

APPENDIX H
SCIENTIFIC REVIEW: ACOUSTICS AND LOW ENERGY
GEOPHYSICAL SURVEYS AND THEIR POTENTIAL FOR IMPACT

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LIST OF ACRONYMS AND ABBREVIATIONS

UNITS OF MEASUREMENT

3	μPa	microPascal(s)
4	μPa^2	microPascal(s) squared
5	μsec or μs	microsecond(s)
6	μV	microvolts
7	dB	decibel(s)
8	dB re 1 μPa	decibel referenced to one microPascal
9	kHz	kilohertz
10	hr	hour(s)
11	Hz	Hertz (cycles per second)
12	in	inch(es)
13	m	meter(s)
14	m^2	square meter(s)
15	mi	mile(s)
16	mi^2	square mile(s)
17	msec or ms	millisecond(s)
18	s or sec	second(s)

NUMBERS AND SYMBOLS

20	°	degrees
21	0-p	zero-to-peak

OTHER ACRONYMS AND ABBREVIATIONS

A	ABR	auditory brainstem response
	AEP	auditory evoked potential
	ATOC	Acoustic Thermometry of Ocean Climate
B	BOEM	Bureau of Ocean Energy Management
C	CDFG	California Department of Fish and Game
	CDFW	California Department of Fish and Wildlife
	CEQA	California Environmental Quality Act
	CESA	California Endangered Species Act
	cm	centimeter(s)
	CN	coastal and/or nearshore
	cSEL	cumulative sound exposure level
	CSLC	California State Lands Commission
D	D	depleted
	dB	decibel
	dB(A) or dB(A)	A weighting decibel scale
	DPS	distinct population segment
E	E	endangered
	EEZ	Exclusive Economic Zone
	EIS	Environmental impact statement
F	FESA	Federal Endangered Species Act
	FP	fully protected
G	GIS	geographic information system

H	HESS	High Energy Seismic Survey
	HF	high-frequency; M-weighting; also shown as M_{hf}
	hr	hour(s)
	Hz	Hertz
I	IMAPS	Integrated Marine Mammal Monitoring and Protection System
	in.	inch(es)
K	kHz	kilohertz
L	LF	low-frequency; M-weighting; also shown as M_{lf}
M	m	meter(s)
	MF	mid-frequency; M-weighting; also shown as M_{mf}
	min	minute(s)
	MMPA	Marine Mammal Protection Act
N	ND	not depleted
	NMFS	National Marine Fisheries Service
	NOAA	National Oceanic and Atmospheric Administration
	NS	Not strategic (stock)
	NSF	National Science Foundation
O	OEIS	Overseas environmental impact statement
	O	Offshore
	OCS	Outer Continental Shelf
	OPR	Office of Protected Resources
	oz	Ounce(s)
P	P	protected
	PAS	Periodic-acid Schiff
	p-p	peak-to-peak
	PTS	permanent threshold shift
	PW	pinnipeds (in water); M-weighting; also shown as M_{pw}
R	rms	root mean squared
S	S	strategic stock
	SEL	sound exposure level
	SPL	sound pressure level
	ST	State threatened
	SURTASS LFA	Surveillance Towed Array Sensor System, Low-Frequency Active
T	T	threatened
	TTS	temporary threshold shift
U	USGS	U.S. Geological Survey

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1.0 OVERVIEW

2 The purpose of this review is to provide the California State Lands Commission (CSLC)
3 with current information regarding hearing and noise impacts on marine resources, with
4 an emphasis on the low energy geophysical seismic sources being used under permit
5 within State waters. Specifically, the objectives of this summary are to:

- 6 • Synthesize pertinent research regarding the susceptibility of marine resources
7 (i.e., marine mammals, sea turtles, fishes, invertebrates) to anthropogenic noise,
8 with focus on low energy sound sources;
- 9 • Document what information is most applicable to California's species of concern
10 and the types of surveys generally conducted off the California coast; and
- 11 • Identify other agencies' existing or proposed thresholds and bounds for energy,
12 frequency, and pressure of surveying equipment.

