Appendix I: Noise Analysis

# **ENVIRONMENTAL NOISE ANALYSIS**

# **PG&E Line 406 and 407 Pipeline Project**

Yolo, Sutter and Placer Counties, California

BBA Project No. 08-207

Prepared For

Michael Brandman Associates 220 Commerce, Suite 200 Irvine, CA 92602

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Prepared By

Brown-Buntin Associates, Inc. Citrus Heights, California



#### NOISE

Pacific Gas and Electric Company (PG&E) is planning to construct the Line 406 and Line 407 Pipeline Project (project) in California's Central Valley in Yolo, Sutter, Sacramento, and Placer counties. This natural gas pipeline project involves a new transmission pipeline that begins at PG&E's existing Lines 400 and 401 in Yolo County at the foot of the Coast Range and extends east to Line 172A (Line 406), a new transmission pipeline that extends from Line 172A near the town of Yolo east to existing PG&E Line 123 in the City of Roseville (Line 407), and a new Distribution Feeder Main (DFM) that extends from Line 407 south paralleling Powerline Road to the proposed Sacramento Metro Air Park development in Sacramento County.

Potential noise sources associated with the Project include construction equipment and activities, as well as operational noise associated with pressure limiting regulators, valves, and pressure relief gas discharges. These operational facilities would be located at the proposed metering and pressure limiting/regulating stations (also referred to as aboveground facilities in this report). The pipeline itself, as well as most valves, would be underground, and would not create audible noise at nearby receptors.

## **ENVIRONMENTAL SETTING**

The project runs west to east, primarily across agricultural fields or along sparsely populated county roadways in Yolo, Sacramento, Sutter, and Placer counties. Scattered rural residential uses exist along the roadways in the vicinity of the project alignment. A proposed industrial development (Metro Air Park) will be at the southern terminus of a short north-south pipeline spur that is proposed along Powerline Road.

About ten homes are located within about 100 feet of the pipeline route along Yolo County Road 17 between I-505 and I-5. These homes would be exposed to noise during pipeline construction.

In Yolo County within the town of Yolo, there are several schools within 1 mile of the pipeline route. The closest one is an existing school with elementary through high school grades to the south of the Line 407 alignment. The existing Cache Creek High School is at the intersection of Clay Street and 2<sup>nd</sup> Street and is approximately 0.77 mile south of the pipeline alignment and 0.8 mile southeast of the proposed Yolo Junction Pressure Limiting Station (YJS) along Line 172A. Another sensitive receptor, the Yolo Branch Library, is in the town of Yolo at the intersection of Sacramento Street and 2<sup>nd</sup> Street, and is approximately 0.66 mile south of the project area and 0.72 mile southwest of the proposed YJS. Approximately 17 residences in the Yolo vicinity are located in close proximity (150 feet or less) to the project area. The nearest residence to the YJS is approximately 2,100 feet to the south-southeast.

There are seven proposed horizontal direction drill (HDD) segments in Yolo County and there are three residences that occur within 1,000 feet of an HDD pad (near Interstate 505, Interstate 5, and Highway 113). The main line bridle valves and blow-off stacks will be installed at the west end of Line 406 where it meets Lines 400 and 401. The nearest residences to these pipeline appurtenances are approximately 1 mile to the northeast and southeast.

Farther west of the town of Yolo, two schools are approximately 0.9 mile south of the Line 407 route. The Laugenour School is on the west side of Route 113 to the north of Cache Creek. The Woodland Joint Unified School is west of Route 113 just north of the western end of County Road 18 on the south side of Cache Creek. It should be noted that the location and identification of these two schools were indicated on the local Google Earth area maps, but were not identified as active schools within the Woodland Joint Unified School District. This could indicate that they are not currently in use or that they are private schools. Other schools in Yolo County are more than 1 mile from the project area.

Baseline/Brewer Road Main Line Valve Station (MLV) would be constructed approximately 250 feet west of Brewer Road along Baseline Road in Elverta, CA. This site is currently undeveloped, but is adjacent to existing rural residential development to the east and north.

The proposed Baseline Road Pressure Regulating Station (BRS) would be located on Baseline Road between Fiddyment Road and Walerga Road within the City of Roseville's sphere of influence. This site is currently undeveloped, but is adjacent to existing suburban residential development to the east and south. Future development is planned under the Sierra Vista Specific Plan and the nearby Placer Vineyards Specific Plan.

Ambient noise measurements were conducted in three locations along the pipeline route. A continuous 24-hour noise measurement was conducted at 32865 Yolo County Road 17. Short-term (15-minute) noise samples were collected at two locations: near the proposed Powerline Road Pressure Regulating Station (PRS) / Metro Air Park, and near the proposed BRS. Figures 4.8-1, 4.8-2 and 4.8-3 show the locations of the ambient noise measurement sites.

Figure 4.8-1 24-Hour Noise Measurement Site 32865 County Road 17, Yolo County



Figure 4.8-2 Short-Term Noise Measurement Site Powerline Road and Elverta Road



Figure 4.8-3 Short-Term Noise Measurement Site Baseline Road and Fiddyment Road



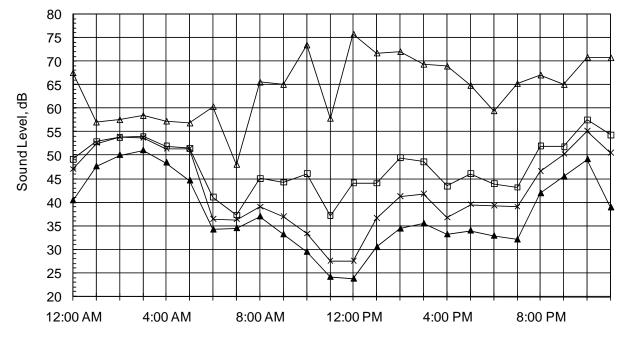
The continuous noise measurement site at 32865 Yolo County Road 17 was selected to be representative of the quietest rural residential areas that could be impacted by project-related noise. This site is in the Dunnigan Hills approximately midway between I-5 and I-505, and is shielded from freeway traffic noise by topography. The site is adjacent to Yolo County Road 17, which experiences very little traffic, as the house is located at the end of the paved road. Ambient noise sources primarily consist of the wind in trees, insect sounds and bird vocalizations, and occasional traffic. Although no above-ground project-related equipment would be located near this site, construction would occur immediately in front of the house.

The 24-hour noise measurements were performed August 18-19, 2008. The results are summarized by Table 4.8-1, and are portrayed graphically by Figure 4.8-4. The noise environment at this location may be described as very quiet, especially during daytime hours. The elevated sound levels at night were apparently caused by birds and insects in the adjacent vegetation. Other homes in rural environments could be exposed to ambient noise levels in this range, though increased proximity to major roadways would result in higher background noise levels (represented by the L90 values). In general, the noise environment in the vicinity of the rural residences near the proposed pipeline route and above-ground facilities would be considered to be very quiet.

