to, the production of acoustic energy from the flow of fluids under pressure; of, or relating to, the transmission of sound in water. Source: www.merriam-webster.com/. Hydroacoustics, using sonar technology, is most commonly used for detection, assessment, and monitoring of underwater physical and biological characteristics.

H-pile [or **H pile**] – A steel pile having an H-shaped cross section. Source: www.merriam-webster.com/.

Lumen (plural **lumens**) – a unit of luminous flux equal to the light emitted in a unit solid angle by a uniform point source of one candle intensity. Source: www.merriam-webster.com/.

Turbidity – The measure of relative clarity of a liquid. It is an optical characteristic of water and is an expression of the amount of light that is scattered by material in the water when a light is shined through the water sample. The higher the intensity of scattered light, the higher the turbidity. Source: http://water.usgs.gov/edu/turbidity.html.

- 2 This Mitigated Negative Declaration (MND) has been prepared by the California State
- 3 Lands Commission (CSLC), as lead agency under the California Environmental Quality
- 4 Act (CEQA) (Pub. Resources Code, § 21000 et seq.), to analyze and disclose the
- 5 potentially significant environmental effects associated with the proposed Chevron Long
- 6 Wharf Maintenance and Efficiency Project (Project). The Project would authorize Chevron
- 7 Products Company (Chevron or Applicant) to implement modifications to the Richmond
- 8 Refinery Long Wharf (Long Wharf) to: improve its efficiency; comply with Marine Oil
- 9 Terminal Engineering and Maintenance Standards (MOTEMS)¹ requirements; and
- enhance the safety of crews and operators. Although the proposed Project is consistent
- with the terms of Chevron's existing CSLC Lease (PRC 8818) issued on January 29,
- 12 2009,² permits for the proposed activities must be obtained from local, state, and federal
- 13 agencies. Pursuant to Section 10.b(2)(E) of the Lease, CSLC's discretionary approval is
- 14 required for "any activity or project that requires analysis under CEQA."
- 15 The Initial Study prepared for the project identified potentially significant impacts related
- to biological resources, hazards and hazardous materials, and water quality. This Initial
- 17 Study/MND describes design features that have been incorporated into the Project
- 18 including required mitigation measures that, when implemented by Chevron, will reduce
- 19 all potentially significant impacts to less than significant levels.
- 20 The CSLC originally issued an MND for the proposed Project for a 30-day public comment
- 21 period on August 5, 2016. The CSLC is recirculating the MND pursuant to State CEQA
- 22 Guidelines section 15073.5 because the August 2016 MND has been revised after public
- 23 notice of its availability to:
 - include new information about emissions from tug boats proposed for use in Project activities;
 - include a discussion of updated National Marine Fisheries Service standards for underwater noise released in July 2016;
 - update mitigation measures for impacts to protected species to reflect further consultation with California Department of Fish and Wildlife; and
 - clarify the scope and type of changes that will be made to the Long Wharf lighting.
- In addition, in response to public comments received on the August 2016 MND, this Recirculated MND also clarifies the purposes of the Project and clarifies and amplifies
- information on the use of lighting on the Long Wharf.

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¹ MOTEMS are codified in California Code of Regulations, title 24, California Building Code, Chapter 31F—Marine Oil Terminals (Cal. Code Regs., tit. 24, § 3101F et seq.).

http://archives.slc.ca.gov/Meeting_Summaries/2009_Documents/01-29-09/Complete_Items/R42.pdf.



Figure ES-1. Project Location

1 PROJECT LOCATION AND BACKGROUND

- 2 The Project site is located in central San Francisco Bay (Bay), just south of the eastern
- 3 terminus of the Richmond-San Rafael Bridge, adjacent to the Chevron Refinery in
- 4 Richmond, Contra Costa County. Figure ES-1 shows the Project site and vicinity.
- 5 The Long Wharf, which is the largest marine oil terminal in California, was built in 1902
- 6 by the Pacific Coast Oil Company as a terminal for its refinery and has been in operation
- 7 continuously since. In 1905, the Long Wharf and Refinery were purchased by Standard
- 8 Oil of California. Over time, the Long Wharf has been modified several times. For
- 9 example, a 1942 San Francisco quadrant map shows only a portion of the current Long
- 10 Wharf extending to the northwest but not to its current length. In 1947, the original wooden
- 11 causeway that was supported by wooden piles was replaced with a concrete causeway
- 12 supported by concrete piles. In 1974, the Long Wharf was modified to accommodate
- 13 larger vessels with new berths being added.
- 14 The average water depth on the outside face of the Long Wharf is approximately 45 feet,
- and the area surrounding the Long Wharf is dredged periodically. The Long Wharf
- accommodates the transfer of roughly 145 million barrels per year of crude oil, refined oil
- 17 and petroleum products. Approximately 720 vessels, including tankers and barges, call
- each year at the Long Wharf, which has a total of six active transfer berths for receiving
- raw materials and shipping final products. Berths 1 through 4 are located on the outer
- side of the Long Wharf, and Berths 9 and 11 are on the inner side and used only for
- 21 barges. No work is proposed at Berths 9 and 11.

22 PROPOSED PROJECT

- 23 The Project would involve modifications to four berths on the Long Wharf (Berths 1, 2, 3
- 24 and 4; see Figure A-1 in Appendix A). Currently, construction is anticipated to start in
- 25 2018 and be complete by the fourth quarter 2022. Specific Project modifications are listed
- 26 in Table ES-1.

Table ES-1. Proposed Modifications to Long Wharf Berths 1 through 4

	 Install one new 24-foot x 20-foot mooring hook dolphin with one new hook to accommodate barges
Berth 1	 Install one new 24-foot x 25-foot breasting dolphin and a 13-foot x 26-foot breasting point with standoff fenders to accommodate barges
Replace the existing gangway and add one new elevated fire many states.	
	 Remove an existing catwalk and replace it with a new short catwalk at a slightly different location to provide access to the new breasting dolphin
Berth 2	 Install one new gangway, one new elevated fire monitor, and four new standoff fenders (to replace timber fender pile system)
	Replace one bollard with one new hook

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	 Replace existing auxiliary, hose, and vapor recovery hose cranes to accommodate the new standoff fenders 		
	Removal of the three 22-inch square concrete jacketed piles		
Berth 3	Install one new gangway and one new elevated fire monitor		
Berth 4	Install two new 36-foot x 20-foot dolphins with standoff fenders (two per dolphin) and two catwalks		
	Seismically retrofit the Berth 4 loading platform		

The Project would include installation of piles and over water structures. Piles to be installed are a combination of concrete piles, composite piles (concrete piles wrapped with a polymer material), steel H piles (H-shaped steel beams), and steel pipe piles. Concrete piles comprise the majority of the piles used for the Project and would be used to support components such as mooring and breasting dolphins, cranes, and gangways. The concrete piles would be driven into place with impact pile driving hammers. Composite piles would be used as "barrier" piles at Berth 4. These are concrete piles with a polymer wrap designed to reduce abrasion. These piles are not load bearing and would be installed using a vibratory pile driving hammer. Steel pipe piles would be used for the Berth 4 loading platform seismic retrofit. These piles would be driven into place using an impact pile driving hammer. The use of steel piles at this location would minimize the number of piles needed to support the structure. In this case, eight steel piles would be installed compared to 44 concrete piles to achieve the same seismic stability for the structure. To facilitate proper installation of the eight steel piles, twelve 24-inch diameter temporary steel pipe piles will be installed using a vibratory pile driving hammer to hold up a guide frame. The temporary pipe piles will be removed using a vibratory hammer when installation of the eight steel piles is complete.

- Steel H-piles would be used for temporary fenders at Berth 2 and would be removed when the Berth 2 fender system is fully replaced. These piles would be installed, and later extracted, using a vibratory pile driving hammer. In addition, three 22-inch existing square concrete jacketed piles will be removed completely if possible. If complete removal is not possible during pile extraction, piles will be cut off as far below the mudline as possible.
- As analyzed in Section 3 of this MND, and summarized below, these construction activities may cause a "Potentially Significant Impact" but the Applicant has agreed to Project revisions, including the implementation of mitigation measures (MMs), that reduce the impact to "Less than Significant with Mitigation."

Relationship of Proposed Project to Existing Operations

None of the changes and improvements proposed as part of the Project are anticipated to change operations, including throughput levels, at the Long Wharf, or result in an increase in the number or size of ships calling at the Long Wharf. Vessel calls will remain within the ranges and fluctuations typically experienced over the 3-year baseline period

- 1 as described and analyzed in the Chevron Modernization Project Environmental Impact
- 2 Report (Modernization EIR) (State Clearinghouse No. 2011062042) and as authorized by
- 3 the Lease. Further, even if the Project were to result in an increase in the number of
- 4 vessel calls at the Refinery, any potentially significant environmental effects of those
- 5 increased vessel calls have already been mitigated to less than significant as a result of
- 6 legally enforceable emissions limits imposed by the City of Richmond as part of its 2014
- 7 approval of Chevron's Modernization Project at the Richmond Refinery. As a result, there
- 8 would be no change in operational emissions as a result of the Project.

SUMMARY OF ENVIRONMENTAL SETTING

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- 10 The overall character of the Long Wharf is industrial. The nearest housing to the Project
- site is southeast of the Refinery along San Francisco Bay shore in the community of Point
- 12 Richmond. There are homes approximately 1 mile from the western extent of the Long
- 13 Wharf. The Project Area does not contain agricultural or mineral resources and does not
- 14 have public access for recreational uses. The nearest recreation area to the Long Wharf
- is the Miller/Knox Regional Shoreline Park, located about 1 mile southeast. The Project
- site does not contain any known historical, archaeological, or paleontological resources;
- 17 terrestrial and underwater prehistoric and historic sites within 1 mile (but outside) of the
- 18 Project area include three prehistoric shell middens and eight historic shipwrecks (CSLC
- 19 2006). Since the Long Wharf has been augmented several times, it is not eligible for
- 20 inclusion on the National Register of Historic Places.
- 21 The Long Wharf is located in open Bay habitat which is used by anadromous fish as a
- 22 migratory corridor between their upstream spawning grounds and the Pacific Ocean. San
- 23 Francisco Bay provides habitat to more than 100 species of fish, roughly 120 waterbird
- species, and several marine mammal species. The Project site does not contain natural
- 25 terrestrial habitat, though the Long Wharf itself is used for roosting and occasional nesting
- 26 by waterbird species. Listed fish species that use this portion of the Bay include Steelhead
- 27 (Oncorhynchus mykiss; Central California Coast and Central Valley steelhead), Chinook
- 28 salmon (O. tshawytscha; Sacramento River winter-run and Central Valley spring-run),
- 29 Green sturgeon (Acipenser medirostris), and Longfin smelt (Spirinchus thaleichthys). The
- 30 most common marine mammals in San Francisco Bay, and those most likely to occur in
- 31 the Project vicinity, are the Pacific harbor seal (*Phoca vitulina*) and the California sea lion
- 32 (Zalophus californianus). Other species that could occur but are much less likely include
- the grey whale (Eschrichtius robustus) and harbor porpoise (Phocoena phocoena).

ENVIRONMENTAL IMPACTS AND PROPOSED MITIGATION MEASURES

- 35 The environmental factors checked below in Table ES-2 would be potentially affected by
- 36 this Project; a checked box indicates that at least one impact would be a "Potentially
- 37 Significant Impact" but the Applicant has agreed to Project revisions, including the
- 38 implementation of MMs, that reduce the impact to "Less than Significant with Mitigation,"

- 1 as detailed in Section 3 of this MND. Table ES-3 lists proposed MMs designed to reduce
- 2 or avoid potentially significant impacts. With implementation of the proposed MMs, all
- 3 Project-related impacts would be reduced to less than significant.

Table ES-2. Environmental Issues and Potentially Significant Impacts

Aesthetics	Agriculture and Forest Resources	☐ Air Quality		
☑ Biological Resources (Terrestrial and Marine)	Cultural Resources	☐ Geology and Soils		
Greenhouse Gas Emissions		Hydrology and Water Quality		
☐ Land Use and Planning	☐ Mineral Resources	☐ Noise		
☐ Population and Housing	☐ Public Services	☐ Recreation		
☐ Transportation/Traffic	Utilities and Service Systems			
Mandatory Findings of Significance				
Other Major Areas of Concern: Commercial Fishing and Environmental Justice				

Table ES-3. Summary of Proposed Project Mitigation Measures

Biological Resources		
MM BIO-1: Work Windows		
MM BIO-2: Soft Start		
MM BIO-3: Underwater Sound Reduction		
MM BIO-4: Hydroacoustic and Marine Mammal Monitoring		
MM BIO-5: Off-Site Mitigation		
MM BIO-6: Pre-Construction Surveys		
Hazards and Hazardous Materials		
MM HAZ-1: Spill Preparedness and Emergency Response Plan (SPERP)		
MM HAZ-2: Employee Training		
Hydrology and Water Quality		
MM HYD-1: Spill Prevention		
MM HYD-2: Construction Waste		
MM HYD-3: Minimize Cutting Over Water		
MM HYD-4: Demobilize Equipment		

2 1.1 PROJECT TITLE

3 Chevron Long Wharf Maintenance and Efficiency Project (Project)

4 1.2 LEAD AGENCY AND PROJECT SPONSOR

Lead Agency:	Contact person:
California State Lands Commission 100 Howe Avenue, Suite 100-South Sacramento, CA 95825	Sarah Mongano, Senior Environmental Scientist Division of Environmental Planning and Management Sarah.Mongano@slc.ca.gov (916) 574-1889
Applicant:	Contact person:
Chevron Products Company 841 Chevron Way Richmond, CA 94802	Karen Boven <u>Karen.Boven@chevron.com</u> (510) 242-9052

5 1.3 PROJECT LOCATION

- 6 The Project is located at the Chevron Products Company (Chevron or Applicant)
- 7 Richmond Refinery Long Wharf (Long Wharf). The Long Wharf lies offshore of Pt.
- 8 Richmond, adjacent to the Chevron Richmond Refinery in central San Francisco Bay, and
- 9 just south of the eastern terminus of the Richmond-San Rafael Bridge in Contra Costa
- 10 County. Figure 1-1 illustrates the Project vicinity and specific location. The Long Wharf is
- 11 the largest marine oil terminal in California.

12 1.4 ORGANIZATION OF MITIGATED NEGATIVE DECLARATION

- 13 This Mitigated Negative Declaration (MND) is intended to provide the California State
- 14 Lands Commission (CSLC), as lead agency under the California Environmental Quality
- 15 Act (CEQA) (Pub. Resources Code, § 21000 et seq.), and other responsible agencies
- with the information required to exercise their discretionary responsibilities with respect
- to the proposed Project. The document is organized as follows:
 - Section 1 provides agency and applicant information, identifies the Project location, background, and objectives, summarizes the public review and comment process, and lists anticipated agency actions.
 - Section 2 describes the proposed Project including its layout, equipment, and facilities. Section 2 also provides an overview of the Project's operations and schedule.

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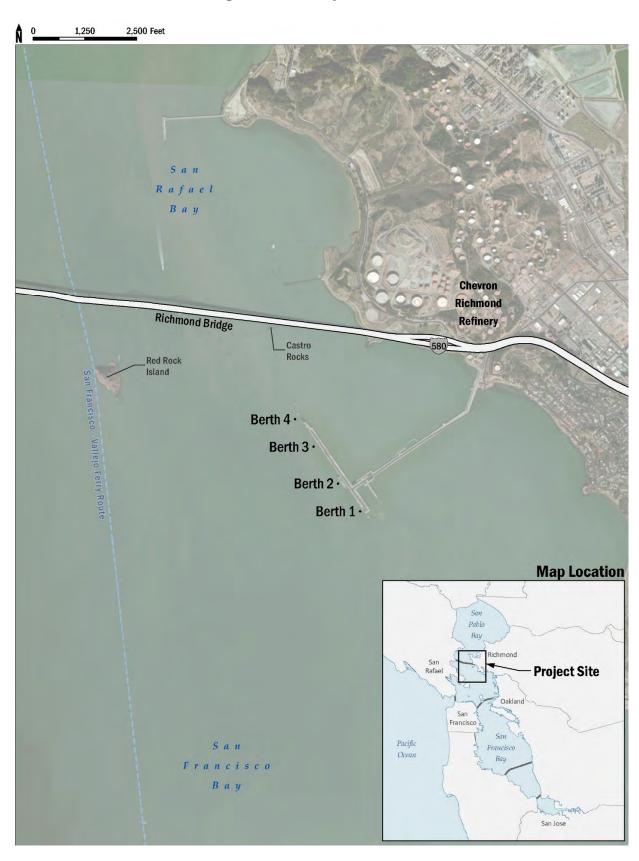


Figure 1-1. Project Location

- Section 3 provides the Initial Study, prepared by the CSLC pursuant to State CEQA
 Guidelines section 15063,³ including the environmental setting, identification and
 analysis of potential impacts, and discussion of Project changes and measures
 that, if incorporated into the Project, would mitigate or avoid those impacts, such
 that no significant effect on the environment would occur.
 - Section 4 includes an environmental justice analysis and discussion consistent with CSLC Policy.
 - Section 5 presents the Mitigation Monitoring Program (MMP).
 - Section 6 presents information on report preparation and references.
 - Appendices. The appendices include specifications, technical data, and other information supporting the analysis presented in this MND.
 - Appendix A: Oversized Figures
 - Appendix B: Abridged List of Major Federal and State Laws, Regulations, and Policies Potentially Applicable to the Project
 - o Appendix C: Visual Impact Assessment
 - Appendix D: Lighting Visual Impact Assessment

17 1.5 PROJECT BACKGROUND AND OBJECTIVES

- 18 The Long Wharf has been in its current location since the early 1900s.⁴ The Long Wharf
- 19 can accommodate the transfer of up to 145 million barrels per year of crude oil, refined
- 20 oil, and petroleum products pursuant to the Permit to Operate from the Bay Area Air
- 21 Quality Management District (BAAQMD). During 2014 and 2015 The Long Wharf had an
- 22 average of 710 vessel and barge calls per year. It has a total of six active transfer berths
- for receiving raw materials and shipping final products. The existing gangways, which are
- used to access ships that call at the Long Wharf, were installed in 1972.
- 25 The Long Wharf's operations are regulated primarily by the CSLC through a State Lands
- lease (PRC 8818), CSLC regulations (Cal. Code Regs., tit. 2, § 2300 et seq.), and the
- 27 Marine Oil Terminal Engineering and Maintenance Standards (MOTEMS).⁵ In 2009,
- 28 Chevron and the CSLC executed the Long Wharf 30-year Lease Agreement (Lease) and
- 29 certified the Chevron Richmond Long Wharf Marine Terminal Lease Consideration EIR
- 30 (Lease EIR). A subsequent lawsuit challenged the Lease EIR pursuant to CEQA, and in
- 2011, the California Court of Appeal upheld the Lease EIR and Lease in *Citizens for East*
- 32 Shore Parks v. State Lands Commission (2011) 202 Cal. App. 4th 549.

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³ The State CEQA Guidelines are found in California Code of Regulations, title 14, section 15000 et seq.

⁴ A detailed history of Long Wharf construction and operations is available in the Environmental Impact Report for the Chevron Richmond Long Wharf Marine Terminal Lease Consideration (CSLC 2006).

MOTEMS are codified in California Code of Regulations, title 24, California Building Code, Chapter 31F—Marine Oil Terminals (Cal. Code Regs., tit. 24, § 3101F et seq.).

- 1 Execution of the Lease triggered Chevron's compliance requirements pursuant to
- 2 Attachment D, Mitigation Monitoring Program (MMP) of the Lease EIR. To demonstrate
- 3 compliance with the conditions in the Lease EIR MMP, CSLC representatives have
- 4 conducted a series of annual onsite audits of Chevron's Lease compliance
- 5 documentation. The audits were scheduled annually through 2014. Since 2010, CSLC
- 6 staff has found Chevron to be in full compliance with all of the Lease EIR MMP
- 7 requirements. Due to consistent compliance with all conditions, the audits were changed
- 8 to a bi-annual schedule in 2015.
- 9 Efficiency at the Long Wharf would be improved by eliminating berthing vessel approach
- velocity restrictions at Berth 2 and balancing use of Berths 1, 2, and 3 by modifying Berth
- 11 1 to accept barges. The Berth 4 loading platform would also be seismically retrofitted in
- 12 compliance with MOTEMS to stiffen the structure and minimize the movement in the
- 13 event of a Level 1 or 2 earthquake.
- Replacing portable gangways with permanent gangways at Berths 1, 2 and 3 will improve
- 15 the safety of crews and operators. The new gangways are needed to accommodate
- 16 changes in the vessel fleet (e.g., hull geometry) and to accommodate sea level rise. The
- 17 existing Berth 2 fender system (timber pile and whaler) was designed and installed in
- 18 1940. Since then, design requirements have changed and vessel size has increased
- 19 significantly. The timber pile fender system at Berth 2 does not meet current MOTEMS
- 20 standards for berthing velocity, whereas existing fenders at Berths 1 and 4 are MOTEMS
- 21 compliant.

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- The objectives of the Project, therefore, are to upgrade Berths 1-4 to:
 - Comply with current MOTEMS requirements
- Improve efficiency of the Long Wharf
 - Perform a seismic retrofit to the Berth 4 loading platform in compliance with MOTEMS to stiffen the structure and minimize the movement in the event of a Level 1 or 2 earthquake,
- Eliminate berthing velocity restrictions at Berth 2
- Improve safety conditions for crews and operators
- Accommodate all sizes of vessels that will visit the Long Wharf
- 31 This Project does not modify the terms of the Lease, but rather, makes improvements
- 32 consistent with the Lease and MOTEMS. Pursuant to Section 10.b(2)(E) of the Lease,
- 33 CSLC's discretionary approval is required for "any activity or project that requires analysis
- under CEQA." CSLC is acting as lead agency pursuant to CEQA for the Project consistent
- 35 with this requirement.

1 1.6 PUBLIC REVIEW AND COMMENT

- 2 In accordance with State CEQA Guidelines sections 15072 and 15073, the CSLC is
- 3 releasing this MND for a minimum 30-day public review period to provide local and State
- 4 agencies and the public the opportunity to review and comment on the document. In
- 5 accordance with State CEQA Guidelines section 15074, subdivision (b), the CSLC will
- 6 review and consider the MND, together with any comments received during the public
- 7 review process and any modifications made in response to comments, prior to taking
- 8 action on the MND and Project.
- 9 The CSLC originally circulated an MND for the proposed Project for a period of 30 days
- 10 commencing August 5, 2016. The CSLC received twelve comments during the public
- 11 comment period. In response to comments received by the public the CSLC determined
- 12 that the MND would benefit from the addition of information that clarifies, amplifies, and
- 13 helps to better explain the Project and its potential effects. This recirculated MND does
- 14 not identify new significant impacts or introduce new mitigation measures. Because
- 15 substantially revisions to the MND, as defined in State CEQA Guidelines section 15073.5,
- 16 are not necessary and were not made, the CSLC is not required to recirculate this MND;
- 17 however, the CSLC decided that in the interest of transparency and to more fully explain
- 18 the Project and its impacts, the CSLC is recirculating this MND for a new 30-day comment
- 19 period. The following new information was added to this Recirculated MND.
- 20 new information about emissions from tug boats proposed for use in Project 21 activities:
 - updated mitigation measures for impacts to protected species to reflect further consultation with the California Department of Fish and Wildlife;
 - a discussion of updated National Marine Fisheries Service standards for underwater noise released in July 2016; and
 - clarification of the scope and changes that will be made to Long Wharf lighting.

1.7 APPROVALS AND REGULATORY REQUIREMENTS

- 28 The CSLC's jurisdictional authority over the Project is set forth in division 6 of the Public
- 29 Resources Code, and California Code of Regulations, title 2, sections 1900–2970. The
- 30 CSLC has authority to issue leases or permits for the use of sovereign lands held in the
- 31 public trust, including all ungranted tidelands, submerged lands, and the beds of
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- navigable lakes and waterways, as well as certain residual and review authority for 33 tidelands and submerged lands legislatively granted in trust to local jurisdictions (Pub.
- 34 Resources Code, §§ 6301, 6306). All tidelands and submerged lands, granted or
- 35 ungranted, as well as navigable lakes and waterways, are subject to the protections of
- 36 the Common Law Public Trust. As general background, the State of California acquired
- 37 sovereign ownership of all tidelands and submerged lands and beds of navigable lakes

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and waterways upon its admission to the U.S. in 1850. The State holds these lands for the benefit of all people of the State for statewide Public Trust purposes, which include but are not limited to waterborne commerce, navigation, fisheries, water-related recreation, habitat preservation and open space. On tidal waterways, the State's sovereign fee ownership extends landward to the mean high tide line, except for areas of fill or artificial accretion. For the proposed Project, the CSLC is conducting the environmental review and considering Project approval pursuant to an existing lease.

The CSLC must comply with CEQA when it undertakes an activity defined by CEQA as a "project" that must receive some discretionary approval (i.e., the CSLC has the authority to deny the requested entitlement, or other approval) which may cause either a direct physical change in the environment or a reasonably foreseeable indirect change in the environment. The CEQA requires the CSLC to identify the significant environmental impacts of its actions and to avoid or mitigate those impacts, if feasible.

In addition to the CSLC, the Project is subject to the review and approval of other federal, state, and local entities with statutory and/or regulatory jurisdiction over various aspects of the Project (see Table 1-1).

Table 1-1. Agencies with Review/Approval over Project Activities

	Permitting Agency	Anticipated Approvals/Regulatory Requirements			
Local	City of Richmond	Ministerial Building Permits in accordance with the California Building Code and City of Richmond Zoning Ordinance			
	California State Lands Commission	Environmental review and project approval pursuant to an existing lease			
State	California Department of Fish and Wildlife (CDFW)	California Endangered Species Act section 2081			
State	San Francisco Bay Regional Water Quality Control Board (SFBRWQCB)	Clean Water Act Section 401 Water Quality Certification			
	San Francisco Bay Conservation and Development Commission (BCDC)	Amendment to Refinery Long Wharf Permit No. M1987.015			
	U.S. Army Corps of Engineers (USACE)	Clean Water Act (CWA) Section 404 (under Nationwide Permit No. 3)			
Federal	U.S. Fish and Wildlife Service (USFWS)	Section 7 Consultation under federal Endangered Species Act (if necessary)			
	National Marine Fisheries Service (NMFS)	Marine Mammal Protection Act – Incidental Harassment Authorization			

As described in the Lease EIR, operations at the Long Wharf are subject to a Permit to Operate (PTO) issued by the BAAQMD. Chevron currently operates under the conditions of this permit. The Project does not modify any sources subject to the PTO or amend any existing permit limits; therefore, no amendment to the PTO or new permit is required.

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- 2 As discussed in Section 1.5, Project Background and Objectives, Chevron Products 3 Company (Chevron or Applicant) is proposing maintenance and efficiency improvements 4 to enhance long term reliability of the Richmond Refinery Long Wharf (Long Wharf) 5 through the Chevron Long Wharf Maintenance and Efficiency Project (Project) in Contra 6 Costa County (see Section 1.3, Project Location, and Figure 1-1). The Long Wharf 7 accommodates the transfer of roughly 145 million barrels per year of crude oil as well as 8 refined oil and petroleum products, and during 2014 and 2015 had an average of 710 9 vessel and barge calls per year. It has a total of six active transfer berths for receiving 10 raw materials and shipping final products. The existing gangways, which are used to 11 access ships that call at the Long Wharf, were installed in 1972. Project modifications are 12 required by, and will be implemented under the direction of, the California State Lands Commission (CSLC) pursuant to the Marine Oil Terminal Engineering and Maintenance 13 Standards (MOTEMS).6 14
- 15 Actions proposed for MOTEMS compliance purposes include:
- 16 Berth 2 fender replacement
 - Berth 4 loading platform seismic retrofit
- 18 Actions being taken to improve safety include:
- 19 Install Berth 1 permanent gangway and fire monitor
 - Install Berth 2 permanent gangway and fire monitor
- 21 Install Berth 3 permanent gangway and fire monitor
- 22 Actions being taken for operational efficiency include:
 - Install Berth 1 gangway to accommodate barges
 - Install Berth 1 mooring hook dolphin and fender additions to accommodate barges
- 25 Install Berth 4 fender intermediate fender points

26 2.1 PROJECT OVERVIEW

27 The Project would involve modifications to four berths (Berths 1, 2, 3, and 4) as shown

28 on Figure A-1 through Figure A-5 in Appendix A. Proposed modifications to the Long

29 Wharf include replacing gangways and cranes, adding new mooring hooks and standoff

30 fenders, adding new dolphins and catwalks, and modifying the fire water system at Berths

31 1, 2, 3 and/or 4, as well as the seismic retrofit to the Berth 4 loading platform.

October 2016 2-1 Chevron LWMEP

⁶ MOTEMS are codified in California Code of Regulations, title 24, California Building Code, Chapter 31F— Marine Oil Terminals (Cal. Code Regs., tit. 24, § 3101F et seq.).

- 1 The Project would include installation of piles and over water structures. Piles to be
- 2 installed are a combination of concrete piles, composite piles (concrete piles wrapped
- 3 with a polymer material), steel H piles (H-shaped steel beams), and steel pipe piles. Piles
- 4 to be installed for each Project component are summarized in Tables 2-1 and 2-2.
- 5 Concrete piles comprise the majority of the piles used for the Project and would be used
- 6 to support components such as mooring and breasting dolphins, cranes and gangways.
- 7 The concrete piles would be driven into place with impact pile driving hammers.
- 8 Composite piles with a polymer wrap designed to reduce abrasion would be used as
- 9 barrier piles at Berth 4. These piles are not load bearing and would be installed using a
- 10 vibratory pile driving hammer.
- 11 Steel pipe piles would be used for the Berth 4 loading platform seismic retrofit. These
- 12 piles would be driven into place using an impact pile driving hammer. The use of steel
- piles at this location would minimize the number of piles needed to support the structure.
- 14 In this case, eight steel piles would be installed, compared to 44 concrete piles which
- would alternatively be required to achieve the same seismic stability for the structure. To
- 16 facilitate proper installation of the eight steel piles, twelve 24-inch-diameter temporary
- 17 steel pipe piles will be installed using a vibratory pile driving hammer to hold up a guide
- 18 frame. Temporary pipe piles will be removed using a vibratory hammer when installation
- 19 of the eight steel piles is complete.
- 20 The steel H piles would be used as part of the temporary fender system at Berth 2 and
- 21 would be removed when the Berth 2 fender system in fully replaced. These piles would
- be installed, and later extracted, using a vibratory pile driving hammer. In addition, three
- 23 22-inch existing square concrete jacketed piles will be removed completely if possible. If
- complete removal is not possible during pile extraction, piles will be cut off as far below
- 25 the mudline as possible.
- 26 The Project will improve the operational efficiency of the Long Wharf by installing a
- permanent gangway, a mooring dolphin, and fenders at Berth 1 so it can accept barges.
- 28 This will enable more balanced use of Berths 1, 2, and 3, making operations more
- 29 efficient. Currently, the inability to use Berth 1 for barges can cause significant delays in
- 30 loading and offloading materials. This upgrade is not anticipated to change the total
- 31 number of ship calls permitted pursuant to the Lease.
- 32 At Berth 2, fenders will be replaced to comply with MOTEMS. The new fenders will allow
- an increase in the allowable approach berthing velocity of vessels. Berthing velocity limits
- are based on the vessel size, and currently range from 0.19 foot per second (fps) for a
- 35 61,000 dead weight tonnage (DWT) vessel to 0.26 fps for a 15,000 DWT vessel. The new
- 36 fenders will allow vessels to approach in compliance with MOTEMS and will range from
- 37 0.38 fps for a 61,000 DWT vessel to 0.61 fps for a 15,000 DWT vessel.

Table 2-1. Fill Areas and Volume Calculations (Permanent)

Iter	tem Description		Structure Area (ft²)	No. Piles	Pile Fill Area (ft²)	Pile Installation / Removal Method	Pile Volume Below Water (ft³)
	1	Berth 1 Mooring Hook Dolphin	480	13	52	Impact	2,244
	2	Berth 1 Outer Breasting Dolphin	692	17	68	Impact	2,832
	3	Berth 1 Inner Breasting Point	489	8	32	Impact	1,280
	4	Berth 1 Gangway	0	4	16	Impact	640
	5	Berth 1 Walkways	438	0	-	-	-
	6	Berth 2 South Outside Fender	92	10	40	Impact	1,192
	7	Berth 2 South Inside Fender	92	10	40	Impact	1,192
z	8	Berth 2 North Inside Fender	92	9	36	Impact	1,132
New Installation	9	Berth 2 North Outside Fender	92	10	40	Impact	1,192
}		Berth 2 Main Hose Crane	0	4	16	Impact	262
Sta	_	Berth 2 Aux Crane	0	4	16	Impact	440
	12	Berth 2 Vapor Recovery Hose Crane	0	0	0	-	-
l Ei	13	Berth 2 Gangway	0	4	16	Impact	276
Š		Berth 3 Gangway	0	4	16	Impact	525
	15	Berth 4 South Breasting Dolphin	904	22	88	Impact	4,774
	16	Berth 4 North Breasting Dolphin	904	22	88	Impact	4,691
	17	Berth 4 Walkways	340	0	-	-	-
	Total 24-inch Square Concrete Piles		4,614	141	564		22,672
		Berth 4 Loading Platform Retrofit (60-inch-diameter Steel Piles)	1070	8	157	Impact	2,483
	19	Berth 4 Barrier Piles (4 Clusters of 13 Composite Piles)	56	52	56	Vibrate	840
	Total Additional Fill		5,740	201	777		25,996
	00	Double 4 Dila Double and	l		1 45	Vihante	405
		Berth 1 Pile Removal	-	-2	-4.5	Vibrate	-185
۔ ا		Berth 2 Pile Removal (106 Wooden - Actual Count)	-	-106	-148	Vibrate	-5,299
Re	22	Berth 2 Whaler Removal (excluding wooden Piles)	-509.02	-	-	-	-
Permanent Removal	23	Berth 2 Brace Piles (22-inch Square Concrete Jacketed Timber Piles)	-	-3	-10.1	Cut	-315
ent al	24	Berth 4 Concrete Pile Removal	-	-2	-8	Cut	-127
	25	Berth 1 Existing Walkway	-400	-	-	-	-
	Total Remo		-909	-113	-171		-5,926
		Net Change	4,831	88	606	-	20,070
Appro	Approximate Total Area of Long Wharf (ft2) including Causeway						
Increa	Increase of Net Fill Due to Project		0.70%				

Table 2-2. Fill Areas and Volume Calculations (Temporary)

Ite	m	Description	Structure Area (ft²)	No. Piles	Pile Fill Area (ft²)	Pile Installation / Removal Method	Pile Volume Below Water (ft³)
Temporary	26	Temporary Piles for Yokohama Temporary Fenders	13	36	13	Vibrate	466
por	27	Yokohama Temporary Fender	448	1	1	-	-
ary Fill	28	B4 Loading Platform Template and Piles (24-inch Round Steel)	192	12	38	Vibrate	565
≡	•	Total Fill from Temporary Fenders	653				

- 1 The Project would also install new permanent gangways at Berths 2 and 3 to allow safer 2 access and egress from vessels, whose configuration has changed since the gangways 3 were installed. In some cases, the existing gangways are not designed for current vessel
- 4 configurations (i.e., cannot accommodate larger vessels that now call at the Long Wharf),
- 5 are portable, and create potential safety concerns for crews and operators. Currently,
- construction is anticipated to start in 2018 and be complete by the fourth quarter 2022. 6
- 7 As analyzed in Section 3 of this MND, construction activities may cause a Potentially
- Significant Impact but the Applicant has agreed to implement mitigation measures (MMs) 8
- 9 that reduce the impact to Less than Significant with Mitigation.

10 Effect on Long Wharf Operations

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The Long Wharf is the exclusive means by which the Richmond Refinery imports feedstocks and is the primary means, in conjunction with trucks and trains, by which finished products from the Refinery are exported for sale. The Long Wharf itself does not process feedstocks. For purposes of off-loading crude and gas oil and other feedstocks from marine vessels calling at the Long Wharf, all materials are transferred from the vessels through pipelines to storage tanks at the Refinery, from which the feedstocks are then blended and processed by the Refinery. (Refinery operations are described in detail in Chapter 3 and Appendix 3 of the EIR prepared by the City of Richmond for the Chevron Richmond Modernization Project [Modernization EIR], which is available for review at: http://chevronmodernization.com/.)7 Throughput levels of all product across the Long Wharf are driven by demand from the Refinery.

⁷ On July 29, 2014, the City of Richmond approved Conditional Use Permit and Design Review Permit No. PLN11-089 (CUP)). CUP condition A2 incorporates the Project mitigation monitoring and reporting program (MMRP) and makes all mitigation measures enforceable conditions of approval of the Modernization Project. All Modernization Project-related documents are available for review on-line at http://chevronmodernization.com/. On February 11, 2015, the Bay Area Air Quality Management District (District) reissued Authority to Construct No. 12842 (ATC) authorizing the same. In approving the CUP and the ATC, the City and the District relied upon the EIR. The EIR analyzed, and the CUP and ATC approved, the Reduced Sulfur Processing/No Increase in Refinery Greenhouse Gas Emissions Alternative, generally referred to as Alternative 11.