13 While most of the noise-related research outlined in the following summary addresses
14 effects to marine mammals, other marine fauna may be affected by sound exposure,
15 including sea turtles, fishes, and, to a limited extent, invertebrates. Sound in water is
16 composed of two physically linked components, propagating scalar pressure waves and
17 directional particle motion, each of which differ in the pathways through which they
18 reach marine fauna. Many fish and invertebrates are sensitive to particle motion (both
19 otoliths in fishes and statocysts in invertebrates act as accelerometers). As appropriate,
20 the results of particle motion studies are summarized in the following analysis.

2.0 NATURAL AND ANTHROPOGENIC NOISE IN THE MARINE ENVIRONMENT

2.1 Overview

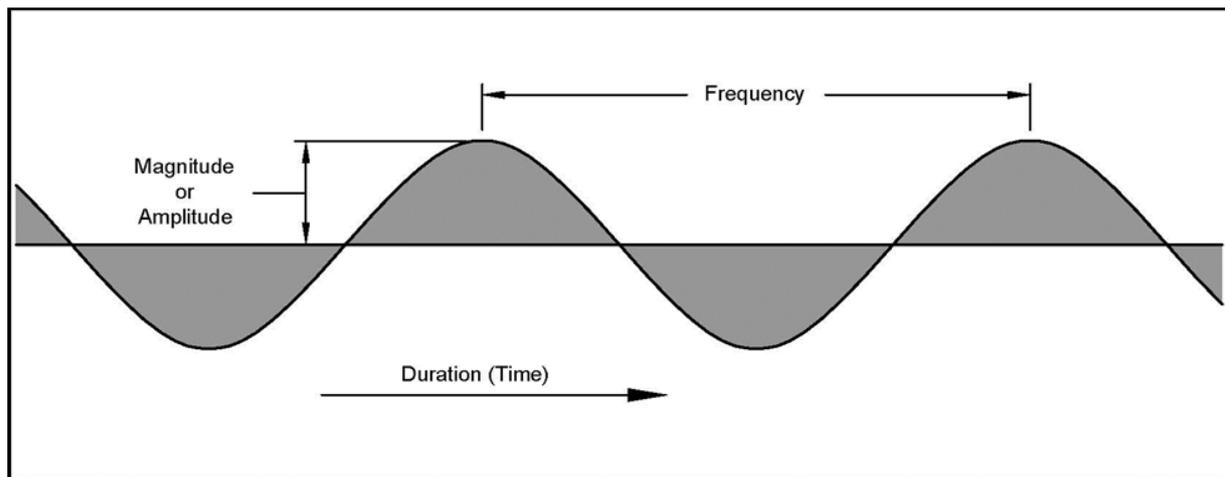
Sound is generated when an object vibrates and causes minute periodic fluctuations in atmospheric pressure, (i.e., sonic waves). Perception of sound is dependent on various factors, including the following:

- *Frequency*. Frequency is the number of pressure variations (vibrations) per second (Hertz [Hz]). Humans can typically hear sound waves with frequencies between 20 Hz and 20 kilohertz (kHz); the human ear does not perceive sound at the low- and high-frequencies as well as it does at the middle frequencies.
 - Tone vs. Pulse: A tone is a sound of a constant frequency that continues for a substantial time, whereas a pulse is a sound of short duration, and it may include a broad range of frequencies.
- *Frequency Range*. Because the range of frequencies of a sound source may vary, the sound's frequency bandwidth should be specified and included in the reference units. The units for a power spectrum are decibels (dB) referenced to (re) 1 square micropascal (μPa^2)/Hz.
- *Magnitude*. Sound magnitude, or degree of loudness, is measured on the decibel (dB) scale, which is a logarithmic scale of sound wave amplitude (i.e., the "height" of a sound wave; see **Figure H-1** below). A logarithmic scale is used because equal increments of dB values do not have an equal increase in effect. Any quantity expressed in this scale is termed a 'level'. These quantities are absolute values, however, and are not tied to how sound energy interacts with hearing organisms; therefore, sound is more commonly expressed as a sound pressure level (SPL),¹ which is a ratio of the dB level to a standard reference sound level related to sound levels at which humans can perceive noise. By convention, the reference quantity is smaller than the smallest value to be expressed on the scale, so that any level quoted is a positive value. For example:
 - A reference sound pressure of 20 microPascal (μPa) (expressed as "dB re 20 μPa ") is used for sound in air, because this is the threshold of human hearing in air; and
 - For underwater sound, 1 μPa is used as the reference sound pressure (expressed as "dB re 1 μPa ").²