Figure 4.8-4

Measured Hourly Noise Levels

32865 County Road 17 August 18-19, 2008

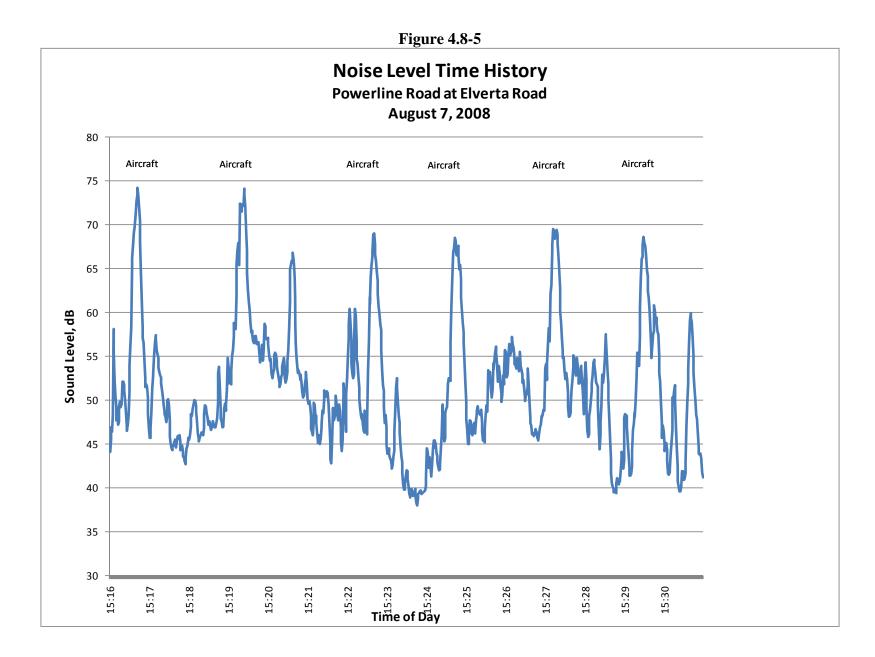


Hour of Day

$$Ldn = 59.2 dB \qquad ---Lmax ---Leq ----L90 ----L50$$

|                    |      | Table      | e <b>4.8-1</b> |      |      |  |
|--------------------|------|------------|----------------|------|------|--|
|                    |      | Measured 1 | Noise Levels   |      |      |  |
|                    |      |            | nty Road 17    |      |      |  |
| August 18-19, 2008 |      |            |                |      |      |  |
| Date               | Time |            | Hourly Soun    | /    |      |  |
| Dute               |      | Leq        | Lmax           | L50  | L90  |  |
|                    | 1300 | 44.1       | 71.8           | 36.7 | 30.6 |  |
|                    | 1400 | 49.5       | 72.1           | 41.3 | 34.5 |  |
|                    | 1500 | 48.7       | 69.4           | 41.9 | 35.6 |  |
|                    | 1600 | 43.5       | 69.0           | 36.8 | 33.3 |  |
|                    | 1700 | 46.1       | 64.9           | 39.6 | 34.1 |  |
| August 18, 2008 –  | 1800 | 44.0       | 59.5           | 39.4 | 33.0 |  |
| August 18, 2008    | 1900 | 43.2       | 65.3           | 39.1 | 32.2 |  |
|                    | 2000 | 52.0       | 67.1           | 46.7 | 42.0 |  |
|                    | 2100 | 51.9       | 65.1           | 50.3 | 45.5 |  |
|                    | 2200 | 57.6       | 70.9           | 55.2 | 49.2 |  |
|                    | 2200 | 54.4       | 70.8           | 50.6 | 39.0 |  |
|                    | 2300 | 49.2       | 67.6           | 47.1 | 40.5 |  |
|                    | 0000 | 52.9       | 57.1           | 52.6 | 47.7 |  |
|                    | 0100 | 53.8       | 57.6           | 53.9 | 50.1 |  |
|                    | 0200 | 54.1       | 58.5           | 53.7 | 51.1 |  |
|                    | 0300 | 52.0       | 57.3           | 51.4 | 48.5 |  |
|                    | 0400 | 51.5       | 56.9           | 51.5 | 44.7 |  |
|                    | 0500 | 41.1       | 60.4           | 36.5 | 34.3 |  |
| August 19, 2008    | 0600 | 37.3       | 48.1           | 36.4 | 34.6 |  |
|                    | 0700 | 45.1       | 65.6           | 39.1 | 37.1 |  |
|                    | 0800 | 44.3       | 65.1           | 37.0 | 33.3 |  |
|                    | 0900 | 46.1       | 73.5           | 33.4 | 29.6 |  |
|                    | 1000 | 37.2       | 57.9           | 27.6 | 24.3 |  |
|                    | 1100 | 44.2       | 75.8           | 27.6 | 23.9 |  |
|                    | 1200 | 44.1       | 71.8           | 36.7 | 30.6 |  |

The proposed PRS / Metro Air Park site was selected for ambient noise measurements because the aboveground equipment that would be located in that vicinity could produce audible noise, and because there is the potential for development of moderately sensitive light industrial land uses nearby. The area is currently used for agriculture, and the site is located adjacent to Runway 18L/36R at Sacramento International Airport. Two 15-minute noise measurements were performed on August 7, 2008. The data are summarized in Table 4.8-2. Figure 4.8-5 shows the time history for the daytime noise measurement, and shows the noise levels created by nearby agricultural activity, traffic, and aircraft landings at the Airport. This site is currently affected by local noise sources, and is expected to experience increased ambient traffic noise exposure as the Air Park is developed.



| Table 4.8-2         Measured Noise Levels         Short-Term Sample Sites         August 7, 2008 |                           |      |      |      |      |
|--|---------------------------|------|------|------|------|
| Location   | 15-Minute Sound Level, dB |      |      |      |      |
| Location   | Time                      | Leq  | Lmax | L50  | L90  |
| Powerline Road   | 15:16:15                  | 59.5 | 74.8 | 50.3 | 42.7 |
| and Elverta<br>Road  | 21:59:40                  | 49.4 | 60.9 | 45.6 | 39.8 |
| Baseline Road  | 16:05:00                  | 49.5 | 62.2 | 46.9 | 43.9 |
| and Fiddyment<br>Road  | 22:35:41                  | 59.4 | 76.4 | 47.2 | 43.3 |

The Baseline Road measurement site was selected to represent ambient noise levels at the existing homes near Baseline and Fiddyment Roads. It was not possible to gain access to the proposed BRS site, so a representative location was selected on the south side of Baseline Road, south of the proposed BRS. Background noise levels were caused by traffic on both Baseline and Fiddyment Roads; the highest noise levels were due to loud individual vehicles on Baseline Road. Two 15-minute noise measurements were performed on August 7, 2008. The data are summarized in Table 4.8-2. Figure 4.8-6 shows the time history for the daytime noise measurement, and illustrates the noise levels created by nearby traffic. This site is currently affected by local traffic noise sources, and is expected to experience increased traffic noise exposure as new residential development occurs in the immediate vicinity.

Most of the land uses along the proposed pipeline route are agricultural or rural residential, and the nearest roadways are lightly traveled west of State Highway 99. Ambient noise levels along most of the route are therefore expected to range from the quietest levels measured at Yolo County Road 17 to the levels observed at the Metro Air Park. Ambient noise levels along the proposed route adjacent to Baseline Road are dominated by traffic on Baseline Road and are expected to be in the range of the levels measured near the intersection of Baseline and Fiddyment Roads.

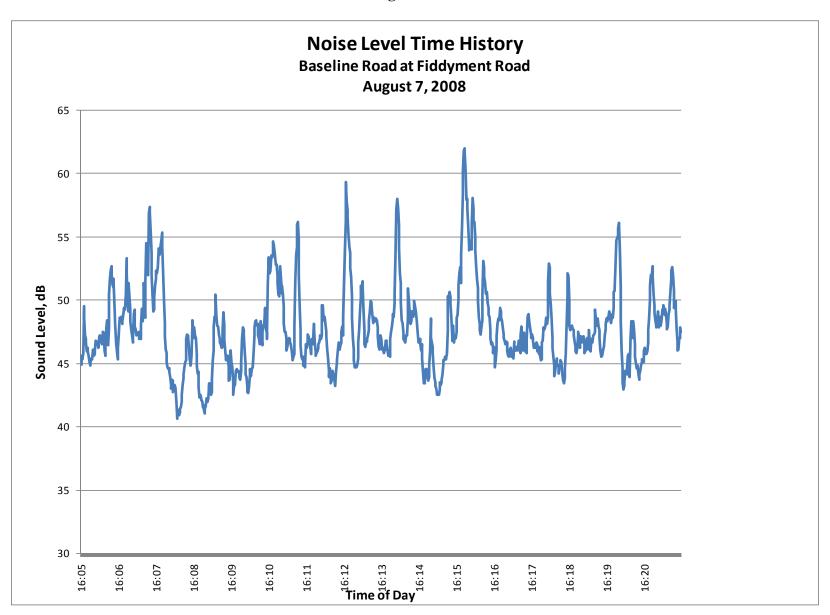


Figure 4.8-6

# **REGULATORY SETTING**

# Federal

There are no specific federal regulations for noise produced by local land use projects. However, the federal government applies guidelines for acceptable noise levels at residential projects that qualify for federal funding support (such as HUD-financed multi-family development projects) that are generally in the range of 55 dB  $L_{dn}$  to 65 dB  $L_{dn}$ , based upon the recommendations contained in the U.S. EPA "Levels Document"<sup>1</sup> and upon the 65 dB  $L_{dn}$  criterion applied by the U.S. Department of Housing and Urban Development<sup>2</sup> and other federal agencies. These criteria are typically applied to noise from transportation noise sources, but may be used to assess the compatibility of other noise sources relative to residential land uses, provided that consideration is given to potential disturbances due to impulsive sound, tonal content (whistles, music, etc.), and the prevalence of nighttime activities.

## State

There are no specific state regulations for noise produced by local land use projects. The State Office of Planning and Research (OPR) has prepared guidelines for preparation of the Noise Element of the General Plan for cities and counties in California that are similar in concept to the USEPA and HUD recommendations, but it is the responsibility of local governments to adopt Noise Element standards that are suited to their individual situations.

#### Local

The proposed pipeline project would pass through or be adjacent to five local governmental jurisdictions: Yolo County, Sutter County, Sacramento County, Placer County, and the City of Roseville.

<u>Yolo County</u>: There are no quantitative noise standards for new projects in the Yolo County General Plan. The Yolo County General Plan is currently being updated and the draft for public comment is expected to be released in September 2008. However, the current (1983) General Plan contains the following general policies directed toward ensuring compatible land uses relative to noise:

**N 1. Noise, Basic**. Yolo County shall regulate, educate, and cooperate to reduce excessive noise levels within the environment and particularly those noise levels which impinge upon the home environment.