- 1 The sources of emissions at the Long Wharf relate to the loading and off-loading of
- 2 feedstocks and finished products, respectively. The source of the majority of emissions
- 3 from Long Wharf operations is ship and barge engine combustion. (Lease EIR, p. 4.6-
- 4 19.) Other emissions sources include the thermal oxidizer, the Vapor Recovery System
- 5 (which is separately regulated pursuant to Bay Area Air Quality Management District
- 6 (BAAQMD) Regulation 8-44), and fugitive emissions from pumps, valves, flanges, and
- 7 pressure relief device (which are separately regulated pursuant to BAAQMD Regulation
- 8 8-18). The Long Wharf itself does not process any crude or gas oil or other feedstocks.
- 9 None of the changes and improvements proposed as part of the Project alter the
- throughput capacity of the Long Wharf to the Refinery; nor do the proposed improvements
- alter or modify the Vapor Recovery System, the thermal oxidizer, or the sources (i.e.,
- 12 ships) that connect to the system.
- 13 The changes to the berths will allow the Long Wharf to better manage vessel mooring
- and calls across Berths 1 through 4, which will have the added benefit of reducing idling
- 15 time of marine vessels as they gueue for space at the Wharf. Specifically, as described
- in the Lease EIR, "Berths No. 1 and No. 4 are used for ship cargo transfers, and Berths
- 2 and 3 are used for ship and barge cargo transfers." Since Berths 2 and 3 are the only
- 18 berths that receive ocean going barges, each is occupied by vessels (both ships and
- barges) nearly 75 percent of the time, which is a very high utilization rate that can cause
- 20 delays for vessels attempting to berth. Such delays result in increased demurrage as well
- 21 as increased emissions from ships and barges that must idle for longer periods of time.
- 22 The improvements to Berth 1 will allow Berth 1 to receive ocean going barges that
- otherwise would be required to use Berths 2 or 3. This will better balance utilization across
- 24 Berths 1, 2 and 3, which will reduce demurrage and idling time of ships that currently must
- 25 queue for Berths 2 and 3.
- 26 Further, the modifications to Berth 4 will allow it to accommodate newer vessels, which
- 27 have more modern, fuel-efficient hull designs. The more modern hull designs use
- 28 shortened parallel mid-bodies, which reduce friction and make it easier for vessels to
- 29 propel through water, thus reducing fuel consumption. By modifying Berth 4 to
- 30 accommodate newer vessels, the Project will enable the Long Wharf to berth more fuel
- 31 efficient vessels that are replacing older vessels with less efficient hull designs. The
- 32 modifications will not increase the size of the largest vessel that can call at Berth 4.
- The Project does not enable the Long Wharf to accommodate larger vessels or result in
- an increase in the number of ships calling at the Long Wharf. As stated in Chevron's
- 35 Statement of Terminal Operations, which is provided to the CSLC pursuant to MOTEMS.
- 36 the largest vessels that can currently berth at the Long Wharf are SuezMax ships at
- 37 Berths 1 and 4, and smaller Panamamax vessels at Berths 2 and 3. This will continue to
- be the case after the Project is implemented, though the smaller ships will be able to be
- 39 accommodated at Berths 1 and more fuel-efficient ships will be accommodated at Berth

- 4. The average number of vessel calls during the 2008-2010 baseline period analyzed in
- the Modernization EIR was 706, consistent with the recent average experienced during
- 3 2014-2015 of 710. Since vessel calls and throughput are driven by Refinery demand and
- 4 not by how many vessels the Long Wharf can accommodate, the number of vessel calls
- 5 and throughput at the Long Wharf would remain consistent with past operations.
- 6 In any event, any increase in emissions from increased vessel calls or throughput will be
- 7 mitigated to less than significant as a result of legally enforceable limits on emissions,
- 8 including from marine vessels and Long Wharf operations, imposed by the City of
- 9 Richmond as part of its approval of the Modernization Project. Because of the
- 10 interconnection between the Refinery's and the Long Wharf's operations, the
- Modernization EIR analyzed Long Wharf operations, including emissions from marine
- vessels. As explained on p. 4.3-40 of the Modernization EIR, the EIR analyzed a "100%
- 13 facility utilization" scenario that "includes emissions estimates ... developed in
- 14 collaboration with BAAQMD staff and relevant regulatory guidance, for Facility
- transportation related marine shipping, trucking and rail activities. ... [T]he EIR includes
- 16 a comprehensive analysis of transportation-related air emissions that could vary with
- 17 Facility utilization levels. In general, higher Facility utilization levels generate a higher
- 18 level of shipping, trucking, and rail activity and associated air emissions. ... Certain
- transportation levels, particular related to shipping, also vary in accordance with the types
- of vessels serving the Long Wharf, which itself varies with the amount of crude blend and
- 21 purchased oil shipped to and processed in the Facility." (Emphasis added). The shipping
- 22 methodology and EIR calculate emissions from ocean-going vessels (OGV; i.e., tanker
- 23 ships), barges and tugs (also referred to as harbor craft). (The BAAQMD-approved
- 24 methodology for assessing emissions from marine vessels serving the Long Wharf is
- described in the Modernization EIR, p. App 4.3-SHP-1-2.)
- 26 By analyzing a 100 percent utilization scenario, the Modernization EIR identified the
- 27 maximum level of emissions, including emissions from marine vessels, which could occur
- from the combined operation of the Long Wharf and the Refinery. Of particular relevance,
- 29 the Health Risk Assessment prepared for the Modernization Project identified increased
- 30 emissions of diesel particulate matter (DPM) from marine vessels as the primary driver of
- 31 health risk from toxic air contaminants ("TACs"). The Modernization EIR imposes
- 32 mitigation measures to ensure that Facility emissions, including emissions from marine
- vessels, will not exceed baseline emission levels for the 2008-2010 period.
- 34 Construction on the Refinery Modernization Project has commenced and initial operations
- are currently scheduled for 2018, at which point the enforceable emissions limits and
- 36 required mitigation measures imposed by the City's CUP will take effect. The Long Wharf
- 37 Project is not scheduled to commence construction until 2018, and has a five-year
- 38 construction period before the berth modifications will be complete and any changes in
- 39 shipping activity as a result of the Project could even occur. Thus, the Modernization
- 40 Project limits will be in place before any alleged operational changes at the Long Wharf

1 could occur. These legally enforceable obligations are akin to a regulatory mandate and 2 are therefore adequate under CEQA for purposes of identifying and assessing potential 3 impacts. See generally Oakland Heritage Alliance v. City of Oakland (2011) 195 4 Cal.App.4th 884,906 ["requiring compliance with regulations is a common and reasonable 5 mitigation measure"]; City of Maywood v. Los Angeles Unified School Dist. (2012) 208 6 Cal.App.4th 362, 411-412 [citing compliance with regulatory standards as adequately 7 addressing hazardous materials at school site]; North Coast Rivers Alliance v. Marin 8 Municipal Water Dist. Bd. of Directors (2013) 216 Cal. App. 4th 614, 647-648 [mitigation 9 requiring compliance with existing consultation requirements under federal permitting 10 process is adequate mitigation under CEQA]; Clover Valley Foundation v. City of Rocklin 11 (2011) 197 Cal.App.4th 200, 236-237 [mitigation requiring compliance with regulatory 12 permitting is adequate under CEQA].)

- 13 CEQA requires a lead agency to analyze impacts of a proposed project on the existing environment. (State CEQA Guidelines, § 15125, subd. (a).) The impacts are ordinarily compared to the actual environmental conditions existing at the time of CEQA analysis, or the "baseline" conditions. The general rule is that the baseline must reflect the physical conditions existing at the time environmental analysis begins. (Communities for a Better Environment v. South Coast Air Quality Management District (2010) 48 Cal.4th 310, 320, 323.)
- 20 Here, because the Project being evaluated is the improvements to mooring, seismic, and 21 safety structures on Berths 1, 2, 3, and 4, which are intended to support the existing 22 operations at the Long Wharf, and because substantial evidence supports a conclusion 23 that the Project will not increase vessel calls or throughput at the Long Wharf, there would 24 be no changed conditions resulting in operational impacts to aesthetics, 25 agriculture/forestry, air quality, biological resources, cultural resources, geology and soils, 26 greenhouse gas emissions, hazards/hazardous materials, hydrology/water quality, land 27 use/planning, mineral resources, noise, population/housing, public services, recreation, 28 transportation/traffic, or utilities/service systems. For this reason, potential operational 29 impacts are not evaluated. Further, even if vessel calls and throughput did increase, the 30 potentially significant environmental effects of such an increase have been analyzed and 31 mitigated to less than significant as part of the Modernization Project. Therefore, the Initial 32 Study Checklist analyzes only the Project's construction-related impacts to applicable 33 resource areas.

34 **2.2 PROJECT ELEMENTS**

35 2.2.1 Overall Project Modifications

The combined modifications to Berths 1 through 4 would require installation of 141 new permanent concrete piles to support new and replacement equipment and their associated structures. The Berth 4 loading platform would add eight, 60-inch-diameter

- 1 steel piles as part of the seismic retrofit. The Project would also add four clusters of 13
- 2 composite piles each (52 total) as markers and protection of the new batter piles on the
- 3 east side of the Berth 4 retrofit. The Project would remove 106 existing timber piles, two
- 4 existing 18-inch, two existing 24-inch concrete piles, and three existing 22-inch square
- 5 concrete-jacketed timber piles.
- 6 The Project would add 5,740 square feet (ft²) of new overwater structures, but would
- 7 remove 909 ft² for a net 4,831 ft² (0.11 acre) increase in cantilever fill. The area of new
- 8 overwater structures is divided among the various berths and is not contiguous. The
- 9 Project would install 201 new permanent piles, representing approximately 777 ft² of fill
- on Bay bottom habitat, but would remove a total of 110 piles, representing 160 ft² for an
- 11 approximate net 616 ft² (0.01 acre) of permanent Bay fill from piles. Fill areas and
- 12 numbers of piles are summarized in Tables 2-1 and 2-2.
- 13 To minimize visual effects, most of the new structures above the Long Wharf deck will be
- 14 painted in a neutral color that blends with and complements the setting. Aluminum
- 15 structures such as gangways and catwalks are not painted but are a light grey which also
- 16 blends with and complements the setting. Proposed lighting will use 3000 Kelvin
- wavelength light-emitting diode (LED) bulbs of the blue spectrum and will be adjusted
- such that light is cast downward and confined as much as possible to the immediate work
- 19 areas. Lights would be shielded to prevent stray light.

20 **2.2.2 Berth 1 Modifications**

- 21 Proposed modifications at Berth 1 are shown in Figure A-2 and include the following:
- Install one new 24-foot x 20-foot mooring hook dolphin to accommodate barges
- Install one new 24-foot x 25-foot breasting dolphin and 13-foot x 26-foot breasting
 point with standoff fenders to accommodate barges
- Replace the existing gangway and add one new elevated fire monitor
- Remove an existing catwalk and replace it with a new short catwalk at a slightly different location to provide access to the new breasting dolphin.
- 28 Only the installation of piles and fenders would require in-water activity; the rest will occur
- above the water. The mooring hook dolphin (13 new piles), breasting dolphin (17 new
- 30 piles), breasting point (8 new piles), and new gangway (four new piles) would require
- 31 using impact driving methods to install new 24-inch-square concrete piles as shown in
- 32 Table 2-3.

Table 2-3. Berth 1 Pile Requirements

Structure	Pile Type	# Piles	Installation/Removal Method
New Mooring Hook Dolphin	24-inch square concrete	13	Impact pile driving hammer
New Outer Breasting Dolphin	24-inch square concrete	17	Impact pile driving hammer
New Inner Breasting Point	24-inch square concrete	8	Impact pile driving hammer
Replacement Gangway	24-inch square concrete	4	Impact pile driving hammer
New Walkways	None	0	
Removal of Existing Walkways	Concrete	-2	Vibratory method
	Total Piles	40	

1 2.2.3 Berth 2 Modifications

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- 2 Proposed modifications at Berth 2 are shown on Figure A-3 and include the following:
- Install one new gangway, one new elevated fire monitor, and four new standoff
 fenders (to replace timber fender pile system)
 - Replace one bollard with one new hook
 - Replace existing auxiliary, hose, and vapor recovery hose cranes to accommodate new standoff fenders.
- The modifications will require using an impact driving hammer to install 51 new 24-inch square concrete piles for the standoff fender system (39 new piles), hose crane, auxiliary crane, and gangway (four new piles each) (see Table 2-4).

Table 2-4. Berth 2 Pile Requirements

Structure	Pile Type	# Piles	Installation/Removal Method
New South Outside Fender	24-inch square concrete	10	Impact pile driving hammer
New South Inner Fender	24-inch square concrete	10	Impact pile driving hammer
New North Inner Fender	24-inch square concrete	9	Impact pile driving hammer
New North Outside Fender	24-inch square concrete	10	Impact pile driving hammer
Replacement Hose Crane	24-inch square concrete	4	Impact pile driving hammer
Replacement Aux Crane	24-inch square concrete	4	Vibratory method
Replacement Vapor	None	0	
Recovery Hose Crane	None		
New Gangway	24-inch square concrete	4	Impact pile driving hammer
Total New Piles		51	
Removal of Existing			
Wooden Fender System	Wooden timber	-106	Vibratory method
and Wooden Whaler			
Total Piles after removal of Existing Fender			
System and Whaler			
Temporary Fenders to			Vibratory method. Piles will be
Support Yokohama	"H" piles	36	removed after the completion
Temporary Fenders			of the new fender system.

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1 To keep Berth 2 operational during construction, four temporary fenders will be installed, 2 supported by 36 temporary 14-inch H piles driven using vibratory methods. It is expected 3 that the H piles would largely sink under their own weight and that few of these would 4 require pile driving. The H piles and temporary fenders would be removed once the 5 permanent standoff fenders were installed. The new gangway would be installed within 6 the existing footprint of the Long Wharf and would not create any new overwater structure 7 or shadowing (sometimes referred to as "cantilever fill"). In addition, the existing cranes 8 at Berth 2 are being replaced by cranes with longer reach to accommodate the additional 9 distance of the new standoff fenders. The new hose and auxiliary cranes would replace 10 existing cranes and require four new piles each. The existing vapor recovery hose crane 11 pedestal would be modified and the new crane mounted in compliance with MOTEMS. 12 Finally, three existing brace piles (22-inch square concrete jacketed timber piles) would 13 be removed completely if possible. If complete removal is not possible during pile 14 extraction, piles will be cut off as far below the mudline as possible.

Replacing the Berth 2 vapor recovery hose crane (which is used to lift the vapor recovery hose from the Long Wharf deck up onto the ships prior to loading, and to lower the hoses after loading is complete) will not alter or modify the Vapor Recovery System or marine loading thermal oxidizer. The new cranes have a longer reach than the existing cranes, which is necessary to accommodate the new standoff fenders at Berth 2. The new standoff fenders extend farther out from the face of the Long Wharf than the existing fenders. There are no physical or other changes being made to the vapor recovery system or marine loading thermal oxidizer as part of the Project.

Since there are no physical or operational changes being made to the Vapor Recovery System, marine loading thermal oxidizer, or sources (vessels) as part of the Project, no alteration or modification would occur as defined in BAAQMD Regulation 2-1-233 and 2-1-234, respectively, and no permit is required. No physical changes to the Long Wharf would increase vessel calls, Long Wharf throughput, or emissions. As a result, there is no requirement to obtain a new permit or amended existing permit from the BAAQMD.

2.2.4 Berth 3 Modifications

Proposed modifications at Berth 3 are shown in Figure A-4 and include adding one new gangway and one new elevated fire monitor. The gangway would be supported by four, 24-inch square concrete piles. This would be the only modifications at Berth 3. The piles would be installed using an impact pile driving hammer (see Table 2-5).

Table 2-5. Berth 3 Pile Requirements

Structure	Pile Type	# Piles	Installation/Removal Method
New Gangway	24-inch square concrete	4	Impact pile driving hammer
New Elevated Fire Monitor	None	0	
	Total New Piles	4	

2.2.5 Berth 4 Modifications

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- 2 Proposed modifications at Berth 4 are shown in Figure A-5 and include the following:
 - Install two new 36-foot x 20-foot dolphins with standoff fenders (two per dolphin) and two catwalks
 - Seismically retrofit the Berth 4 loading platform in accordance with MOTEMS to stiffen the structure and minimize the movement in the event of a Level 1 or 2 earthquake
 - Install two intermediate fender points at Berth 4 to accommodate shorter parallelmid body ships that are more hydrodynamic/fuel efficient. The proposed fenders will not increase the largest vessel that can call at Berth 4

This work would require driving eight, 60-inch-diameter hollow batter (driven at an angle) steel piles using impact pile driving. Installation of the batter piles requires that twelve 24-inch round steel piles be temporarily installed using a vibratory pile driving hammer to hold up a guide frame. The temporary pipe piles will be removed using a vibratory hammer after the eight steel piles are installed. The Project would also add four clusters of 13 composite piles each (52 total) as markers and protection of the new batter piles on the east side of the retrofit. This adds an additional 56 square feet of structural area (shadow fill) to the loading platform. As part of the retrofit, two 24-inch square concrete piles will be will be removed completely if possible. If complete removal is not possible during pile extraction, piles will be cut off as far below the mudline as possible. Berth 4 pile requirements are summarized in Table 2-6.

Table 2-6. Berth 4 Pile Requirements

Structure	Pile Type	# Piles	Installation/Removal Method
New South Breasting Dolphin	24-inch square concrete	22	Impact pile driving hammer
New North Breasting Dolphin	24-inch square concrete	22	Impact pile driving hammer
New Walkways	24-inch square concrete	0	
New Loading Platform Retrofit	60-inch diameter steel	8	Impact pile driving hammer
New Clusters ¹	Round Composite (13 piles per cluster)	52	Vibratory method
Removal of existing piles	24-inch square concrete	-2	Vibratory method
	Total Piles	102	

Notes: ¹ The new clusters will act as Barrier Piles to keep vessels from contacting the east side of the Long Wharf in this area

1 2.3 SITE ACCESS, TRAFFIC, EQUIPMENT, & SCHEDULE

- 2 The new piles and most of the construction equipment would be brought into the Project
- 3 site by barge. A barge-based pile driver would be used to place the new concrete and
- 4 steel piles.
- 5 Project construction and staging areas would be limited to the existing CSLC leased area.
- 6 Barge and truck haul routes used for regular operations and maintenance of the Long
- 7 Wharf would also be used for the delivery of Project construction equipment and crew.
- 8 Construction staging areas would be on the Long Wharf itself or elsewhere at the Refinery
- 9 site. The length of the Project timeline would allow for construction traffic to be spread out
- 10 over the course of multiple years. This would decrease the possibility of a noticeable
- 11 increase in truck traffic near the site.

12 **2.3.1 Equipment**

- 13 Construction equipment will include barge-mounted and wharf-deck-based cranes,
- impact and vibratory pile driving hammers, air compressors, generators, concrete pumps,
- 15 rubber tired loaders, manlifts, welders, and winches. Much of the equipment and materials
- would be delivered by barge, though equipment mobilization and deliveries would also be
- 17 transported on local roadways. Chevron and their contractor have committed that all
- 18 barges delivering equipment and materials operate and travel exclusively within the Bay
- and so will not increase the spread of nonindigenous aquatic species.

20 **2.3.2 Schedule**

- 21 Construction would begin following approval of the final Project design and issuance of
- 22 necessary Project approvals and permits. The Project schedule assumes that permits,
- 23 approvals, and funding would be obtained in 2017. Construction would then start in 2018
- 24 and be complete by the fourth quarter 2022. Pile driving activities would be timed to occur
- 25 within the standard National Marine Fisheries Service work windows to the extent
- 26 practical.
- 27 Construction would be scheduled such that the Long Wharf is able to remain operational
- 28 during construction. The general construction sequence is as follows:
- Berth 2 hose cranes replacements
- Berth 4 loading platform seismic work
- Berth 2 fender construction
- Berth 1 dolphin and mooring hook construction
- Berth 1 inner breasting dolphin construction
- Berth 4 inner fender construction
- Berth 1 gangway tower installation

- Berth 2 gangway tower installation
- Berth 3 gangway tower installation

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- 3 There would be periods when more than one of the above Project features would be
- 4 under construction at the same time. This is necessary to accommodate the Project
- 5 schedule and to ensure minimal disruption to Long Wharf operations.

2.4 STANDARD IMPLEMENTATION MEASURES

- 7 The following standard implementation measures have been used for previous projects 8 at the Long Wharf and would be incorporated into the Project and followed:
 - 1) The Project would comply with Chevron's current CSLC Lease Agreement requirements, and would be completed within the existing operational footprint of the Long Wharf with no expansion of the CSLC Lease or dredge footprint.
 - 2) Barges would be used to haul and move materials throughout the Project's duration. A flat barge would serve as a staging area to carry materials along with any debris generated. The barges would only be used in open water areas near the Long Wharf.
 - 3) Whenever possible, existing piles would be extracted by attempting to vibrate them out. If a pile cannot be extracted by vibration, it would be cut off as far below the mudline as possible. Piles that have been removed would be placed on the material barge and transported from the site by a properly licensed transporter for disposal in accordance with California Code of Regulations, title 22, division 4.5.

Project Description

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This section contains the Initial Study that was completed for the proposed Chevron (Chevron or Applicant) Long Wharf Maintenance and Efficiency Project (Project) in accordance with the requirements of California Environmental Quality Act (CEQA). The Initial Study identifies site-specific conditions and impacts, evaluates their potential significance, and discusses ways to avoid or lessen impacts that are potentially significant. The information, analysis, and conclusions included in the Initial Study provide the basis for determining the appropriate document needed to comply with CEQA. For the Project, based on the analysis and information contained herein, California State Lands Commission (CSLC) staff has found that the Initial Study shows that there is substantial evidence that the Project may have a significant effect on the environment, but revisions to the Project would avoid the effects or mitigate the effects to a point where clearly no significant effect on the environment would occur. As a result, the CSLC has concluded that a Mitigated Negative Declaration (MND) is the appropriate CEQA document for the Project.

3.0

The evaluation of environmental impacts provided in this Initial Study is based in part on the impact questions contained in Appendix G of the State CEQA Guidelines; these questions, which are included in an impact assessment matrix for each environmental category (Aesthetics, Agriculture/Forest Resources, Air Quality, Biological Resources, etc.), are "intended to encourage thoughtful assessment of impacts." Each question is followed by a check-marked box with column headings that are defined below.

- Potentially Significant Impact. This column is checked if there is substantial
 evidence that a Project-related environmental effect may be significant. If there are
 one or more "Potentially Significant Impacts," a Project Environmental Impact
 Report (EIR) would be prepared.
- Less than Significant with Mitigation. This column is checked when the Project may result in a significant environmental impact, but the incorporation of identified Project revisions or mitigation measures would reduce the identified effect(s) to a less than significant level.
- Less than Significant Impact. This column is checked when the Project would not result in any significant effects. The Project's impact is less than significant even without the incorporation of Project-specific mitigation measures.
- **No Impact.** This column is checked when the Project would not result in any impact in the category or the category does not apply.

The environmental factors checked below would be potentially affected by this Project; a checked box indicates that at least one impact would be a "Potentially Significant Impact." However, the Applicant has agreed to Project revisions, including the implementation of mitigation measures, that reduce the impact to "Less than Significant with Mitigation."

Aesthetics	Agriculture and Forest Resources	☐ Air Quality
⊠ Biological Resources	☐ Cultural Resources	☐ Geology and Soils
Greenhouse Gas Emissions	Hazards and Hazardous Materials	Hydrology and Water Quality
☐ Land Use and Planning	☐ Mineral Resources	☐ Noise
☐ Population and Housing	☐ Public Services	☐ Recreation
☐ Transportation/Traffic	Utilities and Service Systems	
Mandatory Findings of Signification	cance	
Other Major Areas of Concern	n: Commercial Fishing and Envi	ronmental Justice
Detailed descriptions and analytheir significance determination following pages, beginning with policies potentially applicable to environmental factor analyzed AGENCY STAFF DETERMINATION	ns are provided for each en Section 3.1, Aesthetics. Releather the Project are listed in the in this Initial Study.	environmental factor on the evant laws, regulations, and
AGENCY STAFF DETERMINA	ATION	
Based on the environmental im	pact analysis provided by this	s Initial Study:
	d project COULD NOT have SATIVE DECLARATION will I	•
environment, there will r the project have been	proposed project could have not be a significant effect in the made by or agreed to VE DECLARATION will be pr	nis case because revisions in by the project proponent
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Sarah Mongano, Senior Enviro Division of Environmental Plani California State Lands Commis	ning and Management	

1 3.1 AESTHETICS

AESTHETICS – Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Have a substantial adverse effect on a scenic vista?				
b) Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?				
c) Substantially degrade the existing visual character or quality of the site and its surroundings?			\boxtimes	
d) Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?			\boxtimes	

2 3.1.1 Environmental Setting

- 3 The Project area includes the Chevron Long Wharf (Long Wharf), which juts into San
- 4 Francisco Bay just south of the Richmond-San Rafael Bridge. The Long Wharf connects
- 5 to the Chevron Richmond Refinery (Refinery) site at the end of Western Avenue.
- 6 The overall character of the Project site is industrial, further defined by docked vessels
- 7 and related structures such as cranes and fire monitors. Views from shore are mainly of
- 8 the water and the hills of Marin in the background. The Long Wharf structure from most
- 9 viewpoints is visible primarily as a black line at the surface of the water. Vessels docked
- 10 at the berths stand out because of their size, but from the various viewpoints from the
- shore, the finer/thinner structures such as gangways and cranes on the Long Wharf are
- 12 not very discernable and do not block views of the Marin hills across the Bay.
- 13 A Visual Impact Assessment and a Lighting Assessment were prepared to evaluate
- 14 potential visual impacts of the Project. These reports contain depictions of existing and
- simulated views of the Project from various vantage points, and are included as Appendix
- 16 C and Appendix D to this MND.

17 3.1.2 Regulatory Setting

- 18 Federal and state laws and regulations pertaining to aesthetics and relevant to the Project
- are identified in Appendix B. At the local level, the most applicable land planning guidance
- 20 is from the General Plan of the City of Richmond (City) (city of Richmond 2012a). A
- 21 primary goal of the City's General Plan is to "promote a sense of 'place' and create a
- 22 community of pleasant contrasts through land use planning, urban design, and use of

- visual elements such as scenic routes...." The Open Space Element of the General Plan contains the following policies addressing the protection of the natural character of Richmond:
 - <u>Policy CN2.1:</u> Preserve open space areas along the shoreline, creeks, and in the hills to protect natural habitat and maintain the integrity of hillsides, creeks and wetlands. Protect existing open space, agricultural lands and parks.
 - Policy CN.2.1: Minimize the impacts of development on the shoreline with special attention to intensity, density, and proximity to the water. Conserve, protect and enhance natural and cultural resources along the Richmond shoreline. Promote a balance of uses along the shoreline that supports multiple community needs such as economic development, recreation, historic preservation and natural resource protection.
- Similarly, Contra Costa County General Plan policies for open space and aesthetics mandate that new development be based on preserving important natural areas and maintaining the current identity of surrounding communities (Contra Costa County 2005).
- 16 3.1.3 Impact Analysis

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- 17 a) Have a substantial adverse effect on a scenic vista?
- 18 **Less than Significant Impact.** The Project site does not contain any public scenic vistas, 19 nor is it located within or adjacent to a public scenic vista or viewshed. Additionally, the 20 City's General Plan does not identify the Project site as being within a scenic area (City 21 of Richmond 2012a). Visual simulations in Appendix C show that from most of the vantage 22 points, the existing scenic vistas that dominate the viewshed are the Bay and the hills in 23 the backdrop, which offer higher visual quality than the Long Wharf itself. The Long Wharf 24 is visible as a lean horizontal feature, and the vertical structures consisting of vessels and 25 other related equipment on the Long Wharf are indistinct from most of the vantage points 26 in comparison to the hills and the Bay. The Project will add and/or replace similar 27 equipment. While upgraded gangways will include new elevated fire monitors, these 28 would not block existing views or otherwise obstruct or degrade any public scenic vistas 29 or views from surrounding locations. The Project will not have an adverse effect on a 30 scenic vista, because views of the Project area during and after construction will remain 31 similar to the existing views of tanker ships and barges, loading and unloading equipment, and gangways consistent with the existing industrial character of the site. Therefore, 32 33 impacts to scenic vistas are considered less than significant.
 - b) Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?

- 1 **No Impact.** Scenic resources include trees, rock outcroppings, historic buildings within
- 2 scenic highways, etc. The Project site and surrounding areas are not located in a General
- 3 Plan scenic area. The Project site is located just south of the Richmond-San Rafael Bridge
- 4 (also known as John T. Knox Freeway/Interstate 580 [I-580]), which is not identified as
- 5 an Eligible State Scenic Highway by the California Scenic Highways Mapping System.
- 6 There is no vegetation on the Project site. Therefore, no impacts will occur.

c) Substantially degrade the existing visual character or quality of the site and its surroundings?

- 9 Less than Significant Impact. The visual character and quality of the Project site and
- 10 surroundings is fairly uniform but varies somewhat depending on the vantage point. The
- 11 predominant character is of a commercial/industrial wharf structure in the Bay, adjacent
- to a hillside residential neighborhood to the east, and bounded by I-580 to the north. The
- 13 industrial character of the Long Wharf is most evident as viewed from the nearest
- 14 residential neighborhood at the northern end of Western Drive. As the distance from the
- Long Wharf increases, the Bay and hills in the background dominate the visual character.
- 16 Installation of new or upgraded cranes, elevated fire monitors, gangway towers, mooring
- 17 hook dolphins, piles, and standoff fenders will occur within the same area as existing
- 18 equipment and structures.

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- 19 The visual impact assessment prepared for the Project (Appendix C) contains visual
- 20 simulations that depict the change in visual character from five viewpoints surrounding
- 21 the site; the simulations indicate that the changes in the visual character of the Long
- 22 Wharf due to the Project modifications would be difficult to discern from these viewpoints.
- 23 The new gangways with the raised fire monitors at Berths 2 and 3 may be somewhat
- 24 apparent from closer viewpoints, however the impact is expected to be minimal. Views of
- 25 the vessels and I-580 are more predominant from Viewpoints 4 and 5, and any changes
- in the visual character due to proposed Project components would not be noticeable.
- 27 The Project would not alter the existing visual character of the Project site, as the
- 28 proposed improvements are minor compared to the existing Long Wharf. Once
- 29 constructed, the improvements will blend into the overall industrial character of the Long
- Wharf. In addition, the new structures above the Long Wharf deck will be a neutral color,
- one that blends with and complements the setting and also meets Occupational Safety
- and Health Administration standards for the maritime industry. The Project would not
- 33 degrade the existing visual character or quality of the site, since Project construction and
- 34 subsequent operations will be similar to the existing industrial operations of the site.

d) Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?

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- Less than Significant Impact. Existing facilities at the Project site include nighttime lighting. The Project proposes the following additional lighting, required for MOTEMS compliance and operational safety, at the Long Wharf (Figure A-6 in Appendix A):
 - Berth 1 One additional LED fixture (11,500 Lumens) for the new hook dolphin and five additional LED fixtures (34,500 Lumens total) for the gangway will be installed for a total increase of 46,000 Lumens.
 - Berth 2 Five additional LED fixtures for the gangway will be installed for a total increase of 34,500 Lumens.
 - Berth 3 Five additional LED fixtures for the gangway will be installed for a total increase of 34,500 Lumens.
 - Berth 4 Five additional LED fixtures for the fenders will be installed for a total increase of 34,500 Lumens.
- 13 The Project would not introduce significant light sources or include large areas of highly
- 14 reflective material that would produce glare. The upgraded facilities would include new
- 15 lighting fixtures (described above) located within existing areas of the Long Wharf, would
- 16 be surrounded by existing lighted equipment, and would not affect adjacent residential or
- industrial uses. Combined changes associated with the completed Project will add a 1.05
- percent increase over the existing light intensity at the Long Wharf.
- 19 The visual impact of new and relocated lighting on the Long Wharf was assessed from
- 20 five vantage points using computer simulations of the lighting changes as viewed from
- 21 the five viewpoints. These computer simulations are included in the Lighting Visual Impact
- 22 Assessment report (Appendix D). Overall, the simulations and evaluation indicate that the
- visual change resulting from the proposed new lighting for the Project would not change
- 24 existing views to any significant extent. Therefore, although the proposed Project would
- 25 add new sources of artificial lighting to the Long Wharf that would increase ambient
- 26 lighting levels, this change would be small, and would not significantly alter the existing
- 27 lighting environment currently experienced in the area.
- 28 All LED lighting installed as part of the Project would be blue spectrum, 3000 Kelvin
- 29 wavelength, adjusted so that light is cast downward and confined as much as possible to
- 30 the immediate work areas, and shielded to prevent stray light. Additionally, no night
- 31 construction work will be performed at the Long Wharf. Therefore, the Project will not
- 32 significantly increase light or glare for residential receptors considering the distance
- between the Long Wharf and residences. The impacts will be less than significant.

34 **3.1.4 Mitigation Summary**

- 35 The Project would not result in significant impacts to Aesthetics; therefore, no mitigation
- 36 is required.

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1 3.2 AGRICULTURE AND FOREST RESOURCES

AGRICULTURE AND FOREST RESOURCES ⁸ - Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Natural Resources Agency, to non-agricultural use?				\boxtimes
b) Conflict with existing zoning for agricultural use, or a Williamson Act contract?				
c) Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Pub. Resources Code, § 12220, subd. (g)), timberland (as defined by Pub. Resources Code, § 4526), or timberland zoned Timberland Production (as defined by Gov. Code, § 51104, subd. (g))?				\boxtimes
d) Result in the loss of forest land or conversion of forest land to non-forest use?				
e) Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use or conversion of forest land to non-forest use?				

2 3.2.1 Environmental Setting

- 3 The Project area is the Long Wharf which juts into the San Francisco Bay from the City
- 4 of Richmond. The Project area does not contain any agriculture or forested lands and
- 5 would not convert any lands from their existing land uses.

6 3.2.2 Regulatory Setting

- 7 Federal and state laws and regulations pertaining to agriculture and forest resources and
- 8 relevant to the Project are identified in Appendix B. At the local level, the Richmond
- 9 General Plan 2030 includes the following agricultural policies of relevance to this Project
- 10 (City of Richmond 2012a):

In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Department of Conservation as an optional model to use in assessing impacts on agriculture and farmland. In determining whether impacts to forest resources, including timberland, are significant environmental effects, lead agencies may refer to information compiled by the California Department of Forestry and Fire Protection regarding the State's inventory of forest land, including the Forest and Range Assessment Project and the Forest Legacy Assessment Project; and the forest carbon measurement methodology provided in Forest Protocols adopted by the California Air Resources Board.

- Policy LU4.2: Preserve open space areas along the shoreline, creeks, and in the hills to protect natural habitat. Maintain the integrity of hillsides, creeks and wetlands. Protect existing open space, agricultural lands and parks.
- 4 The Contra Costa General Plan has similar policies related to agriculture, discouraging
- 5 development on agricultural lands (Contra Costa County 2005).
- 6 3.2.3 Impact Analysis
- a) Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance
 (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping
 and Monitoring Program of the California Natural Resources Agency, to non-agricultural use?
- 11 b) Conflict with existing zoning for agricultural use, or a Williamson Act contract?
- 12 c) Conflict with existing zoning for, or cause rezoning of, forest land (as defined in 13 Pub. Resources Code, § 12220, subd. (g)), timberland (as defined by Pub. 14 Resources Code, § 4526), or timberland zoned Timberland Production (as
- 15 **defined by Gov. Code**, § **51104**, **subd.** (q))?
- d) Result in the loss of forest land or conversion of forest land to non-forest use?
- e) Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use or
- 19 conversion of forest land to non-forest use?
- 20 a) to e) No Impact. There are no farm or forest lands located in the vicinity of the Project
- 21 site (California Department of Conservation 2015, Contra Costa County 2012); therefore,
- 22 the Project would not impact agricultural or forest lands.
- 23 **3.2.4 Mitigation Summary**
- 24 The Project would have no impacts to Agricultural and Forestry Resources; therefore, no
- 25 mitigation is required.

1 3.3 AIR QUALITY

AIR QUALITY – Where available, the significance criteria established by the applicable air quality management or air pollution control district may be relied upon to make the following determinations. Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Conflict with or obstruct implementation of the applicable air quality plan?				
b) Violate any air quality standard or contribute substantially to an existing or projected air quality violation?			\boxtimes	
c) Result in a cumulatively considerable net increase of any criteria pollutant for which the Project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?				
d) Expose sensitive receptors to substantial pollutant concentrations?			\boxtimes	
e) Create objectionable odors affecting a substantial number of people?				

2 3.3.1 Environmental Setting

- 3 The Project site is located in central San Francisco Bay and just south of the eastern
- 4 terminus of the Richmond-San Rafael Bridge, in Contra Costa County. This area is part
- 5 of the San Francisco Bay Area Air Basin (SFBAAB), which is generally bordered on the
- 6 west by the Pacific Ocean, on the north by the Coast Ranges, and on the east and south
- 7 by the Diablo Range. The SFBAAB is comprised of complex terrain types, including
- 8 coastal mountain ranges, inland valleys, and the San Francisco Bay.

9 3.3.1.1 Topography, Meteorology, and Climate

- 10 Meteorological conditions in the SFBAAB are warm and mainly dry in summers, and mild
- 11 and moderately wet in winters. Marine air has a moderating effect on the climate
- throughout much of the year. Winds flow through the Golden Gate from the Pacific Ocean,
- but direct flow into eastern Alameda County is impeded by the East Bay hills. Marine air
- mostly is blocked from the area until late afternoons or on days when deep marine
- inversions develop with strong onshore flows. The Project area is within the climatological subregion of Northern Alameda and Western Contra Costa Counties, stretching from
- 17 Richmond to San Leandro. In this area, marine air traveling through the Golden Gate, as
- well as across San Francisco and through the San Bruno Gap, is a dominant weather
- 19 factor. The Oakland-Berkeley Hills cause the westerly flow of air to split off to the north

- 1 and south of Oakland, which causes diminished wind speeds. The prevailing winds for
- 2 most of this subregion are from the west. At the northern end, near Richmond, prevailing
- 3 winds are from the south-southwest.
- 4 3.3.1.2 Local Air Quality Conditions
- 5 The determination of whether a region's air quality is healthful or unhealthful is made by
- 6 comparing contaminant levels in ambient air samples to the California Ambient Air Quality
- 7 Standards (CAAQS) and National Ambient Air Quality Standards (NAAQS). Ambient air
- 8 concentrations are monitored at various locations throughout the SFBAAB and used by
- 9 both the California Air Resources Board (CARB) and U.S. Environmental Protection
- 10 Agency (USEPA) to designate an area's attainment status with respect to the CAAQS
- and NAAQS, respectively, for criteria air pollutants. The purpose of these designations is
- 12 to identify areas with air quality problems and thereby initiate planning efforts for
- improvement. The three basic designation categories are "nonattainment," "attainment,"
- 14 and "unclassified." The "unclassified" designation is used in an area that cannot be
- 15 classified on the basis of available information as meeting or not meeting the standards.
- 16 The most recent attainment designations with respect to the SFBAAB are shown in Table
- 17 3.3-1, below. With respect to the CAAQS, the SFBAAB is designated as a nonattainment
- area for ozone, particulate matter (PM) less than 10 microns in diameter (PM₁₀), and
- particulate matter less than 2.5 micrometers in diameter (PM_{2.5}), and as an attainment or
- 20 unclassified area for all other pollutants. With respect to the NAAQS, the SFBAAB is
- designated as a marginal nonattainment area for ozone and PM_{2.5}, and as an attainment
- or unclassified area for all other pollutants.
- 23 The Bay Area Air Quality Management District (BAAQMD) maintains a number of air
- 24 quality monitoring stations that continually measure the ambient concentrations of major
- 25 air pollutants throughout the Bay Area. The closest such monitoring station to the Project
- 26 site is San Pablo-Rumrill Blvd., about 4 miles to the northeast. All criteria pollutants are
- 27 monitored at this station. Table 3.3-2 summarizes ambient air quality data recorded at
- 28 this station for the past 5 years. As shown, only concentrations for ozone and 24-hour
- 29 PM_{2.5} exceeded standards in one or two occasions during this period.
- 30 This subregion contains a variety of industrial air pollution sources, including but not
- 31 limited to airport facilities, and major chemical, petroleum, and shipping operations. Some
- 32 industries are quite close to residential areas, for example in the communities of
- 33 Richmond and West Oakland. The subregion is also traversed by frequently congested
- 34 major freeways, including I-580 and the Richmond-San Rafael Bridge, located just north
- of the Project site. Traffic and congestion, and the motor vehicle emissions they generate,
- are increasing due to population increase in the San Francisco Bay Area.

Table 3.3-1. NAAQS, CAAQS, and SFBAAB Attainment Status

Pollutant	Averaging	California	Standards ¹	National	Standards ²
Pollutant	Time	Concentration	Status	Primary	Status
Ozone (O ₃)	1 Hour	0.09 ppm (180 μg/m³)	Nonattainment	_	
Ozone (O ₃)	8 Hours	0.070 ppm (137 µg/m³)	Nonattainment ⁹	0.070 ppm (147 μg/m³)	Nonattainment ⁴
Respirable	24 Hours	50 μg/m ³	Nonattainment	150 μg/m ³	Unclassified
Particulate Matter (PM ₁₀)	AAM	20 μg/m ³	Nonattainment ⁷		
Fine Particulate	24 Hours	_	_	35 μg/m ^{3 10}	Nonattainment
Matter (PM _{2.5})	AAM	12 μg/m³	Nonattainment ⁷	12.0 μg/m ^{3 15}	Attainment/ Unclassified
Carbon	8 Hours	9.0 ppm (10 mg/m³)	Attainment	9 ppm (10 mg/m³)	Attainment ⁶
Monoxide (CO)	1 Hour	20 ppm (23 mg/m ³)	Attainment	35 ppm (40 mg/m ³)	Attainment
Nitrogen Dioxide	AAM	0.030 ppm (57 μg/m³)	Attainment	0.053 ppm (100 µg/m³)	Attainment
(NO ₂) ⁷	1 Hour	0.18 ppm (339 μg/m³)	Attainment	0.100 ppm (188 μg/m³) ¹¹	Unclassified
	24 Hours	0.04 ppm (105 µg/m³)	Attainment	0.14 ppm (365 µg/m³)	Attainment
Sulfur Dioxide (SO ₂) 12	1 Hour	0.25 ppm (655 μg/m³)	Attainment	0.075 ppm (196 µg/m³)	Attainment
	AAM	_	_	0.030 ppm (80 µg/m³)	Attainment
	30-Day Average	1.5 µg/m³	Attainment	_	_
Lead (Pb) ¹³	Calendar Quarter	_	_	1.5 µg/m³	Attainment
	Rolling 3- Month Average ¹⁴	_	ı	0.15 μg/m ³	Attainment ¹⁴
Visibility- Reducing Particles (VRP) ¹¹	8 Hours	See footnote 8	Unclassified		
Sulfates	24 Hours	25 μg/m ³	Attainment	No nation	al standards
Hydrogen Sulfide (H ₂ S)	1 Hour	0.03 ppm (42 μg/m³)	Unclassified	No national standards	
Vinyl Chloride (C ₂ H ₃ Cl)	24 Hours	0.010 ppm (26 µg/m³)	No information available		

Source: BAAQMD 2015.