¹ Recalling that sound moves as a wave, the higher the amplitude of the wave, the more pressure it exerts on the atmosphere or on a surface, such as an ear drum.

² A Pascal (Pa) is equal to the pressure exerted by one Newton over one square meter; 1 μPa equals one millionth of a Pascal.

Figure H-1. Diagram of Sound Wave Characteristics



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3 Because sound energy is not constant, but occurs in waves, with positive peaks and
4 negative dips, acousticians calculate the effective, average sound level by squaring the
5 amplitudes of the wave to make all values positive, averaging those values over a
6 period of time, and then taking the square root of that average. Sound pressures
7 averaged in this way are measured in units of root mean square (rms) SPL. Sound
8 pressure may also be expressed as peak-to-peak or zero-to-peak. Peak-to-peak (p-p) is
9 the pressure difference between the maximum positive pressure and the maximum
10 negative pressure in a sound wave. Zero-to-peak (0-p) is the pressure difference
11 between zero and the maximum positive (or maximum negative) pressure in a sound
12 wave.

13 Ambient underwater noise levels in the ocean can be complex, and vary spatially
14 (i.e., from location to location; deep- versus shallow-water) and temporally (e.g., day to
15 day, within a day, and/or from season to season). Both natural and anthropogenic
16 (human-made) sources provide significant contributions to ambient noise levels in the
17 ocean.

18 Sound in the marine environment may originate from several sources including
19 environmental events (e.g., waves, rain, earthquakes), biological sources
20 (e.g., vocalizations by marine mammals, fishes, and several invertebrates), and
21 anthropogenic activities (e.g., vessel noise, oil and gas operations including drilling,
22 seismic surveying, military operations; Hildebrand 2009). Detailed measurements of
23 marine sound levels have been made for many of these sources, but their degree of
24 overlap with and impacts on acoustically-oriented marine life remains generally poorly
25 understood (Southall 2012).

26 Natural noise sources include wind, waves, rain, and biologics (e.g., whales, dolphins,
27 fish). Naturally occurring noise levels in the ocean from wind and wave activity may
28 range from 90 dB re 1 μ Pa under very calm, low wind conditions to 110 dB re 1 μ Pa

1 under windy conditions. Wind is the major contributor to noise between 100 Hz and
 2 30 kHz, while wave generated noise is a significant contribution in the infrasonic range
 3 (1 to 20 Hz). Surf noise, however, is specific to coastal locations (Simmonds et al.
 4 2003).

5 Sound characteristics of anthropogenic noise sources, including shipping, industry (e.g.,
 6 oil and gas drilling), and equipment, can be found in **Table H-1**.

