# STAFF REPORT C15

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12/03/18 PRC 6715.1 J. Toy

# **GENERAL LEASE – RECREATIONAL USE**

### APPLICANT:

Victoria F. Leonard and Tahoe Boathouse, LLC, a California Limited Liability Company

# PROPOSED LEASE:

AREA, LAND TYPE, AND LOCATION:

Sovereign land in Lake Tahoe, adjacent to 1370 and 1380 West Lake Boulevard, near Sunnyside, Placer County.

### AUTHORIZED USE:

Continued use and maintenance of an existing joint-use pier with three boat slips and one mooring buoy.

### LEASE TERM:

10 years, beginning September 1, 2018.

# CONSIDERATION:

\$2,178 per year, with an annual Consumer Price Index adjustment.

### SPECIFIC LEASE PROVISIONS:

- Liability insurance in an amount no less than \$1,000,000 per occurrence.
- Lessee shall not store any personal items or construct any improvements in the Public Trust easement that may impair the public uses of access, navigation, fishing and lake-related recreational uses.

### STAFF ANALYSIS AND RECOMMENDATION:

### Authority:

Public Resources Code sections 6005, 6216, 6301, 6501.1, 6503, and 6503.5; California Code of Regulations, title 2, sections 2000 and 2003.

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## Public Trust and State's Best Interests Analysis:

On June 1, 2009, the Commission authorized a Recreational Pier Lease for an existing joint-use pier with three boat slips and one mooring buoy to Victoria F. Leonard; Scott Hedrick, Corinne Hedrick; W. Michael Schoff; and Susan Schoff (<u>Item C13, June 1, 2009</u>). The lease authorized a pier shared between the two upland parcels adjoining the lease premises, Assessor's Parcel Number (APN) 083-162-030 owned by Victoria F. Leonard and APN 083-162-035 owned by Scott Hedrick, Corinne Hedrick; W. Michael Schoff; and Susan Schoff. The lease expired on August 31, 2018.

On December 16, 2016, upland ownership of APN 083-162-035 was transferred to Tahoe Boathouse, LLC, a California Limited Liability Company. Pursuant to Public Resources Code section 6503.5 in effect at the time the lease was issued, Lessee qualified for rent-free status. The current owner of APN 083-162-035, however, does not qualify for rent-free status as outlined in the lease and has therefore agreed to be responsible for rent from the day ownership was transferred up until the beginning of the new lease. Staff recommends that the Commission accept compensation from the Applicant for the unauthorized occupation of State land in the amount of \$1,540 for the period beginning December 16, 2016, through August 31, 2018.

The Applicant owns and maintains the subject facilities and is now applying for a General Lease – Recreational Use for the continued use and maintenance of those facilities. The facilities have existed for many years at this location and are used for the docking and mooring of boats, which facilitate recreational boating. Recreational boating is a waterdependent use that is generally consistent with the common law Public Trust Doctrine. The California Legislature has identified private recreational boating facilities as an authorized use of Public Trust land (Pub. Resources Code, § 6503.5).

The pier is built on pilings on a gently sloped shore with small rocks and allows the public to navigate or walk next to and, at lower water levels, under the pier. The buoy is located directly lakeward of the upland properties and occupies a relatively small area of the lake. On June 21, 1993, the Tahoe Regional Planning Agency (TRPA) issued a permit for the buoy. The Applicant's TRPA permit is currently valid.

The proposed lease does not alienate the State's fee simple interest or permanently impair public rights. The lease is limited to a 10-year term, does not grant the lessee exclusive rights to the lease premises, and

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reserves an easement to the public for Public Trust-consistent uses. Upon termination of the lease, the lessee may be required to remove all improvements from State land.

The proposed lease requires the lessee to insure the lease premises and indemnify the State for any liability incurred as a result of the lessee's activities thereon. The lease also requires the payment of annual rent to compensate the people of the State for the occupation of the public land involved.