Acronyms: mg/m3 = milligrams per cubic meter; ppm = parts per million; $\mu g/m3 = micrograms$ per cubic meter; AAM = Annual Arithmetic Mean; CARB = California Air Resources Board; NAAQS = National Ambient Air Quality Standards; SIP = State Implementation Plan; USEPA = U.S. Environmental Protection Agency.

Table 3.3-1. NAAQS, CAAQS, and SFBAAB Attainment Status

Pollutant	Averaging	California Standards ¹		National Standards ²	
	Time	Concentration	Status	Primary	Status

Notes:

- ¹ California standards for O₃, CO (except Lake Tahoe), SO₂ (1-hour and 24-hour), NO₂, suspended particulate matter PM₁₀, and visibility reducing particles are values that are not to be exceeded. The standards for sulfates, lead, H₂S and C₂H₃Cl are not to be equaled or exceeded. If the standard is for a 1-hour, 8-hour or 24-hour average (i.e., all standards except for lead and PM₁₀ annual standard), then some measurements may be excluded. In particular, measurements are excluded that CARB determines would occur less than once per year on the average.
- ² National standards shown are the "primary standards" designed to protect public health. National standards other than for O_3 , particulates and those based on annual averages are not to be exceeded more than once a year. The 1-hour ozone standard is attained if, during the most recent 3-year period, the average number of days per year with maximum hourly concentrations above the standard is equal to or less than one. The 8-hour O_3 standard is attained when the 3-year average of the 4th highest daily concentrations is 0.075 ppm (75 parts per billion [ppb]) or less. The 24-hour PM₁₀ standard is attained when the 3-year average of the 99th percentile of monitored concentrations is less than 150 μg/m³. The 24-hour PM_{2.5} standard is attained when the 3-year average of 98th percentiles is less than 35 μg/m³. Except for the national particulate standards, annual standards are met if the annual average falls below the standard at every site. The national annual particulate standard for PM₁₀ is met if the 3-year average falls below the standard at every site. The annual PM_{2.5} standard is met if the 3-year average of annual averages spatially-averaged across officially designed clusters of sites falls below the standard.
- ³ National air quality standards are set by the USEPA at levels determined to be protective of public health with an adequate margin of safety.
- ⁴ Final designations effective July 20, 2012.
- ⁵ The national 1-hour O₃ standard was revoked by the USEPA on June 15, 2005.
- ⁶ In April 1998, the Bay Area was redesignated to attainment for the national 8-hour CO standard.
- ⁷ In June 2002, CARB established new annual standards for PM_{2.5} and PM₁₀.
- ⁸ Statewide VRP Standard (except Lake Tahoe Air Basin): Particles in sufficient amount to produce an extinction coefficient of 0.23 per kilometer when the relative humidity is less than 70 percent. This standard is intended to limit the frequency and severity of visibility impairment due to regional haze and is equivalent to a 10-mile nominal visual range.
- ⁹ The 8-hour California ozone standard was approved by CARB in 2005 effective May 17, 2006.
- ¹⁰ On January 9, 2013, the USEPA issued a final rule to determine that the Bay Area attains the 24-hour PM_{2.5} national standard. This USEPA rule suspends key SIP requirements as long as monitoring data continue to show that the Bay Area attains the standard. Despite this USEPA action, the Bay Area would continue to be designated as "non-attainment" for the national 24-hour PM_{2.5} standard until such time as the Air District submits a "redesignation request" and a "maintenance plan" to the USEPA, and the USEPA approves the proposed redesignation.
- ¹¹ To attain this standard, the 3-year average of the 98th percentile of the daily maximum 1-hour average at each monitor within an area must not exceed 0.100 ppm (effective January 22, 2010).
- ¹² On June 2, 2010, the USEPA established a new 1-hour SO₂ standard, effective August 23, 2010, which is based on the 3-year average of the annual 99th percentile of 1-hour daily maximum concentrations. The existing 0.030 ppm annual and 0.14 ppm 24-hour SO₂ NAAQS however must continue to be used until 1 year following the USEPA's initial designations of the new 1-hour SO₂ NAAQS.
- ¹³ CARB has identified lead and C₂H₃Cl as "toxic air contaminants" with no threshold level of exposure below which there are no adverse health effects determined.
- ¹⁴ National lead standard, rolling 3-month average: Final designations effective December 31, 2011. ¹⁵ In 2012, the USEPA strengthened the annual PM_{2.5} NAAQS from 15.0 to 12.0 μg/m³. In December 2014, the USEPA issued final area designations for the 2012 primary annual PM_{2.5} NAAQS. Areas designated "unclassifiable/attainment" must continue to take steps to prevent their air quality from deteriorating to unhealthy levels. The effective date of this standard is April 15, 2015.

Table 3.3-2. Criteria Air Pollutants Data Summary (San Pablo, Rumrill Boulevard Station)

Pollutant	Averaging Time	Applicable Standard	2010	2011	2012	2013	2014
	1 Hour	Maximum Concentration (ppm)	0.097	0.078	0.086	0.074	0.075
Ozone (O3) 1-Hour M D Particulate Matter (PM10) 24-Hour D Particulate Matter (PM2.5) Annual N Particulate Matter (PM2.5) Annual N Carbon Monoxide (CO) d 1-Hour D 8-Hour N D 8-Hour N D 8-Hour N D	1-Hour	Days > CAAQS (0.09 ppm)	1	0	0	0	0
		4 th Maximum Concentration (ppm) ^a	0.081	0.058	0.059	0.065	0.061
	8-Hour	Days > NAAQS (0.075 ppm)	1	0	0	0	0
	Days > CAAQS (0.07 ppm)	1	0	0	0	0	
		Maximum Concentration (μg/m³)	41.2	73.4	46.7	48.1	46.3
	24-Hour	Days > CAAQS (50 μg/m³)	0	6	0	0	0
		Days > NAAQS (150 μg/m³)	0	0	0	0	0
	Annual	State Annual Average (20 μg/m³)	16.1	19.7	15.7	17.8	16
	24-Hour	Maximum Concentration (μg/m³)	n/a	n/a	12.8	41.2	38.2
		Days > NAAQS (35 μg/m³)	n/a	n/a	0	2	1
		National Std. 98th Percentile b	n/a	n/a	13	27.4	23.4
Ozone (O ₃) R-Hour Particulate Matter (PM ₁₀) Annual Particulate Matter (PM _{2.5}) Annual Carbon Monoxide (CO) d A-Hour Annual	Annual	National Annual (12.0 μg/m³)c	n/a	n/a	7.3	11.9	10.5
		Maximum Concentration (ppm)	1.6	1.9	1.6	2.2	1.8
Carbon	1-Hour	Days > CAAQS (20 ppm)	0	0	0	0	0
Monoxide		Days > NAAQS (35 ppm)	0	0	0	0	0
(CO) d	0 Hour	Maximum Concentration (ppm)	0.91	0.99	0.92	1.0	1.0
	o-noui	Days > CAAQS (9.0 ppm)	0	0	0	0	0
Nitrogen	1-hour	Maximum Concentration (ppm)	0.049	0.050	0.055	0.047	0.052
Dioxide	1-110ui	Days > CAAQS (0.18 ppm)	0	0	0	0	0
(NO ²)	Annual	Arithmetic Average (0.053 ppm)	n/a	0.009	0.009	0.010	0.010

Source: CARB 2015; USEPA 2015.

Notes:

Annual Arithmetic Mean; CAAQS; $\mu g/m^3$; NAAQS; ppm; n/a – sufficient data not available to determine the value

Estimated/measured numbers of recorded concentrations above national standards are shown in **bold**. Note: Ambient data for SO₂ and airborne Pb, are not included in this table since the Basin is currently in compliance with state and federal standards for these pollutants.

- ^a The 8-hour ozone standard is attained when the fourth highest concentration in a year, averaged over 3 years, is equal to or less than the new national standard of 0.075 ppm (effective May 27, 2008).
- ^b Attainment condition for PM_{2.5} is that the 3-year average of the 98th percentile of 24-hour concentrations at each monitor within an area must not exceed the standard (35 μg/m³).
- $^{\circ}$ On December 14, 2012, the national annual PM_{2.5} primary standard was lowered from 15 μg/m³ to 12.0 μg/m³. The existing national 24-hour PM_{2.5} standards (primary and secondary) were retained at 35 μg/m³, as was the annual secondary standard of 15 μg/m³.
- d Eight-hour CO averages and related statistics are available at San Pablo-Rumrill Blvd between 2002 and 2012. 8- hour data for 2013 and 2014, as well as 1-hour CO monitored data are from USEPA AirData Web site www.epa.gov/airdata/ad_rep_mon.html.

1 Sensitive Receptors

- 2 Some receptors are considered more sensitive than others to air pollutants. The reasons
- 3 for variations in sensitivity include pre-existing health problems, proximity to emissions
- 4 sources, or duration of exposure to air pollutants. The BAAQMD identifies a sensitive
- 5 receptor as "facilities or land uses that include members of the population that are
- 6 particularly sensitive to the effects of air pollutants, such as children, the elderly, and
- 7 people with illnesses. Examples include schools, hospitals and residential areas."
- 8 Recreational uses may also be considered sensitive due to the greater exposure to
- 9 ambient air quality conditions, because people engaging in vigorous exercise have higher
- breathing rates. The land surrounding the Project site is primarily industrial. The nearest
- 11 residential sensitive receptors are located approximately 4,400 feet northeast of the
- 12 Project site. The closest school is Washington Elementary School, located about 1.1
- miles east of the Project site. The nearest medical facility to the Project site is 860 Harbor
- 14 South Medical Center located approximately 2.2 miles southwest of the Project site.

15 3.3.2 Regulatory Setting

- 16 Federal and state laws and regulations pertaining to air quality and relevant to the Project
- 17 are identified in Appendix B. At the local level, the City's General Plan 2030 (City of
- 18 Richmond 2012a) includes a Conservation, Natural Resources, and Open Space
- 19 element. This element contains "Goal CN4 Improved Air Quality" to improve and
- 20 maintain air quality for the benefit of residents and the local economy. The policies and
- 21 actions associated with this goal focus on supporting local and regional rulemaking and
- 22 program implementation, and are not directly applicable to the Project.
- 23 The Project site is located in Contra Costa County, which is part of the SFBAAB. The
- 24 BAAQMD is the regional agency with jurisdiction over the nine-county SFBAAB, which
- includes Contra Costa, San Francisco, Alameda, Marin, San Mateo, Santa Clara, Napa,
- 26 southern portion of Sonoma, and southwestern portion of Solano Counties. The BAAQMD
- 27 is responsible for attaining and maintaining air quality in the SFBAAB within federal and
- 28 state air quality standards, as established by the Federal Clean Air Act (FCAA) and the
- 29 California Clean Air Act (CCAA), respectively. Specifically, the BAAQMD has the
- 30 responsibility to monitor ambient air pollutant levels throughout the SFBAAB and to
- 31 develop and implement strategies to attain applicable federal and state standards. The
- 32 BAAQMD (2010) adopted the most recent air quality plan, the 2010 Clean Air Plan, on
- 33 September 15, 2010. The 2010 Clean Air Plan serves to:
 - Update the Bay Area 2005 Ozone Strategy in accordance with the requirements of the CCAA to implement all feasible measures to reduce ozone
 - Provide a control strategy to reduce ozone, particulate matter, air toxics, and greenhouse gases (GHGs) in a single, integrated plan
 - Establish emission-control measures to be adopted or implemented

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- 1 The 2010 Clean Air Plan contains the following primary goals:
- 2 Attain air quality standards

- Reduce population exposure and protect public health in the SFBAAB
- Reduce GHG emissions and protect the climate
- 5 The 2010 Clean Air Plan represents the most current applicable air quality plan for the
- 6 SFBAAB. Consistency with this plan is the basis for determining whether the Project
- 7 would conflict with or obstruct implementation of air quality plans.
- 8 The BAAQMD identified significance thresholds for exposure to Toxic Air Contaminants
- 9 (TACs) and fine particulate matter (PM2.5) as part of its May 2011 CEQA Air Quality
- 10 Guidelines. Those significance thresholds were later called into question by a court order
- 11 issued March 5, 2012, in California Building Industry Association v. Bay Area Air Quality
- 12 Management District (Alameda Superior Court Case No. RGI0548693). The order
- 13 required BAAQMD to set aside its approval of the thresholds until it had conducted
- 14 environmental review under CEQA. In August 2013, the Appellate Court struck down the
- 15 lower court's order to set aside the thresholds. (No. A135335, A136212.) In December
- 16 2015, the Supreme Court reviewed a CEQA scoping issue implicated by the thresholds
- 17 and issued new guidance on when agencies have to analyze the effect of the existing
- 18 environment on the future users of the project. (California Building Industry Association
- 19 v. Bay Area Air Quality Management District (2015) 62 Cal.4th 369, 392-393.) The validity
- 20 of the BAAQMD thresholds have yet to be conclusively determined as the Supreme Court
- 21 remanded to the Appellate Court to consider the thresholds in light of the guidance
- 22 provided by the Supreme Court on the scoping issue. (*Ibid.*) The Court of Appeal has yet
- 23 to issue its opinion.
- 24 In a decision published August 12, 2016, California Building Industry Assn. v. Bay Area
- 25 Air Quality Management District (A135335 & A136212, Aug. 12, 2016) Cal.App.4th
- 26 [2016 Cal. App. LEXIS 758], the First District Court of Appeal determined that BAAQMD's
- 27 TAC thresholds "need not be set aside in their entirety. However, [they] are misleading to
- 28 the extent they contemplate an application of the [TAC] Thresholds to evaluate the effect
- 29 of the existing environment on all new receptors as a matter of course. . . . " Though the
- 30 Court of Appeal identified specific circumstances where the TAC thresholds could validly
- 31 be applied (e.g., in school siting decisions), the Court of Appeal warned that "any effort
- 32 by an agency to require an EIR, mitigating measures, or other CEQA review under the
- 33
- Receptor Thresholds when one is not authorized would be subject to a strong legal
- 34 challenge." To that end, the Court of Appeal held that the TAC thresholds cannot be used
- 35 by a lead agency to require an EIR to impose mitigation measures solely because the
- 36 occupants or users of a new project would be subjected to contaminant levels above
- 37 BAAQMD's thresholds. The appellate court remanded the case to the trial court with
- 38 instructions to issue an order invalidating the portions of the BAAQMD Guidelines that

- 1 suggested that lead agencies should routinely assess the effect of existing environmental
- 2 considerations on future users of a project.
- 3 The 2010 Thresholds have been used in this analysis because they were established
- 4 based on substantial statistical evidence. The BAAQMD released the "Proposed
- 5 Thresholds of Significance" in 2009, which listed the proposed thresholds for criteria
- 6 pollutants, GHGs, community risk and hazards, and odors. BAAQMD researched existing
- 7 and projected sources of air quality contaminants and designed the 2010 Thresholds to
- 8 comply with state and federal standards (see Table 3.3-3). The report "provides the
- 9 substantial evidence in support of the thresholds of significance..." (emphasis added)
- 10 (BAAQMD 2009). The thresholds for criteria pollutants were developed through a
- 11 quantitative examination of the efficacy of fugitive dust mitigation measures and a
- 12 quantitative examination of statewide non-attainment emissions.
- 13 The issues identified in California Building Industry Association v. Bay Area Air Quality
- 14 Management District are not relevant to the scientific soundness of the BAAQMD's
- analysis of the level at which a pollutant would potentially significantly affect air quality.
- 16 At this stage, the focus of the litigation is solely on whether the thresholds unlawfully
- 17 require a lead agency to consider the effect of the existing environment on the future
- 18 users of the project. (California Building Industry Association v. Bay Area Air Quality
- 19 Management District, supra, 62 Cal.4th at pp. 392-393.) Therefore, use of the 2010
- 20 Thresholds is consistent with the BAAQMD's direction that thresholds should be based
- 21 on substantial evidence. Further, the 2010 Thresholds were used in the Modernization
- 22 Project EIR for purposes of assessing air quality impacts, including specifically health
- 23 risks, from marine vessels servicing the Long Wharf. (Modernization EIR, pp. 4.3-53 -
- 24 4.3-54.)

Table 3.3-3. Criteria Air Pollutant and Health Risk Significance Thresholds

	Construction Thresholds	Operational Thresholds			
Pollutant	Average Daily Emissions (pounds/day)	Average Daily Emissions (pounds/day)	Maximum Annual Emissions (tons/year)		
ROG	54	54	10		
NOx	54	54	10		
PM10	82 (exhaust)	82	15		
PM2.5	54 (exhaust)	54	10		
Fugitive Dust	Construction Dust Ordinance or other BMPs	Not Applicable			
Risk and Hazards for new sources and receptors (Individual Project)	Same as Operational Thresholds	Compliance with Qualified Community Risk Reduce Plan OR Increased cancer risk of >10.0 in a million Increased non-cancer risk of > 1.0 Hazard Inde (Chronic or Acute) Ambient PM2.5 increase: > 0.3 µg/m³ annual aver			
Risk and Hazards for new sources and receptors	Same as Operational Thresholds	Compliance with Qualified Community Risk Reduction Plan OR Cancer: > 100 in a million (from all local sources)			

Table 3.3-3. Criteria Air Pollutant and Health Risk Significance Thresholds

	Construction Thresholds	Operational Thresholds			
Pollutant	Average Daily Emissions (pounds/day)				
(Cumulative Threshold)		Non-cancer: > 10.0 Hazard Index (from all loca sources) (Chronic) PM2.5: > 0.8 μg/m³ annual average (from all loc sources)			

Acronyms: $\mu g/m^3$ = micrograms per cubic meter; BMP = Best Management Practice; NO_X = oxides of nitrogen; PM₁₀ = particulate matter with aerodynamic diameter less than 10 microns; PM_{2.5} = particulate matter with aerodynamic diameter less than 2.5 micrometers; ROG = reactive organic gases.

1 3.3.2.1 Criteria Air Pollutants

- 2 In accordance with the state and federal clean air acts, air pollutant standards are 3 identified for the following six criteria air pollutants: ozone, CO, PM, nitrogen dioxide 4 (NO₂), sulfur dioxide (SO₂), and lead (Pb). These air pollutants are termed criteria air 5 pollutants because they are regulated by developing specific public health- and welfare-6 based criteria as the basis for setting permissible levels. In general, the SFBAAB 7 experiences low concentrations of most pollutants when compared to federal or state 8 standards. The SFBAAB is designated as either in attainment or unclassified for most 9 criteria pollutants with the exception of ozone, PM_{2.5}, and PM₁₀, which are designated as
- non-attainment for either the federal or state standards (see Table 3.3-1, above).
- 11 By its very nature, regional air pollution is largely a cumulative impact in that no single
- 12 project is typically sufficient in size to, by itself, result in non-attainment of air quality
- 13 standards. Instead, a project's individual emissions contribute to existing cumulative air
- 14 quality impacts. If a project's incremental contribution to cumulative air quality impacts is
- 15 considerable, then the project's impact on air quality would be considered cumulatively
- 16 significant.
- 17 Land use projects may contribute to regional criteria air pollutants during the construction
- 18 and operational phases of a project. Table 3.3-3 identifies air quality significance
- 19 thresholds followed by a discussion of each threshold, based on the BAAQMD's CEQA
- 20 Air Quality Guidelines.
- 21 Projects that would result in criteria air pollutant emissions below these significance
- 22 thresholds would not violate an air quality standard, contribute substantially to an air
- 23 quality violation, or result in a cumulatively considerable net increase in criteria air
- 24 pollutants within the SFBAAB.

1 3.3.2.2 Ozone Precursors

- 2 The SFBAAB is currently designated as non-attainment for ozone and PM. Ozone is a
- 3 secondary air pollutant produced in the atmosphere through a complex series of
- 4 photochemical reactions involving reactive organic gases (ROGs) and nitrogen oxides
- 5 (NO_x). The potential for a project to result in a cumulatively considerable net increase in
- 6 criteria air pollutants, which may contribute to an existing or projected air quality violation,
- 7 are based on the CCAA and federal CAA emissions limits for stationary sources.
- 8 BAAQMD Regulation 2, Rule 2 requires that any new source that emits criteria air
- 9 pollutants above a specified emissions limit must offset those emissions. For ozone
- 10 precursors ROG and NO_x, the offset emissions level is an annual average of 10 tons per
- 11 year (or 54 pounds per day). These levels represent emissions by which new stationary
- 12 sources are not anticipated to contribute to an air quality violation or result in a
- 13 considerable net increase in criteria air pollutants.

14 3.3.2.3 Particulate Matter (PM₁₀ and PM_{2.5}) and Fugitive Dust

- 15 The federal New Source Review program was created by the CAA to ensure that
- 16 stationary sources of air pollution are constructed in a manner that is consistent with
- attainment of federal health-based ambient air quality standards. For PM₁₀ and PM_{2.5}, the
- 18 emissions limits under New Source Review are 15 and 10 tons per year (82 and 54
- 19 pounds per day), respectively. These emissions limits represent levels at which a source
- 20 is not expected to have an impact on air quality. Although the regulations specified above
- 21 apply to new or modified stationary sources, land use development projects also result in
- 22 ROG, NOx, PM₁₀, and PM_{2.5} emissions from increases in vehicle trips, architectural
- coating, and construction activities. Therefore, the above thresholds can be applied to the
- 24 construction and operational phases of land use projects and those projects that result in
- emissions below these thresholds would not be considered to contribute to an existing or
- 26 projected air quality violation or result in a considerable net increase in ozone precursors
- 27 or particulate matter. Due to the temporary nature of the Project's construction related
- 28 activities, only the average daily thresholds are applicable to construction-phase
- 29 emissions.
- 30 Fugitive dust emissions are typically generated during construction phases. Studies have
- 31 shown that the application of Best Management Practices (BMPs) at construction sites
- 32 significantly control fugitive dust. Individual measures have been shown to reduce fugitive
- dust by anywhere from 10 to 98 percent (Western Regional Air Partnership 2006). The
- 34 BAAQMD has identified a number of BMPs to control fugitive dust emissions from
- 35 construction activities.

1 3.3.2.4 Local Health Risks and Hazards

- 2 In addition to criteria air pollutants, individual projects may emit TACs. TACs collectively
- 3 refer to a diverse group of air pollutants that are capable of causing chronic (i.e., of long
- 4 duration) and acute (i.e., severe but of short-term) adverse effects to human health,
- 5 including carcinogenic effects. Human health effects of TACs include birth defects,
- 6 neurological damage, cancer, and mortality. There are hundreds of different types of
- 7 TACs with varying degrees of toxicity. Individual TACs vary greatly in the health risk they
- 8 present; at a given level of exposure, one TAC may pose a hazard that is many times
- 9 greater than another.
- 10 Unlike criteria air pollutants, TACs do not have ambient air quality standards but are
- regulated by the BAAQMD using a risk-based approach to determine which sources and
- 12 pollutants to control as well as the degree of control. A health risk assessment is an
- 13 analysis in which human health exposure to toxic substances is estimated, and
- 14 considered together with information regarding the toxic potency of the substances, to
- 15 provide quantitative estimates of health risks. The main TAC of concern from the
- 16 proposed project is diesel particulate matter (DPM), which are emitted from on-road
- 17 vehicles and off-road equipment. Diesel exhaust is a complex mixture of thousands of
- 18 gases and fine particles emitted by a diesel-fueled internal combustion engine. The
- 19 composition will vary depending on engine type, operating conditions, fuel composition,
- 20 lubricating oil, and whether an emission control system is present. CARB identified DPM
- as a TAC in 1998, primarily based on evidence demonstrating cancer effects in humans
- 22 (CARB 1998). The estimated cancer risk from exposure to diesel exhaust is much higher
- than the risk associated with any other TAC routinely measured in the region. In health
- risk analyses, PM₁₀ emissions are generally used as a surrogate for DPM.
- In addition to TACs, the BAAQMD also recommends that exposure to PM_{2.5} be evaluated
- 26 for potential health impacts. PM_{2,5} are composed of a mixture of substances, including
- 27 elements such as carbon and metals; compounds such as nitrates, organics, and
- 28 sulfates; and other complex mixtures such as wood smoke or exhaust. Exposures to
- 29 PM_{2.5} are associated with mortality, respiratory diseases, and lung development in
- 30 children, and other endpoints such as hospitalization for cardiopulmonary disease. Due
- 31 to differing adverse health effects, PM_{2.5} emissions are analyzed separately from PM₁₀
- even though by definition PM_{2.5} totals are included in totals of PM₁₀.
- 33 The BAAQMD CEQA Air Quality Guidelines establish a relevant zone of influence for an
- 34 assessment of project-level and cumulative health risks to sensitive receptors within
- 35 1,000 feet of a project site from exposure to TACs. Project construction-related or
- 36 operational TAC impacts to sensitive receptors within the zone of influence that exceed
- any of the following thresholds are considered significant:

- 1 An excess cancer risk level of more than 10 in 1,000,000, or a non-cancer hazard 2 index greater than 1.0.
- 3 An incremental increase of greater than 0.3 µg/m³ for annual average PM_{2.5} concentrations.
- 5 Cumulative impacts from TACs emitted from freeways, state highways or high volume
- roadways (i.e., the latter defined as having traffic volumes of 10,000 vehicles or more per 6
- 7 day or 1,000 trucks per day), and from all BAAQMD-permitted stationary sources within
- the zone that exceed any of the following thresholds at any sensitive receptor, are 8
- considered cumulatively significant: 9
- 10 A combined excess cancer risk levels of more than 100 in 1,000,000
- 11 A combined non-cancer hazard index greater than 10
- 12 • A combined incremental increase in annual average PM_{2.5} concentrations greater 13 than 0.8 µg/m3
- 14 These local health risk and hazard thresholds are also listed above in Table 3.3-3
- 15 3.3.3 Impact Analysis

- 16 a) Conflict with or obstruct implementation of the applicable air quality plan?
- 17 Less than Significant Impact. The BAAQMD CEQA Air Quality Guidelines recommend
- 18 determining potential conflicts with the 2010 Clean Air Plan by evaluating a project's
- 19 consistency with the BAAQMD CEQA significance thresholds. The Project would
- 20 generate emissions during construction from construction equipment, impact pile driving
- 21 hammers, marine engines (including work boats and tug boats), and haul and worker
- 22 vehicle trips (see Table 3.3-4). As discussed below (see Item b) emissions of ROG, NO_x,
- 23 and PM generated during Project construction would not exceed BAAQMD CEQA
- 24 significance thresholds. The Project would improve the operational efficiency of the Long
- 25 Wharf by installing and replacing various new structures at Berths 1, 2, and 3. As
- discussed in Item b, the Project would not result in an increase in the operational capacity 26
- 27 of the Long Wharf. Therefore, the Project would not result in a substantial increase in
- 28 operational emissions compared to existing conditions, and would not result in operational
- 29 emissions exceeding the BAAQMD CEQA significance thresholds.
- 30 Because construction and operational emissions would not exceed the BAAQMD CEQA
- significance thresholds, the Project would not have regionally significant impacts 31
- impeding the implementation of the control strategies or the attainment of goals set in the 32
- BAAQMD's 2010 Clean Air Plan (BAAQMD 2010). 33

b) Violate any air quality standard or contribute substantially to an existing or projected air quality violation?

3 **Project Construction Emissions**

- 4 Less than Significant Impact. Project emissions during construction would be 5 generated by construction equipment, impact hammers, marine engines (including work 6 boats and tug boats), and haul and worker vehicle trips. Emissions were calculated for 7 the Compliance and Upgrade components of the Project construction activities. 8 Emissions from construction equipment, impact hammers, and vehicle trips were 9 calculated using the California Emissions Estimator Model (CalEEMod) v2013.2.2. 10 CalEEMod uses widely accepted models for emission estimates and default data from 11 sources such as USEPA AP-42 emission factors, CARB vehicle emission models, and 12 California Energy Commission and other agency studies (California Air Pollution Control 13 Officers Association [CAPCOA] 2013). Project specific data, including equipment lists and 14 operating schedules (see Table 3.3-4) and vehicle trip generation rates, were used as 15 inputs to the model. Tug boats used in Project construction were modeled based on the 16 schedule and specifications summarized below in Table 3.3-5. As shown, all operating 17 hours throughout the construction period were conservatively modeled using the fleet 18 operator's largest Harbor Tug Vessel.
- Work boat engine emissions were estimated using manual spreadsheet calculations based on Project-specific equipment lists and activity data (listed in Table 3.3-4), and emission factors derived from CARB's OFFROAD2007. Although CARB has released more recent OFFROAD2011 modules that serve as an update to OFFROAD2007, the emission factors for the project construction marine engine types were not available in OFFROAD2011; therefore, OFFROAD2007 emissions data were used.
- 25 Total Project emissions from construction activities were estimated, and a daily average 26 emissions rate was calculated for comparison with applicable significance thresholds. 27 Because Project construction would be scheduled to allow the Long Wharf to remain 28 operational during construction, Project construction activities would be intermittent in 29 nature. While the construction schedule for the Project assumes 5-year construction time 30 period, this analysis conservatively assumes that construction activities would be 31 completed over a period of approximately 4 years. Average daily emissions were 32 calculated using this 4-year construction duration, assuming 260 working days per year.

Table 3.3-4. Project Construction Equipment List

Work Component	E	Equipment Type	Number of Pieces	Operating Hours per Day	Total Days of Use	Engine HP
	Air Compressor		1	8	196	49
	Air Compressor	s: Dive Setup/ Compressors	1	8	7	10
		45-Ton Grove Crane	1	8	11	215
	Cranes:	Boom Truck	1	8	7	250
		Carrydeck Crane	1	8	80	110
		Draw-works Engine	1	8	158	364
	Challenger	Deck Generator	1	8	158	129
	Crane Barge:	Air Compressor	1	8	158	49
		Spud Winch	1	8	158	120
		Draw-works Engine	1	8	96	400
		Generator Set Engine	1	8	96	400
0 "	DB Alameda	Deck Air Compressor	1	8	96	49
Compliance	Derrick Barge:	Anchor/Spud Winch Engine A	1	8	96	117
Work		Anchor/Spud Winch Engine B	1	8	96	117
		Deck Generator	1	8	96	274
	Excavators: CX	80 Excavator	1	8	16	53
		Vibratory Hammer	1	8	78	595
		Vibratory Hammer	1	8	40	1,200
	Pumps: Concre	1	8	30	73	
	Rubber Tired Lo	1	8	4	260	
	Welders	1	8	50	25	
	D180 Impact Ha	1	8	40	280	
	D62 Impact Hai	1	8	79	105	
	Work Boat	1	8	45	50	
	Tug Boats	data	summarized			
	Aerial Lifts: 65-i	1	8	27	67	
	Air Compressor		1	8	57	49
		1	8	2	10	
	All Complessor	s: Dive Setup/ Compressors 45-Ton Grove Crane	1	8	8	215
	Cranes:	Carrydeck Crane	1	8	86	110
		Draw-works Engine	1	8	105	364
	Challenger	Deck Generator	1	8	105	129
Upgrade	Crane Barge:	Air Compressor	1	8	105	49
Work	Crane barge.	Spud Winch	1	8	105	120
		Draw-works Engine	1	8	92	400
		Generator Set Engine	1	8	92	400
	DB Alameda	Deck Air Compressor	1	8	92	49
	Derrick Barge:	Anchor/Spud Winch Engine A	1	8	92	117
	Dernick barge.	Anchor/Spud Winch Engine B	1	8	92	117
		Deck Generator	1	8	92	274
	Excavators: CX		1	8	6	53
	Pumps: Concre		1	8	27	73
Upgrade	D62 Impact Hai		1	8	10	105
Work	D70 Impact Hai		1	8	270	105
(continued)	Work Boat	111101	1	<u> </u>	10	50
	Tug Boats		data	summarized		
Notes: Impac		e size was assumed based on fu			iii i abic v	J.U U
pac						

Table 3.3-5. Tug Boat Characteristics and Usage During Construction

	Main Engines Characteristics		Auxiliary Engines Characteristics		Tugs Usag	age during 4-year Construc Activities	
Tug Boat	Model	Power	Model	Power	Porcont	Total Opera	ting Hours
	Year	(HP)	Year	(HP)	Percent Usage	Compliance Work	Upgrade Work
Solana	2013	1,000	2009	73	100%	1,193	1,482

Notes: All operating hours conservatively modeled using the fleet operator's largest Harbor Tug. Assumed two main engines and both auxiliary engines operate at a time.

- 1 Emissions calculations for each category of pollutant are summarized in Table 3.3-6. The
- 2 Project would not violate any air quality standards or contribute substantially to any
- 3 existing or projected air quality violation because Project-related emissions do not exceed
- 4 the BAAQMD's thresholds of significance.

Table 3.3-6. Project Construction Criteria Pollutant Emissions

Work	Construction Source	Construction Source Emissions (tons)			
Component		ROG	NO _x	Exhaust PM ₁₀	Exhaust PM _{2.5}
Compliance Work	Construction Equipment	0.63	5.10	0.23	0.23
	Impact Hammers	0.03	0.36	0.02	0.02
	Marine Engines*	0.56	3.89	0.16	0.16
	Worker Vehicles	< 0.01	< 0.01	< 0.01	< 0.01
Upgrade Work	Construction Equipment	0.40	3.37	0.16	0.15
	Impact Hammers	0.08	0.68	0.05	0.05
	Marine Engines*	0.64	4.83	0.19	0.18
	Worker Vehicles	< 0.01	< 0.01	< 0.01	< 0.01
	al Construction Emissions (tons)	s (tons) 2.34 18.24 0.82 0.79			
Average Daily Construction Emissions (lbs/day)		4.5	35.1	1.6	1.5
BAAQMD Daily Threshold (lbs/day)		54	54	82	54
	Exceeds Threshold?	No	No	No	No

Acronyms: BAAQMD = Bay Area Air Quality Management District; lbs/day = pounds per day; NOx = oxides of nitrogen; $PM_{10} = particulate$ matter less than or equal to 10 microns in diameter; $PM_{2.5} = particulate$ matter less than or equal to 2.5 microns in diameter; ROG = reactive organic gases.

The estimated tug emissions in Table 3.3-6 have changed since the original publication of the MND, which provided estimates for larger ocean-going tugs with Tier 2 tug boat engines. Since smaller harbor tugs, not ocean-going tugs, will be used for Project construction in the Bay, the tug emissions have been recalculated, conservatively using the fleet operator's largest available harbor tug, outfitted with Tier 3, twin 1,000

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^{*} Marine engines emissions include emissions from tug boats and work boats used during construction. Totals may not add up due to rounding. Average daily emissions calculated assuming construction activities occur over 4 years at 260 working days per year.

- 1 horsepower engines. (In 2017, prior to the start of Project construction, the tug company
- 2 will outfit the tugs with Tier 3 engines.)
- 3 The BAAQMD does not have quantitative mass emissions thresholds for fugitive PM₁₀
- 4 and PM_{2.5} dust. Instead, the BAAQMD recommends that applicable BMPs, such as those
- 5 listed as Basic Construction Mitigation Measures in the BAAQMD 2011 CEQA Air Quality
- 6 Guidelines and presented in Table 3.3-7, be implemented to reduce fugitive dust
- 7 emissions, as applicable. The Project would incorporate applicable dust control measures
- 8 that are consistent with the BAAQMD recommended control measures. Note that many
- 9 of these BAAQMD recommended control measures, such as BMPs 1 through 5 and 8 in
- 10 Table 3.3-7, would not be applicable due to the nature of construction activity for this
- 11 Project. The Project would use marine equipment that does not generate fugitive dust,
- would involve minimal earth disturbing activities, and does not occur on unpaved routes.
- 13 BMPs 6 and 7 in Table 3.3-7 would be applicable and the Project would not conflict with
- 14 these BMPs. Fugitive dust impacts from Project construction would be less than
- 15 significant.

Table 3.3-7. BAAQMD Recommended Basic Construction Mitigation Measures for Fugitive Dust

- 1. All exposed surfaces (e.g., parking areas, staging areas, soil piles, graded areas, and unpaved access roads) shall be watered two times per day.
- 2. All haul trucks transporting soil, sand, or other loose material off-site shall be covered.
- 3. All visible mud or dirt track-out onto adjacent public roads shall be removed using wet power vacuum street sweepers at least once per day. The use of dry power sweeping is prohibited.
- 4. All vehicle speeds on unpaved roads shall be limited to 15 miles per hour (mph).
- 5. All roadways, driveways, and sidewalks to be paved shall be completed as soon as possible. Building pads shall be laid as soon as possible after grading unless seeding or soil binders are used.
- 6. Idling times shall be minimized either by shutting equipment off when not in use or reducing the maximum idling time to 5 minutes (as required by the California airborne toxics control measure Title 13, Section 2485 of California Code of Regulations). Clear signage shall be provided for construction workers at all access points.
- 7. All construction equipment shall be maintained and properly tuned in accordance with manufacturer's specifications. All equipment shall be checked by a certified visible emissions evaluator.
- 8. Post a publicly visible sign with the telephone number and person to contact at the lead agency regarding dust complaints. This person shall respond and take corrective action within 48 hours. The Air District's phone number shall also be visible to ensure compliance with applicable regulations.

16 **Project Operational Emissions**

- 17 The Project will improve the operational efficiency of the Long Wharf by installing a
- permanent gangway, a mooring dolphin, and fenders at Berth 1 so it can accept barges.