7 **Table H-1. Sound Characteristics of Major Ocean Sound Producers**
 8 **(From: MMC 2007; Hildebrand 2005)**

Sound Source	Primary Frequency Range	Sound Pressure Levels	Distribution	Total Energy
Commercial Shipping	5–100 Hz	150–195 dB re 1 $\mu\text{Pa}^2/\text{Hz}$ at 1 m	Great circle routes, coastal and port areas	3.7×10^{12}
Seismic Airgun Arrays	5–300 Hz	up to 259 dB dB re 1 μPa	Variable, with emphasis on continental shelf and deep-water areas potentially containing oil and/or gas	3.9×10^{13}
Naval Sonars	100–500 Hz (SURTASS LFA)	235 dB re 1 μPa	Variable below 70° latitude	2.6×10^{13}
	2–10 kHz (Mid-frequency sonar)	235 dB re 1 μPa	Variable with emphasis in coastal areas	
Fisheries Sonars	10–200 kHz	150–210 dB re 1 μPa	Variable, primarily coastal and over the continental shelf	Unknown
Research Sonars	3–100 kHz	up to 235 dB dB re 1 μPa	Variable	Unknown
Acoustic Deterrents, Harassment Devices	5–16 kHz	130–195 dB re 1 μPa	Coastal	Unknown

9 Acronyms: SURTASS = Surveillance Towed Array Sensor System; LFA = Low-Frequency Active.

10 Increases in ambient underwater noise levels are a result of increased maritime
 11 activities including commercial shipping, seismic surveys associated with oil and gas
 12 exploration and academic research, military and commercial sonar use, maritime
 13 recreation, fishing activities, and coastal development. In many ocean areas, the
 14 dominant source of anthropogenic, low-frequency noise (i.e., 20 to 200 Hz) is from the
 15 propellers and engines of commercial shipping vessels (Rolland et al. 2012; McKenna
 16 et al. 2012), which can contribute to ambient underwater noise levels across large
 17 spatial scales (Curtis et al. 1999; Andrew et al. 2002; McDonald et al. 2006, 2008;
 18 Chapman and Price 2011).

1 Different noise sources are dominant in each of three frequency bands:

- 2 • Low: 10 to 500 Hz;
- 3 • Mid: 500 Hz to 25 kHz; and
- 4 • High: >25 kHz.

5 The low-frequency band is dominated by anthropogenic sources: primarily, commercial
6 shipping and, secondarily, seismic exploration. Shipping and seismic sources contribute
7 to ambient noise across ocean basins, since low-frequency sound experiences little
8 attenuation (loss in sound energy level that occurs as sound travels away from its
9 source), allowing for long range propagation. Over the past few decades, the
10 contribution of shipping noise to ambient noise levels has increased, coincident with a
11 significant increase in the number and size of vessels comprising the world's
12 commercial shipping fleet (Hildebrand 2009).