<sup>&</sup>lt;sup>1</sup> <u>Information on Levels of Environmental Noise Requisite to Protect the Public Health and Welfare with an</u> <u>Adequate Margin of Safety</u>, U.S. Environmental Protection Agency, 550-9-74-004, March 1974.

<sup>&</sup>lt;sup>2</sup> 24 CFR Part 51, Subpart B, Section 51.103c.

**N 2. Noise/Land Use**. Yolo County shall regulate the location and operation of land uses to avoid or mitigate harmful or nuisance levels of noise.

**N 3. Noise, Prevent and Control**. Noise shall be prevented, avoided, and suppressed by controlling noises at the source, providing barriers or buffers, by the implementation of a noise ordinance and by means of wise land use planning and implementation.

N 4. Noise Ordinance. Yolo County shall adopt a comprehensive Noise Ordinance.

**N 5. Development Review**. Yolo County shall review all new development and redevelopment in terms of the Standards of Noise Avoidance or Control.

**N 6. Basic Compatibility**. Yolo County will review all new developments, public and private, for noise compatibility with surrounding uses to protect the occupants of nearby lands from undesirable noise levels and shall discourage new residential development in areas subject to legal, long term, excessive noise.

**N 7. Development Control/Noise**. Yolo County shall review development plans for noise compatibility of the proposed use with the surrounding uses and planned uses, and shall incorporate noise reduction, avoidance, or mitigation techniques as necessary. In addition to other ordinances, standards, or devices, the following may be used to accomplish these policies:

- Provide open space, berms or walls, or landscaped areas between occupied dwellings and noise generators.
- Require specific plans, subdivision maps, or zoning standards to require deep lots in order to locate dwellings farthest from noise generators.
- Require effective sound barriers for new residential developments adjacent to existing freeways and highways.

The Yolo County Code does not have any standards directly related to construction or operational noise.

**Sutter County:** According to the Sutter County General Plan, there are very few existing noise conflicts in unincorporated Sutter County and most of these are from mobile sources (e.g., motor vehicles, aircraft, and trains). The general plan establishes land use compatibility guidelines for noise-sensitive uses for operational noises from non-transportation sources (see Table 4.8-3). There are no noise-specific municipal codes for construction noise in Sutter County. Table 4.8-4 provides land-use compatibility guidelines for various land uses for new noise-sensitive

developments and provides an indication of acceptable noise levels related to operational noise for different land uses.

| Sound-level Descriptor               | Daytime (7 a.m. to 10 p.m.) | Nighttime (10 p.m. to 7 a.m.) |
|--------------------------------------|-----------------------------|-------------------------------|
| Hourly equivalent energy noise level | 50                          | 45                            |
| Maximum level, decibels              | 70                          | 65                            |

# Table 4.8-3: On-Site Sound-Level Standards for Sensitive Receptors—Sutter County

# Table 4.8-4: Land Use Compatibility Noise-Level Guidelines for Development—Sutter County

| Land Use Category <sup>1</sup>                         |    |    | Community Noise Exposure<br>L <sub>dn</sub> /CNEL, dB <sup>2</sup> |    |    |    |    |  |
|--|----|----|--|----|----|----|----|--|
|  |    | 55 | 60   | 65 | 70 | 75 | 80 |  |
| Residential, theaters, meeting halls, churches,        | А  |    |  |    |    |    |    |  |
| auditoriums  | CA |    |  |    |    |    |    |  |
|  | U  |    |  |    |    |    |    |  |
| Transient lodging, motels, hotels                      | А  |    |  |    |    |    |    |  |
|  | CA |    |  |    |    |    |    |  |
|  | U  |    |  |    |    |    |    |  |
| Schools, libraries, hospitals, child care, museums     | А  |    |  |    |    |    |    |  |
|  | CA |    |  |    |    |    |    |  |
|  | U  |    |  |    |    |    |    |  |
| Playgrounds, neighborhood parks, Amphitheaters         | А  |    |  |    |    |    |    |  |
|  | CA |    |  |    |    |    |    |  |
|  | U  |    |  |    |    |    |    |  |
| Office buildings, business, commercial, and            | А  |    |  |    |    |    |    |  |
| professional   | CA |    |  |    |    |    |    |  |
|  | U  |    |  |    |    |    |    |  |
| Industrial, utilities, manufacturing, agriculture      | А  |    |  |    |    |    |    |  |
|  | CA |    |  |    |    |    |    |  |
|  | U  |    |  |    |    |    |    |  |
| Golf courses, riding stables, outdoor spectator sports | А  |    |  |    |    |    |    |  |
|  | CA |    |  |    |    |    |    |  |
|  | U  |    |  |    |    |    |    |  |

Source: Sutter County General Plan, 1996

<sup>1</sup> A=Acceptable; CA=Conditionally Acceptable; U=Unacceptable <sup>2</sup> L<sub>dn</sub>=Day-Night Average Level; CNEL=Community Noise Equivalent Level; dB=Decibel

**Sacramento County:** Policies NO-1 and NO-2 of the Sacramento County General Plan Noise Element govern the amount of noise a new project can generate, as measured at existing and proposed noise-sensitive land uses. The Noise Element policies of Sacramento County are consistent with the County Noise Control Ordinance (Sacramento County Code, Chapter 6.68). Therefore, satisfaction of the Noise Element policies would also ensure satisfaction of the County Noise Control Ordinance.

Policies NO-1 and NO-2 of the County Noise Element are listed below. Policy NO-1 would pertain to any project-related traffic noise, while Policy NO-2 would apply to on-site activities.

**NO-1:** Noise created by new transportation\* noise sources should be mitigated so as not to exceed 60 dB Ldn/CNEL at the outdoor activity areas of any affected residential lands or land use situated in the unincorporated areas. When a practical application of the best available noise-reduction technology cannot achieve the 60 dB Ldn/CNEL standard, then an exterior noise level of 65 dB Ldn/CNEL may be allowed in outdoor activity areas.

\* For the purposes of the Noise Element, transportation noise sources are defined as traffic on public roadways and railroad line operations. Control of noise from these sources is preempted by Federal and State regulations. Other noise sources are presumed to be subject to local regulations, such as the Sacramento County Noise Control Ordinance. Areas affected by public use airport noise are subject to the Airport Land Use section and individual Comprehensive Land Use Policy.

The Noise Element further indicates that a community noise environment of up to 70 dB Ldn is acceptable for agricultural lands.

**NO-2**: Noise created by new non-transportation noise sources shall be mitigated so as not to exceed any of the noise level standards of Table II-1, as measured immediately within the property line of any affected residentially designated lands or residential land use situated in the unincorporated areas.

| Table II-1  |
|---|
| Noise Level Performance Standards                         |
| for Residential Uses Affected by Non-Transportation Noise |
| Sacramento County   |

|    | Statistical Descriptor   | Daytime (7 am to 10pm) | Nighttime (10 pm - 7 am) |  |  |
|----|--|------------------------|--------------------------|--|--|
|    | L50  | 50 dBA                 | 45 dBA                   |  |  |
|    | Lmax   | 70 dBA                 | 65 dBA                   |  |  |
| 1. | These standards are for planning purposes only and may vary from the standards of the County Noise Ordinance which are for enforcement purposes. |                        |                          |  |  |
| 2. | These standards apply to new or existing residential areas affected by new or existing non-transportation sources.                               |                        |                          |  |  |

**<u>Placer County</u>**: The Noise Element of the Placer County General Plan includes the following standards (Table 4.8-5) that are applicable to operational noise associated with new projects.

The Placer County Municipal Code (Chapter 9 Public Peace, Safety, and Welfare) includes an article that pertains to noise (Article 9.36). In this article, sensitive noise receptors are defined as "land uses in which there is a reasonable degree of sensitivity to noise. Such uses include single-family and multi-family residential uses, frequently used outbuildings, schools, hospitals, churches, rest homes, cemeteries, public libraries, and other sensitive uses as determined by the enforcement officer." The sound level standards for operational noise for sensitive receptors are summarized in Table 4.8-6.