- 1 This will balance use of Berths 1, 2, and 3, making operations more efficient. Currently,
- 2 the inability to use Berth 1 for barges causes logistical issues in scheduling barges and
- 3 ships, and sometimes significant delays in loading and offloading materials.
- 4 At Berth 2, fenders will be replaced to comply with the Marine Oil Terminal Engineering
- 5 and Maintenance Standards (MOTEMS), California Building Code Chapter 31F. The new
- 6 fenders will allow an increase in the allowable approach berthing velocity of ships.
- 7 Berthing velocity limits are based on the vessel size, and currently range from 0.19 fps
- 8 for a 61,000 deadweight ton (DWT) vessel to 0.26 fps for a 15,000 DWT vessel. The new
- 9 fenders will allow vessels to approach in compliance with MOTEMS and will range from
- 10 0.38 fps for a 61,000 DWT vessel to 0.61 fps for a 15,000 DWT vessel.
- 11 The sources of operational emissions at the Long Wharf relate to the loading and off-
- 12 loading of feedstocks and finished products, respectively. The overwhelming source of
- emissions from Long Wharf operations is ship and barge engine combustion. (Lease EIR,
- p. 4.6-19.) Other emissions sources include the Vapor Recovery System and marine
- thermal oxidizer (which are separately regulated pursuant to BAAQMD Regulation 8-44).
- and fugitive emissions from pumps, valves, flanges, and pressure relief devices (which
- are separately regulated pursuant to BAAQMD Regulation 8-18). The Long Wharf itself
- does not process any crude or gas oil or other feedstocks.
- 19 None of the changes and improvements proposed as part of the Project alter the
- 20 throughput capacity of the Long Wharf to the Refinery; nor do the proposed improvements
- 21 alter the Vapor Recovery System or the thermal oxidizer. The modifications to the various
- berths will allow the Long Wharf to better manage vessel calls across Berths 1 4, which
- 23 will have the attendant benefit of reducing idling time of marine vessels as they queue for
- space at the berths. Specifically, as described in the Lease EIR, "Berths 1 and 4 are used
- 25 for ship cargo transfers, and Berths 2 and 3 are used for ship and barge cargo transfers."
- 26 Since Berths 2 and 3 are the only berths that receive ocean going barges, each is
- 27 occupied by vessels (both ships and barges) nearly 75 percent of the time, a very high
- 28 utilization rate that can cause delays for vessels attempting to berth. Such delays result
- 29 in increased demurrage costs to Chevron, as well as increased emissions from ships and
- 30 barges that must idle for longer periods of time. The modifications to Berth 1 will allow
- 31 Berth 1 to receive ocean going barges that otherwise would be required to use Berths 2
- 32 or 3. This will better balance utilization across Berths 1, 2 and 3, which will reduce
- demurrage and idling time of ships that currently must queue for Berths 2 and 3.
- Further, the modifications to Berth 4 will allow it to accommodate newer vessels, which
- 35 have more modern, fuel-efficient hull designs. The more modern hull designs use
- 36 shortened parallel mid-bodies, which reduce friction and make it easier for vessels to
- 37 propel through water, thus reducing fuel consumption. By modifying Berth 4 to
- accommodate these newer vessels, the Project will enable the Long Wharf to berth more

- 1 fuel efficient vessels that are replacing older vessels with less efficient hull designs. The
- 2 modifications will not increase the largest vessel that can call at Berth 4.
- 3 The Project does not enable the Long Wharf to accommodate larger vessels overall.
- 4 Pursuant to Chevron's Statement of Terminal Operations, which is provided to the State
- 5 Lands Commission pursuant to MOTEMS audit submittals to the Commission during the
- 6 period of 2009-2016, the largest vessels that can currently berth at the Long Wharf are
- 7 SuezMax ships at Berths 1 and 4, and smaller Panamamax vessels at Berths 2 and 3.
- 8 This will continue to be the case after the Project is implemented, though the smaller ships
- 9 will be able to be accommodated at Berths 1 and more fuel efficient ships will be
- 10 accommodated at Berth 4.
- 11 The Long Wharf is the exclusive means by which the Richmond Refinery imports
- 12 feedstocks and is the primary means, in conjunction with trucks and trains, by which
- 13 finished products from the Refinery are exported for sale. The Long Wharf itself does not
- 14 process feedstocks. For purposes of off-loading crude and gas oil and other feedstocks
- 15 from marine vessels calling at the Long Wharf, all materials are pumped from the vessels
- through pipelines to storage tanks inside the Refinery, from which the feedstocks are then
- 17 blended and processed by the Refinery. Throughput levels across and vessel calls to the
- Long Wharf are driven by demand from the Refinery. Because of this, the number of
- 19 vessel calls and throughput at the Long Wharf are anticipated to remain consistent with
- 20 past operations since the Project does not include any modifications that would allow the
- 21 Refinery to increase is throughput or production levels.
- 22 In any event, any increase in emissions from increased vessel calls or throughput will be
- 23 mitigated to less than significant as a result of legally enforceable limits on emissions,
- 24 including from marine vessels and Long Wharf operations, imposed by the City of
- 25 Richmond as part of its approval of the Modernization Project. Because of the
- 26 interconnection between the Refinery's and the Long Wharf's operations, the
- 27 Modernization EIR analyzed Long Wharf operations, including emissions from marine
- vessels. As explained on p. 4.3-40 of the Modernization DEIR, the EIR analyzed a "100%
- 29 utilization" scenario that:

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"includes emissions estimates ... developed in collaboration with BAAQMD staff and relevant regulatory guidance, for Facility transportation related marine shipping, trucking and rail activities. ... [T]he EIR includes a comprehensive analysis of transportation-related air emissions that could vary with Facility utilization levels. In general, higher Facility utilization levels generate a higher level of shipping, trucking, and rail activity and associated air emissions. ... Certain transportation levels, particular related to shipping, also vary in accordance with the types of vessels serving the Long Wharf, which itself varies with the amount of crude blend and purchased oil shipped to and processed in the Facility." (Emphasis added). The BAAQMD-approved methodology for assessing emissions from marine vessels serving the Long Wharf is

described in Appendix 4.3-SHP. The shipping methodology and EIR calculate emissions from ocean-going vessels, i.e., tanker ships ("OGV"), barges and tugs (also referred to as harbor craft). (Modernization DEIR, p. App 4.3-SHP-1-2.)

By analyzing a 100 percent utilization scenario, the Modernization EIR identified the maximum level of emissions, including emissions from marine vessels, which could occur from the combined operation of Long Wharf and Refinery. Of particular relevance to the Project, the Health Risk Assessment prepared for the Modernization Project identified increased emissions of diesel particulate matter (DPM) from marine vessels as the primary driver of health risk from toxic air contaminants (TACs). The Modernization EIR imposes mitigation measures to ensure that Facility emissions, including emissions from marine vessels, will not exceed baseline emission levels for the 2008-2010 period.

Based on information reported by Chevron to the Bay Area Air Quality Management District for permit compliance purposes (which is subject to protection from disclosure pursuant to Pub. Resources Code, § 21160 and State CEQA Guidelines, §15120, subd. (d)), but which has been independently verified, the number of vessel calls during the 2014 and 2015 calendar years (i.e., the most recent two full calendar years for which data are available) was consistent with the number of vessel calls during the Modernization Project EIR baseline period. Thus, even if the efficiencies gained from the Project result in an increase in vessel calls, which, based on the discussion in Section 2.1, Project Overview, is unlikely, any increase in emissions from marine vessels, as well as any increased emissions from Long Wharf and Refinery operations as the result of greater throughput from the Long Wharf, are already subject to enforceable limits such that emissions cannot exceed the BAAQMD level of significance, and must be mitigated to the baseline levels identified in the Modernization Project EIR, which are at or below current levels of operations.

Construction on the Modernization Project has commenced and initial operations are currently scheduled for 2018, at which point the enforceable emissions limits and required mitigation measures imposed by the City's CUP will take effect. The Project is not scheduled to commence construction until 2018, and has a five-year construction period before the berth modifications will be complete and any increases in shipping activity could occur. Thus, the Modernization Project limits will be in place before any potential operational changes at the Long Wharf could occur. These legally enforceable obligations are akin to a regulatory mandate and are therefore adequate under CEQA for purposes of identifying and assessing potential impacts. See generally *Oakland Heritage Alliance v. City of Oakland* (2011) 195 Cal.App.4th 884,906 [" requiring compliance with regulations is a common and reasonable mitigation measure"]; *City of Maywood v. Los Angeles Unified School Dist.* (2012) 208 Cal.App.4th 362, 411-412 [citing compliance with regulatory standards as adequately addressing hazardous materials at school site]; *North Coast Rivers Alliance v. Marin Municipal Water Dist. Bd. of Directors* (2013) 216 Cal. App. 4th 614, 647-648 [mitigation requiring compliance with existing consultation requirements

- 1 under federal permitting process is adequate mitigation under CEQA]; Clover Valley
- 2 Foundation v. City of Rocklin (2011) 197 Cal.App.4th 200, 236-237 [mitigation requiring
- 3 compliance with regulatory permitting is adequate under CEQA].)
- c) Result in a cumulatively considerable net increase of any criteria pollutant for which the Project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?
- **Less than Significant Impact**. The SFBAAB is currently designated as a nonattainment 8 9 area for state and national ozone standards and national particulate matter ambient air 10 quality standards. Past, present and future development projects contribute to the 11 region's adverse air quality impacts on a cumulative basis. In developing thresholds of 12 significance for air pollutants, BAAQMD considered the emission levels for which a 13 project's individual emissions would be cumulatively considerable. If a project does not 14 exceed the identified significance thresholds, its emissions would not be cumulatively 15 considerable, resulting in less-than-significant air quality impacts on the region's existing 16 air quality conditions. Therefore, additional analysis to assess cumulative impacts is 17 unnecessary.
- 18 Based on the Project-level analysis described above in Item b, Project construction and
- 19 operational criteria pollutant emissions would not exceed the BAAQMD CEQA
- 20 significance thresholds. Therefore, pursuant to the BAAQMD CEQA Air Quality
- 21 Guidelines, the Project would not be cumulatively considerable, and would result in a less
- 22 than significant cumulative impact.

d) Expose sensitive receptors to substantial pollutant concentrations?

- Less than Significant Impact. Project activities would generate DPM exhaust emissions from the use of diesel-fueled equipment. DPM emissions during project construction activities are associated with the use of heavy equipment and tugboats. DPM emissions from these construction sources were calculated using the methodology described in Item b, and are shown in Table 3.3-8. DPM is a complex mixture of thousands of gases and fine particles emitted by a diesel-fueled internal combustion engine. As such, for
- 30 estimating DPM emissions, the total PM₁₀ exhaust emissions from diesel fueled
- 31 equipment are used as a surrogate for DPM emissions from construction equipment and
- 32 tugboat engines. Note that based on current in-use vehicle engine types, work boats and
- worker vehicles were assumed to be gasoline fueled, and therefore do not emit DPM.

Table 3.3-8. Project Construction Diesel Particulate Matter Emissions

Work Component	Construction Source	Diesel PM Emissions (tons)
Compliance Work	Construction Equipment	0.23
	Impact Hammers	0.02
	Marine Engines (tugs)	0.15
	Worker Vehicles	0.00
Upgrade Work	Construction Equipment	0.16
	Impact Hammers	0.05
	Marine Engines (tugs)	0.19
	Worker Vehicles	0.00
Total Construction Emissions (tons)		0.81
Average Daily Construction Emissions (lbs/day)		1.6

Notes:

Diesel PM is considered to be equal to the total PM₁₀ exhaust emissions from diesel fueled equipment.

Work boat engines and on-road worker vehicles were assumed to be gasoline fueled; therefore, do not emit diesel PM.

Totals may not add up due to rounding. Average daily emissions calculated assuming construction activities occur over 4 years at 260 working days per year.

As described previously, DPM has been classified as a TAC by the CARB, and poses potential carcinogenic and chronic non-cancer health risks. The exposure of sensitive receptors to Project-generated TACs would be less than significant because there are no sensitive receptors within the 1,000-foot zone-of-influence around the Project site recommended by the BAAQMD for screening of Project-level and cumulative health risks. In addition to the dispersive properties of DPM (Zhu et al. 2002), the closest sensitive receptors (houses and schools) to the area of construction activity around the Long Wharf are approximately 4,400 feet or more to the northeast in the City. Therefore, the Project would not result expose sensitive receptors to substantial pollutant concentrations and this impact would be considered less than significant.

e) Create objectionable odors affecting a substantial number of people?

Less than Significant Impact. The occurrence and severity of odor impacts depends on numerous factors, including the nature, frequency, and intensity of the source; wind speed and direction; and the sensitivity of the receptors. Although offensive odors rarely cause any physical harm, they can be very unpleasant, leading to considerable distress among the public and can cause citizens to submit complaints to local governments and regulatory agencies. Projects with the potential to frequently expose individuals to objectionable odors are deemed to have a significant impact. Typical facilities that generate odors include wastewater treatment facilities, sanitary landfills, composting facilities, petroleum refineries, chemical manufacturing plants, and food processing facilities.

- 1 As described above, Project construction equipment would generate DPM exhaust, which
- 2 can be considered offensive by some individuals; however, these Project activity areas
- 3 would be located approximately 4,400 feet from potential sensitive receptors. Because of
- 4 this distance and the intermittent nature of construction activities, the potential for
- 5 objectionable odors to reach the nearest receptor is expected to be negligible. These
- 6 distant, intermittent, and temporary activities are not expected to cause a significant odor
- 7 impact on a substantial number of sensitive receptors, nor would they expose a
- 8 substantial number of receptors to odor emissions, therefore the Project's impact would
- 9 be less than significant.

10 **3.3.4 Mitigation Summary**

- 11 The Project would not result in significant impacts to Air Quality; therefore, no mitigation
- 12 is required.

1 3.4 BIOLOGICAL RESOURCES

BIOLOGICAL RESOURCES – Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?				
b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?		\boxtimes		
c) Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?				\boxtimes
d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?			\boxtimes	
e) Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?				
f) Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or State habitat conservation plan?				

2 3.4.1 Environmental Setting

This section describes the existing habitats in the Project area and the special status species⁹ with the potential to occur within the project site. The environmental setting and checklist discussion in this section are based on the Biological Assessment prepared by URS Corporation (URS) for National Marine Fisheries Service (NMFS) in 2014. The purpose of the Biological Assessment was to present technical information about the

⁹ Special status species are federally and state species listed as endangered, threatened or candidate species, and state species of concern.

- 1 potential effects of the Project on federally listed species that fall under the jurisdiction of
- 2 the NMFS under Section 7 of the Federal Endangered Species Act (FESA), and for
- 3 Essential Fish Habitat (EFH)¹⁰ under the Magnuson-Stevens Fishery Conservation and
- 4 Management Act. The Biological Assessment included a discussion of the Project,
- 5 environmental setting, life history of the federally listed species that may be affected by
- 6 the Project, and an evaluation of the potential effects (direct, indirect, and cumulative) on
- 7 the listed species, critical habitat, and EFH. Longfin smelt, a species protected under the
- 8 California Endangered Species Act is discussed below in this Initial Study.
- 9 San Francisco Bay contains more than 100 species of fish and roughly 120 waterbird
- 10 species. The most common marine mammals in San Francisco Bay are the Pacific harbor
- 11 seal (*Phoca vitulina*) and the California sea lion (*Zalophus californianus*). Other marine
- 12 mammal species that are less common in San Francisco Bay include the gray whale
- 13 (Eschrichtius robustus), harbor porpoise (Phocoena phocoena), bottlenose dolphins
- 14 (Tursiops truncatus), northern elephant seal (Mirounga angustirostris), northern fur seal
- 15 (Callorhinus ursinus), and the southern sea otter (Enhydra lutris). Though most marine
- 16 mammals occurring in the Bay are not special status species, all marine mammals are
- 17 protected under the Marine Mammal Protection Act. The Project site does not include any
- 18 terrestrial species (URS 2014).
- 19 The Long Wharf is the largest marine oil terminal in California, and is located in central
- 20 San Francisco Bay just south of the eastern terminus of the Richmond-San Rafael Bridge
- in Contra Costa County. The Long Wharf is located in open Bay habitat which is used by
- 22 anadromous fish as a migratory corridor between their upstream spawning grounds and
- 23 the Pacific Ocean. In San Francisco Bay, many benthic invertebrates (bottom-dwelling
- organisms) live within sedimentary or soft-bottom habitats, usually within the top 2 to 10
- centimeters of the soft sediment. Some benthic invertebrates also live on hard substrates,
- such as the existing Long Wharf structure, which are much less common in San Francisco
- 27 Bay compared to sedimentary habitats.
- 28 Based on underwater noise measurements taken near the Long Wharf in July 2015, the
- 29 baseline ambient underwater noise in the area averages approximately 150 decibels (dB)
- 30 root-mean square (RMS). The California Department of Transportation (Caltrans), in their
- 31 compendium of underwater sound measurements (Caltrans 2012), reported baseline
- 32 ambient underwater sound levels averaging 133 dB RMS in other open water portions of
- 33 San Francisco Bay. Ambient noise levels in the Bay are primarily due to shipping and
- boating activities as well as surface waves generated by wind.

¹⁰ EFHs are geographically designated areas that contain habitat that fish species use to feed, breed, spawn and grow. The EFH that occurs within the Project site were designated under the Pacific groundfish, coastal pelagic, and Pacific Salmon Fisheries Management Plans.

1 3.4.1.1 Special Status Species

- 2 Special status species are considered species that are listed as endangered, threatened
- 3 or candidate under FESA and California Endangered Species Act (CESA). Other species,
- 4 such as marine mammals and migratory birds, are protected under other federal and state
- 5 laws and regulations, as discussed in Section 3.4.2.
- The following special status species have potential to occur within the Project site during construction.
 - Steelhead (Oncorhynchus mykiss), consisting of the following Distinct Population Segments (DPSs).
 - Central California Coast (federally listed as threatened)
 - Central Valley (federally listed as threatened)
 - Chinook salmon (*O. tshawytscha*), consisting of the following Evolutionarily Significant Units (ESUs).
 - Sacramento River winter-run (federally and state-listed as endangered)
 - Central Valley spring-run (federally and state-listed as threatened)
- Green sturgeon (*Acipenser medirostris*) Southern DPS, federally listed as threatened
- Longfin smelt (Spirinchus thaleichthys), state listed as threatened
- 19 The Project site is located more than 1,000 feet from any terrestrial habitats. Therefore,
- 20 impacts to terrestrial species and habitats would not occur and are not discussed further
- 21 in this document.

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- 22 Information on special status species potentially present in the Project site area was
- obtained from the following sources (URS 2014): (1) CDFW, Wildlife Habitat Relations
- 24 System, used to identify the habitat requirements and distribution of special status
- 25 species; (2) CalFish database, a California cooperative fish and habitat data program that
- 26 tracks occurrence and habitat for anadromous fish; and (3) species-specific studies
- 27 presented in scientific journals and other publications.

Steelhead

- 29 Steelhead are anadromous fish that are born in fresh water and migrate into the ocean to
- mature before returning back to freshwater to spawn. The amount of time that steelhead
- 31 spend in freshwater during their lives varies greatly. Throughout their range, individuals
- 32 typically remain at sea for one to four growing seasons before returning to freshwater to
- 33 spawn (Burgner et al. 1992). The spawning season for steelhead extends from late
- 34 December through April of the following year, although they will often move up coastal
- 35 streams in the fall and then hold in deep pools until the spawning period.

- 1 Steelhead likely enter the Bay in early winter in preparation for the spawning migration.
- 2 However, little is known about transit times and migratory pathways of steelhead within
- 3 San Francisco Bay. An ongoing study of outmigration and distribution of juvenile
- 4 hatchery-raised steelhead released in the lower Sacramento River is currently being
- 5 conducted. Results from 2008-2009 show that steelhead spend an average of 2.5 days
- 6 in transit time within San Pablo and San Francisco bays. The study concluded that transit
- 7 time was greater in the upper estuary than in the lower estuary within San Francisco Bay
- 8 (Klimley et al. 2009). This could be due to the lower salinity in the upper estuary which
- 9 serves as a transition zone between freshwater and saltwater, allowing steelhead to
- 10 transition from freshwater to saltwater. Once steelhead reach San Francisco Bay,
- salinities are similar to ocean water, which may lead steelhead to spend less time in this
- 12 portion of the estuary. Migratory pathways of juvenile steelhead were largely inconclusive
- due to equipment loss and data gaps. A review of literature and the CalFish database, a
- 14 California cooperative fish and habitat data program, have verified that steelhead are
- 15 known to spawn in several drainages of San Francisco Bay including Coyote Creek, the
- 16 Guadalupe River, and San Francisquito Creek. They are likely to occur throughout the
- 17 Sacramento–San Joaquin River Delta (Delta) and San Francisco Bay during the migration
- season of December 1 through May 31 of the following year (CalFish 2013).
- 19 For all of these reasons, both steelhead DPSs have the potential to be present in the
- 20 marine portions of the Project site, although at low densities.

21 Chinook Salmon

- 22 Similar to steelhead, Chinook salmon are also anadromous fish. Adult Chinook salmon
- 23 spend up to 5 years in the ocean before returning to their natal stream to spawn. The
- 24 Sacramento River winter-run Chinook salmon are likely to occur throughout the Delta and
- 25 San Francisco Bay during periods of migration (CalFish 2013). A 1997 study conducted
- 26 by the NMFS Tiburon Laboratory found that residency time of juvenile Sacramento River
- 27 winter-run Chinook salmon within the San Francisco Bay Estuary was about 40 days, with
- 28 little growth occurring at that time (NMFS 2001). This would indicate that juvenile
- 29 Sacramento River winter-run Chinook salmon do not spend much time foraging in the
- 30 Bay before moving to the ocean. Sacramento River winter-run Chinook salmon are
- 31 assumed to be present in the marine portions of the Project site, at low densities during
- about the property in the manner perturbs of the Project site, at lew deficit
- 32 the upstream and downstream migration period.
- 33 The Central Valley spring-run Chinook salmon are likely to occur throughout the Delta
- and the northern portion of San Francisco Bay during periods of migration (CalFish 2013).
- 35 Central Valley spring-run Chinook salmon do not spawn in southern San Francisco Bay
- and their typical migration routes between the ocean and the Sacramento River are likely
- 37 similar to that of Sacramento River winter-run Chinook salmon. For this reason, the
- 38 Central Valley spring-run Chinook salmon are assumed to be present in the marine

- 1 portions of the Project site, at low densities during the upstream and downstream
- 2 migration period.

3 **Green Sturgeon**

- 4 The green sturgeon is also an anadromous species. Juveniles rear in freshwater for as
- 5 long as 2 years before migrating to sea. Green sturgeon are thought to spawn every 3 to
- 6 5 years in deep pools with turbulent water velocities and prefer cobble substrates but can
- 7 use substrates ranging from clean sand to bedrock. Once green sturgeon emigrate from
- 8 freshwater, they disperse widely and are considered the most broadly distributed and
- 9 wide-ranging species of the sturgeon family. Juvenile green sturgeon occur throughout
- 10 the Sacramento River Delta and San Francisco Bay (CalFish 2013). Adults are found
- 11 throughout the San Francisco Bay and Delta during periods of migration, while juveniles
- 12 are present in the southern San Francisco Bay year-round, mostly south of the
- 13 Dumbarton Bridge. CDFW estimates that one-fifth of the sturgeon landed in the estuary
- 14 are green sturgeon and the rest are white sturgeon (Moyle 2002). Green sturgeon have
- 15 the potential to be present throughout all marine portions of the Project site throughout
- 16 the year.

17 **Longfin Smelt**

- 18 Longfin smelt are native within the San Francisco Estuary, including the Delta, Suisun
- 19 Marsh, and San Francisco Bay (CDFG 2009). Longfin smelt spawning primarily occurs
- 20 between February and April in areas with low salinity; however, spawning can occur
- 21 between early-November to late-June (Moyle 2002; CDFG 2009). There are no current
- 22 data on specific spawning locations in San Francisco Bay; however, recently published
- 23 reports indicate spawning probably occurs near the mixing zones between fresh and
- 24 brackish water (Rosenfield and Baxter 2007). According to Moyle (2002), populations of
- 25 longfin smelt in California have historically been known from the San Francisco estuary.
- 26 Adults occur seasonally throughout San Francisco Bay, but they are concentrated in
- 27 Suisun, San Pablo, and North San Francisco bays. They concentrate in most years in
- 28 San Pablo Bay in April through June and become more dispersed (many moving into
- 29 Central San Francisco Bay) in late summer. The exact distribution pattern varies from
- 30 year to year. During winter months, when fish are moving upstream to spawn, high
- 31 outflows may push many back into San Francisco Bay, whereas drought years may find
- 32 them concentrating in Suisun Bay. The population found within San Francisco Bay
- 33 represents the largest known longfin smelt population in California (Rosenfield and Baxter
- 34 2007). Longfin smelt have the potential to be present throughout the year.
- 35 The Project is located within designated critical habitat for Steelhead, Chinook salmon
- 36 and green sturgeon. The Project is also within an area designated as EFH under the
- 37 Magnuson-Stevens Fishery Conservation and Management Act.

1 Marine Mammals and Migratory Birds

- 2 The marine mammals with potential to occur within the Project vicinity are the Pacific
- 3 harbor seal and the California sea lion. Other species that could occur but are much less
- 4 likely include the grey whale and harbor porpoise. None of these are federal or state listed
- 5 as threatened or endangered species, however, all marine mammals are protected under
- 6 the Marine Mammal Protection Act of 1972 (see description in Section 3.4.2).
- 7 Migratory birds (and their eggs and nests) are protected under the Migratory Bird Treaty
- 8 Act (MBTA) (see description in Section 3.4.2). Common migratory birds occurring in the
- 9 Project vicinity include the common loon (Gavis immer), American white pelican
- 10 (Pelecanus erythrorhynchos), California brown pelican (Pelecanus occidentalis
- 11 californicus), double-breasted cormorant (*Phalacrocorax auritis*), Aleutian Canada goose
- 12 (Branta canadensis kucoparcia), Barrow's golden eye (Bucephala islandica), California
- 13 gull (Larus californicus), osprey (Pandion haliaetus), and elegant tern (Sterna elegans).

14 3.4.2 Regulatory Setting

- 15 Federal and state laws and regulations pertaining to biological resources that are relevant
- 16 to the Project are identified in Appendix B.
- 17 At the local level, the Contra Costa General Plan has policies related to biological
- 18 resources, discouraging development on and preserving important wildlife habitats
- 19 (Contra Costa County 2005). The Richmond General Plan 2030 includes the following
- 20 policy of relevance to this Project (City of Richmond 2012a):
 - Policy CN1.1: Natural habitat is essential to ensuring biodiversity and protecting sensitive biological resources. Protect these areas and work with the California Department of Fish and Game, the San Francisco Bay Regional Water Quality Control Board, the East Bay Regional Park District and other regional agencies to identify areas for special protection and establish appropriate protection measures.

3.4.3 Impact Analysis

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- 27 CEQA requires that projects analyze the potential impacts on special status plant and
- animal species, as well as on sensitive habitats, wildlife corridors, and waters of the
- 29 United States. Impacts on wildlife species that are not considered special status under
- 30 CEQA are generally not considered significant unless impacts are associated with the
- 31 species' migration routes or movements, or the species are considered locally important.
- a) Have a substantial adverse effect, either directly or through habitat
 modifications, on any species identified as a candidate, sensitive, or special
 status species in local or regional plans, policies, or regulations, or by the
 California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?

- Less than Significant with Mitigation. Construction activities have the potential to directly affect individuals of the following special status species and their habitat:
 - Steelhead, Central California Coast DPS (federally listed as threatened)
- Steelhead, Central Valley DPS (federally listed as threatened)
- Chinook salmon, Sacramento River winter-run ESU (federally and state-listed as endangered)
- Chinook salmon, Central Valley spring-run (federally and state-listed as threatened)
 - Green sturgeon Southern DPS, federally listed as threatened.
- Longfin smelt, state listed as threatened
- 11 Each construction activity and associated potential impacts are discussed below.
- 12 Following completion of Project construction, no in-water work would occur. Operational
- 13 activities would continue in the same manner as current activities. As a result, there would
- be no post-construction operational impacts to biological resources.

15 **Noise During Pile Driving**

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- 16 Underwater sound and acoustic pressure resulting from pile driving could affect aquatic
- 17 resources by causing behavioral avoidance of the construction area and/or injury to the
- 18 special status species listed above. As described above, marine mammals commonly
- occurring in the Bay, though not considered special status species (e.g., threatened or
- 20 endangered), are protected under the Marine Mammal Protection Act and harassment to
- 21 these mammals due to underwater noise requires authorization in the form of an
- 22 Incidental Harassment Authorization from NMFS.
- 23 The Project would involve both impact and vibratory pile driving methods. Use of impact
- 24 pile driving (when a pile driving hammer strikes a pile), creates a pulse that propagates
- 25 through the pile and radiates sound into the water and the ground substrate, as well as
- the air. In contrast to impact pile driving, vibratory pile drivers work by "liquefying" the
- 27 substrate (Bay sediments) immediately below and around the pile, causing a small zone
- of liquefaction. This allows the pile to sink downward into the sediment. Noise produced
- 29 during vibratory driving is lower in intensity, but is considered a continuous sound in
- 30 comparison to the pulse-type noise produced during impact pile driving. Peak noise levels
- 31 from vibratory driving are typically 10 to 20 dB lower than impact driving for a particular
- 32 pile type (Caltrans 2012). A vibratory pile driver can be used to drive a pile into the
- 33 substrate as well as vibrate a pile to facilitate extraction of an existing pile. Both vibratory
- pile driving and extraction would be used by the Project.

- Pile driving (and generation of underwater pile driving noise) would not be a continuous activity during construction. On days when piles are installed, pile driving would occur for
- 3 up to 60 minutes per day, in 5- to 10-minute increments with time between to set up the
- 4 next pile (based on an estimate of 5 to 10 minutes to drive a pile and installation of
- 5 approximately six piles per day). Driving time of the eight 60-inch steel piles would take
- 6 up to approximately 2 hours each, but only one pile per week would be driven due to set
- 7 up times. These piles would therefore generate up to 16 hours of underwater noise, but
- 8 spread in 2-hour increments over an 8-week period. Therefore, generation of underwater
- 9 noise would only occur incrementally over the 4-year construction schedule.

Impacts to Fish

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- 11 In 2008, the Fisheries Hydroacoustic Working Group (FHWG)¹¹ issued interim threshold
- 12 criteria based on best available science for the onset of injury to fish from noise generated
- during impact pile driving (FHWG 2008). These thresholds are shown in Table 3.4-1. The
- 14 FHWG determined that noise at or above the 206 dB (peak) SPL threshold can cause
- barotrauma to auditory tissues, the swim bladder, or other sensitive organs. Noise levels
- 16 above the cumulative SEL may cause temporary hearing thresholds shifts in fish.
- 17 Behavioral effects (e.g., fleeing the area or temporary cessation of feeding or spawning
- behaviors) are not covered under these criteria, but could occur at these levels or lower.
- 19 Although these criteria are not formal regulatory standards, they are generally accepted
- 20 as viable criteria to evaluate the potential for injury to fish from pile driving. Because these
- 21 criteria were developed for impact pile driving only, and there are no established criteria
- 22 for vibratory pile driving (Caltrans 2015), the interim criteria for impact pile driving will be
- 23 used for both pile driving methods in this analysis.
- 24 Larval forms of listed fish under 2 grams in weight are not expected in the Project area,
- as these species spawn upstream and are typically larger when they enter the Bay, so
- 26 the 206 dB peak level and 187 dB sound exposure level (SEL) are used in this analysis
- 27 as thresholds for effects.

Table 3.4-1. NMFS Underwater Noise Thresholds for Effects on Fish

	Peak Noise (dB)	Accumulated Noise (SEL) (dB)
Impulse and Continuous Sound		
Fish under 2 grams in weight	>206	>183
Fish over 2 grams in weight	>206	>187
Course, LIDC 2044		

Source: URS 2014.

Acronyms: > = greater than; dB = decibel; NMFS = National Marine Fisheries Service; SEL = sound exposure level

¹¹ Members of the FHWG include: NMFS's Southwest and Northwest Divisions; California, Washington and Oregon Departments of Transportation; CDFW; and U.S. Federal Highway Administration.

- 1 The SEL is a cumulative measure and depends on the length of time it takes to drive piles
- 2 as well as the number of piles driven per day. Noise levels above the accumulated SEL
- 3 may cause temporary hearing-threshold shifts in fish, but no permanent damage.
- 4 Exceedance of the peak threshold can cause physical injury or mortality and would be
- 5 considered a significant impact for purposes of this analysis.

Underwater sound measurement data for similar projects were reviewed to estimate sound levels for Project-related vibratory and extraction and impact pile driving. Pile driving sounds from similar type and sized piles measured from other projects can be used to estimate Project-generate noise levels. Data used were from the Caltrans (2012) Compendium of Pile Driving Sound Data, which contains measured underwater noise levels for various pile types and environments. Measurements are typically taken within 33 feet (10 meters) of the pile during driving activities. As sound spreads through the water from the point of origin, it loses intensity (transmission loss). The analysis in this MND relies on sound measurements obtained from similar projects and uses the practical spreading loss model, which is an accepted method to estimate transmission loss of sound through water (NMFS 2012) to calculate the sound levels at various distances from the point of origin. Table 3.4-2 summarizes results of the noise analysis for fish.

Table 3.4-2. Expected Pile Driving Noise Levels and Distances of Criteria Level Exceedance with Impact and Vibratory Driver

Pile Type	Maximu	ım Source Le	Distance to Threshold* (feet)		
File Type	Peak Noise Level	SEL, single strike**	SEL, accumulated	206 dB Peak	187 dB SEL
Impact Driving					
60-inch steel pipe (unattenuated) (1 per day)	210	185	215	61	2,413
60-inch steel pipe (with bubble curtain) (1 per day)	200	175	205	NE	520
24-inch square concrete (1-2 per day)	185	160	188	NE	37
Vibratory Driving/Extractio	n				
24-inch temporary steel pipe pile (4 per day)	184	163	197	NE	148
14-inch steel H pile (2 per day)	178	165	198	NE	120
14-inch composite barrier piles (5 per day)	168	155	190	NE	75
Wood and concrete pile extraction (12 per day)	164	150	185	NE	32

Acronyms: dB = decibels; NE = threshold not exceeded; SEL = sound exposure level. **Notes**:

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^{*} The distance from the pile over which the effects threshold of 206 dB peak sound level and 187 dB accumulated SEL would be exceeded. These threshold values apply to fish over 2 grams in weight.

** For vibratory driving, the single strike SEL represents the SEL of 1 second of pile driving.

- 1 Installation of the 60-inch steel piles, 24-inch concrete piles, 14-inch steel H piles, and
- 2 14-inch composite fender piles, and vibratory extraction of the timber and concrete piles,
- 3 have the potential to produce accumulated SEL values above the 187 dB SEL threshold
- 4 and may cause temporary hearing shifts in fish that remain within the distances shown in
- 5 Table 3.4-2 for the duration of time it takes to drive the pile. Impact driving of the 60-inch
- 6 steel piles without sound attenuation would cause exceedance of the 206 dB peak
- 7 threshold and has to potential to injure or kill listed fish species. The affected for the area
- 8 for the various pile types is shown on Figure 3.4-1.
- 9 NMFS considers underwater noise above 150 dB RMS to potentially cause temporary
- 10 behavioral changes (startle and stress) in fish. As described, pile driving would be
- 11 conducted during work windows when sensitive life stages of a number listed salmonid
- 12 species would not be present and the pile driving activities would not overlap with the
- 13 herring spawning season. The area is not used for spawning by other fish species.
- 14 Temporary avoidance of the area may occur during pile driving. Underwater noise from
- pile driving would be temporary, short in duration, and intermittent over the construction
- 16 period and would not disrupt spawning activity or create a barrier to migrating species.
- 17 Additionally, background noise levels at the Long Wharf are high, as found by monitoring
- that was conducted during the preparation of the document, so behavior effects within the
- 19 affected area may be limited. Once temporary pile driving noise ceases, fish can resume
- 20 normal behavioral patterns. Temporary avoidance of the construction area, especially in
- 21 San Francisco Bay where there are wide expanses of suitable habitat, does not rise to
- the level that there is a likelihood of injury due to disruption of normal behavioral patterns
- and the impact would be less than significant.
- 24 The following mitigation measures would be implemented to reduce effects to fish:
- MM BIO-1: Work Windows. Chevron shall conduct pile driving activities in accordance with the NMFS Long Term Management Strategy (LTMS) work window of June 1-November 30 to avoid sensitive life stage periods of special status species.
 - **MM BIO-2: Soft Start.** Chevron shall use "soft starts" during impact pile driving (gradually increasing the force during the first few blows) to give fish (as well as marine mammals) an opportunity to move out of the area away from the sound source. Soft starts would be implemented at the start of each day's pile driving and at any time following the cessation of pile driving for a period of 30 minutes or longer. Examples of typical soft starts are identified below.
 - Vibratory pile drivers. Sound is initiated for 15 seconds at reduced energy followed by a 30-second waiting period. Repeat two additional times.
 - Impact drivers. An initial set of strikes at reduced energy is followed by a 30-second waiting period, then two subsequent reduced energy strike sets.

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Figure 3.4-1. Underwater Noise Impact Areas (Distance to 187 dB SEL)

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MM BIO-3: Underwater Sound Reduction. Chevron shall deploy bubble curtains during driving of the 60-inch diameter steel piles to reduce underwater noise. In addition, wood cushion blocks shall be used during impact driving of concrete piles to reduce sound levels and reduce the area of Bay affected by underwater noise.

A bubble curtain consists of a ring with small holes placed around the base of the pile prior to driving. Compressed air is pumped through the ring, creating a curtain of bubbles in the water column around the pile. Sound radiating from the pile during driving is disrupted and reduced as it spreads outward. Bubble curtains are not effective at reducing continuous noise produced during vibratory driving, however peak levels are not exceeded during vibratory driving. Use of a bubble curtain during driving of the 60-inch steel piles will eliminate exceedance of the 206 dB peak threshold that could cause physical injury or mortality and reduce this impact to less than significant. The bubble curtain will also reduce the area where fish might experience temporary hearing effects from 2.413 feet to 520 feet from the pile (see Table 3.4-2).

- 15 The bubble curtain that would be used during driving of the 60-inch steel batter (angled) 16 piles would be designed to provide coverage for the full extent of the underwater portion 17 of the angled pile. To do this, the bubble curtain would be designed with an oblong shape 18 to provide coverage from the area where the pile intersects the bottom to the point where 19 the pile reaches the surface when the water is at maximum depth. Maximum water depth in the area where the piles would be driven is approximately 20 feet. The area west of 20 21 Berth 4, where the 60-inch piles would be driven, is relatively shallow with low currently 22 velocities. The design of the bubble curtain will take into account the pile batter, the pile hammer size, pile material, and the anticipated current. The bubble curtain design would 23 24 follow Caltrans specification guidelines on parameters such as required air flow, pipe and 25 pipe opening size, and number of required rings (Caltrans 2012).
- Implementation of the above measures would reduce impacts to fish to temporary and behavioral effects, and impacts would be considered less than significant.

Impacts to Marine Mammals

- 29 The most abundant marine mammals in the Project area are Pacific harbor seals, which
- 30 haul-out at Castro Rocks (approximately 0.4 mile north of the northernmost point on the
- 31 Long Wharf), and California sea lions. Although rare in the Project area, harbor porpoises
- 32 and gray whales may be present in the vicinity and may be exposed to underwater noise
- 33 should they move into the area during active pile driving.
- 34 In 2010, NMFS established interim thresholds, which are still in place, regarding the
- 35 exposure of marine mammals to high-intensity noise that may be considered take under
- the Marine Mammal Protection Act (Table 3.4-3). Cetaceans (whales/dolphins/porpoises)
- and pinnipeds (seals/sea lions) exposed to impulsive noise of 180 and 190 dB RMS or
- greater, respectively, are considered to have been taken by Level A (i.e., injurious)
- 39 harassment. Behavioral harassment (Level B; non-injurious) is considered to have

- 1 occurred when marine mammals are exposed to noise levels of 160 dB RMS or greater
- 2 for impulse noise (e.g., impact pile driving) and 120 dB RMS for continuous noise (e.g.,
- 3 vibratory pile extraction and driving). NMFS also has thresholds for behavioral
- 4 harassment of marine mammals from airborne noise, which can, for example, affect
- 5 harbor seals hauled-out on nearby rocks.

Table 3.4-3. Injury and Behavioral Effects Thresholds for Airborne and **Underwater Noise**

Marine Mammals	Airborne Marine Construction Threshold (Impact and Vibratory Pile Driving) (re 20 µPa)	Underwater Continuous Noise Thresholds (e.g., vibratory pile driving) (re 1 µPa)		Noise Th (e.g., im driv	ter Pulsed presholds pact pile ring) µPa)	
		Thresholds	(dB RMS)			
	Level B ¹	Level A	Level B	Level A	Level B	
Pinnipeds (Pacific harbor seal)	90 (unweighted)	190	120	190	160	
Pinnipeds (California sea lion)	100 (unweighted)	190	120	190	160	
Cetaceans (whale, porpoise)	N/A	180	120	180	160	
Acronyms: dB = decibel; RMS = root mean square; µPa = microPascal,						

Notes: The airborne disturbance guideline applies to hauled-out pinnipeds.