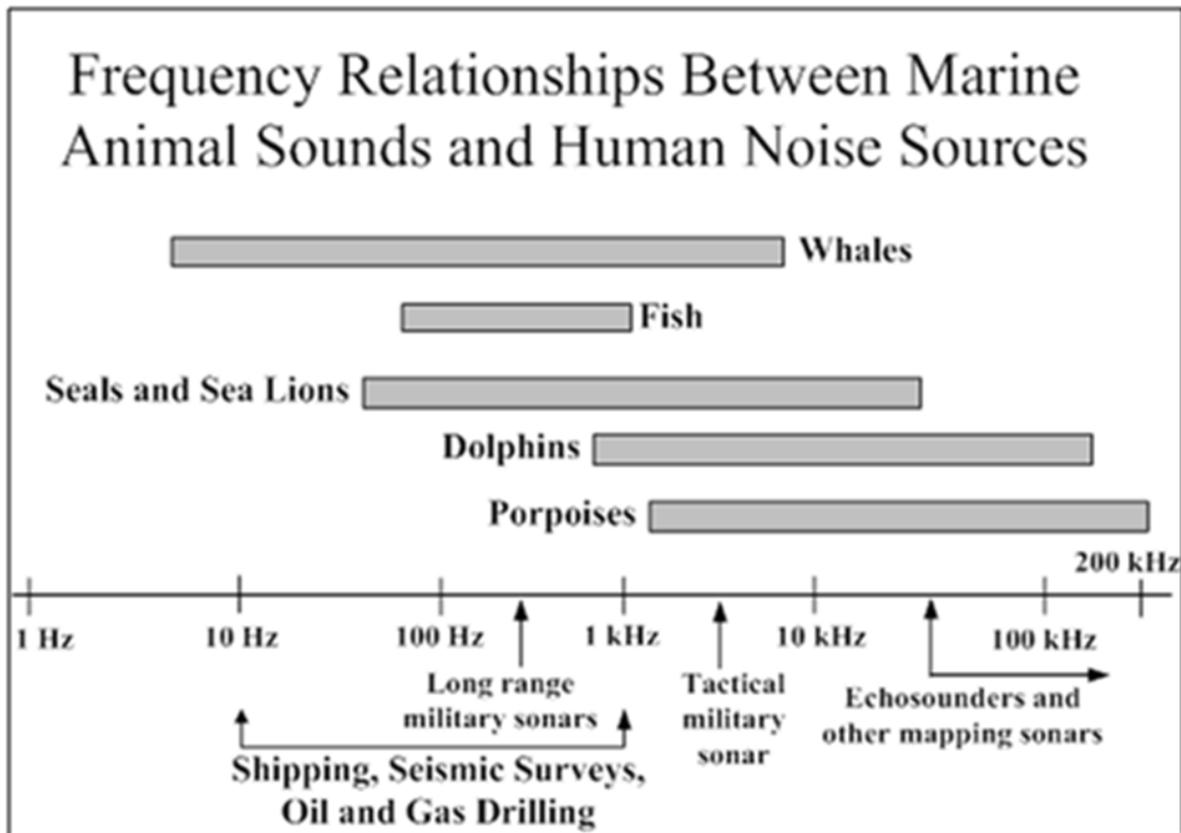
13 The mid-frequency band is comprised of natural (e.g., sea surface agitation) and
14 anthropogenic (e.g., military and mapping sonars, small vessels) noise sources that
15 cannot propagate over long ranges, owing to greater attenuation, with only local or
16 regional sources contributing to the ambient noise field (Hildebrand 2009).

17 The high-frequency band is dominated by thermal noise, with anthropogenic noise
18 sources such as sonars (for shallow-water echosounding and locating small objects,
19 such as fish), contributing to the ambient noise field. At high-frequencies, acoustic
20 attenuation becomes extreme so that all noise sources are confined to an area within a
21 few kilometers of the source (Hildebrand 2009).

22 For most marine vertebrates, the production and reception of sound serve one or more
23 critical functions, including communication (e.g., with conspecifics), foraging
24 (i.e., identification and location of prey), orientation and navigation, and
25 predator-avoidance (e.g., Schusterman 1981; Watkins and Wartzok 1985; Richardson
26 et al. 1995; Tyack 1998; Wartzok and Ketten 1999; National Research Council [NRC]
27 2003; 2005; Clark and Ellison 2004; Southall et al. 2007).

28 The relative importance of sound production and reception among marine animals
29 becomes a greater concern depending upon several factors, including the degree of
30 overlap with anthropogenic sources of noise. As shown in **Figure H-2**, the frequency
31 ranges for many groups of marine organisms overlap with the frequencies of many
32 anthropogenic noise sources. At low-frequencies, commercial shipping and seismic
33 surveys are the dominant sources of anthropogenic noise. At mid- and high-
34 frequencies, naval, commercial, fishery, and recreational sonars are dominant (Marine
35 Mammal Commission 2007).

Figure H-2. Measured or Estimated Functional Hearing Ranges for Different Marine Vertebrate Groups Relative to Various Anthropogenic Noise Sources



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3 Studies conducted to assess the reactions of marine fauna to noise have shown widely
 4 varied responses depending on the individual, age, gender, and the activity in which the
 5 animals were engaged (Simmonds et al. 2003). An animal must be able to perceive a
 6 sound in order for an impact to occur. However, direct measurements of sound
 7 reception across all marine organisms is not feasible; in lieu of direct measurements,
 8 marine biologists and acousticians have estimated that animal hearing is most acute
 9 within those frequency ranges where their vocalizations occur. Most marine taxa have
 10 measured or estimated functional hearing capabilities across similar frequencies to
 11 those where their vocalizations occur, although perception may be slightly broader than
 12 the frequency range of vocalizations (Luther and Wiley 2009) (**Figure H-1**).