Noise from construction activities is considered exempt from Article 9.36 provided the noise occurs between the hours of 6 a.m. and 8 p.m. Monday through Friday and between the hours of 8 a.m. and 8 p.m. on Saturday and Sunday. For this exemption to be valid, all construction equipment must be fitted with a factory-installed muffling device and maintained in good working order.

| Zone District of Receptor                       | Property Line of Receiving Use | Interior Spaces <sup>2</sup> |
|---|--------------------------------|------------------------------|
| Residential Adjacent to Industrial <sup>3</sup> | 60                             | 45                           |
| Other Residential <sup>4</sup>                  | 50                             | 45                           |
| Office/Professional                             | 70                             | 45                           |
| Transient Lodging                               | 65                             | 45                           |
| Neighborhood Commercial                         | 70                             | 45                           |
| General Commercial                              | 70                             | 45                           |
| Heavy Commercial                                | 75                             | 45                           |
| Limited Industrial                              | 75                             | 45                           |
| Highway Service                                 | 75                             | 45                           |
| Shopping Center                                 | 70                             | 45                           |
| Industrial                                      | _                              | 45                           |
| Industrial Park                                 | 75                             | 45                           |
| Industrial Reserve                              | _                              | _                            |
| Airport   | _                              | 45                           |
| Unclassified                                    | _                              | _                            |
| Farm  | (see footnote 5)               | _                            |
| Agricultural Exclusive                          | (see footnote 5)               |                              |
| Forestry  | _                              | _                            |
| Timberland Preserve                             | _                              | _                            |
| Recreation and Forestry                         | 70                             |                              |
| Open Space                                      | _                              | _                            |
| Mineral Reserve                                 |                                |                              |

# Table 4.8-5: Allowable L<sub>dn</sub> Noise Levels within Specified Zone District<sup>1</sup>—Placer County

<sup>1</sup> Overriding policy on interpretation of allowable noise levels: Industries operating upon industrial zoned properties must be afforded reasonable opportunity to exercise the rights/privileges conferred upon them by their zoning. Whenever the allowable noise levels herein fall subject to interpretation relative to industrial activities, the benefit of a doubt shall be afforded to the industrial use.

<sup>2</sup> Interior spaces are defined as any locations where some degree of noise-sensitivity exists. Examples include all habitable rooms of residences, and areas where communication and speech intelligibility are essential, such as classrooms and offices.

<sup>3</sup> In recognition of the fact that noise mitigation from industrial operations may be difficult or costly, the exterior noise standards for residential zone districts immediately adjacent to industry-related zone districts have been increased by 10 decibels as compared to residential districts adjacent to other land uses.

<sup>4</sup> Where a residential zone district is located within an –SP combining district, the exterior noise-level standards are applied at the outer boundary of the –SP district. If an existing industrial operation within an -OSP district is expanded or modified, the noise-levels standards at the outer boundary of the –SP district may be increased.

<sup>5</sup> Normally, agricultural uses are noise insensitive and will be treated this way. However, conflicts with agricultural noise emissions can occur where single-family residences exist within agricultural zone districts. Therefore, where effects of agricultural noise upon residences located in these agricultural zones are a concern, a Day-Night Average Level of 70 A-weighted decibels will be considered acceptable outdoor exposure at a residence.

| Table 4.8-6: On-site Sound Level Standards For Sensitive | e Receptors—Placer County |
|--|---------------------------|
| Table 4.0-0. On-site Bound Level Standards For Bensitive | . Keepiors—racer county   |

| Sound-Level Descriptor                  | Daytime (7 a.m. to 10 p.m.) | Nighttime (10 p.m. to 7 a.m.) |
|---|-----------------------------|-------------------------------|
| Hourly Equivalent Energy<br>Noise Level | 55                          | 45                            |
| Maximum level, decibels                 | 70                          | 65                            |

The Placer County Municipal Code prohibits any person at any location from creating sound, or allowing the creation of any sound, on property owned, leased, occupied, or otherwise controlled by such person that:

- causes the exterior sound level when measured on the property line of any affected sensitive receptor to exceed the ambient sound level by 5 dBA; or
- exceeds the sound-level standards as set forth in Table 4.8-6, whichever is greater.

Placer County allows exceptions for the provisions of this article and the notice of that request for exception must be given to all the properties that would be affected by the exception. Factors considered for construction-related exceptions include but are not limited to the following:

- conformance with the intent of Article 9.36;
- uses of the property and existence of sensitive receptors within the area affected by sound;
- factors related to initiating and completing all remedial work;
- the time of the day or night the exception will occur;
- the duration of the exception; and
- the general public interest, welfare, and safety.

<u>**City of Roseville:**</u> The Noise Element of the City of Roseville General Plan establishes an exterior noise level standard of 60 dB Ldn (or CNEL) at the outdoor activity areas of new residential uses affected by transportation noise sources. An exterior noise level of up to 65 dB Ldn is considered to be Conditionally Acceptable, and may be allowed only after a detailed

acoustical analysis is performed and needed noise abatement features are included in the design. The outdoor activity areas for residential developments are considered to be the back yard patios or decks of single-family dwellings. For multi-family residential units, the outdoor activity area is the common area where people generally congregate. The Noise Element also establishes an interior noise level standard of 45 dB Ldn for residential uses.

Table IX-3 of the City of Roseville Noise Element contains performance standards for nontransportation noise sources, and is reproduced here.

| TABLE IX-3<br>PERFORMANCE STANDARDS<br>FOR NON-TRANSPORTATION NOISE SOURCES<br>OR PROJECTS AFFECTED BY NON-TRANSPORTATION NOISE SOURCES<br>(As Measured at the Property Line of Noise-Sensitive Uses)<br>City of Roseville |                     |                     |  |  |
|--|---------------------|---------------------|--|--|
| Noise Level  | Daytime             | Nighttime           |  |  |
| Descriptor   | (7 a.m. to 10 p.m.) | (10 p.m. to 7 a.m.) |  |  |
| Hourly L <sub>ea</sub> , dB 50 45  |                     |                     |  |  |
| Maximum Level, dB  | 70                  | 65                  |  |  |

Each of the noise levels specified above should be lowered by five dB for simple tone noises, noises generally consisting primarily of speech or music, or for recurring impulsive noises. Such noises are generally considered by residents to be particularly annoying and are a primary source of noise complaints. These noise level standards do not apply to residential units established in conjunction with industrial or commercial uses (e.g., caretaker dwelling).

No standards have been included for interior noise levels. Standard construction practices should, with exterior noise levels identified, result in acceptable interior noise levels.

Chapter 9.24 of the Roseville Municipal Code is the City noise regulation. Section 9.24.030 of the Code provides an exemption from the City Noise Ordinance for: "G. Private construction (e.g., construction, alteration or repair activities) between the hours of 7:00 a.m. and 7:00 p.m. Monday through Friday, and between the hours of 8:00 a.m. and 8:00 p.m. Saturday and Sunday; provided, however, that all construction equipment shall be fitted with factory installed muffling devices and that all construction equipment shall be maintained in good working order."

# Vibration Level Criteria

The vibration assessment methodology and criteria used for this project were derived in part from Federal Transit Administration (FTA) recommendations<sup>3</sup>. The FTA criteria for ground-borne vibration are expressed in terms of the "vibration velocity level", in VdB, with a reference velocity of 10<sup>-6</sup> in/sec.

The threshold of vibration perception is taken by the FTA to be 65 VdB, and the threshold of potential architectural damage to fragile structures is about 100 VdB. For residential uses, vibration levels less than 72 VdB are considered acceptable for exposures to more than 70 vibration events per day, and vibration levels less than 80 VdB are considered acceptable for exposures to fewer than 30 vibration events per day.

Caltrans has prepared guidelines for acceptable vibration limits in terms of the induced peak particle velocity (PPV). Tables 19 and 20 of the Caltrans <u>Transportation- and Construction-induced Vibration Guidance Manual</u><sup>4</sup> are reproduced below:

|   | Maximum PPV (in/sec)     |   |  |
|---|--------------------------|---|--|
| Structure and Condition   | <b>Transient Sources</b> | Continuous/Frequent Intermittent<br>Sources |  |
| Extremely fragile historic buildings,<br>ruins, ancient monuments | 0.12                     | 0.08  |  |
| Fragile buildings   | 0.20                     | 0.10  |  |
| Historic and some old building                                    | 0.50                     | 0.25  |  |
| Older residential structures                                      | 0.50                     | 0.30  |  |
| New residential structures  | 1.00                     | 0.50  |  |
| Modern industrial/commercial building                             | 2.00                     | 0.50  |  |

drivers, and vibratory compaction equipment.

<sup>&</sup>lt;sup>3</sup> <u>Transit Noise and Vibration Assessment</u>, Carl E. Hanson et al, U.S. DOT, Federal Transit Administration, May 2006.