It should be noted that during the original circulation of this MND, NMFS adopted new guidelines for the assessment of noise on marine mammals (NMFS 2016). The NMFS Technical Guidance provides a new method for calculation of the onset of Permanent Threshold Shifts (PTS; or Level A harassment) for various marine mammal groups based on the hearing characteristics of the groups (e.g., high-, mid-, and low-frequency range cetaceans, etc.). The NMFS Technical Guidance does not address mitigation or monitoring requirements, nor does it make any changes with respect to the Level B behavioral harassment thresholds. Mitigation and monitoring requirements associated with a Marine Mammal Protection Act authorization or permit are independent management decisions made in the context of the proposed activity and the comprehensive effects analysis, and are beyond the scope of the Technical Guidance.

Airborne Noise During Pile Driving

18 Pile driving generates airborne noise that could potentially result in behavioral disturbance 19 to pinnipeds (e.g., sea lions and harbor seals) which are hauled-out or at the water's

20 surface. Unlike underwater noise levels, there are no defined airborne noise level

thresholds set by the regulatory agencies. Instead, documented airborne noise levels at

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- 1 which pinnipeds exhibit haul-out behavioral disturbance are used to determine potential
- 2 disturbance from airborne construction noise. Similar to underwater noise analysis,
- 3 information from other projects was used to determine the extent over which airborne
- 4 noise levels may result in harassment of marine mammals (Table 3.4-3) (Laughlin 2011;
- 5 NAVFAC 2012).
- 6 Airborne noise levels for similar piles averaged 97 dB at 50 feet. Table 3.4-4 provides
- 7 distances using the average levels which would conservatively estimate the distance to
- 8 the NMFS guideline levels of 90 dB (harbor seals) and 100 dB (sea lions).

Table 3.4-4. Modeled Extent of Sound Pressure Levels for Airborne Noise

	Distance to Level B Thresholds			
Pile Driving Activity	100 dB RMS (California Sea Lion)	90 dB RMS (Pacific Harbor Seal)		
	(Samornia Sca Elon)	(i acilic Harbor Ocal)		
Impact Driving – 60-inch Steel Piles	62 feet	196 feet		
Impact Driving – 24-inch Concrete Piles	39 feet	126 feet		
Vibratory Extraction and Driving – all Pile types	35 feet	110 feet		

- 9 Although airborne pile-driving noise levels are above the NMFS guidelines within a short
- 10 distance from the Project, the levels will not extend to the Castro Rocks haul-out site.
- 11 Castro Rocks haul out is subject to high levels of background noise from the Richmond
- 12 Bridge, ongoing vessel activity at the Long Wharf, ferry traffic, and other general boat
- traffic. As a result, pile-driving noise is not expected to incite a reaction from hauled out
- 14 harbor seals at Castro Rocks. Therefore, airborne noise during pile driving is not expected
- 15 to be a significant impact.

16 Underwater Noise during Pile Driving

- 17 Similar to the above noise analysis for fish, a review of underwater sound measurements
- 18 for similar projects was undertaken to estimate the near-source sound levels for vibratory
- 19 pile extraction and driving and impact pile driving using data from Caltrans (2012). The
- 20 subsequent analysis also uses the practical spreading loss model to incorporate sound
- 21 transmission loss (NMFS 2012). This analysis also assumes an attenuation factor of 17
- 22 (~5 dB per doubling of distance) within the action area. This is a conservative value for
- 23 attenuation in shallow water of pile driving sound (average depths of less than 45 feet);
- 24 the attenuation in the action area will likely be greater than 17 (Caltrans 2012). Table 3.4-
- 25 5 summarizes the noise impact analysis.
- 26 Without the use of a bubble curtain, noise level estimates for the Project were calculated
- 27 to exceed the Level A threshold up to 71 feet away from the source of the noise for
- 28 pinnipeds and up to 328 feet away for cetaceans during driving of the 60-inch steel piles
- at Berth 4 (Caltrans 2012) and may be different when calculated under the new guidance.

As described for fish, Chevron will implement mitigation measure MM BIO 3 (use of a bubble curtain) to reduce underwater noise levels during driving of the 60-inch piles. With a bubble curtain, a Level A zone during driving of the 60-inch steel piles would still occur (Figure 3.4-2). Marine mammals approaching within the Level A zone during pile driving activities could experience non-auditory physiological effects or injuries such as stress, neurological effects and different types of organ or tissue damage which would be considered a significant impact. Although the size of the Level A zone may change based on the new NMFS Technical Guidance, impacts to marine mammals would not change from what is described herein. Mitigation measure MM BIO-4 would delay pile driving if marine mammals are within the Level A zone, regardless of the specific size of the zone.

Table 3.4-5. Expected Pile Driving Noise Levels and Distances of Threshold Exceedance with Impact and Vibratory Driver

		Levels et (dB)	Distance to Threshold (feet)			
Pile Type	Peak Noise Level	RMS	190 dB RMS (Level A)**	180 dB RMS (Level A)**	160/120 dB RMS (Level B)*	
Impact Driving						
60-inch steel pipe pile (without bubble curtain) (1 per day)	210	195	71	328	7,067	
60-inch steel pipe pile (with bubble curtain) (1 per day)	200	185	NE	70	1,520	
24-inch square concrete pile (1-2 per day)	188	170	NE	NE	150	
Vibratory Driving/Extraction						
24-inch temporary steel pipe pile (4 per day)	184	163	NE	NE	>3,000	
14-inch steel H pile (2 per day)	178	170	NE	NE	>3,000	
14-inch composite barrier pile (5 per day)	178	168	NE	NE	>3,000	
Wood and concrete pile extraction (12 per day)	164	150	NE	NE	3,000	

Acronyms: dB=decibel; NE=threshold not exceeded within 10 meters of pile; RMS=root mean square. **Notes: For underwater noise:**

Marine mammals may experience behavioral harassment (Level B) at up to 1,500 feet from the pile during impact driving of 60-inch steel piles (with bubble curtain deployed) and 150 feet during impact driving of concrete piles (Figure 3.4-2). Vibratory pile extraction and driving does not generate high-peak sound pressure levels commonly associated with physiological damage. The calculations indicate that during vibratory driving, noise levels could exceed the Level B threshold of 120 dB RMS at distances greater than 3,000 feet. The noise would not cause injury to marine mammals, but may temporarily affect their behavior, causing them to avoid the area during pile driving.

^{*} The Level B harassment threshold is 160 dB for impulsive noise and 120 dB for continuous noise.

^{**} The Level A harassment threshold for cetaceans is 180 dB and 190 dB for pinnipeds.

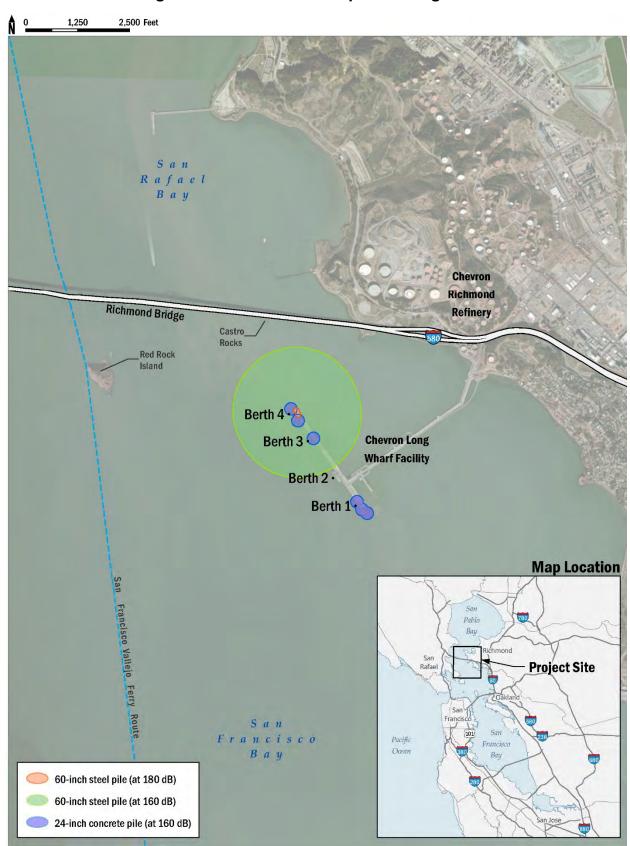


Figure 3.4-2. Underwater Impact Driving Noise

Ambient underwater noise measurements taken near the Long Wharf in July 2015 indicated that baseline ambient underwater noise in the area averages approximately 150 dB RMS. Caltrans, in its compendium of underwater sound measurements (Caltrans 2012), reported baseline ambient underwater sound levels averaging 133 dB RMS in other open water portions of San Francisco Bay. Ambient noise levels in the Bay are primarily due to shipping and boating activities as well as surface waves generated by wind. Since average baseline underwater noise conditions in San Francisco Bay are typically higher than the 120 dB RMS threshold for continuous noise, it is likely that underwater noise from vibratory driving would largely be masked by the higher existing ambient sound levels, and thus behavioral changes are less likely to occur.

Chevron will obtain an Incidental Harassment Authorization through NMFS under the Marine Mammal Protection Act for Level B behavioral harassment. According to permitting standards established by the regulatory agencies, temporary stress, such as harassment, is not necessarily a significant impact. Permission for incidental harassment of marine mammals (Sections 101(a)(5)(A) and (D) of the MMPA) may be granted if NMFS finds that the taking will have no more than a negligible impact on the species or stock(s) and that the permissible methods of taking and requirements pertaining to the monitoring and reporting of such taking are set forth. NMFS has defined "negligible impact" in 50 CFR 216.103 as "an impact resulting from the specified activity that cannot be reasonably expected to, and is not reasonably likely to, adversely affect the species or stock through effects on annual rates of recruitment or survival." The incidental behavioral harassment that could occur due to project pile driving activities would be a less than significant impact.

- Because pile driving may cause significant impacts to marine mammals, **MMs BIO-2**, **BIO-3**, the following mitigation measure would be implemented to reduce impacts from underwater noise generated during pile driving to less than significant levels:
 - MM BIO-4: Hydroacoustic and Marine Mammal Monitoring. To ensure that no Level A (injurious) harassment occurs during pile-driving activities, Chevron shall conduct site-specific hydroacoustic and marine mammal monitoring using Marine Mammal Observers approved by California State Lands Commission (CSLC) staff, in consultation with National Marine Fisheries Service (NMFS) and California Department of Fish and Wildlife (CDFW) staffs. Such monitoring shall include at least the following elements.
 - Underwater noise levels shall be measured and visual marine mammal monitoring conducted during all construction activities that involve pile driving.
 - Monitoring shall include hydroacoustic measurements during driving of each type of pile.

- The approved Marine Mammal Observers shall monitor the calculated Level
 A zone for the presence of marine mammal species. If no marine mammals
 are sighted within the Level A zone (exclusion zone) for 20 minutes, pile driving may begin.
 - If a marine mammal is sighted in the exclusion zone, or approaching the
 exclusion zone during this time, pile driving activities shall be delayed until
 the animal has left and no marine mammals have been sighted within the
 zone for another 20 minutes.
 - The approved Marine Mammal Observers shall record sightings and animal behavior within the Level B zone during pile driving activities.
 - Results shall be reported to CSLC staff annually.
- 12 Additionally, the implementation of **MMs BIO-2**, **BIO-3**, and **BIO-4** would reduce impacts
- 13 to marine mammals to temporary, Level B (non-injurious) behavioral harassment
- 14 (permitted through an Incidental Harassment Authorization from NMFS) and impacts
- would be considered less than significant.

Impacts to Bay Habitat

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- 17 The Bay is used by the special status species discussed above. The Project would result
- in Bay fill from placement of piles as well as "cantilever fill" (overhanging above water
- 19 structures). As shown in Table 2-1, the Project would install 201 new permanent piles and
- 20 remove 110 piles for a total increase of 616 ft² (0.01 acre) of permanent Bay fill and loss
- of Bay bottom habitat from piles. The Project would also add 5,740 ft² of new cantilever
- 22 fill and remove 909 ft² of existing cantilever fill for a net total increase in fill of 4,831 ft²
- 23 (0.11 acre). The total increase of 0.11 acre of Bay fill represents a small portion of the
- 24 total Project area and the Bay as a whole. As a result, benthic species would not be
- 25 prevented from using adjacent areas as habitat. In addition, installation of the new piles
- will create additional hard vertical substrate that organisms can colonize.
- 27 Vibratory and impact pile drivers also have the potential to increase turbidity and alter the
- 28 food-prey relationship under the water due to temporary decreased visibility. Turbidity
- 29 increases are expected to be temporary, localized to the immediate vicinity of the pile,
- and minimal, and are not considered a significant impact.
- 31 **MM BIO-5** would be implemented to offset the loss of benthic habitat.
 - MM BIO-5: Off-Site Mitigation. To reduce temporary and permanent benthic habitat loss and increased cantilever fill as a result of the Project, prior to commencing construction Chevron shall purchase credits at a ratio of 1:1 (0.11 acre) at the Liberty Island Conservation Bank (or an equivalent location, subject to agency concurrence). In addition, prior to commencing construction, Chevron will fund a pile removal and habitat enhancement project to fulfill mitigation obligations with

the Bay Conservation & Development Commission (BCDC), NMFS, United States Army Corps of Engineers (USACE), and California Department of Fish and Wildlife (CDFW), subject to agency concurrence.

4 Chevron has evaluated a number of potential sites in San Francisco Bay to conduct pile removal and habitat enhancement. One fill removal option Chevron is pursuing is a State 5 6 Coastal Conservancy project involving pile removal and habitat enhancement known as 7 Terminal Four on the north end of the San Pablo Peninsula in Richmond. The State 8 Coastal Conservancy plans to remove more than 2,000 piles (a combination of concrete 9 and creosote piles), above water decking, and removal of wooden decking and debris 10 that has collapsed onto the bay bottom. The project furthers the objectives of, and will be 11 consistent with the McAteer-Petris Act, BCDC's Bay Plan, the federal and state 12 endangered species acts, the Magnuson-Stevens Fishery Conservation and 13 Management Act, and the Fish and Wildlife Coordination Act. The project will enhance 14 subtidal and intertidal habitat for the benefit of fish and other wildlife.

- The Terminal Four project is currently in the planning and design phase (30% design has been completed) and the Coastal Conservancy is will be conducting final design, CEQA clearance and permitting. The fill removal would be conducted in 2018, 2019 or 2020, within the timeframe of the Project. Chevron would contribute funds to this, or an
- 19 equivalent project, covering the costs of 0.11 acres of the project.
- 20 Implementation of this measure would reduce Bay fill impacts to a less than significant
- 21 level because the loss of Bay bottom habitat would be offset by removal of fill in other
- 22 nearby areas.

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Impacts to Migratory Birds

- 24 Migratory birds (including seagulls) protected under the federal Migratory Bird Treaty Act
- 25 (MBTA) and under the California Fish and Game Code could, when actively nesting,
- 26 construct nests on the Long Wharf. Osprey (Pandion haliaetus) have nested on Chevron
- 27 property. During the nesting season, construction activities may cause nesting birds to
- 28 exhibit behavioral changes that could result in nest abandonment. This impact would be
- 29 considered significant.
- 30 If construction occurs during the nesting season (April 1 through August 31), Chevron will
- 31 implement mitigation measure MM BIO-6. If an active nest is found, Chevron will consult
- with the resource agencies on how to proceed without affecting the nest.
 - MM BIO-6: Pre-Construction Surveys. Chevron shall conduct pre-construction surveys for nesting birds if construction is to take place during the nesting season (April 1 through August 31). A qualified wildlife biologist shall conduct a pre-construction nest survey no more than 5 days prior to initiation of construction activities to search for active migratory bird or raptor nests. If active nests are

- encountered, species-specific avoidance buffers to prevent abandonment of the nest until the young have fledged and/or measures such as nest relocation or removal and incubation of eggs shall be implemented by a qualified biologist in consultation with state and/or federal resource agencies.
- 5 Implementation of **MM BIO-6** would reduce impacts to migratory birds to less than significant.

Nighttime Lighting

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- 8 Nighttime lighting has been shown to affect wildlife, including fish, birds, and marine 9 mammals. For example, lighting can attract fish which in turn can attract predators such 10 as marine mammals. An assessment of lighting is provided in Appendix D. This 11 assessment showed that nighttime lighting intensity (measured in lumens) at the Long 12 Wharf would increase an average of 1.05 percent due to the project. The new lighting will 13 be used to light new gangways and a catwalk for safety reasons and to light new dolphins 14 and mooring hooks at Berth 1. Temporary lighting would also be installed for the Berth 4 15 seismic retrofit during construction. This lighting would be removed when the retrofit is 16 complete. The lighting impact assessment also describes a number of lighting design 17 measures that will be implemented. The design measures include minimizing stray 18 lighting by using shielded 3000 Kelvin wavelength LED lighting minimizing the blue 19 spectrum. The shielding will be designed to cast light downward at the wharf deck and 20 keep the light confined to the immediate work area. This will minimize light spillage onto 21 the water surface. Prismatic glass reflectors would also be used to minimize the spread 22 of the illumination.
- 23 Given the minor change in total light intensity in an already lighted area, in addition to the
- 24 Project lighting design measures that minimize light spillage, impact to fish, birds, and
- 25 marine mammals would be less than significant.

Impacts from Nonindigenous Aquatic Species through Vessel Biofouling

- 27 The San Francisco Bay Estuary and Sacramento-San Joaquin River Delta region is a
- 28 highly invaded ecosystem, among the most invaded aquatic ecosystems in North
- 29 America. Since 1970, the rate of invasion has been one new species every 24 weeks
- 30 (Cohen and Carlton 1995). In some parts of the San Francisco Bay Estuary, introduced
- 31 species account for the majority of species diversity, dominate the estuary's food webs,
- 32 and may result in profound structural changes to habitat (Cohen and Carlton 1995).
- The rate of species introductions, and thus, the risk of invasion by species with detrimental
- 34 impacts, has increased significantly during recent decades. In North America, and
- particularly in California, the rate of reported introductions in marine and estuarine waters
- 36 has increased exponentially over the last 200 years (Ruiz 2000a, 2011). Prior to the
- implementation of ballast water management regulations in California, a new species was
- 38 believed to become established every 14 weeks, on average, in the San Francisco Bay

- 1 Estuary (Cohen and Carlton 1998). Estuaries and sheltered coastal areas that are historic
- 2 centers of anthropogenic disturbance from shipping, industrial development, and
- 3 urbanization are among the most invaded aquatic habitats and the most likely to be
- 4 invaded in the future (Ray 2005). Once established, nonindigenous aquatic species can
- 5 have severe ecological, economic, and human health impacts in the receiving
- 6 environment.
- 7 Much of the equipment and materials for the Project would be delivered to the Long Wharf
- 8 by barge, though equipment mobilization and deliveries would also be transported on
- 9 local roadways. Barges can introduce nonindigenous aquatic species through vessel
- 10 biofouling.
- 11 Many marine organisms that have a sessile or sedentary life stage in which they are
- 12 attached or associated with hard substrata can readily colonize ships' hulls or "niche
- 13 areas," such as sea chests, bow thrusters, propeller shafts, and inlet gratings, which are
- 14 inadequately protected by anti-fouling systems. The most common biofouling organisms
- 15 are barnacles, mussels, seaweed, anemones, and sea squirts (OSPR 2008). Mobile
- 16 organisms, such as shrimps, worms, and snails, can reside in the crevices created by
- 17 colonies of barnacles and mussels. Biofouling organisms are then transported by vessels
- 18 into new environments, where they may be transferred from the ship into the new
- 19 environment by spawning, detachment, or mechanical removal.
- 20 Thus, vessel biofouling has been identified as one of the most important mechanisms for
- 21 marine nonindigenous aquatic species introductions in several regions, including
- Australia, North America, Hawaii, the North Sea, and California (Ruiz 2000b, Ruiz et al. 22
- 23 2011, Eldredge and Carlton 2002, Gollasch 2002). The CSLC, which regulates vessel
- 24 biofouling under the Marine Invasive Species Act of 2003, states that all vessels pose
- 25 some level of risk from biofouling (CSLC 2013c). Since 2008, the CSLC has required
- 26 vessels operating in State waters to submit an annual Hull Husbandry Reporting Form.
- 27 No Impact. Chevron and their construction contractor have committed that all barges
- 28 delivering equipment and materials operate and travel exclusively within the Bay.
- 29 Because the barges do not travel outside of the Bay, they are not exposed to and so will
- 30 not introduce any additional nonindigenous aquatic species. The barges would also be
- 31 governed by the applicable CSLC requirements for biofouling management.
- 32 b) Have a substantial adverse effect on any riparian habitat or other sensitive
- natural community identified in local or regional plans, policies, regulations or 33
- 34 by the California Department of Fish and Wildlife or U.S. Fish and Wildlife
- 35 Service?
- 36 **Less than Significant with Mitigation.** See discussion under a) above.

- c) Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?
- No Impact. No wetlands, as defined by Section 404 of the Clean Water Act, would be
- 6 affected by the Project. The Bay, however, is regulated as other waters of the United
- 7 States under Section 404. As described above, the Project would affect a total of 0.11
- 8 acre of Bay waters and would require a permit under Section 404 for impacts to other
- 9 waters of the United States, as well as navigable waters under Section 10 of the Rivers
- and Harbors Act. Mitigation measures to offset the loss of benthic habitat and impacts to
- 11 marine species noted above will be implemented (see MM BIO-5). The Project however
- would have no impact specifically on wetlands.
- d) Interfere substantially with the movement of any native resident or migratory
 fish or wildlife species or with established native resident or migratory wildlife
 corridors, or impede the use of native wildlife nursery sites?
- 16 Less than Significant Impact. The Project would generate underwater noise during pile
- 17 driving activities, which may cause fish and marine mammals to temporarily avoid the
- immediate vicinity of the Long Wharf while this activity is occurring. This activity, which
- 19 would occur over only a small portion of the total construction time, would not block
- 20 migration of fish to spawning grounds or harbor seals to the haul-out site at Castro Rocks,
- 21 as the affected areas are small relative to the surrounding area of the Bay (e.g., see
- 22 Figures 3.4-1 and 3.4-2). The temporary effect on the movement of fish and marine
- 23 mammals during pile driving would be less than significant.
- 24 The Project does not include any physical barriers that would prevent the physical
- 25 movement of fish or wildlife. The Project's in-water work would be temporary, intermittent,
- and limited to the specific area of pile driving or removal only, and would not interfere
- 27 substantially with the movement of species around the piles.
- e) Conflict with any local policies or ordinances protecting biological resources,
 such as a tree preservation policy or ordinance?
- 30 **No Impact.** The Project is consistent with the City's General Plan 2030 overall goal to
- 31 preserve and restore natural habitat and protect biological diversity. The Project would
- 32 comply with the General Plan 2030 Policy CN 1.1 (Habitat and Biological Protection and
- 33 Restoration). The Project would not impact creeks, wetlands, the Richmond shoreline or
- other natural areas. As a result, the Project would be consistent with Policy CN 2.1 (Open
- 35 Space and Conservation Areas) and CN 2.2 (Richmond Shoreline) (City of Richmond
- 36 2012a).

- 1 The Contra Costa General Plan includes conservation and goals that are specific to areas
- 2 designated as a Significant Ecological Resource Area and harbors (Contra Costa County
- 3 2005). Because the Project does not occur within any of these areas, it is also consistent
- 4 with the Contra Costa County General Plan.
- 5 f) Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or State
- 7 habitat conservation plan?
- 8 No Impact. The Project would not conflict with a Habitat Conservation Plan (HCP) or
- 9 Natural Communities Conservation Plan (NCCP), or convert oak woodlands. The Project
- site is not included in an HCP or NCCP. As the Project is over the Bay, no oak woodlands
- 11 exist.
- 12 **3.4.4 Mitigation Summary**
- 13 Implementation of the following mitigation measure(s) would reduce the potential for
- 14 Project-related impacts to Biological Resources to less than significant.
- MM BIO-1: Work Windows
- MM BIO-2: Soft Start
- MM BIO-3: Underwater Sound Reduction
- MM BIO-4: Hydroacoustic and Marine Mammal Monitoring
- MM BIO-5: Off-Site Mitigation
- MM BIO-6: Pre-Construction Surveys

1 3.5 CULTURAL AND PALEONTOLOGICAL RESOURCES

CULTURAL AND PALEONTOLOGICAL RESOURCES- Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Cause a substantial adverse change in the significance of a historical resource (as defined in State CEQA Guidelines, § 15064.5)?				
b) Cause a substantial adverse change in the significance of an archaeological resource (pursuant to State CEQA Guidelines, § 15064.5)?				
c) Cause a substantial adverse change in the significance of a tribal cultural resource as defined in Public Resources Code section 21074?				
d) Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?				
e) Disturb any human remains, including those interred outside of formal cemeteries?				\boxtimes

2 3.5.1 Environmental Setting

- 3 The Project site does not contain any known historical, archaeological, or paleontological
- 4 resources (CSLC 2006). In addition, annual maintenance dredging is performed the area
- 5 immediately around the Long Wharf to maintain an adequate depth for vessels so the
- 6 Project site is regularly disturbed. There are terrestrial and underwater prehistoric and
- 7 historic sites within 1 mile (but outside) of the project area, including three prehistoric shell
- 8 middens and eight historic shipwrecks (CSLC 2006).
- 9 The existing City was an undeveloped and rural area until 1899 when the Atchison,
- 10 Topeka, and Santa Fe (AT&SF) Railroad located its Point Richmond terminus in the Bay
- 11 Area. The AT&SF Railroad subsequently built maintenance yards, warehouses, and
- wharf facilities at Point Richmond. Freight and passengers arriving at Point Richmond by
- train were taken to San Francisco by boat or barge.
- 14 The Long Wharf itself was built in 1902 by the Pacific Coast Oil Company as a marine
- 15 terminal for its Refinery and has been in operation continuously since. The Long Wharf
- and Refinery were purchased by Standard Oil of California in 1905. Over time, the Long
- 17 Wharf has been modified several times. A 1942 San Francisco quadrant map shows only
- a portion of the current Long Wharf extending to the northwest but not to its current length.
- 19 In 1947, the original timber causeway that was supported by timber piles was replaced
- with a concrete causeway supported by concrete piles. In 1974, the Long Wharf was
- 21 modified to accommodate larger vessel with new berths being added. Since the Long
- Wharf has been augmented several times, it is not eligible for inclusion on the NRHP.

1 3.5.2 Regulatory Setting

- 2 Federal and state laws and regulations pertaining to cultural and paleontological
- 3 resources and relevant to the Project are identified in Appendix B. At the local level, the
- 4 Richmond General Plan 2030 includes the following cultural resource policies of
- 5 relevance to this Project (City of Richmond 2012a):
- Policy HR1.1: Preserve and enhance the diverse range of historic, cultural and archaeological sites and resources in the City for the benefit of current and future residents and visitors
 - <u>Policy HR1.2:</u> Promote adaptive reuse, rehabilitation and retrofitting of historic buildings that are no longer in their original use and explore approaches to integrate preservation with economic revitalization objectives.
- Policy HR1.3: Promote context-sensitive design that respects and celebrates the history and historical character of sites and resources while meeting contemporary needs of the community.
- Policy HR1.4: Encourage the reuse and retrofitting of existing structures to support an environment-friendly approach to redevelopment and revitalization of existing areas of the City.
- 18 The Contra Costa General Plan has similar policies related to cultural resources,
- 19 designed to identify and preserve cultural/historic resource lands of the county (Contra
- 20 Costa County 2005).

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- 21 3.5.3 Impact Analysis
- 22 a) Cause a substantial adverse change in the significance of a historical resource (as defined in State CEQA Guidelines, § 15064.5)?
- 24 b) Cause a substantial adverse change in the significance of an archaeological resource (pursuant to State CEQA Guidelines, § 15064.5)?
- c) Cause a substantial adverse change in the significance of a tribal cultural resource as defined in Public Resources Code section 21074?
- 28 d) Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?
- 30 e) Disturb any human remains, including those interred outside of formal cemeteries?
- **a) to e) No Impact.** The Project would not cause a substantial adverse change to any archaeological resources, destroy a unique paleontological or geologic feature, or disturb

- 1 any human remains since none are known to exist in the project site, and no ground
- 2 disturbance is proposed as part of the Project.
- 3 The only potential historical resource in the Project area is the Long Wharf, originally a
- 4 timber wharf built in 1902. As assessed in the EIR for the Long Wharf Marine Terminal
- 5 Lease Consideration (CSLC 2006), the Long Wharf has been rebuilt several times,
- 6 upgrading to concrete (1947) and then steel pile supports (1999). The Long Wharf has
- 7 never been evaluated for the NRHP nor the California Register of Historical Resources
- 8 (CRHR), however it appears that the Long Wharf would not be determined eligible
- 9 because it lacks integrity due to these modifications (CSLC 2006).

10 **3.5.4 Mitigation Summary**

- 11 The Project would have no impacts to Cultural and Paleontological Resources; therefore,
- 12 no mitigation is required.

1 3.6 GEOLOGY AND SOILS

GEOLOGY AND SOILS – Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:				
i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.				\boxtimes
ii) Strong seismic ground shaking?			\boxtimes	
iii) Seismic-related ground failure, including liquefaction?			\boxtimes	
iv) Landslides?			\boxtimes	
b) Result in substantial soil erosion or the loss of topsoil?				\boxtimes
c) Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the Project, and potentially result in onor off-site landslide, lateral spreading, subsidence, liquefaction or collapse?				
d) Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property?				
e) Have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water?				\boxtimes

2 3.6.1 Environmental Setting

- 3 The Refinery lies within the northern portion of the Coast Ranges Geomorphic Province,
- 4 which is characterized by north- to northwest-trending elongated mountain ranges and
- 5 intervening valleys. In the Project area, the Coast Ranges are composed of thick,
- 6 Cretaceous age sedimentary strata of the Great Valley Sequence, which are locally
- 7 overlain by Tertiary age sedimentary and volcanic rocks. These younger rocks are then
- 8 overlain at the proposed project alignment by Quaternary alluvial and marine deposits
- 9 locally known as Bay Mud: predominantly soft, unconsolidated, saturated silty clay.
- 10 The Bay Mud varies in overall thickness from approximately 50 to 150 feet and increases
- in thickness westward from the shore to the Long Wharf. The top layer of the Bay Mud is

- 1 referred to as Younger Bay Mud and is of Holocene age. It consists of gray silty clay that
- 2 is typically soft in the upper portions of the unit and semi-consolidated in the lower
- 3 portions. Underlying the Younger Bay Mud is Bay Sand and Older Bay Mud. The Bay
- 4 Sand consist of fine sand and interfingers with the Older Bay Mud, a dark greenish-gray,
- 5 silty clay, with varying amounts of sand and fine gravel. Older Bay Mud and Bay Sand
- 6 typically have higher in-place densities and lower water contents than Younger Bay Mud
- 7 (CSLC 2006).
- 8 The northwest-trending San Andreas Fault system is the primary boundary between the
- 9 Pacific and North American plates and it controls the regional tectonics and defines the
- 10 earthquake hazard. It covers a broad region, 100 to 200 km wide, centered on the plate
- boundary, and including much of the Coast Ranges. Movement across this fault system
- 12 is dominated at present by the primarily dextral horizontal shear caused by the relative
- motion of the two plates. In the San Francisco Bay region, the plate boundary is a 100-
- 14 km-wide zone of deformation consisting of several major strike-slip fault zones including
- 15 the San Gregorio, San Andreas, Hayward-Rodgers Creek, Calaveras, and Concord-
- 16 Green Valley faults. The formation and uplift of individual ranges and the subsidence of
- 17 structural valleys within the Coast Ranges is primarily the result of transform tectonics.
- 18 The Project site is located in the San Francisco Bay off the coast of the San Pablo
- 19 Peninsula approximately 4 miles from the active Hayward Fault line which runs from the
- 20 San Pablo Bay to San Jose.

21 3.6.2 Regulatory Setting

- 22 Federal and state laws and regulations pertaining to geology and soils and relevant to the
- 23 Project are identified in Appendix B. The requirements of the MOTEMS generally
- 24 represent the best current practice of industry and meet the standards of the "best
- achievable protection of public health and safety and the environment" as prescribed by
- 26 Public Resources Code section 8755.
- 27 At the local level, the Richmond General Plan 2030 includes the following geologic and
- 28 seismic safety policy of relevance to this Project (City of Richmond 2012a):
- <u>Policy SN1.1:</u> Minimize risk of injury, loss of life and property damage from seismically induced and other known geologic hazards. Regulate land use and apply development standards and construction practices to reduce the risk to
- humans and property in the event of an earthquake or other geological activity.
- 33 The Contra Costa General Plan has similar policies related to geologic and seismic
- hazards, designed to identify areas prone to seismic activity and create land use policies
- 35 that consider this impact in development review, and assure structures for human
- 36 occupancy are built to perform satisfactorily under earthquake conditions (Contra Costa
- 37 County 2005).

1 3.6.3 Impact Analysis

- a) Expose people or structures to potential substantial adverse effects, including
 the risk of loss, injury, or death involving:
- i) Rupture of a known earthquake fault, as delineated on the most recent Alquist Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area
 or based on other substantial evidence of a known fault? Refer to Division of
 Mines and Geology Special Publication 42.
- 8 **No Impact.** The Project site lies outside of mapped Alquist-Priolo Earthquake Fault Zones
- 9 which delineate the surface traces of faults known by the California Geological Survey
- 10 (CGS) to be active, and therefore fault rupture will not impact this Project.
- 11 ii) Strong seismic ground shaking?
- 12 iii) Seismic-related ground failure, including liquefaction?
- 13 iv) Landslides?
- a) ii) to iv) Less than Significant Impact. Subsurface exploration at the site indicates
- that the predominant soil strata are Young Bay Mud Deposits overlying Old Bay Clay
- Deposits (URS 2013). Based on existing borings at the Long Wharf as well as laboratory
- 17 testing, the soils are neither highly sensitive nor susceptible to liquefaction or collapse
- 18 (URS 2009). The site lies within a gently sloping area of bay bottom that has a low
- 19 potential for slope failure (URS 2009). The Project would be designed in compliance with
- 20 the California Building Code to withstand shaking associated with MOTEMS Level 1 and
- 21 2 seismic events¹². The Project is expected to have a less than significant impact in
- 22 exposing people or structures to substantial adverse effects related to strong ground
- 23 shaking and seismic-related ground failure.
- 24 b) Result in substantial soil erosion or the loss of topsoil?
- No Impact. The Project site occurs in and above the water and would not have an impact on topsoil erosion or loss.
- c) Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the Project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?

¹² Level 1 Earthquake: No or minor structural damage without interruption in service or with minor temporary interruption in service. Level 2 Earthquake: Controlled inelastic behavior (prevention of structural collapse) with repairable damage resulting in temporary closure, service restorable within months, and the prevention of a major spill, defined as 1200 barrels of a petroleum product.

- d) Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property?
- 3 c) and d) Less than Significant Impact. Sand, silt and clay deposits, estuarine (tidal
- 4 marsh), and artificial fill (placed by humans for bay reclamation) underlie the Bay margins.
- 5 In the upper several feet, Bay Mud is unconsolidated silty clay that is saturated with water.
- 6 Deeper Bay sediments are more consolidated. Older alluvial and estuarine deposits
- 7 underlie the Bay Mud. They are variable in composition and include gravel, sand, and silt.
- 8 The Long Wharf is supported on deep foundation piles driven into the Bay bottom to
- 9 achieve adequate foundation bearing capacity and new components would be placed in
- 10 accordance with MOTEMS. Foundation support would be derived from materials that
- 11 would not liquefy, subside, laterally spread, or collapse. Thus the Project would be at
- 12 minimal risk of damage from these types of soil instability. Bay sediments are not
- 13 considered "soils" and while the clays may have some capacity for expansion and
- 14 contraction, being under water at all times, they are not prone to changes in moisture
- 15 content and to the resulting expansion and contraction. Therefore, the impacts related to
- 16 unstable and expansive soils are less than significant.
- e) Have soils incapable of adequately supporting the use of septic tanks or
- alternative waste water disposal systems where sewers are not available for the
- 19 disposal of waste water?
- 20 **No Impact.** The Project does not include septic tanks or any waste water disposal
- 21 systems and would therefore have no impact.
- 22 3.6.4 Mitigation Summary
- 23 The Project would not result in significant impacts to Geology and Soils; therefore, no
- 24 mitigation is required.

1 3.7 GREENHOUSE GAS EMISSIONS

GREENHOUSE GAS EMISSIONS —Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?				
b) Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?				

2 3.7.1 Environmental Setting

- 3 Greenhouse gases are defined as any gas that absorbs infrared radiation in the 4 atmosphere. GHGs include, but are not limited to, water vapor, carbon dioxide (CO₂), 5 methane (CH₄), nitrous oxide (N₂O), and fluorocarbons. These GHGs lead to the trapping 6 and buildup of heat in the atmosphere near the earth's surface, commonly known as the 7 Greenhouse Effect. The atmosphere and the oceans are reaching their capacity to absorb 8 CO₂ and other GHGs without significantly changing the earth's climate. Unlike criteria 9 pollutants and TACs, which are pollutants of regional and local concern; GHGs and 10 climate change are a local, regional, and global issue. As stated on California's Climate 11 Change Portal (www.climatechange.ca.gov):
- Climate change is expected to have significant, widespread impacts on California's economy and environment. California's unique and valuable natural treasures hundreds of miles of coastline, high value forestry and agriculture, snow-melt fed fresh water supply, vast snow and water fueled recreational opportunities, as well as other natural wonders are especially at risk.

In addition, the Intergovernmental Panel on Climate Change (IPCC), in the section of its Fifth Assessment Report by Working Group II, Climate Change 2014: Impacts, Adaptation, and Vulnerability (IPCC 2014) specific to North America (Chapter 26), stated in part: North American ecosystems are under increasing stress from rising temperatures, CO₂ concentrations, and sea-levels, and are particularly vulnerable to climate extremes (very high confidence). Climate stresses occur alongside other anthropogenic influences on ecosystems, including land-use changes, non-native species, and pollution, and in many cases would exacerbate these pressures (very high confidence). [26.4.1; 26.4.3]. Evidence since the Fourth Assessment Report (IPCC 2014) highlights increased ecosystem vulnerability to multiple and interacting climate stresses in forest ecosystems, through wildfire activity, regional drought, high temperatures, and infestations (medium confidence) [26.4.2.1; Box 26-2]; and in coastal zones due to increasing temperatures, ocean acidification, coral reef

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- bleaching, increased sediment load in run-off, sea level rise, storms, and storm surges (high confidence) [26.4.3.1].
- 3 Climate change is having widespread impacts on California's economy and environment,
- 4 and will continue to affect communities across the state in the future. Many impacts,
- 5 including increased fires, floods, severe storms, and heat waves are occurring already
- 6 (California Climate Change Center 2012). Documented effects of climate change in
- 7 California include increased average, maximum, and minimum temperatures; decreased
- 8 spring run-off to the Sacramento River; shrinking glaciers in the Sierra Nevada; a rise in
- 9 sea level at the Golden Gate; warmer temperatures in major lakes such Lake Tahoe,
- 10 Clearlake, and Mono Lake; and changes in elevations for plant and animal species (Office
- 11 of Environmental Health Hazard Assessment 2013).
- 12 According to the IPCC, the concentration of CO₂, the primary GHG, has increased from
- approximately 280 ppm in pre-industrial times to well over 380 ppm. The current rate of
- increase in CO₂ concentrations is about 1.9 ppm/year; present CO₂ concentrations are
- 15 higher than any time in at least the last 650,000 years. To meet the statewide GHG
- reduction target for 2020, requiring California to reduce its total statewide GHG emissions
- to the level they were in 1990 (Health & Saf. Code, § 38550), and the 2050 goal of 80
- 18 percent below 1990 levels (Executive Order S-3-05), not only must projects contribute to
- 19 slowing the increase in GHG emissions, but, ultimately, projects should contribute to
- 20 reducing the State's output of GHGs. To reach California's targets, per capita emissions
- 21 would need to be reduced by slightly less than five percent per year during the 2020 to
- 22 2030 period, with continued reductions required through midcentury.
- 23 In its 2008 "Report on Climate Change: Evaluating and Addressing GHG emissions from
- 24 Projects Subject to the California Environmental Quality Act," the CAPCOA (2008) stated:
- While it may be true that many GHG sources are individually too small to make any
- 26 noticeable difference to climate change, it is also true that the countless small sources
- 27 around the globe combine to produce a very substantial portion of total GHG
- 28 emissions.
- 29 The quantification of GHG emissions associated with a project can be complex and relies
- 30 on a number of assumptions. GHG emissions are generally classified as direct and
- 31 indirect. Direct emissions are associated with the production of GHG emissions from the
- 32 immediate Project area. These include the combustion of natural gas as well as the
- 33 combustion of fuel in engines and construction vehicles used on the site. Indirect
- 34 emissions include the emissions from vehicles (both gasoline and diesel) delivering
- 35 materials and equipment to the site (e.g., haul trucks).
- 36 Carbon dioxide is the most common reference gas for climate change. To account for the
- warming potential of different GHGs, emissions are often quantified and reported as CO₂

- 1 equivalents (CO₂e). With the warming potential of CO₂ set at a reference value of 1, CH₄
- 2 has a warming potential of 25 (i.e., 1 ton of CH₄ has the same warming potential as 25
- 3 tons of CO₂ [IPCC 2007]), while N₂O has a warming potential of 298. There is widespread
- 4 international scientific consensus that human-caused increases in GHG have and will
- 5 continue to contribute to climate change, although there is uncertainty concerning the
- 6 magnitude and rate of the warming.