For all the reasons above, staff believes the issuance of this lease will not substantially impair the public rights to navigation and fishing or substantially interfere with the Public Trust needs and values at this location, at this time, and for the foreseeable term of the lease; and is in the best interests of the State.

# **OTHER PERTINENT INFORMATION:**

- 1. This action is consistent with Strategy 1.1 of the Commission's Strategic Plan to deliver the highest levels of public health and safety in the protection, preservation, and responsible economic use of the lands and resources under the Commission's jurisdiction, and Strategy 1.3 to promote, expand, and enhance appropriate public use and access to and along the State's inland and coastal waterways.
- 2. On October 24, 2018, the Tahoe Regional Planning Agency's Governing Board certified a new Final Environmental Impact Report and adopted Lake Tahoe Shorezone Ordinance Amendments. These Amendments are anticipated to take effect on December 23, 2018.
- 3. Staff recommends that the Commission find that this activity is exempt from the requirements of the California Environmental Quality Act (CEQA) as a categorically exempt project. The project is exempt under Class 1, Existing Facilities; California Code of Regulations, title 2, section 2905, subdivision (a)(2).

Authority: Public Resources Code section 21084 and California Code of Regulations, title 14, section 15300 and California Code of Regulations, title 2, section 2905.

### EXHIBITS:

- A. Land Description
- B. Site and Location Map

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# **RECOMMENDED ACTION:**

It is recommended that the Commission:

## **CEQA FINDING:**

Find that the activity is exempt from the requirements of CEQA pursuant to California Code of Regulations, title 14, section 15061 as a categorically exempt project, Class 1, Existing Facilities; California Code of Regulations, title 2, section 2905, subdivision (a)(2).

# PUBLIC TRUST AND STATE'S BEST INTERESTS:

Find that the proposed lease will not substantially impair the public rights to navigation and fishing or substantially interfere with Public Trust needs and values at this location, at this time, and for the foreseeable term of the lease; is consistent with the common law Public Trust Doctrine; and is in the best interests of the State.

# **AUTHORIZATION:**

- 1. Authorize acceptance of compensation from the Applicant in the amount of \$1,540 for unauthorized occupation of State land for the period beginning December 16, 2016, through August 31, 2018.
- 2. Authorize issuance of a General Lease Recreational Use to the Applicant beginning September 1, 2018, for a term of 10 years, for the continued use and maintenance of an existing joint-use pier with three boat slips and one mooring buoy, as described in Exhibit A and shown on Exhibit B (for reference purposes only) attached and by this reference made a part hereof; annual rent in the amount of \$2,178, with an annual Consumer Price Index adjustment; and liability insurance in an amount no less than \$1,000,000 per occurrence.

#### EXHIBIT A

PRC 6715.1

#### LAND DESCRIPTION

Two (2) parcels of submerged land situate in the bed of Lake Tahoe, lying adjacent to Lot 3 of fractional Section 18 Township 15 North, Range 17 East, MDM., as shown on Official Government Township Plat approved November 9, 1866, County of Placer, State of California, and more particularly described as follows:

#### PARCEL 1 – JOINT-USE PIER

All those lands underlying one Joint-Use Pier with three boat slips lying adjacent to those parcels described in Exhibit "A" of that Grant Deed as Document Number 2016-0111575 recorded December 16, 2016 and Grant Deed as Document Number 95-046774 recorded September 5, 1995 in Official Records of said County.

TOGETHER WITH any applicable impact area(s).

EXCEPTING THEREFROM any portion(s) lying landward of elevation 6223 feet LTD on the shoreline of said Lake Tahoe.

PARCEL 2 - BUOY

One circular parcel of land, being 50 feet in diameter, underlying one existing buoy lying adjacent to said parcels.

Accompanying plat is hereby made part of this description.

#### **END OF DESCRIPTION**

Prepared September 12, 2018 by the California State Lands Commission Boundary Unit.



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