<sup>&</sup>lt;sup>4</sup> Jones & Stokes. 2004. *Transportation- and construction-induced vibration guidance manual*. June. (J&S 02-039.) Sacramento, CA. Prepared for California Department of Transportation, Noise, Vibration, and Hazardous Waste Management Office, Sacramento, CA.

| Table 20. Guideline Vibration Annoyance Potential Criteria  |                          |   |  |  |
|---|--------------------------|---|--|--|
|   | Maximum PPV (in/sec)     |   |  |  |
| Human Response  | <b>Transient Sources</b> | Continuous/Frequent Intermittent<br>Sources |  |  |
| Barely perceptible  | 0.04                     | 0.01  |  |  |
| Distinctly perceptible  | 0.25                     | 0.04  |  |  |
| Strongly perceptible  | 0.90                     | 0.10  |  |  |
| Severe  | 2.00                     | 0.40  |  |  |
| Note: Transient sources create a single isolated vibration event, such as blasting or drop balls. Continuous/frequent |                          |   |  |  |
| intermittent sources include impact pile drivers, pogo-stick compactors, crack-and-seat equipment, vibratory pile     |                          |   |  |  |
| drivers, and vibratory compaction equip   | oment.                   |   |  |  |

## **Measures of Changes in Ambient Noise Levels**

For non-transportation noise sources affecting noise sensitive land uses, many jurisdictions consider an increase in ambient noise levels of 5 dB to be potentially significant. This amount of change in environmental noise levels is generally considered to be the minimum required to be clearly noticeable by most people. This measure may be applied to median or energy-average ambient noise levels, whichever is a better measure of potential annoyance in the noise environment.

Some additional guidance as to the significance of changes in ambient noise levels is provided by the 1992 findings of the Federal Interagency Committee on Noise (FICON), which assessed the annoyance effects of changes in ambient noise levels resulting from aircraft operations. The FICON findings are based upon studies that relate aircraft and traffic noise levels to the percentage of persons highly annoyed by the noise. Annoyance is a summary measure of the general adverse reaction of people to noise that generates speech interference, sleep disturbance, or interference with the desire for a tranquil environment.

The rationale for the FICON findings is that it is possible to consistently describe the annoyance of people exposed to transportation noise in terms of Ldn or CNEL. The changes in noise exposure that are shown in Table 4.8-7 are expected to result in equal changes in annoyance at sensitive land uses.

| TABLE 4.8-7<br>POTENTIALLY SIGNIFICANT INCREASES IN CUMULATIVE NOISE EXPOSURE<br>FOR TRANSPORTATION NOISE SOURCES |  |  |
|---|--|--|
| Ambient Noise Level Without Project<br>(L <sub>dn</sub> or CNEL)  | Change in Ambient Noise Level Due to Project |  |
| <60 dB  | +5.0 dB or more                              |  |
| 60-65 dB  | +3.0 dB or more                              |  |
| >65 dB  | +1.5 dB or more                              |  |
| Source: Federal Interagency Committee on Noise (FICON), 1992, as applied by Brown-Buntin Associates, Inc.         |  |  |

## **Significance Criteria**

A noise impact is considered significant and would require mitigation if:

- Noise levels from Project construction exceed criteria defined in a construction noise ordinance or general plan of the local jurisdiction in which the activity occurs;
- Noise levels from Project operations exceed criteria defined in a noise ordinance or general plan of the local jurisdiction in which the activity occurs;
- Noise levels from Project operations result in a substantial permanent increase in noise levels;
- Groundborne vibrations or groundborne noise from Project activities would have substantial direct or indirect effects on persons or structures.

# IMPACT ANALYSIS AND MITIGATION

Applicant Proposed Measures (APMs) have been identified by PG&E in its Environmental Analysis prepared for the CSLC. APMs that are relevant to this section are presented below. This impact analysis assumes that all APMs would be implemented as defined below. Additional mitigation measures are recommended in this section if it is determined that APMs do not fully mitigate the impacts for which they are presented.

APM NOI-1. PG&E will limit construction activities to daytime hours whenever possible and will apply noise control best management practices to minimize adverse noise impacts to nearby residences or other sensitive receptor land uses. These provisions would be applicable to construction activities in the vicinity of residences, as no other noise-sensitive uses have been identified along the proposed pipeline route.

APM NOI-2. PG&E will coordinate drilling activities where residents may live within 1,000 feet of the HDD temporary-use areas if construction is scheduled to occur between 8 p.m. and 6 a.m.

## **IMPACT DISCUSSION**

#### **Impact NOI-1: Potential Impacts of Noise.**

The project will install approximately 42 miles of underground 30-inch-diameter natural gas transmission pipeline in Yolo, Sutter, Sacramento, and Placer counties.

Noise will be generated during the construction of the project. At any given location, construction noise will be generated over a relatively short period, and will not create a permanent addition to background noise levels. Sensitive noise receptors in the vicinity of the project alignment may be affected by temporary construction noise.

Maximum noise levels from construction equipment such as that which will be used during various phases of pipeline construction are shown in Table 4.8-8. According to Table 4.8-8, instantaneous ( $L_{max}$ ) noise levels from construction equipment could reach 96 dB at 50 feet. Besides the equipment listed in Table 4.8-8, other more specialized equipment (such as the HDD rig) will also be used. Typical operational noise levels for this specialized equipment are not available, though it is anticipated that the primary noise source will be the diesel engine. Therefore, it is not likely that any of this equipment will generate maximum noise levels in excess of the equipment listed in Table 4.8-8.

The closest receptors to construction activity are sparsely distributed residences along the rural county roadways in Yolo, Sutter, and Placer counties, and in the City of Roseville. Some of these residences will be within 50 feet of the construction right-of-way. There would be no residences along the pipeline spur within Sacramento County. The construction noise would represent a noticeable temporary increase in ambient noise levels at the nearest residences in Yolo, Sutter, and Placer counties, and in the City of Roseville. Increases in ambient noise due to construction will be much less at the nearest schools or other sensitive receptors, but could still be noticeable.

In Yolo County, other sensitive receptors are found in the town of Yolo and include the Woodland Community School and the Yolo Branch Library (approximately 4,000 feet and 3,500 feet south to Line 407, respectively). In Placer County, the nearest sensitive receptors are two schools. The Alpha School (historical) is approximately 0.5 mile north of Line 407 along

Baseline Road, and the Coyote Ridge Elementary School is approximately 0.4 mile northnortheast of the eastern terminus of Line 407 at the intersection of Baseline Road and Fair Oaks Boulevard.

Maximum construction noise levels could reach up to 86 dBA at the nearest residences. In Yolo County, maximum sound levels from construction noise at the nearest sensitive receptors are expected to be approximately 58 dBA at both the Woodland Community School and the Yolo Branch Library. In Placer County, maximum sound levels from construction noise at the nearest sensitive receptors are expected to be approximately 61 dBA at the Alpha School and 64 dBA at the Coyote Ridge Elementary School.

| Equipment                        | Impact Device | Measured L <sub>max</sub> <sup>1</sup><br>(50 feet) | Predicted L <sub>max</sub><br>(2,500 feet) |
|----------------------------------|---------------|---|--|
| Auger drill rig                  | No            | 84  | 51   |
| Backhoe                          | No            | 78  | 45   |
| Boring jack power unit           | No            | 83  | 50   |
| Clam shovel (dropping)           | Yes           | 87  | 54   |
| Compactor (ground)               | No            | 83  | 50   |
| Compressor (air)                 | No            | 78  | 45   |
| Concrete mixer truck             | No            | 79  | 46   |
| Concrete pump truck              | No            | 81  | 48   |
| Concrete saw                     | No            | 90  | 57   |
| Crane                            | No            | 81  | 48   |
| Dozer                            | No            | 82  | 49   |
| Drill rig truck                  | No            | 79  | 46   |
| Drum mixer                       | No            | 80  | 47   |
| Dump truck                       | No            | 76  | 43   |
| Excavator                        | No            | 81  | 48   |
| Flat-bed truck                   | No            | 74  | 41   |
| Front-end loader                 | No            | 79  | 46   |
| Generator                        | No            | 81  | 48   |
| Generator (<25KVA,<br>VMS signs) | No            | 73  | 40   |
| Gradall                          | No            | 83  | 50   |
| Grapple (on backhoe)             | No            | 87  | 54   |

# Table 4.8-8: Construction Equipment Noise Levels (dBA)

| Equipment                          | Impact Device | Measured $L_{max}^{1}$ (50 feet) | Predicted L <sub>max</sub><br>(2,500 feet) |
|------------------------------------|---------------|----------------------------------|--|
| Horizontal boring hydr.<br>jack    | No            | 82                               | 49   |
| Jackhammer                         | Yes           | 89                               | 56   |
| Man lift                           | No            | 75                               | 42   |
| Mounted impact hammer<br>(hoe ram) | Yes           | 90                               | 57   |
| Pavement scarifier                 | No            | 90                               | 57   |
| Paver                              | No            | 77                               | 44   |
| Pickup truck                       | No            | 75                               | 42   |
| Pneumatic tools                    | No            | 85                               | 52   |
| Pumps                              | No            | 81                               | 48   |
| Rivet buster/chipping gun          | Yes           | 79                               | 46   |
| Rock drill                         | No            | 81                               | 48   |
| Roller                             | No            | 80                               | 47   |
| Scraper                            | No            | 85                               | 52   |
| Shears (on backhoe)                | No            | 96                               | 63   |
| Slurry plant                       | No            | 78                               | 45   |
| Slurry trenching machine           | No            | 80                               | 47   |
| Vacuum excavator (vac-<br>truck)   | No            | 85                               | 52   |
| Vacuum street sweeper              | No            | 82                               | 49   |
| Vibrating hopper                   | No            | 87                               | 54   |
| Vibratory concrete mixer           | No            | 80                               | 47   |
| Welder/torch                       | No            | 74                               | 41   |

Source: Federal Transit Administration, 2006

 $^{1}$  L<sub>max</sub> is the maximum instantaneous noise level experienced during a given period of time.