3.7.2 Regulatory Setting

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- 8 Federal and state laws and regulations pertaining to GHGs and relevant to the Project
- 9 are identified in Appendix B. The revisions to the State CEQA Guidelines adopted
- December 30, 2009 (§ 15064, subd. (h)(3)), provide a basis for assessing cumulative 10
- 11 impacts of GHG emissions. Section 15064 indicates that a lead agency may determine
- 12 that a project's incremental contribution to a cumulative effect is not cumulatively
- 13 considerable if the project will comply with the requirements in a previously approved plan
- 14 or mitigation program (e.g., water quality control plan, air quality attainment or
- 15 maintenance plan, integrated waste management plan, habitat conservation plan, natural 16 community conservation plan, plans or regulations for the reduction of GHG emissions)
- 17 that provides specific requirements that will avoid or substantially lessen the cumulative
- 18 problem within a project's geographic area. The guidance also encourages lead agencies
- 19 to quantify GHG emissions where possible. Except for very large projects, individual
- 20 project GHGs are typically less than significant at the Project scale, whereas cumulative
- 21 GHG emissions may have a substantial environmental impact.
- 22 The following plan elements and strategies are relevant at the regional and local levels.
 - On July 18, 2013, the Metropolitan Transportation Commission (MTC) and Association of Bay Area Governments (ABAG) approved the Plan Bay Area, which includes integrated land use and transportation strategies for the region developed through OneBayArea, a joint initiative between ABAG, BAAQMD, MTC, and BCDC. The Plan's transportation policies focus on maintaining and more efficiently using the extensive existing transportation network (ABAG and MTC 2013).
 - In December 2015, Contra Costa County released a Climate Action Plan for the unincorporated parts of the County for public review and comment. The Plan identifies measures to enable the County to achieve a GHG reduction target of 15 percent below baseline levels by the year 2020 (Contra Costa County 2015).
 - The City General Plan 2030 includes an Energy and Climate Change element and the City is developing a Climate Action Plan (City of Richmond 2015).

35 3.7.3 Impact Analysis

a) Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?

1 Less than Significant Impact. The Assembly Bill (AB) 32 Climate Change Scoping Plan 2 (CARB 2008) establishes GHG reduction strategies and goals for California's future. The 3 plan primarily aims to deal with large contributors to California's GHG emissions such as 4 power generation and transportation. This is in large part due to the global nature of 5 climate change where significant contributors are on a much larger scale than the Project. 6 The BAAQMD has adopted 1,100 MT CO₂e/year as a GHG operational emissions 7 significance criterion for development projects. However, the BAAQMD has not adopted 8 any thresholds for evaluating GHG emissions from construction activities. Construction 9 activities are short term in nature, and direct comparison of construction GHG emissions 10 with long-term thresholds would not be appropriate because these emissions would 11 cease upon the completion of construction. Other districts, including the South Coast Air 12 Quality Management District (2008) and San Luis Obispo County Air Pollution Control 13 District (2012), recommend that GHG emissions from construction activities (and other 14 short-term sources) be evaluated as part of the total project GHG emissions by amortizing 15 the total emissions during construction over the operational lifetime of the Project for 16 comparison with long-term GHG emissions significance thresholds. For this analysis, the 17 amortization method was applied, and the Project's operational lifetime was assumed to 18 be 21 years as discussed below.

Total construction GHG emissions were calculated and amortized over 21-years, which is the amount of time that will be remaining on the Lease when construction is scheduled to commence in 2018, and compared to the BAAQMD operational threshold. GHG emissions were calculated using the methods and assumptions described in the Air Quality section. GHG emissions for each construction source are summarized in Table 3.7-1. The Project would generate a total of 2,212 MT CO₂e over the entire construction period. Amortized over the Project's anticipated 21-year operational lifetime, construction would result in amortized emissions of 105.4 MT CO₂e per year. Amortized annual construction emissions would not exceed the threshold of significance; therefore, GHG emissions would be less than significant.

Because construction emissions would not exceed the threshold of significance, GHGs from Project construction activities, either emitted directly or indirectly, would not have a significant impact on the environment and would not substantially contribute to the global GHG emissions. As operational emissions would not change, the Project would not conflict with any County or State policy for reducing GHG emissions, including Executive Orders S-3-05, S-01-07, B-30-15, and B-16-2012. Therefore, Project GHG emissions would not have a significant impact on the environment or conflict with applicable plans, policies, or regulations.

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Table 3.7-1. Project Construction Greenhouse Gas Emissions

Work Component	Construction Source	CO ₂ e
	Construction Equipment	618.77
Compliance Work	Haul/Worker Vehicle	2.55
Compliance work	Impact Hammers	33.11
	Marine Engines	487.94
	Construction Equipment	413.61
Uparada Wark	Haul/Worker Vehicle	1.93
Upgrade Work	Impact Hammers	49.69
	Marine Engines	604.79
Total construction emi	ssions (metric tons)	2,212.39
GHGs amortized over	GHGs amortized over project operational lifetime (metric tons/year)	
BAAQMD Project Threshold of Significance (metric tons/year)		1,100
Exceeds Threshold?		No

As described in Section 3.3, Air Quality, the estimated tug emissions have been updated since the original publication of the MND, which provided estimates for larger ocean-going tugs with Tier 2 tug boat engines. Since smaller harbor tugs, not ocean-going tugs, will be used for Project construction in the Bay, the tug emissions have been recalculated, conservatively using the fleet operator's largest available harbor tug, outfitted with Tier 3, twin 1,000 horsepower engines. (In 2017, prior to the start of Project construction, the tug company will outfit the tugs with Tier 3 engines.)

After construction of the Project is completed, GHG emissions from operation of the Long Wharf and from marine vessels will be subject to the cap on GHG emissions imposed on the Refinery imposed by the City of Richmond pursuant to its approval of the Chevron Richmond Refinery Modernization Project. (See Section 2.1, Project Overview.) This cap prevents the Refinery from exceeding GHG emissions during the 2008-2010 baseline period established in the Modernization EIR. As explained in the Modernization EIR, the primary sources of GHG emissions from Long Wharf operations are from marine vessels. Based on information reported by Chevron to the Bay Area Air Quality Management District for permit compliance purposes (which is subject to protection from disclosure pursuant to Pub. Resources Code § 21160 and State CEQA Guidelines § 15120, subd. (d)), but which has been independently verified, the number of vessel calls during the 2014 and 2015 calendar years (i.e., the most recent two full calendar years for which data are available) was consistent with the number of vessel calls during the Modernization Project EIR baseline period. Thus, even if the Project resulted in additional vessel calls above the baseline period, which for the reasons set forth in Section 2.1 of this MND is highly unlikely, any increase in GHG emissions from those marine vessels, as well as any increased GHG emissions from Long Wharf and Refinery operations as the result of greater throughput from the Long Wharf, are already subject to an enforceable cap that prevent GHG emission from exceeding the 2008-2010 baseline period.

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- 1 Construction on the Modernization Project has commenced and initial operations are 2 currently scheduled for 2018, at which point the enforceable emissions limits and required 3 mitigation measures imposed by the City's CUP will take effect. The Project is not 4 scheduled to commence construction until 2018, and has a five-year construction period 5 before the berth modifications will be complete and any increases in shipping activity 6 could occur. Thus, the Modernization Project cap on GHG emissions will be in place 7 before any potential operational changes at the Long Wharf could occur. This legally 8 enforceable obligation is akin to a regulatory mandate and is therefore adequate under 9 CEQA for purposes of identifying and assessing potential impacts. See generally Oakland 10 Heritage Alliance v. City of Oakland (2011) 195 Cal.App.4th 884,906 [" requiring 11 compliance with regulations is a common and reasonable mitigation measure"]; City of 12 Maywood v. Los Angeles Unified School Dist. (2012) 208 Cal. App. 4th 362, 411-412 [citing 13 compliance with regulatory standards as adequately addressing hazardous materials at 14 school sitel: North Coast Rivers Alliance v. Marin Municipal Water Dist. Bd. of Directors 15 (2013) 216 Cal. App. 4th 614, 647-648 [mitigation requiring compliance with existing 16 consultation requirements under federal permitting process is adequate mitigation under 17 CEQA]; Clover Valley Foundation v. City of Rocklin (2011) 197 Cal.App.4th 200, 236-237 18 [mitigation requiring compliance with regulatory permitting is adequate under CEQA].)
- 19 Because construction emissions would be short-term and would cease upon completion,
- 20 GHGs from construction activities would not substantially contribute to the global GHG
- 21 emissions burden. Additionally, Project construction would not conflict with any County or
- 22 State policy to reduce GHG emissions, including Executive Orders S-3-05, S-01-07, and
- 23 B-30-15. Further, the Project cannot result in any increase in operational GHG emission
- based in the legally enforceable cap imposed by the City of Richmond. Given the above
- 25 measures, GHG emissions would be less than significant.

b) Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?

- No Impact. As described under Checklist Item a) above, Project construction emissions
- 29 would not exceed BAAQMD thresholds of significance. GHGs from construction activities
- emitted either directly or indirectly would not have a significant impact on the environment or substantially contribute to global GHG emissions. Therefore, the Project would not
- 32 conflict with applicable plans, policies, or regulations adopted for the purposes of reducing
- 22 GHC emissions. Further, as operational emissions of the Long Wharf would not change
- 33 GHG emissions. Further, as operational emissions of the Long Wharf would not change 34 following Project completion, the Project would not conflict with established GHG
- 35 reduction targets.

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3.7.4 Mitigation Summary

- 37 The Project would not result in significant impacts to Greenhouse Gas Emissions;
- 38 therefore, no mitigation is required.

1 3.8 HAZARDS AND HAZARDOUS MATERIALS

HAZARDS AND HAZARDOUS MATERIALS – Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?		\boxtimes		
b) Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?				
c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?				
d) Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?			\boxtimes	
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within 2 miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?				
f) For a project within the vicinity of a private airstrip, result in a safety hazard for people residing or working in the project area?				\boxtimes
g) Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				
h) Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?				\boxtimes

2 3.8.1 Environmental Setting

Oil refineries handle, store, and process large quantities of flammable materials and acutely hazardous materials. Vessels carry crude oil and unrefined petroleum products to the Long Wharf and refined products from the Refinery. Due to the inherent risks of leaks, spills, and fire, the Refinery and Long Wharf use the Refinery Spill Preparedness and Emergency Response Plan (SPERP) that details emergency cleanup procedures for the hazardous materials used or stored on site. In order to ensure the effective use of these plans in the event of an accidental release, Chevron reports that an ongoing training

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- 1 and drills program is carried out at the Refinery including the Long Wharf. The training
- 2 and drills program is intended to provide members of the response team with the basic
- 3 knowledge, skills, and practical experience necessary to achieve safe and effective spill
- 4 response operations (City of Richmond 2014). Construction will use typical construction
- 5 chemicals, paints, solvents, and hydraulic fluids.

3.8.2 Regulatory Setting

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7 Federal and state laws and regulations pertaining to hazards and hazardous materials and relevant to the Project are identified in Appendix B. At the local level, the City of 8 9 Richmond Industrial Safety Ordinance (RISO), described in Appendix B, requires 10 additional measures to prevent and reduce the probability of accidental releases of 11 regulated substances from industrial facilities. The RISO imposes requirements designed 12 to improve industrial safety, by requiring reviews, inspections, and audits that supplement 13 existing federal and state requirements, as well as imposing additional safety measures 14 to protect public health and safety from accidental releases. Contra Costa Health Services 15 (CCHS) enforces the RISO on behalf of the City of Richmond. The RISO codifies and 16 expands the federal and state hazardous material and worker safety standards at a local 17 level. The RISO requires review of accidental release prevention efforts of stationary 18 sources and provides for the conduct of investigations and analyses for the determination 19 of root cause for certain incidents, using a specified methodology or methodology 20 approved by the County, for all major chemical accidents or releases and provides for the 21 establishment of a public outreach and information program. Further, the City of

Richmond General Plan 2030 includes the following policy (City of Richmond 2012a):

- Policy SN1.3: Require safe production, transportation, handling, use and disposal of hazardous materials that may cause air, water or soil contamination. Encourage best practices in hazardous waste management and ensure consistency with City, West Contra Costa County and OSHA guidelines, standards and requirements. Protect Richmond's shoreline and other natural resources from accidental occurrences by controlling the location of new hazardous waste facilities and by limiting the expansion of existing hazardous waste facilities adjacent to the shoreline and along streams or creeks. Coordinate with federal, state and local agencies and law enforcement to prevent the illegal transportation and disposal of hazardous waste.
- The Contra Costa General Plan has similar policies related to the handling of hazards and hazardous materials, requiring strict regulation of the handling and storage of hazardous materials (Contra Costa County 2005).

36 3.8.3 Impact Analysis

a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?

- b) Create a significant hazard to the public or the environment through reasonably
 foreseeable upset and accident conditions involving the release of hazardous
 materials into the environment?
- a) and b) Less than Significant Impact with Mitigation. The Project would involve the
 routine transport, storage, use, and disposal of hazardous materials such as construction
 equipment fuels and lubricants and hydraulic fluid and solvents used during construction.
 Many of these types of materials are currently in daily use at the Long Wharf. The storage
 and handling of these materials would be managed in accordance with applicable laws
- 9 and regulations, which include developing project-specific hazardous materials
- 10 management and spill control plans, storing incompatible hazardous materials
- separately, using secondary containment for hazardous materials storage, requiring the
- 12 contractor to use trained personnel for hazardous materials handling, keeping spill clean-
- up kits available on-site, and designating appropriate sites within the construction area as
- 14 refueling stations for construction vehicles.
- 15 Routine transport, storage, use, or disposal of hazardous materials during construction
- would not create substantial hazards to the public or the environment; however, the
- 17 following mitigations measures would be implemented to ensure the impacts are less than
- 18 significant.
- MM HAZ-1: Spill Preparedness and Emergency Response Plan (SPERP).
 Chevron will review and, as needed, revise the existing Refinery SPERP to address the emergency cleanup of any hazardous material that would be stored or used on site.
- 23 **MM HAZ-2: Employee Training**. Chevron will train workers, contractor crews, and supervisors regarding the health and safety of the Project and hazardous materials used on site to ensure they understand how to safely use and dispose of all hazardous materials.
- c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?
- No Impact. There are no planned or existing schools within one quarter mile of the Project site. The nearest school is Washington Elementary School which is located 1.1 miles east of the Project.
- 33 **d)** Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?
- Less than Significant Impact. The Refinery is listed as a Resource Conservation and Recovery Act (RCRA) permitted hazardous waste producing facility (DTSC 2015). The

- 1 Chevron Historical Pipeline and Chevron land disposal site are listed as active cleanup
- 2 and disposal sites (SWRCB 2015). However, the Project site itself is not on the Cortese
- 3 List, and the site does not create a significant hazard to the public.
- e) For a project located within an airport land use plan or, where such a plan has not been adopted, within 2 miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?
- 8 f) For a project within the vicinity of a private airstrip, result in a safety hazard for people residing or working in the project area?
- 10 **g)** Impair implementation of or physically interfere with an adopted emergency 11 response plan or emergency evacuation plan?
- e) to g) No Impact. The Project is not located within an airport land use plan, is not near a private airstrip, and would not interfere with emergency evacuation plans.
- h) Expose people or structures to a significant risk of loss, injury or death involving
 wildland fires, including where wildlands are adjacent to urbanized areas or
 where residences are intermixed with wildlands?
- 17 **No Impact.** The proposed project is not located within an area that is classified by the
- 18 Fire and Resource Assessment program (CDF 2001) as at risk. Project activities would
- 19 occur primarily along a developed stretch of San Francisco Bay, generating no risk of
- 20 wildfire.
- 21 **3.8.4 Mitigation Summary**
- 22 Implementation of the following mitigation measure(s) would reduce the potential for
- 23 Project-related impacts to Hazards and Hazardous Materials to less than significant.
- MM HAZ-1: Spill Preparedness and Emergency Response Plan (SPERP)
- MM HAZ-2: Employee Training

1 3.9 HYDROLOGY AND WATER QUALITY

HYDROLOGY AND WATER QUALITY – Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Violate any water quality standards or waste discharge requirements?		\boxtimes		
b) Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?				\boxtimes
c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?				
d) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?				
e) Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?				\boxtimes
f) Otherwise substantially degrade water quality?				
g) Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?				
h) Place within a 100-year flood hazard area structures which would impede or redirect flood flows?				\boxtimes
i) Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?				
j) Inundation by seiche, tsunami, or mudflow?				

2 3.9.1 Environmental Setting

- 3 San Francisco Bay is the largest estuary on the West Coast of the contiguous United
- 4 States and covers 450 square miles. The majority of the San Francisco Bay is roughly
- 5 parallel to the coastline in a north-south orientation about 5 miles inland from the

- 1 coastline. San Pablo Bay is a large area north of the Richmond-San Rafael Bridge. From
- 2 San Pablo Bay, San Francisco Bay extends eastward through the Carguinez Strait, past
- 3 Suisun Bay, to the Delta of the Sacramento and San Joaquin Rivers. The Project area is
- 4 located in the Central Bay section of San Francisco Bay.
- 5 Water quality of San Francisco Bay is affected by factors including the geographic
- 6 configuration of the Bay, tidal exchange with the ocean, freshwater inflows, industrial and
- 7 municipal wastewater discharges, dredging and dredge material disposal, runoff from
- 8 highly urbanized areas adjacent to the Bay, agricultural land drainage from much of
- 9 nearby central California, marine vessel discharges, historical mining discharges, leaks
- and spills, and atmospheric depositions (CSLC 2006). San Francisco Bay temperature
- and salinity vary spatially and temporally based on the relative contributions of fresh and
- salt water. Off the coast of Richmond, water temperatures range from 52 to 71 degrees
- 13 Fahrenheit (NOAA 2015). The salinity of the Bay ranges from 0.1 parts per thousand to
- 14 30 parts per thousand depending on location and distance to the Pacific Ocean.
- 15 San Francisco Bay Basin Plan designates beneficial uses from waterbodies covered by
- the Plan. Designated beneficial uses for waters in and around the Project area include
- ocean commercial and sport fishing, estuarine habitat, industrial service supply, fish
- migration, navigation, industrial process supply, preservation of rare and endangered
- 19 species, water contact recreation, noncontact water recreation, shellfish harvesting, fish
- 20 spawning, and wildlife habitat. San Francisco Bay is on the California 303(d) list of
- 21 impaired waterbodies for a variety of pollutants including chlordane,
- 22 dichlorodiphenyltrichloroethane (DDT), diazinon, dieldrin, dioxin compounds, furan
- compounds, mercury, polychlorinated biphenyls (PCBs), polybrominated diphenyl ethers,
- selenium, invasive species, and trash (SWRCB 2010).
- 25 The Refinery has a National Pollutant Discharge Elimination System (NPDES) permit to
- 26 discharge into the Bay (NPDES Permit Number #CA0005134). Project construction does
- 27 not include any releases of water into the Bay, but does include work in the Bay.

28 **3.9.2 Regulatory Setting**

- 29 Federal and state laws and regulations pertaining to hydrology and water quality and
- 30 relevant to the Project are identified in Appendix B. The Project area is within the
- 31 jurisdiction of the San Francisco Bay Regional Water Quality Control Board
- 32 (SFBRWQCB). The Water Quality Control Plan for the San Francisco Bay Basin (Basin
- 33 Plan) (SFBRWQCB 2015) is the applicable basin plan for the Project study area. The
- 34 Basin Plan designates beneficial uses for specific surface water and groundwater
- 35 resources, establishes water quality objectives to protect those uses, and sets forth
- 36 policies to guide the implementation of programs to attain the objectives.

- At the local level, the Richmond General Plan 2030 includes the following water quality improvement policies of relevance to this Project (City of Richmond 2012a):
 - <u>Policy CN3.1:</u> Develop strategies to promote stormwater management techniques that minimize surface water runoff in public and private developments. Utilize lowimpact development techniques to best manage stormwater through conservation, on-site filtration and water recycling.
 - Policy CN3.2: Work with public and private property owners to reduce stormwater runoff in urban areas to protect water quality in creeks, marshlands and water bodies and the bays. Promote the use of sustainable and green infrastructure design, construction and maintenance techniques on public and private lands to protect natural resources. Incorporate integrated watershed management techniques and to improve surface water and groundwater quality, protect habitat and improve public health by coordinating infrastructure and neighborhood planning and establishing best practices for reducing non-point runoff.
 - <u>Policy CN3.3:</u> Minimize the flood hazard risks to people, property and the environment. Address potential damage from a 100-year flood, tsunami, sea level rise and seiche, and implement and maintain flood management measures in all creeks and in all watersheds.
 - <u>Policy CN3.4:</u> Promote water conservation. Encourage residents, public facilities, businesses and industry to conserve water especially during drought years. Work with East Bay Municipal Utility District to advance water recycling programs including using treated wastewater to irrigate parks, golf courses and roadway landscaping and by encouraging rainwater catchment and graywater usage techniques in buildings.
 - <u>Policy CN3.5:</u> Continue to modernize wastewater treatment facilities to avoid overflows of untreated sewage
- 27 The Contra Costa General Plan has similar policies related to hydrology and water quality,
- 28 mandating that the county shall support local, state, and federal government efforts to
- 29 improve water quality (Contra Costa County 2005).

30 **3.9.3 Impact Analysis**

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- 31 a) Violate any water quality standards or waste discharge requirements?
- Less than Significant with Mitigation. The Project requires in-water and over-water work with heavy equipment that has the potential to create excess turbidity or release chemicals or other foreign materials into the Bay if spills occur or construction waste materials or debris were to fall into the water. Construction materials might include fuels and hydraulics fluids for equipment, fresh cement or asphalt, construction debris such as asphalt or cement when cutting through the existing decking, and paints, solvents or other

- such materials used during construction. In addition, pulling existing piles from the Bay could create turbidity if Bay muds adhering to the pile are washed back into the Bay.
- Chevron will prepare and submit a Storm Water Pollution Prevention Plan (SWPPP) to the SFBRWQCB, as required, that includes BMPs to treat stormwater runoff during the
- 5 construction period (and achieve water quality objectives) at least 10 days prior to
- 6 commencement of construction activities. The BMPs included in the SWPPP will be
- 7 implemented during construction. The Project would not result in discharges of
- 8 wastewater or change operations after construction.

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- 9 Release of construction materials, including liquids or solid waste materials, into the Bay 10 could degrade water quality and would be considered a significant impact. Incorporation 11 of the following mitigation measures to reduce or eliminate construction materials from
- 12 entering the Bay would result in less than significant impacts to water quality.
 - **MM HYD-1: Spill Prevention**. The following practices shall be followed to prevent spills from entering the Bay:
 - Equipment shall be inspected daily by the operator for leaks or spills. If leaks
 or spills are encountered, the source of the leak shall be identified, leaked
 material shall be cleaned up, and the cleaning materials shall be collected
 and properly disposed. Equipment leaks shall be repaired.
 - All fuel, waste, oils, and solvents shall be stored away from the construction site. Fueling of land and marine-based equipment shall be conducted in accordance with Best Management Practices described in the SWPPP. Any spills shall be contained and properly disposed. Chevron will be notified by the contractor of all spills, regardless of size.
 - Containment booms and sorbent materials shall be available during all work activities and will be deployed immediately in the event of a spill to limit its spread.
 - When cutting and boring, any debris generated will be contained and prevented from entering the Bay by using platforms below the piers to catch debris.
 - Equipment and utility barges will be equipped with precautionary safety and spill containment equipment.
 - If any materials or wastes are inadvertently released to the Bay, the contractor will immediately stop all work and use all available resources to assure containment and removal.
 - **MM HYD-2: Construction Waste**. Fresh cement or asphalt concrete will not be allowed to enter the Bay. Construction waste shall be collected and transported to an authorized upland disposal or recycle site by a properly licensed transporter (in accordance with Cal. Code Regs., tit. 22, div. 4.5). During pile extraction, removed

- piles will be lifted and placed directly on a barge for transport to an approved offsite facility for disposal. Excess mud that may cling to the extracted piles will not be washed into the Bay.
 - MM HYD-3: Minimize Cutting Over Water. Chevron shall minimize cutting and boring that occurs over the water. Any debris generated will be contained and prevented from entering the Bay through the use of protective devices such as tarps and plywood sheets to catch falling debris before it enters the Bay.
 - **MM HYD-4: Demobilize Equipment**. Upon Project completion, Chevron shall ensure that all equipment and materials are safely demobilized from the Project site(s) and that (in accordance with Cal. Code Regs., tit. 22, div. 4.5):
 - all debris is unloaded from barges and placed into trucks for proper disposal; and
 - all construction materials, wastes, debris, sediment, rubbish, trash, fencing, etc., is removed from the site and transported to an authorized disposal or recycle site by a properly licensed transporter.
- b) Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?
- c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?
- d) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?
- e) Create or contribute runoff water which would exceed the capacity of existing
 or planned stormwater drainage systems or provide substantial additional
 sources of polluted runoff?
- b) to e) No Impact. The Project would have no impact on groundwater supplies, site
 drainage, or runoff since the Project is located on water and would not create or contribute
 to runoff.
- 34 f) Otherwise substantially degrade water quality?
- 35 **Less than Significant with Mitigation.** See a) above.

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- g) Place housing within a 100-year flood hazard area as mapped on a federal Flood
 Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation
 map?
- 4 h) Place within a 100-year flood hazard area structures which would impede or redirect flood flows?
- 6 i) Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?
- 8 g) to i) No Impact. The Project would have no impact on flooding since it would not place
- 9 new housing or additional structures in the floodplain and does not impact the movement
- of flood flows. Since it would not change the existing use of the site, it would not expose
- 11 people or structures to risk from flooding.
- 12 j) Inundation by seiche, tsunami, or mudflow?
- 13 Less than Significant Impact. According to the Richmond Tsunami Inundation Map
- 14 (California Emergency Management Agency 2009), the Project site is located in a tsunami
- area. However, since the Project would not change the existing use of the site, it would
- not expose people or structures to increased risk from a tsunami.
- 17 3.9.4 Mitigation Summary
- 18 Implementation of the following mitigation measure(s) would reduce the potential for
- 19 Project-related impacts to Hydrology and Water Quality to less than significant.
- MM HYD-1: Spill Prevention
- MM HYD-2: Construction Waste
- MM HYD-3: Minimize Cutting Over Water
- MM HYD-4: Demobilize Equipment

1 3.10 LAND USE AND PLANNING

LAND USE AND PLANNING – Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Physically divide an established community?				\boxtimes
b) Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the Project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?				\boxtimes
c) Conflict with any applicable habitat conservation plan or natural community conservation plan?				

2 3.10.1 Environmental Setting

- 3 According to the City General Plan the area attached to the Long Wharf is designated as
- 4 industrial, and the Long Wharf itself does not have a designation (City of Richmond
- 5 2012a). The Long Wharf is zoned as industrial. The San Francisco Bay Plan (Bay Plan)
- 6 designates the Long Wharf as water-related industry (BCDC 2006).

7 3.10.2 Regulatory Setting

- 8 Federal and state laws and regulations pertaining to land use and planning and relevant
- 9 to the Project are identified in Appendix B. The State of California owns tide and
- 10 submerged lands waterward of the ordinary high watermark. The CSLC has primary
- 11 responsibility for determination of the precise boundary between these public tidelands
- and private lands, and has administrative responsibility over state tidelands. Access and
- use of state shoreline areas can be obtained through purchase or lease agreements. The
- 14 Project area is currently operated in holdover status under agreement with the CSLC.
- 15 At the local level, the Richmond shoreline has been the subject of numerous regulations
- and plans aimed at establishing guidelines for development along the shoreline. A brief
- 17 description of these plans, policy documents, and regulations follows.
- 18 The City's General Plan 2030 establishes a broad vision and framework for land use for
- 19 urban design in Richmond. The General Plan defines and locates general land uses
- 20 throughout the City; specifies acceptable building heights per land use type; describes
- 21 the intent and direction of Richmond's urban design; links allowable land uses with
- 22 recommended urban design components; describes area-specific recommendations for
- 23 street typology, character of buildings, and treatment of the public realm; and includes
- overarching citywide design principles, goals and policies to achieve a high-quality urban
- 25 environment. The General Plan includes goals such as creating an "economically-

- 1 sustainable environment that takes advantage of existing infrastructure and public
- 2 facilities." The General Plan also recognizes that large industrial areas, such as the
- 3 Project area, offer economic development opportunities that allow the City to link the
- 4 needs of Richmond residents to the 21st century global economy.
- 5 Chapter 15 of the Richmond Municipal Code serves as the City's Zoning Ordinance. The
- 6 purpose of the Zoning Ordinance is to specify permitted and conditionally permitted uses
- 7 within zoning districts; establish development standards for the City as well as for
- 8 neighborhoods, specific building types, and corridors, among others; regulate density
- 9 (number of residential dwelling units per acre) and intensity (floor area ratio) of
- development; specify standards for site design including open space, building orientation,
- 11 massing, setbacks, and relationship to the street and adjacent properties, and parking
- 12 requirements; and provide incentives for affordable housing, transit-oriented
- development, and other types of development.
- 14 3.10.3 Impact Analysis
- 15 a) Physically divide an established community?
- 16 b) Conflict with any applicable land use plan, policy, or regulation of an agency
- with jurisdiction over the Project (including, but not limited to the general plan,
- specific plan, local coastal program, or zoning ordinance) adopted for the
- 19 purpose of avoiding or mitigating an environmental effect?
- 20 c) Conflict with any applicable habitat conservation plan or natural community 21 conservation plan?
- a) to c) No Impact. The Project would not divide an established community since it would
- 23 maintain the existing land uses and does not contain any new physical features in a
- 24 community. The Project would not conflict with any applicable land use plan or policy
- 25 including the Richmond General Plan and the Bay Plan; and would not conflict with any
- 26 applicable habitat conservation plans or natural community conservation plans since
- there are no such plans in effect in the project area (CDFW 2014).
- 28 **3.10.4 Mitigation Summary**
- 29 The Project would have no impacts to Land Use and Planning; therefore, no mitigation is
- 30 required.

1 3.11 MINERAL RESOURCES

MINERAL RESOURCES – Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the State?				
b) Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?	1 1 1			

2 3.11.1 Environmental Setting

- 3 Mineral production in Richmond has been largely limited to sand, gravel, and rock
- 4 products (City of Richmond 2012a). No production of geothermal resources, natural gas,
- 5 or petroleum exist in Richmond. The Project site is focused on the movement of petroleum
- 6 and petroleum products in and out of the Refinery.

7 3.11.2 Regulatory Setting

- 8 Federal and state laws and regulations pertaining to mineral resources and relevant to
- 9 the Project are identified in Appendix B. At the local level, the Richmond General Plan
- 10 2030 includes the following mineral resources policies of relevance to this Project (City of
- 11 Richmond 2012a):

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- Policy CN2.8: Preserve mineral resources in undeveloped areas that have been classified by the State Mining and Geology Board as having statewide or regional significance for possible future extraction. Avoid nuisances, hazards or adverse environmental, public health and safety impacts associated with mineral extraction by employing methods such as development setbacks, buffers, screening and other appropriate measures. In locations where mineral extraction is no longer a viable practice, provide environmentally sensitive remediation and reuse.
- 19 The Contra Costa General Plan has similar policies related to mineral resources, working
- 20 to preserve known mineral resource sites and ensuring that development near known
- 21 mineral resource sites analyzes all impacts to the sites prior to construction (Contra Costa
- 22 County 2005).

3.11.3 Impact Analysis

a) Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the State?

- b) Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?
- a) and b) No Impact. The Project would not result in the loss of availability of known
- 4 mineral resources or imported mineral resources. The Project site does not include
- 5 mineral resource extraction or changes to the existing land use. The Project would
- 6 maintain the existing land use and continue the same operations at the site.
- 7 3.11.4 Mitigation Summary
- 8 The Project would have no impacts to Mineral Resources; therefore, no mitigation is
- 9 required.

1 3.12 NOISE

NOISE – Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Result in exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?			\boxtimes	
b) Result in exposure of persons to or generation of excessive ground-borne vibration or ground-borne noise levels?			\boxtimes	
c) Result in a substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?				
d) Result in a substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?			\boxtimes	
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within 2 miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?				
f) For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?				

2 3.12.1 Environmental Setting

- 3 The existing noise environment surrounding the Long Wharf is characterized by the
- 4 sounds of ships and barges arriving and departing, and other industrial sounds that can
- 5 include horns, cranes, and pumps operating. The Project site is located at the eastern
- 6 end of the Richmond-San Rafael Bridge / Interstate 580 and traffic noise on the freeway
- 7 contributes to the background noise in the area.
- 8 3.12.1.1 Sound, Noise, and Acoustics
- 9 Sound is the mechanical energy of a vibrating object transmitted by pressure waves
- through a liquid or gaseous medium (e.g., air). Noise is defined as sound that is unwanted
- 11 (i.e., loud, unexpected, or annoying). Acoustics is the physics of sound.
- 12 The amplitude of pressure waves generated by a sound source determines the perceived
- 13 loudness of that source. A logarithmic scale is used to describe sound pressure level in
- 14 terms of decibels (dB). The threshold of human hearing (near-total silence) is
- approximately 0 dB. A doubling of sound energy corresponds to an increase of 3 dB. In

- 1 other words, when two sources at a given location are each producing sound of the same
- 2 loudness, the resulting sound level at a given distance from that location is approximately
- 3 dB higher than the sound level produced by only one of the sources. For example, if
- 4 one automobile produces a sound pressure level of 70 dB when it passes an observer,
- 5 two cars passing simultaneously do not produce 140 dB; rather, they combine to produce
- 6 73 dB.

- The typical human ear is not equally sensitive to all frequencies of the audible sound spectrum. As a consequence, when assessing potential noise impacts, sound is measured using an electronic filter that de-emphasizes the frequencies below 1,000 Hertz (Hz) and above 5,000 Hz in a manner corresponding to the human ear's decreased sensitivity to low and extremely high frequencies instead of the frequency mid-range. This method of frequency weighting is referred to as A-weighting and is expressed in units of A-weighted decibels (dBA). All noise levels reported in this section are in terms of A-weighting. There is a strong correlation between A-weighted sound levels and community response to noise. As discussed above, doubling sound energy results in a 3-dB increase in sound. In typical noisy environments, noise-level changes of 1 to 2 dB are generally not perceptible by the healthy human ear; however, people can begin to detect 3-dB increases in noise levels. An increase of 5 dB is generally perceived as distinctly noticeable and a 10-dB increase is generally perceived as a doubling of loudness. The following are the sound level descriptors commonly used in environmental noise analysis:
 - Equivalent sound level (Leq): An average of the sound energy occurring over a
 specified time period. In effect, the Leq is the steady-state sound level containing
 the same acoustical energy as the time-varying sound that actually occurs during
 the same period. The 1-hour, A-weighted equivalent sound level (Leq[h]) is the
 energy average of A-weighted sound levels occurring during a 1-hour period. The
 Leq shows very good correlation with community response to noise.
 - **Maximum sound level (Lmax):** The highest instantaneous sound level measured during a specified period.
 - Sound from a localized source (i.e., point source) propagates uniformly outward in a spherical pattern, and the sound level attenuates (decreases) at a rate of 6 dB for each doubling of distance from a point/stationary source. Roadways and highways and, to some extent, moving trains consist of several localized noise sources on a defined path; these are treated as "line" sources, which approximate the effect of several point sources. Sound levels attenuate at a rate of 3 dB for each doubling of distance from a line source. Therefore, noise from a line source attenuates less with distance than noise from a point source. Construction noise from the Project would be characterized as point source noise.

1 3.12.1.2 Groundborne Vibration

- 2 Groundborne vibration is energy transmitted in waves through the ground. Vibration
- 3 attenuates at a rate of approximately 50 percent for each doubling of distance from the
- 4 source. This approach considers only the attenuation from geometric spreading and tends
- 5 to provide for a conservative assessment of vibration level at the receiver.
- 6 Vibration is an oscillatory motion that can be described in terms of the displacement,
- 7 velocity, or acceleration. Vibration typically is described by its peak and root-mean-square
- 8 (RMS) amplitudes. The RMS value can be considered an average value over a given time
- 9 interval. The peak vibration velocity is the same as the "peak particle velocity" (PPV),
- 10 generally presented in units of inches per second. PPV is the maximum instantaneous
- 11 positive or negative peak of the vibration signal and is generally used to assess the
- 12 potential for damage to buildings and structures. Table 3.12-1 shows general human and
- 13 structural responses at various PPV levels. The RMS amplitude typically is used to
- 14 assess human annoyance to vibration.

Table 3.12-1. General Human and Structural Responses to Vibration Levels

Response	Peak Vibration Threshold (PPV)				
Structural damage to commercial structures	6				
Structural damage to residential structures	2				
Architectural damage to structures (cracking, etc.)	1				
General threshold of human annoyance	0.1				
Approximate threshold of human perception	0.01				
Source: Caltrans 2013a.	•				
Acronyms: in./sec. = inches per second; PPV = inches/second peak particle velocity					

15 3.12.1.3 Existing Noise and Vibration Conditions

- 16 Existing noise sources in the Project area include the existing operations at six active
- 17 transfer berths (including an average of 720 vessel calls per year) and other activities
- related to operating and maintaining the Long Wharf, vehicular traffic (Interstate 580 to
- the north with approximately 45,000 average daily vehicle trips), and natural noise (i.e.,
- 20 wildlife vocalizations, wind). There is rail activity on shore to the east of the Project area,
- 21 approximately 1 mile from the nearest noise sensitive receptor to the Project area. There
- are no airports or airstrips in the vicinity of the Project site.
- 23 The existing vibration sources in the Project area would be from vehicular traffic
- 24 attributable to Interstate 580 or from wave action at the Project site. The nearest
- 25 significant vibration source to the Project area would be railroad traffic vibration, but the
- 26 nearest rail line is approximately 1 mile away.

- 1 The surrounding land uses in the vicinity of the site are industries, including the existing
- 2 Refinery facilities to the northeast of the Project site; however, there is substantial
- 3 topographical shielding between these uses and the Project site, and residences of the
- 4 Point Richmond Area to the east of the Project site. The closest noise-sensitive receptors
- 5 are residences located along Ocean Avenue, approximately 4,700 feet east of the Project
- 6 site (Figure 3.12-1).

7 Ambient noise measurements were conducted near existing noise-sensitive uses at

- 8 various locations in the Project area (Figure 3.12-1) to reflect a typical weekday existing
- 9 noise environment without Project related noise. A weekday was selected for ambient
- 10 measurements because Project construction and its related noise would occur on
- 11 weekdays. Table 3.12-2 summarizes the results of the ambient noise-level
- 12 measurements. Four short-term (1-hour) measurements of ambient noise levels were
- 13 conducted in the Project area during daytime hours on July 20, 2015. The existing noise
- 14 environment in the Project vicinity was dominated by local and distant traffic sources,
- noise generated by existing operations at the Long Wharf, and natural sources (e.g., wind
- and birds). As shown in Table 3.12-2, measured ambient noise levels at the noise-
- 17 sensitive land uses closest to the Long Wharf range from 50 to 55 dB Leq.

Table 3.12-2. Summary of Ambient Noise Level Survey Results in the Project Area

Receive	Location		Location (Monday July 20,		Measured Sound Level (dB) Daytime (7 a.m7 p.m.)
r			Duration		
		Time	(hours: minutes)	L_{eq}	L _{max}
ST-01	Berth 4	11:22 a.m.	1:00	62	68
ST-02	Berth 1	12:43 p.m.	1:00	62	86
ST-03	875 Ocean Avenue, West of Residential Properties	2:31 p.m.	1:02	55	70
ST-04	827 Ocean Avenue, Park	4:10 p.m.	1:02	50	62

Source: Data compiled by AECOM in 2015.

Acronyms: dB = decibels; L_{eq} = equivalent sound level (the sound energy averaged over a continuous period of 1 hour); L_{max} = maximum instantaneous sound level; ST = short-term measurement (1 hour). **Notes:** Noise-level measurements were completed using a Larson Davis Laboratories (LDL) Model 824 precision integrating sound-level meter. The meter was calibrated before the measurements using an LDL Model CAL200 acoustical calibrator. The meter was programmed to recorded A-weighted sound levels using a "slow" response. The equipment used complies with all pertinent requirements of the American National Standards Institute for Class 1 sound-level meters (ANSI S1.4).



Figure 3.12-1. Noise Level Measurement Location

1 3.12.2 Regulatory Setting

- 2 Federal and state regulations related to noise generally cover situations where new,
- 3 permanent noise sources would be constructed (such as construction of a factory or new
- 4 roadway) or increases in permanent sources of noise would occur (such as widening a
- 5 road that would allow increased traffic and an associated noise increase). Federal and
- 6 state laws and regulations pertaining to noise and relevant to the Project are identified in
- 7 Appendix B.
- 8 At the local level, noise and vibration levels in the area of analysis are regulated by local
- 9 laws and policies. Municipal Code section 9.52.110, temporary construction activity,
- 10 establishes maximum noise limits for stationary and construction noise sources, as
- 11 follows: Where technically and economically feasible temporary construction activity shall
- be conducted in such a manner that the maximum sound levels at affected properties
- 13 shall not exceed the noise levels shown in Table 3.12-3.

Table 3.12-3. Allowable Maximum Construction Noise Levels

	SFR-1, SFR-2, SFR-3 Zoning Districts (Single- Family Residential)	MR-1, MR-2, MR-3 Zoning District (Multi- Family Residential)	Commercial and Industrial Zoning Districts
Weekdays, 7:00 a.m. to 7:00 p.m.	60 dBA	65 dBA	70 dBA
Weekends, including legal holidays, 9:00 a.m. to 8:00 p.m.	55 dBA	60 dBA	65 dBA

Source: City Municipal Code.

Acronyms: dBA = A-weighted decibels; SFR - Single-Family Residential; MR - Multifamily Residential.

14 3.12.3 Impact Analysis

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- 15 There would be no change in existing Long Wharf operations, so there would be no new
- noise impacts. Thus, this analysis focuses on construction noise. To assess the potential
- 17 short-term noise impacts from construction, sensitive receptors and their relative
- 18 exposure were identified. Construction noise generated by activities within the Project
- 19 Area was predicted using the federal Transit Noise and Vibration Impact Assessment
- 20 methodology for construction noise prediction (FTA 2006). Emission noise levels and
- 21 usage factors were referenced from the Federal Highway Administration (FHWA)
- 22 Roadway Construction Noise Model (FHWA and DOT 2006).
 - a) Result in exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable
- 25 **standards of other agencies?**

1 Less than Significant Impact. Noise would be generated during Project construction as 2 a result of operating construction equipment on the Project site and transporting 3 construction equipment and materials by barge. The City Noise Control Ordinance 4 (Section 9.52.110b, "Temporary construction activity", "(b) Stationary Construction 5 Equipment- Maximum Sound Levels") was used for this analysis. Pursuant to the Noise 6 Ordinance. Project-related construction noise at noise-sensitive residential properties 7 (buildings) in the Project vicinity would be considered significant if it would exceed 60 dB 8 Leg during weekday daytime hours (7 a.m. to 7 p.m.) or 55 dB Leg during weekends and 9 legal holidays from 9:00 a.m. to 8:00 p.m. No nighttime construction would occur. These 10 are the most restrictive criteria for evaluating construction noise (mobile and stationary) 11 established by the City and provide the most conservative assessment of noise impacts 12 at existing noise-sensitive uses in the Project vicinity.

- 13 Project-related construction noise was estimated using the FHWA Roadway Construction
- 14 Noise Model (FHWA and DOT 2006) and a list of expected construction equipment
- 15 source noise levels, as shown in Table 3.12-4.
- 16 Construction equipment noise levels at the Project site (at 50 feet) would be as high as 17 95 dBA Leg during compliance phase activities (such as the Berth 4 seismic retrofit), and 18 93 dBA Leg for maintenance phase activities (see Table 3.12-2). Assuming the standard 19 spherical spreading loss (-6 dB per doubling of distance) and the highest unmitigated 20 construction noise level of 95 dBA Leg at 50 feet, Project construction noise levels are 21 estimated to be 54-56 dBA Leg at the edge of the nearest noise-sensitive uses (Ocean 22 Avenue residences), as shown in Table 3.12-5. These results represent the worst-case, 23 conservative noise exposure because they do not consider noise attenuation associated 24 with intervening structures and atmospheric absorption. Therefore, actual construction 25 equipment noise levels at the nearest residences could be lower. Expected noise levels 26 of (54-56 dBA L_{ea}) associated with the project construction activities would not exceed 27 the City Noise Control Ordinance weekday threshold of 60 dBA Leg. Thus, impacts related 28 to construction noise would be less than significant.
- 29 Assuming standard construction practices were incorporated when building the adjacent
- residential uses, an interior to exterior noise reduction of up to 25 dB is expected.
- 31 Therefore, resulting interior noise levels at the closest residences would be 31 to 41 dBA.
- 32 Construction activities will not occur at night or on weekends or legal holidays.
- With respect to construction-related traffic noise, workers would travel by bus to the Long
- Wharf from the Gate 91B parking lot (near the Chemtrade Chemicals US LLC entrance
- off Castro Street). This shuttle would generate only 2 trips per day on the Long Wharf. A
- passenger van generates noise levels of 60 dB to 75 dB (at 50 feet) for speeds of 30 mph
- 37 to 70 mph and would be much lower given that the speed limit on the Long Wharf is 10
- 38 mph. Construction-related traffic noise levels from these van trips would be negligible.

Table 3.12-4. Construction Phases, Equipment, Anticipated Duration of Use, and Calculated Noise Levels

	Anticipated Number and Type of		Anticipated	Total	Noise Level	at 50 Feet	
Phase		that May	y Be used by ctor	Pieces of Equipment	Days of Use	L _{max} , dBA	L _{eq} , dBA
	Air Com-	Air Com	pressor	1	196	80	76
	pressors	Dive Se	tup	1	7	80	76
		45 Ton	Grove Crane	1	11	85	77
	Cranes	Boom T	ruck	1	7	85	77
		Carryde	ck Crane	1	80	85	77
	Draw-works	Engine (crane)	1		85	77
	Deck Gener	ator		1	158	82	79
	Air Compres	ssor		1	130	80	76
	Spud Winch)		1		70	67
	Draw-works	Engine (crane)	1		85	77
	Genset Eng	ine - maiı	n house	1		70	67
Compliance	Deck Air Co	mpresso	r	1	06	80	76
Phase	Anchor/Spu	d Winch I	Engine A	1	96	70	67
	Anchor/Spu	d Winch I	Engine B	1		70	67
	Deck Gener	ator		1		82	79
	Excavators-	CX80 Ex	cavator	1	16	85	81
	Vil. and a second		APE 200	1	78	95	88
	Vibratory Ha	ammer	APE 600	1	40	95	88
			D180	1	40	95	88
	Impact Ham	imer	D62	1	79	95	88
	Other-Work	Boat	•	1	45	73	60
	Pumps-Con	crete Pur	np	1	30	82	75
	Rubber Tire	d Loader	s-Loader	1	4	80	76
	Welders-We	elder		1	50	73	60
	•	Max	. and Combine	ed Noise Level		95	95
	Aerial Lifts-6	55' Manlif	t	1	27	85	78
	Air Com-	Air Com	pressor	1	57	80	76
	pressors	Dive Se	tup	1	2	80	76
	Cranes-45	on Grove	e Crane	1	8	85	77
	Cranes-Car	rydeck Cı	rane	1	86	85	77
	Draw-works	Engine (crane)	1		85	77
	Deck Gener	ator	-	1	405	82	79
Maintenance	Air Compres	ssor		1	105	80	76
Phase	Spud Winch	1		1		70	67
	Draw-works		crane)	1		85	77
Genset Engi	ine - maii	n house	1		70	67	
	Deck Air Co			1	92	80	76
	Anchor/Spu	•		1		70	67
	Anchor/Spu			1		70	67
	Deck Gener		_	1		82	79
	Excavators-		cavator	1	6	85	81

Table 3.12-4. Construction Phases, Equipment, Anticipated Duration of Use, and Calculated Noise Levels

	Anticipated Number and Type of	Anticipated	Total	Noise Level at 50 Feet		
Phase	Equipment that May Be used by the Contractor	Pieces of Equipment	Days of Use	L _{max} , dBA	L _{eq} , dBA	
	Other-D62 Impact Hammer	1	10	95	88	
	Other-D70 Impact Hammer	1	270	95	88	
	Other-Work Boat	1	10	73	60	
	Pumps-Concrete Pump	1	27	82	75	
Max. and Combined Noise Level					93	

Acronyms: dB = decibels; $L_{eq} = equivalent$ sound level (the sound energy averaged over a continuous 15-minute to 1-hour period); $L_{max} = maximum$ instantaneous sound level

Table 3.12-5. Construction Equipment Noise Levels at the Nearest Noise-Sensitive Uses in the Project Area

		Shortest Distance	Noise Level, dB L _{eq}				
		between Noise-	Exterior		Interior (with Project Noise)		
Receiver	Location	Sensitive Uses and Proposed Construction Areas (feet)	Ambient Noise	With Project Noise	Doors / Windows Open ¹	Doors / Windows Closed ²	
ST-03	875 Ocean Avenue, West of the Residential Property	4,700	54.5	56	41	31	
ST-04	827 Ocean Avenue, Park	4,700	50.2	56	NA	NA	

Source: Data compiled by AECOM in 2015

Notes: dB = decibels; $L_{eq} = equivalent$ sound level (the sound energy averaged over a continuous 15-minute to 1-hour period); NA = Not Applicable.

- ¹ 15 dB reduction for doors/windows open (USEPA 1974).
- ² 25 dB reduction for doors/windows closed (USEPA 1974).
- * Conservatively assumed 50 feet from the proposed construction activities.
- 1 Best Management Practices Although construction noise impacts are less than
- significant without additional mitigation, the following Applicant Proposed Measures (APMs) will be implemented to further minimize potential construction noise at the source.
- 4 These practices will be incorporated into the Project specifications as appropriate:

APM NOI-1. Chevron will provide written notification to potentially affected residents before construction, identifying the type, duration, and frequency of construction activities to residences directly exposed to the Project construction noise. Notification materials shall identify a mechanism for residents to register complaints with the appropriate jurisdiction if construction noise levels are overly intrusive or construction occurs outside the permitted hours. Recommendations to assist noise-sensitive land uses in reducing interior noise levels (e.g., closing windows and doors) shall be included in the notification.

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- **APM NOI-2**. Chevron will designate a disturbance coordinator and conspicuously post this person's number around the Project site, in adjacent public spaces, and in construction notifications. The disturbance coordinator shall be responsible for responding to any complaints about construction activities. The disturbance coordinator shall receive all public complaints about construction disturbances and be responsible for determining the cause of the complaint and implementation of feasible measures to be taken to alleviate the problem.
- **APM NOI-3**. Prohibit the start-up of machines or equipment before 7 a.m. and after 7 p.m. Monday through Friday.
- APM NOI-4. Use electrically powered equipment instead of internal combustion equipment where practicable and feasible.
- APM NOI-5. Restrict the use of bells, whistles, alarms, and horns to safety-warning purposes.
 - **APM NOI-6**. Equip all construction equipment with noise-reduction devices such as mufflers to minimize construction noise and operate all internal combustion engines with exhaust and intake silencers.
 - **APM NOI-7**. Locate fixed construction equipment (e.g., compressors and generators), construction staging and stockpiling areas, and construction vehicle routes as far as feasible from noise-sensitive receptors.
 - **APM NOI-8**. Use noise-attenuating buffers such as structures or truck trailers between noise generation sources and sensitive receptors, where feasible and particularly in locations subject to prolonged construction.
 - b) Result in exposure of persons to or generation of excessive ground-borne vibration or ground-borne noise levels?

Less than Significant Impact. Construction vibration would occur during equipment operation at the Project site. Equipment and materials transported to the site by barge would not produce groundborne vibrations. The City does not have adopted groundborne vibration standards. Since the Project is over the water, much of the vibration created by pile driving would primarily impact the Bay. The Project would install new permanent piles using both vibratory and impact pile driving hammers as well as temporary piles using vibratory hammers. The impacts of pile installation to wildlife in the Bay are discussed in Section 3.4, Biological Resources. The vibratory and impact pile driving would produce ground-borne vibrations measuring approximately 93 to 112 vibration decibels (VdB)¹³ (0.644 to 1.518 in/sec PPV) at a distance of 25 feet (Caltrans 2013a; FTA 2006). The distance between proposed construction activities and the closest noise sensitive

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¹³ The abbreviation VdB is used in this document for vibration decibels to reduce the potential for confusion with sound decibels.

- 1 residential uses to the east of the Project Area would be approximately 4,700 feet (Table
- 2 3.12-5). Assuming a standard reduction of 9 VdB per doubling of distance (FTA 2006),
- 3 the Project-related construction vibration level at the nearest sensitive receivers would be
- 4 approximately 44 VdB (0.001 in/sec PPV). This level of vibration is well below the
- 5 perceptible threshold of 65 VdB and 0.2 in/sec PPV (FTA 2006). Therefore, this impact
- 6 would be less than significant.
- 7 c) Result in a substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?
- 9 **No Impact.** The Project would not result in operational changes or other changes at the
- 10 Long Wharf that would result in a permanent increase in noise levels. Any increased noise
- 11 from the Project would be generated by temporary construction activities and would cease
- 12 at the end of the construction period.
- d) Result in a substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?
- 15 Less than Significant Impact. As assessed above under Checklist Item A, Project
- 16 construction noise levels are estimated to be 54-56 dBA Leq at the nearest noise-
- 17 sensitive uses (Table 3.12-2). While at times, noise from construction activities at the
- Long Wharf may be perceptible at the nearest residences, they would be below criteria
- 19 set by the City for daytime construction activities and would not be considered a
- 20 substantial increase in ambient noise. This impact would be less than significant.
- 21 e) For a project located within an airport land use plan or, where such a plan has
- 22 not been adopted, within 2 miles of a public airport or public use airport, would
- 23 the project expose people residing or working in the project area to excessive
- 24 noise levels?
- f) For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?
- e) and f) No Impact. The Project site is not located in an airport land use plan, within 2
- 28 miles of a public airport, or within the vicinity of a private airstrip. Therefore, the Project
- 29 would have no impact.
- 30 **3.12.4 Mitigation Summary**
- 31 The Project would not result in significant impacts to Noise; therefore, no mitigation is
- 32 required. APM-NOI-1 through APM-NOI-8 will be implemented to further minimize
- 33 potential construction noise at the source.

1 3.13 POPULATION AND HOUSING

POPULATION AND HOUSING – Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?				
b) Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?				
c) Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?				\boxtimes

2 3.13.1 Environmental Setting

- 3 The Project site is located at the Long Wharf off the coast of the Richmond, CA. In 2010,
- 4 Richmond had a population of 103,701 people (a 4.5 percent increase over the population
- 5 in 2000) (City of Richmond 2014). The City is continuing to grow and is expected to have
- 6 a population of 118,700 by 2020. The average household in Richmond has 2.83 persons
- 7 per household, slightly higher than Contra Costa County as a whole. In 2010, there were
- 8 36,093 households in Richmond. The nearest housing to the Project site is southeast of
- 9 the Refinery along San Francisco Bay shore in the community of Point Richmond. There
- 10 are homes approximately 1 mile from the western extent of the Long Wharf.

11 3.13.2 Regulatory Setting

- 12 No federal or state laws relevant to this issue area are applicable to the Project. Local
- 13 goals, policies, and/or regulations applicable to this issue area are listed below.
- 14 The City's General Plan 2030 establishes the City's plan for accommodating the housing
- 15 needs in the City. As a part of the City's Housing Element, the City has established a well-
- 16 defined long-term plan to address the physical, economic, cultural and social needs of
- 17 people of all physical abilities, social strata, and income levels. The City aims to be an
- 18 inclusive city where the built environment is functional and accessible to all residents.
- 19 development impacts are shared equitably, and new development is sensitive to a diverse
- array of social, cultural, and environmental contexts. The City's Housing Element 21 indicates the City values safe housing and neighborhoods with a wide range of housing
- 22 types and price levels to accommodate diverse socioeconomic backgrounds and lifestyle
- 23 choices (City of Richmond 2012a).

1 3.13.3 Impact Analysis

- a) Induce substantial population growth in an area, either directly (for example, by
 proposing new homes and businesses) or indirectly (for example, through
 extension of roads or other infrastructure)?
- 5 b) Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?
- 7 c) Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?
- 9 a) to c) No Impact. The Project would not induce population growth, displace housing,
- or people. The Project would use the existing footprint of the Long Wharf and existing
- 11 access routes (truck routes and vessel routes) to complete construction. Construction
- 12 activities would be consistent with the industrial nature of the site and would not impact
- 13 nearby people or housing by inducing growth or displacing housing. The site would
- 14 continue to operate similarly to the existing condition once construction is complete.

15 **3.13.4 Mitigation Summary**

- 16 The Project would have no impacts to Population and Housing; therefore, no mitigation
- 17 is required.

1 3.14 PUBLIC SERVICES

PUBLIC SERVICES	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Would the Project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:				
Fire protection?				\boxtimes
Police protection?				\boxtimes
Schools?				\boxtimes
Parks?				\boxtimes
Other public facilities?				\boxtimes

2 3.14.1 Environmental Setting

- 3 The Project site is part of the Refinery, which has its own Emergency Services Division
- 4 to handle security for the Refinery as well as respond to emergencies such as fire and
- 5 medical. In addition, the City maintains a police department and fire department for the
- 6 City. Richmond Police Department response times vary from 3 to 5 minutes for top priority
- 7 calls. The Richmond Fire Department response times vary from between 2 and 5 minutes,
- 8 when called (City of Richmond 2014).
- 9 The Project area is located within the Washington Elementary attendance area, which
- 10 feeds to Portola Middle School and Kennedy High School in Richmond.
- 11 The closest parks and recreation areas are the San Francisco Bay Trail, Washington
- 12 Park, and the Miller/Knox Regional Shoreline Park. The Bay Trail supports hiking, jogging,
- 13 and bicycling. Washington Park offers sports facilities and picnics. Miller/Knox Regional
- 14 Shoreline Park is a 295-acre park that includes picnics and beach swimming.

15 3.14.2 Regulatory Setting

- 16 Federal and state laws and regulations pertaining to public services and relevant to the
- 17 Project are identified in Appendix B. At the local level, the City's General Plan is the
- 18 primary policy document currently governing the Project site. The General Plan provides
- 19 goals, policies, and actions with regard to public services for areas within the City. Such
- 20 goals include providing high levels of police and fire service; providing for efficient use

- 1 and adequate maintenance of facilities and infrastructure; and providing an integrated
- 2 system of parks, green streets, and trails.

3 3.14.3 Impact Analysis

- a) Would the Project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:
- Fire protection?
- Police protection?
- 12 **Schools?**
- 13 **Parks?**
- Other public facilities?
- 15 **No Impact.** The Refinery's Emergency Services Division, Security Department (Security
- 16 Department) handles security response for the Refinery. The Security Department is
- 17 responsible for maintaining access control into and out of the Refinery, conducting
- internal traffic control, investigating internal motor vehicle accidents, thefts, and drug and
- 19 alcohol cases, and conducting contraband inspections. The Security Department uses a
- 20 contract security guard service inside the Refinery to assist primarily with access control
- 21 and security. Chevron also requests assistance from the Richmond Police Department
- for other incidents involving burglaries, thefts, stolen vehicles, auto accidents, suspicious
- 23 persons, and threatening telephone calls.
- 24 The Richmond Police Department's current authorized force is 198 sworn personnel
- comprising nine beats. Beat one covers the geographic area in which the Refinery is
- located, and less than 1 percent of that beat's activities are associated with serving the
- 27 Refinery, on either an active or stand-by basis (Gagan 2013). Richmond Police
- 28 Department response times vary, depending on the availability of personnel and type of
- 29 call. The response system is based on priorities, and it maintains a response time of 3 to
- 30 5 minutes (or less) for top priority calls (e.g., robberies in progress, imminent danger to
- 31 life).
- 32 The Security Department operates its own internal fire department (Chevron Fire
- 33 Department). The Chevron Fire Department consists of approximately 34 uniformed
- personnel. This organization is supplemented by a more than 300-person volunteer fire
- 35 brigade. The Richmond Fire Department responds to fire and emergency medical events
- 36 at the Facility only when called by the Chevron Fire Department (on average, no more
- 37 than six times a year).

- 1 During Project construction, there could be an increase in the number of incidents
- 2 necessitating calls to the Richmond Police Department and an increase in the number of
- 3 calls to the Richmond Fire Department, and possibly more assistance calls for medical
- 4 emergencies. However, since the anticipated maximum number of construction workers
- 5 (30) represents a small increase in the total number of workers at the Refinery
- 6 (approximately 3,000), these potential increases would not result in the need for new,
- 7 altered, or expanded fire service facilities.
- 8 Since operations at the Long Wharf would not change following construction and there
- 9 would be no increase in permanent employees, there would be no need for increased
- 10 police and fire response following construction of the Project, and response times would
- 11 not be affected.

12 **3.14.4 Mitigation Summary**

13 The Project would have no impacts to Public Services; therefore, no mitigation is required.

1 3.15 RECREATION

RECREATION	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?				\boxtimes
b) Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?				\boxtimes

2 3.15.1 Environmental Setting

The Project site does not include any recreational areas. The nearest recreation area to the Long Wharf is the Miller/Knox Regional Shoreline Park, located about 1 mile southeast. The Project is also in the vicinity of the planning area for the San Francisco Bay Trail, a planned 500-mile shoreline walking and bicycling path. Access in and around the Refinery is restricted by the Code of Federal Regulations (Title 6, Ch. 1, Part 27, §§ 27.100-27.410), which require implementation of a security program to address homeland security concerns. While designations in the Zoning Ordinance need not necessarily reflect these requirements, individual land use decisions made in reliance on the Zoning Ordinance will need to be consistent with these regulations. Nevertheless, Chevron has granted an easement to East Bay Regional Park District (EBRPD) in the area north of the Richmond Bridge on the Point San Pablo Peninsula for Bay Trail access, and EBRPD is in the process of developing engineering plans for the construction of the trail. Bay Trail access south of the Richmond Bridge is part of the Richmond-San Rafael Bridge Access Improvement Project.

3.15.2 Regulatory Setting

No federal laws relevant to recreation are applicable to the Project. Relevant state laws are listed in Appendix B. At the regional level, regional parklands in Alameda and Contra Costa County, including the Project area, are within the planning area of the EBRPD. Parklands are classified into categories, including regional parks, preserves, open space, shoreline areas, wilderness, recreation areas, trails, and land banks. The purpose of the District is to acquire, preserve, protect, develop, and operate parklands in the two counties in perpetuity for public use. The EBRPD's 2013 Master Plan, developed to achieve this purpose, contains policies, goals, and programs for current operations and long-range growth of EBRPD parklands. The District also takes a role in the preservation of non-park open space through participation and cooperation with the development of open space plans at the federal, state, regional, county, and city level.

- 1 At the local level, the Parks and Recreation Element of the City's General Plan 2030
- 2 provides direction for developing and maintaining a comprehensive system of quality
- 3 parks, recreational facilities, programs, support services and open space. The Parks and
- 4 Recreation Element stresses the importance of high-quality parks and recreation facilities.
- 5 General Plan goals, policies, and implementing actions are focused on the preservation
- 6 of resources and enrichment of parks and recreational offerings. The Parks and
- 7 Recreation Element provides a framework to guide future decisions about important
- 8 parkland resources and beneficial programs and services. The Richmond City Council
- 9 adopted the Parks Master Plan in December 2010 as an implementation tool to achieve
- the goals in the General Plan 2030. The Parks Master Plan provides a long-term strategy
- 11 for park system improvements and maintenance in addition to specific policies to address
- 12 more immediate needs.

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3.15.3 Impact Analysis

- 14 a) Would the project increase the use of existing neighborhood and regional parks
- or other recreational facilities such that substantial physical deterioration of the
- 16 facility would occur or be accelerated?
- b) Does the project include recreational facilities or require the construction or
- 18 expansion of recreational facilities which might have an adverse physical effect
- 19 *on the environment?*
- a) and b) No Impact. The construction work force for the Project is small (approximately
- 21 30 workers). Construction workers could, during lunch times, temporarily increase the
- 22 usage of local parks or segments of the Bay Trail along Western Drive. However, such a
- 23 minor increase in use would have no impact. Furthermore, time constraints getting to and
- 24 from the work area within the Project site to these areas would be a disincentive for
- 25 workers to leave the Project site during work hours. The Project would not result in
- 26 increased use of recreational facilities.
- 27 The Project does not include parks or recreational facilities, nor would the Project require
- 28 the expansion or construction of any recreational facility.

29 **3.15.4 Mitigation Summary**

The Project would have no impacts to Recreation; therefore, no mitigation is required.

1 3.16 TRANSPORTATION/TRAFFIC

TRANSPORTATION/TRAFFIC – Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit?				\boxtimes
b) Conflict with an applicable congestion management program, including, but not limited to level of service (LOS) standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?				
c) Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?				
d) Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?				\boxtimes
e) Result in inadequate emergency access?			\boxtimes	
f) Conflict with adopted policies, plans or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities?				\boxtimes

2 3.16.1 Environmental Setting

Regional roadway access to the site is provided via I-580 and Interstate 80 (I-80). Local site access is provided via Castro Street and Richmond Parkway. I-580 is a six-lane freeway that connects I-80 east of the project with U.S. Highway 101 in Marin County via the four-lane Richmond-San Rafael Bridge. I-80 is a major east-west freeway link providing access between Richmond and Oakland/San Francisco to the south and west, and Sacramento to the east. Castro Street/Richmond Parkway is a major local road providing access to freeways in the cities of Richmond and San Pablo. It connects I-580 in the south and I-80 in the north. The Refinery is accessed by Gates 31 and 91 located on Castro Street. Additional parking is located elsewhere on the Chevron Refinery

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- 1 campus. The average daily traffic volumes on the Castro Street and Richmond Parkway
- 2 are about 23,600 and 14,800 vehicles respectively (City of Richmond 2014).
- 3 On average, 75 vessels (35 tankers and 40 barges) per month call on the Long Wharf.
- 4 Vessels and barges are assisted by tugs in berthing and unberthing. The number of tugs
- 5 used in docking or maneuvering of vessels is dependent on the size of the vessel and
- 6 environmental conditions but varies from one to four. Vessels maintain standard shipping
- 7 lanes and access points approved by the U.S. Coast Guard (USCG).
- 8 The Project proposes to use existing truck and shipping transportation routes to move
- 9 construction equipment and supplies. Construction crews would park in the existing
- 10 Refinery parking lots.

11 3.16.2 Regulatory Setting

- 12 Federal and state laws and regulations pertaining to this transportation/traffic and relevant
- to the Project are identified in Appendix B. Interstate highways, State routes, and bridges
- 14 are governed by the FHWA and Caltrans, while rail facilities are regulated in the State by
- the California Public Utilities Commission (CPUC). Train operations are also subject to
- 16 CPUC guidelines; the design and operation of railroad grade crossings are subject to
- 17 Federal Railroad Administration guidelines. Numerous other federal agencies also have
- 18 regulatory authority over rail transportation. At the local level, county roads are governed
- by Contra Costa County and other local street and highways are governed by the City. In
- 20 all cases, specific standards apply with respect to the planning, design, and operation of
- 21 roadways and intersections. Not all governing agencies impose the same criteria (e.g.,
- 22 cross sections and rights-of-way for the same street may differ from jurisdiction to
- 23 jurisdiction).

24 3.16.3 Impact Analysis

- a) Conflict with an applicable plan, ordinance or policy establishing measures of
 effectiveness for the performance of the circulation system, taking into account
 all modes of transportation including mass transit and non-motorized travel and
 relevant components of the circulation system, including but not limited to
- intersections, streets, highways and freeways, pedestrian and bicycle paths,
- 30 and mass transit?
- 31 No Impact. The Project would not conflict with any transportation plans nor would it
- 32 change air traffic patterns, roadway design since the Project would not change the
- existing use or character of the project site or include any new transportation features.
- 34 The Project would maintain operation of the Long Wharf during construction using existing
- 35 truck and barge routes.

- b) Conflict with an applicable congestion management program, including, but not
 limited to level of service standards and travel demand measures, or other
 standards established by the county congestion management agency for
 designated roads or highways?
- 5 **Less than Significant Impact.** Regional access to the site would be via I-580 and I-80.
- 6 Local site access would be via Castro Street and Richmond Parkway. The average daily
- 7 traffic volume on I-580 at the Castro Street Interchange is about 69,000 vehicles. The
- 8 average daily traffic volume on I-80 just south of I-580 is about 268,000 vehicles (Caltrans
- 9 2013b; City of Richmond 2014). The average daily traffic volumes on Castro Street and
- 10 Richmond Parkway are about 23,600 vehicles and 14,800 vehicles respectively (City of
- 11 Richmond 2012b).
- 12 During construction, worker transportation to the Project site would result in a small
- 13 additional number of vehicles on highways and local roads. The increase in vehicles on
- the road would be temporary, small (approximately 24 to 30 vehicles) and would not
- 15 significantly impact vehicle miles traveled or emergency access.
- All construction contractors would park at the Gate 91B parking lot (near the Chemtrade
- 17 Chemicals US LLC entrance off Castro Street). Contractors would then be bused through
- the Refinery to the Long Wharf. This would require only one bus at the start of the work
- shift and one bus at the end of the shift. This bussing would have negligible impact on
- 20 traffic volume or flow in the Refinery.
- c) Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?
- 23 d) Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?
- 25 e) Result in inadequate emergency access?
- f) Conflict with adopted policies, plans or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or
- 28 safety of such facilities?
- 29 c) to f) No Impact. See a) above.
- 30 **3.16.4 Mitigation Summary**
- 31 The Project would not result in significant impacts to Transportation/Traffic; therefore, no
- 32 mitigation is required.

1 3.17 UTILITIES AND SERVICE SYSTEMS

UTILITIES AND SERVICE SYSTEMS – Would the Project:	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?				
b) Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				
c) Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				
d) Have sufficient water supplies available to serve the Project from existing entitlements and resources, or are new or expanded entitlements needed?				
e) Result in a determination by the wastewater treatment provider which serves or may serve the Project that it has adequate capacity to serve the Project's projected demand in addition to the provider's existing commitments?				
f) Be served by a landfill with sufficient permitted capacity to accommodate the Project's solid waste disposal needs?			\boxtimes	
g) Comply with federal, state, and local statutes and regulations related to solid waste?				

2 3.17.1 Environmental Setting

- East Bay Municipal Utility District (EBMUD) provides potable water as well as wastewater treatment services to the Refinery including the Long Wharf. The Project site is located
- 5 within the Richmond Sewer District and is serviced by the Richmond Municipal Sewer
- 6 District Water Pollution Control Plant for sanitary sewage. In addition, the Refinery has its
- own industrial wastewater treatment facility. Almost all wastewater processed by the on-
- 8 site wastewater treatment facility comes from the various processing plants. Sources of
- 9 this process wastewater include cooling tower blowdown, condensed steam used for
- 10 process heating, and plant wash-up water. Process wastewater is treated in the effluent
- 11 treatment system prior to release into the Bay.
- 12 Chevron uses treated Refinery water for firewater tanks and other non-potable water
- 13 uses. Richmond Sanitary Service provides solid waste and recycling collection. Non-

- 1 recyclable solid waste is sent to the Potrero Hill Landfill in Solano County. Its remaining
- 2 capacity is more than 13,000,000 cubic yards.
- 3 The Refinery currently generates 125 megawatts of electric power and in addition,
- 4 purchases an additional 2 megawatts from Pacific Gas and Electric. Chevron also imports
- 5 natural gas which it processes and also uses to run the Refinery.

6 3.17.2 Regulatory Setting

- 7 Federal and state laws and regulations pertaining to Utilities and Service Systems and
- 8 relevant to the Project are identified in Appendix B. No local policies relevant to utilities
- 9 and service systems are applicable to the project.

10 **3.17.3 Impact Analysis**

- 11 a) Exceed wastewater treatment requirements of the applicable Regional Water 2 Quality Control Board?
- b) Require or result in the construction of new water or wastewater treatment
 facilities or expansion of existing facilities, the construction of which could
 cause significant environmental effects?
- 16 c) Require or result in the construction of new storm water drainage facilities or 17 expansion of existing facilities, the construction of which could cause 18 significant environmental effects?
- d) Have sufficient water supplies available to serve the Project from existing entitlements and resources, or are new or expanded entitlements needed?
- e) Result in a determination by the wastewater treatment provider which serves or may serve the Project that it has adequate capacity to serve the Project's projected demand in addition to the provider's existing commitments?
- a) to e) No Impact. The Refinery's process wastewater and most of the stormwater runoff
- is collected and managed in the existing industrial wastewater treatment system that is
- regulated by the SFBRWQCB. Since construction and operation of the Project would not
- create any increase in fresh water usage or wastewater generation, there would be no
- 28 increase in demand for fresh water supply and no increase in wastewater flow to the
- 29 treatment system. The Refinery's existing onsite wastewater treatment system has
- 30 sufficient capacity to treat wastewater under current operations, and this capacity would
- 31 be unaffected by construction or operation of the Project.
- 32 f) Be served by a landfill with sufficient permitted capacity to accommodate the 33 Project's solid waste disposal needs?

- g) Comply with federal, state, and local statutes and regulations related to solid waste?
- 3 f) and g) Less than Significant Impact. All construction material, wastes, debris,
- 4 sediment, rubbish, trash, fencing, etc. would be removed from the site once Project
- 5 construction is complete and transported from the site by a licensed transporter for
- 6 disposal. Therefore, the Project would have a less than significant impact on landfills and
- 7 would comply with solid waste regulations.
- 8 **3.17.4 Mitigation Summary**
- 9 The Project would not result in significant impacts to Utilities and Service Systems;
- 10 therefore, no mitigation is required.

3.18 MANDATORY FINDINGS OF SIGNIFICANCE 1

- 2 The lead agency shall find that a project may have a significant effect on the environment
- 3 and thereby require an EIR to be prepared for the project where there is substantial
- 4 evidence, in light of the whole record, that any of the following conditions may occur.
- Where prior to commencement of the environmental analysis a project proponent agrees 5
- 6 to MMs or project modifications that would avoid any significant effect on the environment
- 7 or would mitigate the significant environmental effect, a lead agency need not prepare an
- 8 EIR solely because without mitigation the environmental effects would have been
- 9 significant (per State CEQA Guidelines, § 15065).

MANDATORY FINDINGS OF SIGNIFICANCE –	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
a) Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?		\boxtimes		
b) Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are significant when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of past, present and probable future projects)?			\boxtimes	
c) Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?				

3.18.1 Impact Analysis

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- a) Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or 12 wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal, or eliminate important examples of the major periods of California history or prehistory?
- 17 Less than Significant With Mitigation. As described in Sections 3.4, Biological Resources, and 3.9 Hydrology and Water Quality, the Project would not significantly 18

- 1 adversely affect fish or wildlife habitat, cause a fish or wildlife population to drop below 2 self-sustaining levels, threaten to eliminate a plant or animal community, or reduce the 3 number or restrict the range of an endangered, rare, or threatened species. With 4 implementation of mitigation measures described in those sections, the minor and 5 localized impacts to special-status species and their habitats would be less than 6 significant. The Project's potential effects on historic and archaeological resources are 7 described in Section 3.5, Cultural Resources; no resources are known to be present 8 within the Project footprint.
- b) Does the project have impacts that would be individually limited, but
 cumulatively considerable? ("Cumulatively considerable" means that the
 incremental effects of a project are considerable when viewed in connection
 with the effects of past projects, the effects of other current projects, and the
 effects of probable future projects.)
 - Less than Significant Impact. The Project proposes to modify the existing Long Wharf by bringing it to current standards and would not alter the existing use of the site. As discussed in more detail below, Project construction is not anticipated to have a cumulatively considerable significant impact on the environment. As defined in the State CEQA Guidelines, cumulative impacts are the incremental effects of an individual project when viewed in connection with the effects of past, current, and probable future projects within the cumulative study area. The Project involves modifications to four berths (Berths 1, 2, 3, and 4), including replacing gangways and cranes, adding mooring dolphins and new standoff fenders, and modifying the fire water system at Berths 1, 2, & 3, as well as seismic retrofit to Berth 4. As demonstrated below, because of the temporary nature of the potential construction impacts of the Project, there would be no cumulatively considerable impacts as a result of the Project. In addition, because the majority of the improvements are associated with an existing structure, the Project would not result in cumulatively considerable impacts.
- Unless otherwise specified, the cumulative study area for the analysis of the issue areas identified below is the Project vicinity within the City, which is predominantly urban.

Aesthetics

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31 For the analysis of aesthetics, the cumulative study area is the Project site and 32 surrounding Refinery site at the end of Western Avenue. Project implementation would 33 result in minor changes to the overall visual character of the Project site, although those 34 changes would be barely perceptible to the average person from any of the visual study 35 areas. No views from public view locations would be significantly blocked or impeded by 36 the Project's temporary construction activities. As the Project would not impact aesthetics 37 or visual resources within the Project area, the Project's contribution to potential 38 cumulative visual/aesthetic impacts in the study area would be less than significant.

1 Agriculture and Forestry Resources

- 2 The Project area does not contain any agriculture or forested lands and would not convert
- 3 any lands from their existing land uses, and thus would have no cumulative impacts to
- 4 agricultural and forestry resources.

5 Air Quality

- 6 For the analysis of air quality, the cumulative study area is the SFBAAB, which is identical
- 7 to the boundaries of the Bay Area Air Quality Management District (BAAQMD). As
- 8 described in Section 3.3, Project construction and operational criteria pollutant emissions
- 9 would not exceed the BAAQMD CEQA significance thresholds. Therefore, pursuant to
- 10 the BAAQMD CEQA Air Quality Guidelines, the Project would not be cumulatively
- 11 considerable, and would result in a less than significant cumulative impact.