For the work within Placer County, the predicted maximum exterior noise levels (61 to 64 dB exterior at the two nearest schools) would exceed the land use noise standards for sensitive receptors ( $L_{eq}$  of 55 dBA between 7 a.m. and 10 p.m. and 45 dBA between 10 p.m. and 7 a.m.). These standards are intended to apply to permanent noise sources. Construction noise, however, is short-term and temporary in nature, and equipment is not in continuous operation at these maximum noise levels.

Most municipal regulations allow for exemptions to noise standards for construction provided that work is completed during daytime hours. It is anticipated that pipeline construction will

progress along the routes in a manner so that noise impacts at any one residence will be of relatively short duration.

For example, the expected sequence of construction events near a given residence would include preliminary grading, topsoil stripping, digging trenches, welding, installation of the pipe, and backfill of the trenches. These activities would occur over a period of about one month, though the use of heavy equipment would probably occur over a period of only a few days. Trenching, for example, would proceed at a rate of about 1,500 to 3,000 feet per day, so the trenching equipment would only be in close proximity to a given residence for 1 to 2 days. Similarly, grading, stripping, and backfill would each occur over a 1 to 2 day period.

Horizontal directional drilling (HDD) would be employed where necessary to install the pipeline under canals, vernal pools, and major roadways. An HDD rig consists of a diesel engine that powers a drill rig and mud pumps. It is typically operated on a continuous basis after setup until the bore is completed. For this project, HDD use would occur no closer than about 400 feet to the nearest residence (in the vicinity of Garden Highway and Riego Road), and otherwise would be 800 feet or more from the nearest rural residence. At the nearest residence, the noise level produced by an HDD rig would be about 68 dBA. In all other cases, the noise levels at the nearest residences would be no more than about 62 dBA. A setback of about 3,000 feet would be required to reach a noise level of about 50 dBA.

Even though construction activities could occur outside of normal daytime construction hours, this would only happen when the nature of the work would make it necessary to perform construction around the clock. This would be the case with only a small portion of the overall work, such as during directional drilling and hydrostatic testing. Because project construction noise will be noticeable at various receptors during construction, the project will be expected to mitigate construction noise where possible and to coordinate with residents and local authorities to minimize the adverse impacts associated with construction noise.

Construction of the project will generate high levels of noise that could substantially increase ambient noise levels on a temporary basis in the vicinity of the pipeline route. In Placer County and Sacramento County, construction noise during daylight working hours is exempt from noise standards. Given that construction noise at any given location will be short-term and temporary in nature, impacts are not expected to be significant.

There are no existing noise sensitive receptors adjacent to the project in Sacramento County.

The only public airport or airstrips in the vicinity of the project are the Sacramento International Airport and Freedom Field.

The Sacramento International Airport is a major transportation airport in the Sacramento metropolitan area that has numerous aircraft landings and takeoffs each day. The southern terminus of the 10-inch-diameter north-south pipeline spur along Powerline Road is approximately 1.49 miles from the nearest terminal buildings, so passengers and airport staff will not be affected by noise during construction activities. Project-related construction workers could be exposed to aircraft noise levels similar to those shown by Figure 4.8-5 when working near the pipeline spur and the Powerline Road Main Line Valve (PRV), with maximum noise levels approaching 75 dBA. This exposure would not be expected to be excessive and would occur only temporarily. Consequently, this would be a less than significant impact.

By comparison, Freedom Field, located in the northeast quadrant of Locust Road and Baseline Road, is a private facility that only accommodates sportplanes and ultralights. The project does not create alternate land uses that would modify the long-term noise conditions for people who live or work in the vicinity of the airport or airstrip and are regularly exposed to airplane noise. Project-related construction workers would conceivably be exposed to noise from airplanes for short periods of time during construction when construction occurs close to the airport runway ends. This exposure would not be expected to be excessive and would occur only temporarily. Consequently, this would be a less than significant impact.

# Noise levels from Project construction would exceed criteria defined in a construction noise ordinance or general plan of the local jurisdiction in which the activity occurs.

# Mitigation Measures for Impact NOI-1: Potential Impacts to Noise.

- **NOI-1a.** Construction activities will be limited to daytime hours when they occur within 1,000 feet of residences, except for the operation of horizontal directional drilling equipment.
- **NOI-1b.** When construction activities occur within 1,000 feet of residences, the following best management practices shall be implemented:
  - 1. All construction equipment shall be fitted with factory installed mufflers and enclosures.
  - 2. All construction equipment shall be maintained in good working order.
  - 3. Horizontal directional drilling (HDD) equipment shall be shielded from view of the nearest residences with temporary barriers (such as plywood or straw bales) that block line of sight from engines and pumps to the windows of those residences.

- 4. PG&E shall provide a noise complaint hot line, staffed on a 24-hour basis, to allow nearby residents to submit complaints about construction-related noise. The hot line number shall be clearly posted at the construction site.
- 5. PG&E shall respond to noise complaints in a timely manner, so that residents may obtain any necessary relief before the construction is completed.
- **NOI-1c.** PG&E will coordinate drilling activities where residents may live within 1,000 feet of the HDD temporary-use areas if construction is scheduled to occur between 8 p.m. and 6 a.m. The objective of such coordination shall be to ensure that residents are afforded the opportunity to plan for activity interruptions, and to ensure that the planned drilling activity does not substantially interfere with the residents' sleep. Where necessary to prevent sleep disruption, PG&E shall provide alternative lodging for the residents during the construction period.

# **Rationale for Mitigation**

People are typically most annoyed by noise due to activities beyond their control during nighttime hours, when most people sleep. This disproportionate response is recognized by commonly-accepted noise standards in Noise Elements and noise ordinances, which typically apply a 10 decibel penalty to noise occurring during nighttime hours. The proposed mitigation measures account for the increased sensitivity of people to noise at night.

By requiring that the equipment be maintained in good working order with all original silencing devices intact, the proposed mitigation measures recognize that modern construction equipment is effectively silenced to provide the maximum practical noise reduction.

The proposed shielding for the HDD equipment recognizes that such equipment must be operated on a continuous basis, and provides a practical reduction of noise by requiring an effective noise barrier between the HDD equipment and the nearest residences.

Finally, the proposed mitigation measures provide a method for residents to contact PG&E in the event of a noise complaint, and they require PG&E to resolve the complaints in a fair and practical manner.

# **Residual Impacts**

There will be no residual noise impacts after construction is completed.

#### **Impact NOI-2: Potential Impacts to Noise.**

The project will install approximately 42 miles of underground 30-inch-diameter natural gas transmission pipeline in Yolo, Sutter, Sacramento, and Placer counties.

Movement of the natural gas through the pipeline will not create any noticeable groundborne vibration or noise. Consequently, no groundborne vibration or groundborne noise from project operation will affect nearby sensitive receptors.

However, there are six permanent aboveground facilities where noise impacts from operation could occur. The six proposed aboveground facilities are the Capay Metering Station (CMS), the Yolo Junction Pressure Limiting Station (YJS), the Powerline Road Main Line Valve (PRV), the Powerline Road Pressure Regulating Station (PRS), the Baseline/Brewer Road Main Line Valve Station (MLV), and the Baseline Road Pressure Regulating Station (BRS).

There are no existing sensitive receptors located close to the proposed CMS, PRV or PRS facilities. It does not appear that any noise sensitive development will occur in the vicinity of the proposed CMS, which is surrounded by agricultural land uses. In the vicinity of the proposed PRV and PRS facilities, it is expected that future development will introduce industrial land uses, which are not considered to be noise sensitive, and which will generate noise due to industrial activities and traffic.

There is an existing residence within 1,000 feet of the proposed YJS. Single family homes are adjacent to the proposed MLV site, and it is likely that the lands immediately adjacent to that site will ultimately be developed with residential uses.

The MLV would be located relatively close to existing residences on South Brewer Road north of Baseline Road. Field investigations revealed that the nearest residence, about 160 feet from Baseline Road in the northeast quadrant of the intersection, is burned out and abandoned. Another residence is located about 500 feet north of Baseline Road.

The BRS would be located about 750 feet from existing residences at the northeast, southeast and southwest quadrants of the intersection of Baseline and Fiddyment/Walerga Roads. Residents in the northeast quadrant of the intersection are located within Roseville's city limits. Residents in the southeast and southwest quadrants are located in Placer County.

Aboveground facilities are designed to have the control valves and piping buried underground. To characterize the noise levels associated with the proposed aboveground stations, noise measurements and visual observations were performed on the morning of July 14, 2008, at a similar facility in San Joaquin County, the PG&E Bixler Road Pressure Limiting Station. At that location, several valve assemblies and low-pressure gas discharge openings were present above ground. A control building was also located on the site, and it was equipped with an air conditioning unit.

During the observation period of about one hour, the only audible noise source was the air conditioning unit on the control building, which produced 60 dBA at a distance of 10 feet. The air conditioning unit operated intermittently as a function of the interior air temperature. There was no noticeable noise associated with the aboveground valves. It was reported by PG&E staff that the valves operate quickly and intermittently to route gas to different pipelines, and that their operation is very quiet. The gas discharge openings did not appear to be significant noise sources.

Based upon the observations at the Bixler Road Pressure Limiting Station, it was concluded that the only potentially significant noise source from an aboveground facility is the air conditioning unit associated with the control building. The Bixler Road Pressure Limiting Station produced a sound level of 45 dBA at a distance of about 56 feet. Both the MLV and the BRS would be located at distances significantly greater than 56 feet from the nearest residences, so the predicted noise levels would not be expected to exceed the 45 dBA Leq noise standards for Placer County or the adjacent City of Roseville. Ambient noise levels in both of the MLV and BRS areas currently exceed 45 dBA Leq due to noise generated by traffic on Baseline Road.

# Noise levels from Project operations would exceed criteria defined in a noise ordinance or general plan of the local jurisdiction in which the activity occurs.

#### Mitigation Measures for Impact NOI-2: Potential Impacts to Noise.

- **NOI-2a.** Where an aboveground facility or other aboveground equipment fitted with an air conditioning unit is located within 60 feet of residential land uses, PG&E shall provide an acoustical analysis demonstrating that shielding or setbacks will be employed to ensure that operation of any temperature control equipment will not generate a noise level exceeding 45 dBA at the nearest existing residential property line.
- **NOI-2b.** Operation of any aboveground valves or other control equipment shall not generate a noise level exceeding an hourly Leq of 45 dBA at the nearest residential property line.

#### **Rationale for Mitigation**

The only aboveground equipment sites that would be located near existing or proposed residential receptors are at Baseline Road and South Brewer Road in Placer County, and at Baseline Road and Fiddyment/Walerga Road, immediately adjacent to the Roseville city limits. The operation of the temperature control unit for control buildings could produce fan noise exceeding the nighttime noise standards of these jurisdictions at the nearest residences if the equipment were located within about 60 feet of the residences. Although no significant regulator-related noise sources were observed at the Bixler Road Pressure Limiting Station, it is also possible that the installation of different (newer) types of regulators will produce audible noise. The proposed mitigation measures would ensure that the noise from above ground facilities would not exceed the Placer County or City of Roseville nighttime noise standards.

#### **Residual Impacts**

There will be no residual noise impacts if the above mitigation measures are implemented.

#### Impact NOI-3: Potential Impacts to Noise.

Based upon the observations at the Bixler Road Pressure Limiting Station, it was concluded that the only potentially significant noise source was the air conditioning unit associated with the control building. This noise source would produce a sound level of 45 dBA at a distance of about 56 feet.

Based upon the observed ambient noise levels in the vicinity of Baseline Road, noise produced by aboveground facilities is not expected to exceed ambient noise levels at existing noise sensitive receptors.

# Noise levels from Project operations would not result in a substantial permanent increase in noise levels.

#### Mitigation Measures for Impact NOI-3: Potential Impacts to Noise.

NOI-3a. None required.

#### **Impact NOI-4: Potential Impacts to Vibration.**

Heavy-duty construction equipment could be used during the construction phase of the project. Typical levels of groundborne vibration produced by various pieces of construction equipment that could be used during project construction are shown in Table 4.8-9. While some specialized pieces of equipment other than those listed in Table 4.8-9 may be used during construction, it is unlikely that maximum vibration levels associated with this equipment would be greater than the listed equipment.

According to the site maps, some residential receptors would be within 50 feet of the pipeline alignment. Consequently, construction could contribute noticeable levels of groundborne vibration at any of these receptors. However, these would be short-term exposures that would occur primarily in the daytime.

Based upon Table 4.8-9, vibration due to the operation of equipment such as heavy trucks and bulldozers associated with the project could be perceptible, and could result in annoyance, for residents in homes located within about 60 feet of the construction site. Structural damage due to construction-related vibration is unlikely beyond 25 feet of the construction site.

The majority of construction activity is expected to occur at distances greater than 60 feet from sensitive structures. Where construction activity involving heavy equipment occurs within 60 feet of residences (such as may occur along the pipeline route), the people in those homes may be annoyed, but no structural damage would be expected, provided that vibration-causing equipment is at least 25 feet from sensitive structures. The use of heavy equipment that would produce the highest vibration levels would be limited to daytime hours. Due to the potential for creating annoyance, construction-related vibration is potentially significant.

| TABLE 4.8-9<br>VIBRATION SOURCE LEVELS FOR CONSTRUCTION EQUIPMENT |       |    |  |  |
|---|-------|----|--|--|
|   |       |    |  |  |
| Large bulldozer   | 0.089 | 87 |  |  |
| Caisson drilling  | 0.089 | 87 |  |  |
| Loaded trucks   | 0.076 | 86 |  |  |
| Jackhammer  | 0.035 | 79 |  |  |
| Small bulldozer   | 0.003 | 58 |  |  |

Source: U.S Department of Transportation, <u>Transit Noise and Vibration Impact Assessment</u>, Federal Transit Administration, May 2006.

Groundborne vibrations or groundborne noise from Project construction activities would have substantial direct or indirect effects on persons or structures.

#### Mitigation Measures for Impact NOI-4: Potential Impacts to Vibration.

- **NOI-4a.** Earth-moving equipment on the construction lot shall not be operated closer than 25 feet from any residences.
- **NOI-4b.** Route heavily-loaded trucks away from residential streets where possible. Select streets with the fewest homes if no alternatives are available.
- **NOI-4c.** Operate earth-moving equipment on the construction lot as far away from vibration-sensitive sites as possible.
- **NOI-4d.** Phase demolition, earth-moving and ground-impacting operations so as not to occur in the same time period.
- **NOI-4e.** Nighttime construction activities immediately adjacent to residences shall be avoided.

#### **Rationale for Mitigation**

The proposed mitigation measures would serve to move potentially significant sources of vibration as far from sensitive receptors as possible. The total vibration level produced may be significantly reduced when each vibration source operates separately. People are more aware of vibration in their homes during the nighttime hours.

#### **Residual Impacts**

There will be no residual vibration impacts after construction is completed.

#### **IMPACTS OF ALTERNATIVES**

A No Project Alternative and twelve options have been proposed for the alignment in order to minimize or eliminate environmental impacts of the proposed project and to respond to comments from nearby landowners. The twelve options, labeled A through L, have been analyzed in comparison to the portion of the proposed route that has been avoided as a result of the option. Descriptions of the options can be found in Section 3.0, Alternatives and Cumulative Projects, and are depicted in Figure 3-2.

For the assessment of potential construction and aboveground facility noise impacts of the project alternatives, a screening threshold distance of 200 feet was applied. The distance has been established to evaluate aesthetic issues, but it is appropriate for noise as well. For example, the construction noise levels that are cited at a distance of 50 feet in Table 4.8-8 would be reduced by about 12 dBA at 200 feet, so that maximum noise levels for most equipment would be near or below the daytime maximum noise level standard of 70 dBA that is applied by local

jurisdictions for non-construction noise sources. Similarly, noise from aboveground facilities would be reduced to less than 35 dBA, which would satisfy the nighttime average noise level standards applied by local jurisdictions. The use of the 200-foot threshold supposes that construction-related noise sources at this distance would produce noise levels within the range of normally acceptable noise levels for any noise sources.

#### **No Project Alternative**

Without the project, there would be no temporary construction activities and consequent noise and vibration, and no potential for long-term noise production by aboveground facilities. Thus there would be no noise and vibration impacts.

#### **Option A**

Option A would shift approximately 14 miles of pipeline from the more densely populated area around Line 406 to the sparsely populated area to the north. Under Option A, the alternative Capay Metering Station (CMS) would be moved approximately 1.5 miles north of where it would be placed under the proposed Project. This option would increase the overall pipeline length by approximately 2,200 feet. Similar to the proposed Project, there are no existing sensitive receptors located close to the CMS. It does not appear that any noise sensitive development will occur in the vicinity of the CMS, which is surrounded by agricultural land uses.