12 Biological Resources

- 13 As described in Section 3.4, underwater sound and acoustic pressure from pile driving
- 14 could affect aquatic resources by causing temporary behavioral avoidance of the
- 15 construction area and/or injury to sensitive species during construction activities. In
- 16 addition, migratory birds protected under the MBTA and under the California Fish and
- 17 Game Code that are actively nesting within the vicinity of the Project could be temporarily
- impacted by construction activities. Implementation of MMs BIO-1 through BIO-6 would
- 19 render Project impacts less than significant. Because the Project would not result in
- 20 significant biological resources impacts within the Project area, the Project's contribution
- 21 to potential cumulative biological resources impacts in the study area would be less than
- 22 significant.

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23 Cultural Resources

- 24 As described in Section 3.5, the Project site does not contain any known historical,
- archaeological, or paleontological resources. The Project and its temporary construction
- 26 activities would not cause a substantial adverse change to any historical resources or
- 27 archaeological resources, destroy a unique paleontological or geologic feature, or disturb
- 28 any human remains. Accordingly, the Project's contribution to potential cumulative
- 29 cultural resources impacts in the study area would be less than significant.

Geology and Soils

- 31 The City contains a mix of residential, commercial, and industrially developed land.
- 32 Development projects in the Project vicinity may have the potential to be exposed to
- 33 seismic hazards. These projects would be required to mitigate for impacts through
- 34 compliance with the California Building Code. Seismic design criteria account for Peak
- 35 Ground Acceleration, soil profile, and other site conditions, and establish corresponding

- 1 design standards intended primarily to protect public safety and minimize property
- 2 damage. It is reasonable to assume that other development projects would be required
- 3 to comply with all applicable laws and regulations that would reduce Project-level impacts
- 4 to a less than significant level. Therefore, the potential cumulative geology and soils
- 5 impacts in the study area would be less than significant.

Greenhouse Gas Emissions

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- 7 The cumulative study area for the analysis of greenhouse gas (GHG) emissions is the
- 8 SFBAAB. Because temporary construction emissions would not exceed the threshold of
- 9 significance, GHGs from construction activities, emitted either directly or indirectly by the
- 10 Project, would not have a significant impact on the environment and would not
- 11 substantially contribute to the global GHG emissions. Therefore, the potential cumulative
- 12 greenhouse gas impacts in the study area would be less than significant.

13 Hazards and Hazardous Materials

- 14 The Project would involve the routine transport, storage, use, and disposal of hazardous
- 15 materials such as construction equipment fuels and lubricants, hydraulic fluid and
- 16 solvents used during temporary construction activities. Routine transport, storage, use or
- 17 disposal of hazardous materials, during temporary construction activities would not create
- substantial hazards to the public or the environment after MM HAZ-1 and MM HAZ-2 are
- 19 implemented, rendering impacts less than significant. Therefore, the potential cumulative
- 20 hazards and hazardous materials impacts in the study area would be less than significant.

21 Hydrology and Water Quality

- 22 Since the Project requires temporary in-water work with heavy equipment that has the
- 23 potential to create excess turbidity or release chemicals in the Bay, there is a potential to
- 24 impact water quality. However, incorporation of MMs HD-1 through HYD-4 would render
- 25 hydrology impacts caused by temporary construction activities less than significant.
- Moreover, although the Project is located in a tsunami area, the Project would not change
- 27 the existing use of the site, nor expose people or structures to risk from a tsunami.
- 28 Because the Project would not result in significant hydrology and water quality impacts
- 29 within the Project area, the Project's contribution to potential cumulative hydrology and
- water quality impacts in the study area would be less than significant.

Land Use and Planning

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- 32 The Project consists of modifications to an existing structure. The Project would not result
- 33 in any physical division of established communities or neighborhoods and would not be
- located in areas with habitat conservation or natural community conservation plans. The

- 1 Project would comply with all applicable local land use plans and regulations. Accordingly,
- 2 the cumulative effects of the Project on land use would be less than significant.

3 Mineral Resources

- 4 The Project site does not include mineral resources or include changing existing land use
- 5 to impact mineral resources. Because the Project would, therefore, not result in the loss
- 6 of availability of known mineral resources, the Project would not contribute to potential
- 7 cumulative mineral resources impacts in the study area.

8 Noise

- 9 As discussed in Section 3.12, the greatest unweighted maximum noise levels that would
- 10 be experienced during temporary construction activities would be below both the
- 11 conditionally acceptable and normally acceptable noise level for industrial sites. Because
- the project would have a less than significant impact on noise within the Project area, the
- 13 Project's contribution to potential cumulative noise impacts in the study area would be
- 14 less than significant.

15 **Population and Housing**

- 16 The Project would not induce population growth, displace housing, or people. The Project
- 17 would use the existing footprint of the Long Wharf to complete construction. Because the
- Project would not result in significant population and housing impacts within the Project
- area, the Project's contribution to potential cumulative population and housing impacts in
- 20 the study area would be less than significant.

21 Public Services

- 22 The Project would maintain the existing site use and character and would not induce
- 23 population growth or activity such that additional public services would be needed.
- 24 Because the Project would not result in significant public services impacts within the
- 25 Project area, the Project's contribution to potential cumulative public services impacts in
- 26 the study area would be less than significant.

27 Recreation

- 28 The Project would not substantially increase the use of existing parks and recreational
- 29 facilities. In addition, the Project does not include or require recreational facilities.
- 30 Because the Project would not result in significant recreation impacts within the Project
- 31 area, the Project's contribution to potential cumulative recreation impacts in the study
- 32 area would be less than significant.

1 Transportation and Traffic

- 2 Cumulative construction-related traffic impacts with other construction projects would
- 3 depend on the timing of individual projects with coinciding locations. The Project would
- 4 not result in any increase in vehicular traffic beyond the temporary increases described
- 5 in Section 3.16. The Project may result in temporary obstructions of traffic, but the
- 6 temporary increase in vehicles (24 to 30 vehicles) is nominal and would not be considered
- 7 significant. Accordingly, the Project's contribution to potential cumulative transportation
- 8 and traffic impacts in the study area would be less than significant.

9 Utilities and Service Systems

- 10 The Project would not result in any new utilities demands. The Project would need no
- 11 utilities or service systems except for a minimal amount of temporary construction waste
- 12 disposal. Because the Project would have a less than significant impact on landfills and
- would comply with solid waste regulations, the Project's contribution to cumulative utilities
- and service systems impacts in the study area would be less than significant.

15 c) Does the project have environmental effects that would cause substantial adverse effects on human beings, either directly or indirectly?

- 17 Less than Significant Impact with Mitigation. The Project's potential to impact human
- 18 beings is addressed in various sections of this document, including those that affect
- resources used or enjoyed by the public, residents, and others in the Project area (e.g., aesthetics, public services, and recreation); those protective of public safety and well-
- 21 being (e.g., air quality, geology and soils, GHG emissions, hydrology and water quality,
- 22 and noise); and those that address community character and essential infrastructure
- 23 (e.g., land use and planning, population and housing, transportation, and utilities). None
- of these analyses identified a potential adverse effect on human beings that could not be
- 25 avoided or minimized through the mitigation measures described in this document or
- 26 compliance with standard regulatory requirements. As such, with mitigation in place,
- 27 project impacts to human beings would be less than significant.

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4.1 CSLC ENVIRONMENTAL JUSTICE POLICY

- 3 Environmental justice is defined by California law as "the fair treatment of people of all 4 races, cultures, and incomes with respect to the development, adoption, implementation, 5 and enforcement of environmental laws, regulations, and policies" (Stats. 1999, ch. 690). This definition is consistent with the Public Trust Doctrine principle that the management 6 7 of trust lands is for the benefit of all of the people. The CSLC adopted an environmental 8 justice policy in October 2002 to ensure that environmental justice is an essential 9 consideration in the agency's processes, decisions, and programs. Through its policy, 10 CSLC reaffirms its commitment to an informed and open process in which all people are 11 treated equitably and with dignity, and in which its decisions are tempered by 12 environmental justice considerations. Notably, CEQA does not require a discussion of 13 environmental justice, as CEQA only addresses a project's physical environmental 14 impacts, not social or economic impacts. (See, e.g., Pub. Resources Code, § 21065 [a 15 project's "direct physical change in the environment"]; State CEQA Guidelines, § 15131.)
- As part of the CSLC environmental justice policy, the CSLC pledges to continue and enhance its processes, decisions, and programs with environmental justice as an essential consideration by:
 - 1) Identifying relevant populations that might be adversely affected by CSLC programs or by projects submitted by outside parties for its consideration.
 - 2) Seeking out community groups and leaders to encourage communication and collaboration with the CSLC and its staff.
 - 3) Distributing public information as broadly as possible and in multiple languages, as needed, to encourage participation in the CSLC's public processes.
 - 4) Incorporating consultations with affected community groups and leaders while preparing environmental analyses of projects submitted to the CSLC for its consideration.
 - 5) Ensuring that public documents and notices relating to human health or environmental issues are concise, understandable, and readily accessible to the public, in multiple languages, as needed.
 - 6) Holding public meetings, public hearings, and public workshops at times and in locations that encourage meaningful public involvement by members of the affected communities.
 - 7) Educating present and future generations in all walks of life about public access to lands and resources managed by the CSLC.

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- 8) Ensuring that a range of reasonable alternatives is identified when siting facilities that may adversely affect relevant populations and identifying, for the CSLC's consideration, those that would minimize or eliminate environmental impacts affecting such populations.
 - 9) Working in conjunction with federal, state, regional, and local agencies to ensure consideration of disproportionate impacts on relevant populations, by instant or cumulative environmental pollution or degradation.
 - 10) Fostering research and data collection to better define cumulative sources of pollution, exposures, risks, and impacts.
 - 11)Providing appropriate training on environmental justice issues to staff and the CSLC so that recognition and consideration of such issues are incorporated into its daily activities.
 - 12) Reporting periodically to the CSLC on how environmental justice is a part of the programs, processes, and activities conducted by the CSLC and by proposing modifications as necessary.

4.1.1 Methodology

- 17 The CSLC environmental justice policy does not specify a methodology for conducting
- 18 programmatic-level analysis of environmental justice issues.
- 19 This analysis focuses primarily on whether the Project's impacts have the potential to
- 20 affect areas of high-minority populations and/or low-income communities
- 21 disproportionately and thus would create an adverse environmental justice effect. For the
- 22 purpose of the environmental analysis, the Project's inconsistency with the CSLC's
- 23 Environmental Justice Policy would occur if the Project would:
- Have the potential to disproportionately affect minority and/or low-income
 populations adversely; or
 - Result in a substantial, disproportionate decrease in employment and economic base of minority and/or low-income populations residing in immediately adjacent communities.
- 29 The Project area includes one Census Tract (No. 3780) in Contra Costa County.
- 30 Therefore the study area for the environmental justice analysis is Tract 3780 which is the
- 31 Project area and Contra Costa County which serves as a reference population.
- 32 The Project area is comprised primarily of people who identify as White (73.9%) but also
- contains people who identify as Black (7.7%), American Indian and Alaska Native (0.6%),
- 34 Asian (7.5%), and Native Hawaiian and Other Pacific Islander (0.2%). The county as a
- whole is more diverse, with people who identify as White comprising 58.6 percent. It also

- 1 contains people who identify as Black (9.3%), American Indian and Alaska Native (0.6%),
- 2 Asian (14.4%), and Native Hawaiian and Other Pacific Islander (0.5%) (U.S. Census
- 3 Bureau 2010). In the Project area, 15.8 percent of all people and families had income in
- 4 the past 12 months below the poverty level, and in the county as a whole, 11.7 percent
- 5 of all people and families had income in the past 12 months below the poverty level
- 6 (\$33,465 for a family of four in 2015) (U.S. Census Bureau 2014).

7 4.1.2 Project Analysis

- 8 No Impact. The project area does not contain a community that would be identified as an
- 9 environmental justice community. However, there are minority and low-income persons
- 10 that live in the Project area. Project construction would result in temporary noise and a
- 11 slight increase in traffic in and around the Project area, but these impacts were
- determined to be less than significant. None of these impacts would disproportionately
- 13 impact minority or low-income populations. The project would temporarily increase
- 14 construction jobs in the Project area and would not decrease employment or the
- 15 economic base.

Other Major Areas of Concern

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- 2 The California State Lands Commission (CSLC) is the lead agency under the California
- 3 Environmental Quality Act (CEQA) for the Chevron Long Wharf Maintenance and
- 4 Efficiency Project (Project). In conjunction with approval of this Project, the CSLC adopts
- 5 this Mitigation Monitoring Program (MMP) for implementation of mitigation measures
- 6 (MMs) for the Project to comply with Public Resources Code section 21081.6, subdivision
- 7 (a) and State CEQA Guidelines sections 15091, subdivision (d), and 15097.
- 8 The Project authorizes Chevron Products Company (Chevron or Applicant) to implement
- 9 maintenance and efficiency improvements to enhance long term reliability of its Chevron
- 10 Long Wharf (Long Wharf).

11 **5.1 PURPOSE**

- 12 It is important that significant impacts from the Project are mitigated to the maximum
- 13 extent feasible. The purpose of a MMP is to ensure compliance and implementation of
- 14 MMs; this MMP shall be used as a working guide for implementation, monitoring, and
- 15 reporting for the Project's MMs.

16 **5.2 ENFORCEMENT AND COMPLIANCE**

- 17 The CSLC is responsible for enforcing this MMP. The Project Applicant is responsible for
- the successful implementation of and compliance with the MMs identified in this MMP.
- 19 This includes all field personnel and contractors working for the Applicant.

20 **5.3 MONITORING**

- 21 The CSLC staff may delegate duties and responsibilities for monitoring to other
- 22 environmental monitors or consultants as necessary. Some monitoring responsibilities
- 23 may be assumed by other agencies, such as affected jurisdictions, cities, and/or the
- 24 California Department of Fish and Wildlife (CDFW). The CSLC and/or its designee shall
- 25 ensure that qualified environmental monitors are assigned to the Project.
- 26 Environmental Monitors. To ensure implementation and success of the MMs, an
- 27 environmental monitor must be on site during all Project activities that have the potential
- 28 to create significant environmental impacts or impacts for which mitigation is required.
- 29 Along with the CSLC staff, the environmental monitor(s) are responsible for:
 - ensuring the Applicant has obtained all applicable agency reviews and approvals;
- coordinating with the Applicant to integrate the mitigation monitoring procedures
 during Project implementation (for this Project, many of the monitoring procedures
 shall be conducted during the deconstruction phase); and

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- ensuring the MMP is followed.
- 2 The environmental monitor shall immediately report any deviation from the procedures
- 3 identified in this MMP to the CSLC staff or its designee. The CSLC staff or its designee
- 4 shall approve any deviation and its correction.
- Workforce Personnel. Implementation of the MMP requires the full cooperation of Project
- 6 personnel and supervisors. Many of the MMs require action from site supervisors and their
- 7 crews. The following actions shall be taken to ensure successful implementation.
- Relevant mitigation procedures shall be written into contracts between the
 Applicant and any contractors.
- 10 General Reporting Procedures. A monitoring record form shall be submitted to the
- 11 Applicant, and once the Project is complete, a compilation of all the logs shall be
- 12 submitted to the CSLC staff. The CSLC staff or its designated environmental monitor shall
- develop a checklist to track all procedures required for each MM and shall ensure that the
- timing specified for the procedures is followed. The environmental monitor shall note any
- issues that may occur and take appropriate action to resolve them.
- 16 **Public Access to Records**. Records and reports are open to the public and would be
- 17 provided upon request and in accordance with the Public Records Act.

18 **5.4 MITIGATION MONITORING TABLE**

- 19 This section presents the mitigation monitoring table (Table 5-1) for the following
- 20 environmental disciplines: biological resources, hazards and hazardous materials,
- 21 hydrology and water quality. All other environmental disciplines were found to have less
- than significant or no impacts and are therefore not included below. Additionally, Applicant
- 23 Proposed Measures (APMs) would be implemented, as feasible, to further minimize less
- 24 than significant impacts for the following environmental discipline: Noise. These APMs
- are included here for the purpose of tracking. The table lists the following information, by
- 26 column:
- Impact (impact number, title, and impact class);
- Mitigation measure (full text of the measure);
- Monitoring/reporting action (action to be taken by monitor or Lead Agency);
- Timing (before, during, or after construction; during operation, etc.);
- Responsible agency; and
- Effectiveness criteria (how the agency can know if the measure is effective).

Table 5-1 Mitigation Monitoring Program

Potential Impact	Mitigation Measure (MM)	Monitoring / Reporting Action	Timing	Responsible Party	Effectiveness Criteria
Biological Reso	ources				
Sensitive species and their habitats	BIO-1 Work Windows: Chevron shall conduct pile driving activities in accordance with the NMFS Long Term Management Strategy (LTMS) work window of June 1-November 30 to avoid sensitive life stage periods of special status species.	Monitoring reports	During construction	Contractor/ Chevron, NMFS	Sensitive species avoided or protected throughout construction.
	 BIO-2 Soft Start: Chevron shall use "soft starts" during impact pile driving (gradually increasing the force during the first few blows) to give fish (as well as marine mammals) an opportunity to move out of the area away from the sound source. Soft starts would be implemented at the start of each day's pile driving and at any time following the cessation of pile driving for a period of 30 minutes or longer. Examples of typical soft starts are identified below. Vibratory pile drivers. Sound is initiated for 15 seconds at reduced energy followed by a 30-second waiting period. Repeat two additional times. Impact drivers. An initial set of strikes at reduced energy is followed by a 30-second waiting period, then two subsequent reduced energy strike sets. 	Monitoring reports	During construction	Contractor/ Chevron	Sensitive species able to move out of the area during construction.
	BIO-3 Underwater Sound Reduction: Chevron shall deploy bubble curtains during driving of the 60-inch diameter steel piles to reduce underwater noise. In addition, wood cushion blocks shall be used during impact driving of concrete piles to reduce sound levels and reduce the area of Bay affected by underwater noise.	Monitoring reports	During construction	Contractor/	Sensitive species protected throughout construction.
	BIO-4 Hydroacoustic and Marine Mammal Monitoring: To ensure that no Level A (injurious) harassment occurs during pile-driving activities, Chevron shall conduct site-specific hydroacoustic and marine mammal monitoring using Marine Mammal Observers approved by California State Lands Commission (CSLC) staff, in consultation with National Marine Fisheries Service (NMFS) and California Department of Fish and Wildlife (CDFW) staffs.	Monitoring reports	During construction	Contractor/ Chevron	Sensitive species avoided or protected throughout construction.

Table 5-1 Mitigation Monitoring Program

Potential Impact	Mitigation Measure (MM)	Monitoring / Reporting Action	Timing	Responsible Party	Effectiveness Criteria
	 Such monitoring shall include at least the following elements. Underwater noise levels shall be measured and visual marine mammal monitoring conducted during all construction activities that involve pile driving. Monitoring shall include hydroacoustic measurements during driving of each type of pile. The approved Marine Mammal Observers shall monitor the calculated Level A zone for the presence of marine mammal species. If no marine mammals are sighted within the Level A zone (exclusion zone) for 20 minutes, pile driving may begin. If a marine mammal is sighted in the exclusion zone, or approaching the exclusion zone during this time, pile driving activities shall be delayed until the animal has left and no marine mammals have been sighted within the zone for another 20 minutes. The approved Marine Mammal Observers shall record sightings and animal behavior within the Level B zone during pile driving activities. Results shall be reported to CSLC staff annually. 				
	BIO-5 Off-Site Mitigation: To reduce temporary and permanent benthic habitat loss and increased cantilever fill as a result of the Project, prior to commencing construction Chevron shall purchase credits at a ratio of 1:1 (0.11 acre) at the Liberty Island Conservation Bank (or an equivalent location, subject to agency concurrence). In addition, prior to commencing construction, Chevron will fund a pile removal and habitat enhancement project to fulfill mitigation obligations with the Bay Conservation & Development Commission (BCDC), NMFS, United States Army Corps of Engineers (USACE), and California Department of Fish and Wildlife (CDFW), subject to agency concurrence.	Post- construction report	Pre- construction	Chevron, BCDC, CCC, NMFS, USACE	Compensatory mitigation for temporary and permanent benthic habitat loss and increased cantilever fill as a result of the Project.

Table 5-1 Mitigation Monitoring Program

Potential Impact	Mitigation Measure (MM)	Monitoring / Reporting Action	Timing	Responsible Party	Effectiveness Criteria
	BIO-6 Pre-Construction Surveys: Chevron shall conduct pre-construction surveys for nesting birds if construction is to take place during the nesting season (April 1 through August 31). A qualified wildlife biologist shall conduct a pre-construction nest survey no more than 5 days prior to initiation of construction activities to search for active migratory bird or raptor nests. If active nests are encountered, species-specific avoidance buffers to prevent abandonment of the nest until the young have fledged and/or measures such as nest relocation or removal and incubation of eggs shall be implemented by a qualified biologist in consultation with state and/or federal resource agencies.	Monitoring reports	Pre- construction	Qualified Biologist/ Chevron	Sensitive species avoided or protected throughout construction.
Hazards and Ha	zardous Materials				
Significant hazard to the public through the routine transport, use,	Spill Preparedness and Emergency Response Plan (SPERP). Chevron will review and, as needed, revise the existing Refinery SPERP to address the emergency cleanup of any hazardous material that would be stored or used on site.	SPERP	Pre- Construction	Chevron	An accidental release of hazardous material is avoided or responded to appropriately.
disposal, or accidental release of hazardous materials	Employee Training. Chevron will train workers, contractor crews, and supervisors regarding the health and safety of the Project and hazardous materials used on site to ensure they understand how to safely use and dispose of all hazardous materials.	Monitoring reports	Pre- Construction	Chevron	Educate workers to safely use and dispose of all hazardous materials.
Hydrology and	•				
Violation of water quality standards or the degradation of water quality	 HYD-1 Spill Prevention: The following practices would be followed to prevent spills from entering the waterway: Equipment shall be inspected daily by the operator for leaks or spills. If leaks or spills are encountered, the source of the leak will be identified, leaked material would be cleaned up, and the cleaning materials would be collected and properly disposed. Equipment leaks shall be repaired. All fuel, waste, oils, and solvents shall be stored away 	Monitoring reports	During construction	Contractor/ Chevron	Avoid or reduce potential spills from entering the waterway.
	from the construction site. Fueling of land and marine-				

Table 5-1 Mitigation Monitoring Program

Potential Impact	Mitigation Measure (MM)	Monitoring / Reporting Action	Timing	Responsible Party	Effectiveness Criteria
	 based equipment shall be conducted in accordance with Best Management Practices described in the SWPPP. Any spills would be contained and properly disposed. Chevron will be notified by the contractor of all spills, regardless of size. Containment booms and sorbent materials will be available during all work activities and will be deployed immediately in the event of a spill to limit its spread. When cutting and boring any debris generated will be contained and prevented from entering the Bay by using platforms below the piers to catch debris. Equipment and utility barges will be equipped with precautionary safety and spill containment equipment. If any materials or wastes are inadvertently released to the Bay, the contractor will immediately stop all work and use all available resources to assure containment and removal. 				
	HYD-2 Construction Waste: Fresh cement or asphalt concrete would not be allowed to enter the Bay. Construction waste shall be collected and transported to an authorized upland disposal area or recycle site by a properly licensed transporter (in accordance with Cal. Code Regs., tit. 22, div. 4.5). During pile extraction, removed piles will be lifted and placed directly on a barge for transport to an approved offsite facility for disposal. Excess mud that may cling to the extracted piles will not be washed into the Bay.	Monitoring reports	During construction	Contractor/ Chevron	Avoid fresh cement or asphalt concrete entering the waterway.
	HYD-3 Minimize Cutting Over Water: Chevron shall minimize cutting and boring that occurs over the water. Any debris generated will be contained and prevented from entering the Bay through the use of protective devices such as tarps and plywood sheets to catch falling debris before it enters the Bay.	Monitoring reports	During construction	Contractor/ Chevron	Avoid debris entering the waterway.
	HYD-4 Demobilize Equipment : Upon Project completion, Chevron shall ensure that all equipment and	Monitoring reports	During construction	Contractor/ Chevron	Avoid or reduce potential spills from

Table 5-1 Mitigation Monitoring Program

Potential Impact	Mitigation Measure (MM)	Monitoring / Reporting Action	Timing	Responsible Party	Effectiveness Criteria
	 materials are safely demobilized from the Project site(s) and that (in accordance with Cal. Code Regs., tit. 22, div. 4.5): all debris is unloaded from barges and placed into trucks for proper disposal; and all construction materials, wastes, debris, sediment, rubbish, trash, fencing, etc., is removed from the site and transported to an authorized disposal or recycle site by a properly licensed transporter. 			·	entering the waterway.
Noise Noise from construction activities	APM NOI-1 Chevron will provide written notification to potentially affected residents before construction, identifying the type, duration, and frequency of construction activities to residences directly exposed to the Project construction noise. Notification materials shall identify a mechanism for residents to register complaints with the appropriate jurisdiction if construction noise levels are overly intrusive or construction occurs outside the permitted hours. Recommendations to assist noise-sensitive land uses in reducing interior noise levels (e.g., closing windows and doors) shall be included in the notification.	Monitoring reports	Pre- Construction	Chevron	Minimize noise disturbance
	APM NOI-2 Chevron will designate a disturbance coordinator and conspicuously post this person's number around the Project site, in adjacent public spaces, and in construction notifications. The disturbance coordinator shall be responsible for responding to any complaints about construction activities. The disturbance coordinator shall receive all public complaints about construction disturbances and be responsible for determining the cause of the complaint and implementation of feasible measures to be taken to alleviate the problem.	Chevron disturbance coordinator reports	During construction	Chevron	Minimize noise disturbance
	APM NOI-3 Prohibit the start-up of machines or equipment before 7 a.m. and after 7 p.m. Monday through Friday.	Monitoring reports	During construction	Contractor/ Chevron	Minimize noise disturbance

Table 5-1 Mitigation Monitoring Program

Potential Impact	Mitigation Measure (MM)	Monitoring / Reporting Action	Timing	Responsible Party	Effectiveness Criteria
	APM NOI-4 Use electrically powered equipment instead of internal combustion equipment where practicable and feasible.		During construction	Contractor/ Chevron	Minimize noise disturbance
	APM NOI-5 Restrict the use of bells, whistles, alarms, and horns to safety-warning purposes.	Monitoring reports	During construction	Contractor/ Chevron	Minimize noise disturbance
	APM NOI-6 Equip all construction equipment with noise-reduction devices such as mufflers to minimize construction noise and operate all internal combustion engines with exhaust and intake silencers.	Monitoring reports	During construction	Contractor/ Chevron	Minimize noise disturbance
	APM NOI-7 Locate fixed construction equipment (e.g., compressors and generators), construction staging and stockpiling areas, and construction vehicle routes as far as feasible from noise-sensitive receptors.	Monitoring reports	During construction	Contractor/ Chevron	Minimize noise disturbance
	APM NOI-8 Use noise-attenuating buffers such as structures or truck trailers between noise generation sources and sensitive receptors, where feasible and particularly in locations subject to prolonged construction	Monitoring reports	During construction	Contractor/ Chevron	Minimize noise disturbance

6.0 MND PREPARATION SOURCES AND REFERENCES

- 2 This Mitigated Negative Declaration (MND) was prepared by the staff of the California
- 3 State Lands Commission's (CSLC) Division of Environmental Planning and Management
- 4 (DEPM) and Marine Environmental Protection Division (MEPD). The analysis in the MND
- 5 is based on information identified, acquired, reviewed, and synthesized based on DEPM
- 6 guidance and recommendations.

6.1 CSLC STAFF

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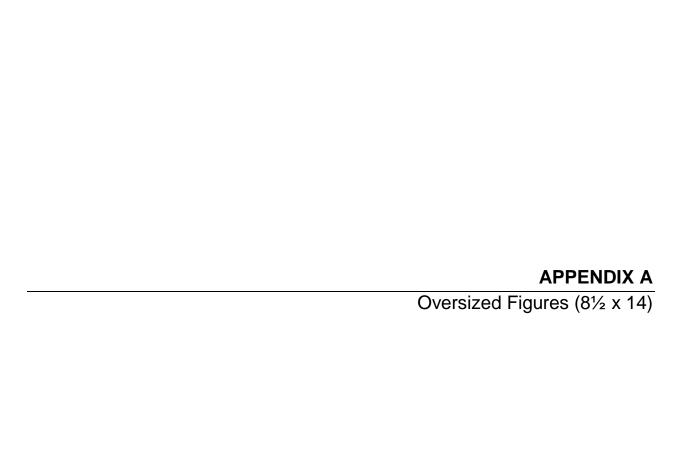
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BERTH 1 BERTH 2 BERTH 3 BERTH 4 MILTIADIS ALASKA FRONTIER VOIDOMATIS VOIDOMATIS ENERGY COMMANDER BARGE COLUMBIA BARGE COLUMBIA BARGE 26-1 MAIN WHARF BARGE 35-1 BARGE 26-1 BERTH 11 BERTH 9 CENTRAL SECTION A/B WHARF TABLE BERTH 1 BERTH 2 BERTH 3 BERTH 4 PACKAGE 5
SINGLE FENDER
BREASTING POINTS
(TOTAL 4)
INTERIM FENDERS (TOTAL 4 PACKAGE 4
SINGLE FENDER BREASTING
DOLPHIN (FOR BARGES)
SINGLE FENDER BREASTING PACKAGE 6 2 DOLPHINS WITH DOUBLE FENDERS 0 **NEW FENDERS** POINT (FOR BARGES) VESSEL ACCESS FIXED GANGWAY STRUCTURE PACKAGE 7 COLUMN PACKAGE 8 COLUMN PACKAGE 9 COLUMN 2 PACKAGE 10 MOORING DOLPHIN AND HOOKS MOORING DOLPHIN AND 3 DOUBLE HOOK WITH TENSION TRESTLE MONITORING FOR BARGES PACKAGE 12 NEW AUX, VAPOR, HOSE CRANES PACKAGE 13 BERTH 4 RETROFIT **(** MISCELLANEOUS PACKAGE 14 ELECTRICAL (5) ELECTRICAL **6** PACKAGE 15 PIPING/FIREWATER

Figure A-1. Overview of WMEP Project Features

NOTE: PACKAGES 1, 2, 3, AND 11 DELETED FROM PROJECT SCOPE

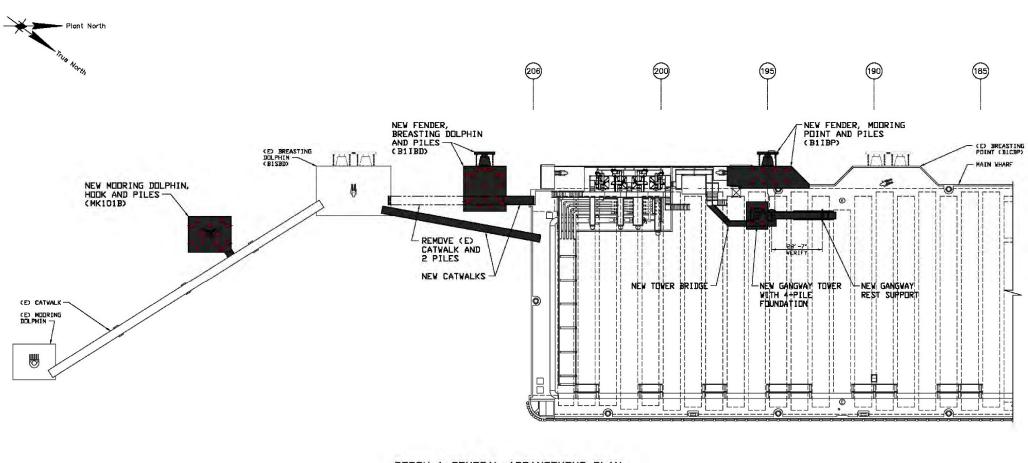


Figure A-2. Berth 1 Features

BERTH 1 GENERAL ARRANGEMENT PLAN
SCALE 1' = 20'

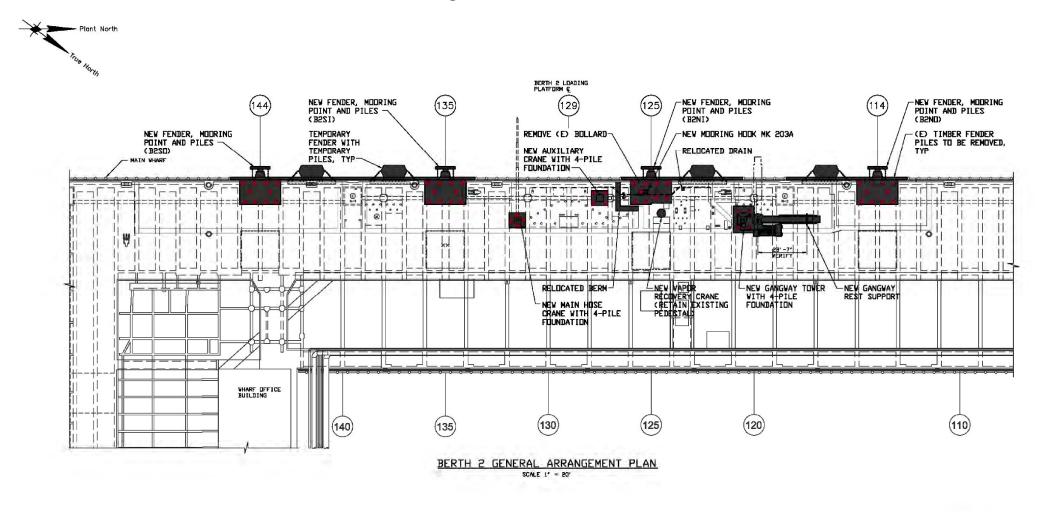


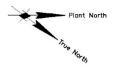
Figure A-3. Berth 2 Features

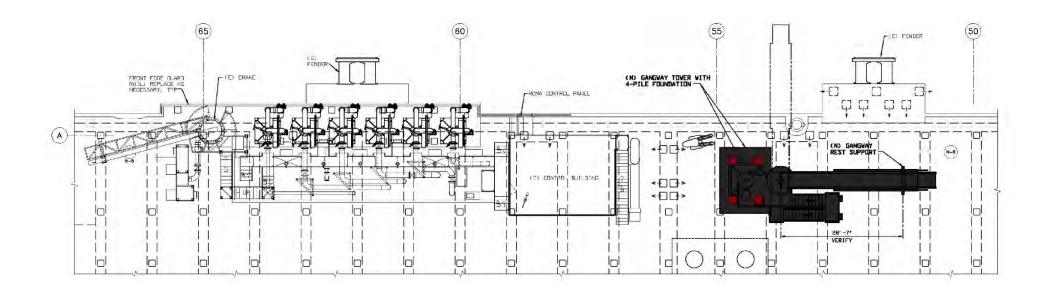
October 2016 A-3

LEGEND

- NEW PILE LOCATIONS

Figure A-4. Berth 3 Features



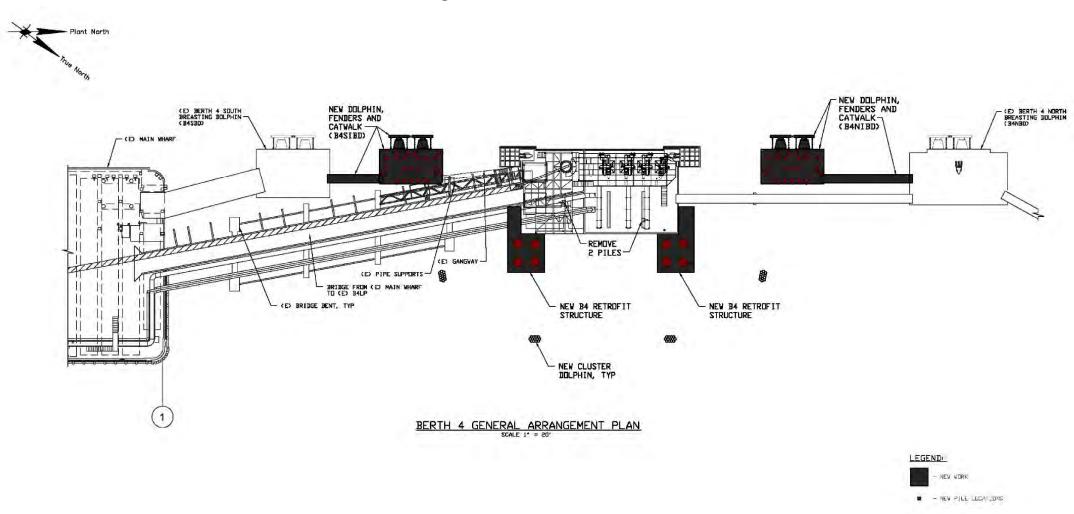


LEGENDI

- NEW MIRK

- NEW PILE LOCATIONS

Figure A-5. Berth 4 Features



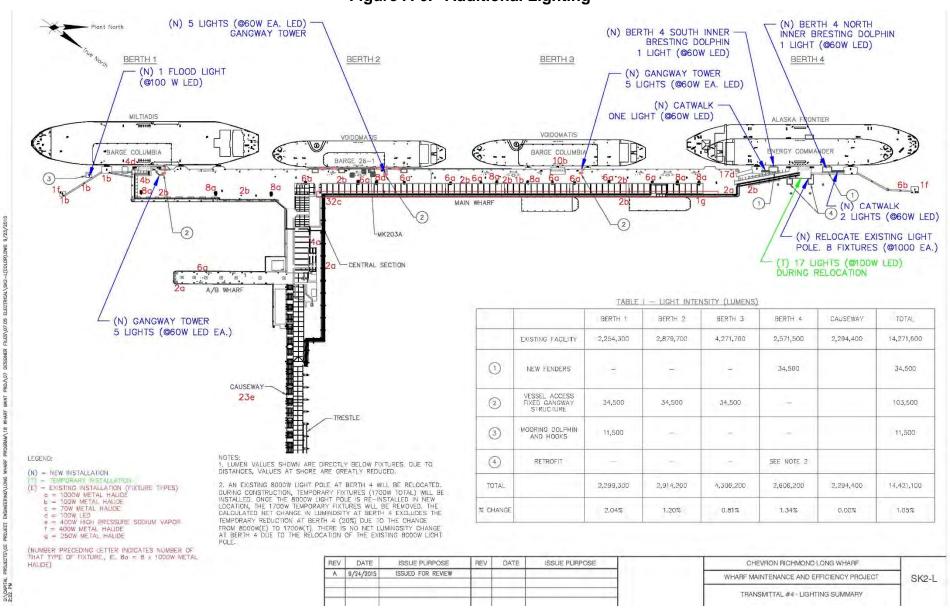
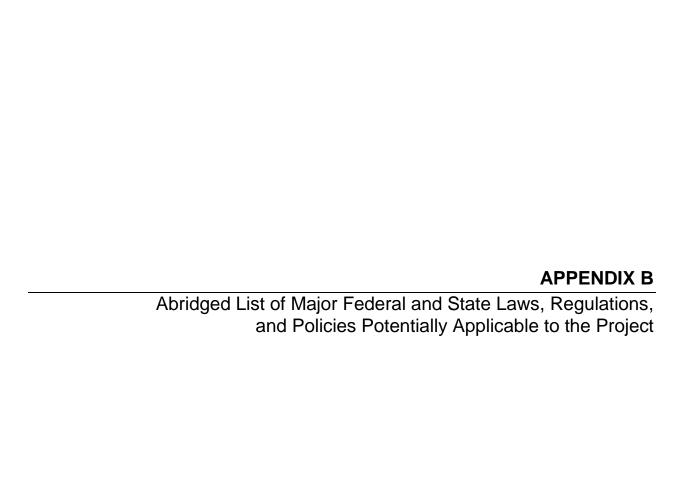


Figure A-6. Additional Lighting





Visual Impact Assessment

1 Vallier Design Associates, Inc.

APPENDIX D Lighting Visual Impact Assessment Vallier Design Associates, Inc.