The closest receptor to construction activity in Option A is a farmhouse north of Road 16 at Road 86. There are no other sensitive receptors in the vicinity of Option A, nor are there any public airports or airstrips. Option A crosses five fewer private residential parcels than Line 406. One residence would be located within 200 feet of the pipeline construction under Option A, whereas eight residences would be located within 200 feet of construction under the proposed Project. Under Option A, the nearest residence to an HDD crossing would be located approximately 490 feet away from the HDD construction pit. The residence nearest the proposed Project's HDD crossing would be located approximately 100 feet from the HDD construction pit. As a result, there would be fewer potential construction-related noise or vibration impacts along this segment of the pipeline.

#### **Option B**

Option B would shift approximately 6.5 miles of pipeline from the more densely populated area around Line 406 to the sparsely populated area to the north. Under Option B. the alternative CMS would be moved approximately 1.5 miles north of where it would be placed under the proposed Project. Similar to the proposed Project, there are no existing sensitive receptors

located close to the alternative CMS. It does not appear that any noise sensitive development will occur in the vicinity of the alternative CMS, which is surrounded by agricultural land uses.

Option B crosses approximately two more private residential parcels than Line 406. However, there are no residences within 200 feet of the I-505 HDD crossing under Option B or the proposed Project. There are no residences located within 200 feet of the pipeline construction under Option B or proposed Project. There are no other sensitive receptors in the vicinity of Option B, nor are there any public airports or airstrips. As a result, there would be no change in potential construction-related noise or vibration impacts along this segment of the pipeline.

# **Option C**

This alternative would eliminate pipeline construction along one part of County Road 17 in the Dunnigan Hills area. There are no residences located within 200 feet of the pipeline construction under Option C or proposed Project. There are no other sensitive receptors in the vicinity of Option C, nor are there any public airports or airstrips. As a result, there would be no change in potential construction-related noise or vibration impacts.

# **Option D**

This alternative would eliminate pipeline construction along one part of County Road 17 in the Dunnigan Hills area. Option D crosses approximately 5 more private residential parcels than Line 406. Under Option D, five residences would be located within 200 feet of the pipeline construction, whereas no residences would be located within 200 feet of construction for the proposed Project. There are no other sensitive receptors in the vicinity of Option D, nor are there any public airports or airstrips. There would be an increase in potential construction-related noise or vibration impacts associated with this option.

# **Option E**

This alternative would relocate pipeline construction along Road 19 west of I-505. Option E crosses approximately 3 more private residential parcels than Line 406. Under Option E, three residences would be located within 200 feet of the pipeline construction, whereas no residences would be located within 200 feet of construction for the proposed Project. There are no other sensitive receptors in the vicinity of Option E, nor are there any public airports or airstrips. There would be an increase in potential construction-related noise or vibration impacts associated with this option.

## **Option F**

This alternative would relocate pipeline construction east of the Dunnigan Hills. Option F crosses one less private residential parcel than the corresponding portion of Line 406. Under Option F, no residences would be located within 200 feet of the pipeline construction, whereas one residence would be located within 200 feet of construction for the proposed Project. There are no other sensitive receptors in the vicinity of Option F, nor are there any public airports or airstrips. There would be fewer potential construction-related noise or vibration impacts associated with this option.

# **Option G**

This alternative would relocate pipeline construction east of the YJS. Option G would run between three residences, whereas the proposed Project would traverse an area slightly to the north of these residences. There are three residences located within 200 feet of Option G and the proposed Project. Under Option G, however, the nearest residence would be located approximately 10 feet closer to construction activities than under the proposed Project. This would result in a less than significant change in construction noise levels. The other sensitive receptors in the vicinity of Option G are the homes, library, and school in the town of Yolo; this option would make minor changes in the proposed alignment that would have less than significant effects at these more distant receptors. There are no public airports or airstrips in the vicinity of Option G. There would be no change in potential construction-related noise or vibration impacts associated with this option.

#### **Option H**

Option H crosses approximately three fewer private residential parcels than Line 406. Under Option H, only one residence would be located within 200 feet of the pipeline construction, whereas five residences would be located within 200 feet of construction for the proposed Project. Under Option H, the nearest residence to an HDD crossing would be located more than 2,000 feet away from the HDD construction pit. The residence nearest the proposed Project's HDD crossing would be located approximately 360 feet from the HDD construction pit. There are no other sensitive receptors in the vicinity of Option H.

The pipeline would pass within about 1.4 miles of the terminal buildings at Sacramento International Airport, and within about 0.5 miles of the runway ends. Project-related construction workers would be exposed to noise from aircraft arrivals and/or departures. Aircraft sound levels could exceed 65 dBA for about 30 seconds per noise event, with maximum noise levels in the range of 85-90 dBA. The noise due to aircraft overflights would not require hearing protection measures beyond those already required for the exposure to noise produced by heavy

equipment, but the aircraft noise events would add slightly to the total employee noise exposure. With this option, there would be fewer potential construction-related noise or vibration impacts for sensitive receivers, but there would be slight increases in noise exposure for project construction workers.

#### **Option I**

Option I crosses approximately five fewer private residential parcels than Line 407 East. Under Option I, four residences would be located within 200 feet of the pipeline construction, whereas eight residences would be located within 200 feet of construction for the proposed Project. There are no other sensitive receptors in the vicinity of Option I, nor are there any public airports or airstrips. Freedom Field (a private airstrip) is located within about 0.5 miles of Option I, but the main pipeline along Baseline Road passes closer to this facility than does Option I. The project does not create alternate land uses that would modify the long-term noise conditions for people who live or work in the vicinity of the airport or airstrip and are regularly exposed to airplane noise. Project-related construction workers would conceivably be exposed to noise from airplanes for short periods of time during construction when construction occurs close to the airport runway ends. This exposure would not be expected to be excessive and would occur only temporarily. There would be fewer potential construction-related noise or vibration impacts associated with this option.

# **Option J**

Option J crosses approximately three fewer private residential parcels than Line 407 East. Under Option J, six residences would be located within 200 feet of the pipeline construction, whereas eight residences would be located within 200 feet of construction for the proposed Project. There are no other sensitive receptors in the vicinity of Option I, nor are there any public airports or airstrips. Freedom Field (a private airstrip) is located within about 0.5 miles of Option J, but the main pipeline along Baseline Road passes closer to this facility than does Option J. The project does not create alternate land uses that would modify the long-term noise conditions for people who live or work in the vicinity of the airport or airstrip and are regularly exposed to airplane noise. Project-related construction workers would conceivably be exposed to noise from airplanes for short periods of time during construction when construction occurs close to the airport runway ends. This exposure would not be expected to be excessive and would occur only temporarily. There would be fewer potential construction-related noise or vibration impacts associated with this option.

# **Option K**

This alternative would relocate pipeline construction north of Baseline Road in an uninhabited area. There are no residences within 200 feet of Option K or the proposed Project. There are no other sensitive receptors in the vicinity of Option K, nor are there any public airports or airstrips. As a result, there would be no change in potential construction-related noise or vibration impacts.

# **Option L**

Under Option L, a portion of the proposed Project adjacent to Baseline Road would be constructed utilizing HDD instead of trenching. Option L would not change the location of the route, but would change the construction method from trenching to HDD. However, there are no residences located near Option L. There are no other sensitive receptors in the vicinity of Option L, nor are there any public airports or airstrips. As a result, there would be no change in potential construction-related noise or vibration impacts.

| Table 4.8-10Comparison of Alternatives for Noise |                                     |  |
|--|-------------------------------------|--|
| Alternative                                      | Comparison with Proposed<br>Project |  |
| No Project                                       | Fewer Impacts                       |  |
| Option A   | Fewer Impacts                       |  |
| Option B   | Similar Impacts                     |  |
| Option C   | Similar Impacts                     |  |
| Option D   | Greater Impacts                     |  |
| Option E   | Greater Impacts                     |  |
| Option F   | Similar Impacts                     |  |
| Option G   | Similar Impacts                     |  |
| Option H   | Fewer Impacts                       |  |
| Option I   | Fewer Impacts                       |  |
| Option J   | Fewer Impacts                       |  |
| Option K   | Similar Impacts                     |  |
| Option L   | Similar Impacts                     |  |
| Source: Brown-Buntin Associates, Inc., 2009.     |                                     |  |

#### CUMULATIVE PROJECTS IMPACT ANALYSIS

Cumulative noise impacts associated with the Project could occur if the noise levels due to aboveground facilities were to add significantly to ambient noise levels. The areas in which such impacts could potentially occur are those of the residential neighborhoods near the Baseline/Brewer Road Main Line Valve (MLV) and the Baseline Road Pressure Regulating Station (BRS). However, in those areas, vehicular traffic is the dominant noise source, and existing traffic noise levels would greatly exceed the mitigated project noise level due to aboveground facilities. As a result, there would be no cumulative noise impact due to the Project.

Respectfully submitted, Brown-Buntin Associates, Inc.

Rdi

Jim Buntin Vice President