13 **2.2 Sound Type Categories**

14 Southall et al. (2007), in their analysis of marine mammal noise exposure criteria,
 15 categorized anthropogenic sound sources into functional categories based on their
 16 acoustic and repetitive properties (**Table H-2**). For the purposes of this analysis, these
 17 three different sound type categories (single, multiple and non-pulse) are considered to
 18 be applicable to all marine fauna potentially affected by low energy sound sources

1 within the area of interest (i.e., State waters), although it is expected that single and
 2 multiple pulse sources are predominant.

3 **Table H-2. Sound Source Categories, Acoustic Characteristics, and Examples**
 4 **(From: Southall et al. 2007)**

Sound Type	Acoustic Characteristics (at source)	Examples
Single Pulse	Single acoustic event; >3 dB difference between received level using impulse versus equivalent continuous time constant	Single explosion; sonic boom; single airgun, watergun, pile strike, or sparker pulse; single ping of certain sonars, depth sounders, and pingers
Multiple Pulse	Multiple discrete acoustic events within 24 hr; >3 dB difference between received level using impulse versus equivalent continuous time constant	Serial explosions; sequential airgun, watergun, pile strikes, or sparker pulses; certain active sonar (IMAPS); some depth sounder signals
Non-pulse	Single or multiple discrete acoustic events within 24 hr; <3 dB difference between received level using impulse versus equivalent continuous time constant	Vessel/aircraft passes, drilling; many construction or other industrial operations; certain sonar systems (LFA; tactical mid-frequency); acoustic harassment/deterrent devices; acoustic tomography sources (ATOC); some depth sounder signals

5 Acronyms and Abbreviations: dB = decibel; hr = hour; ATOC = Acoustic Thermometry of Ocean Climate;
 6 IMAPS = Integrated Marine Mammal Monitoring and Protection System; LFA = Low-Frequency Active.

1

3.0 MARINE MAMMALS

2 Based on a recent review of the effects of anthropogenic noise on marine mammals
3 prepared by Southall (2012), there has been significant progress in the last decade
4 regarding the characterization of noise sources and impacts of noise upon marine
5 mammals, particularly in regards to determining hearing impacts and behavioral
6 responses to various types of noise. Research to date has focused on several aspects
7 of noise impacts, including potential injury (e.g., hearing and tissue damage), behavioral
8 responses (e.g., mass strandings of marine mammals exposed to military sonar), and
9 the mechanisms by which biologically significant behaviors can be determined.

10 Most research indicates that the *impact footprint* (*sensu* Southall 2012) that produces
11 direct harm (e.g., physical injury) to a marine mammal is relatively small, while the total
12 area within which a marine mammal may be disturbed can be quite large. The extent of
13 the area ensonified and the degree of behavioral modification realized by marine
14 mammals exposed to a particular sound are tempered, to a certain degree, by the
15 nature of the sound (e.g., source level, frequency composition) and the receptor
16 (e.g., hearing sensitivity of the marine mammals exposed).

17 **3.1 Effects of Noise Exposure**

18 Potential effects of noise exposure to marine mammals represents a continuum and
19 includes, in order of increasing severity: (1) behavioral response; (2) masking;
20 (3) hearing threshold shift; (4) physiological effects; and (5) mortality. Definitions of
21 these effect levels include:

- 22 • Behavioral Response – a wide range of behavioral responses to noise exposure
23 is possible. Southall (2012) identifies at least seven levels of response, including
24 (in increasing severity and decreasing likelihood): no observable response,
25 increased alertness, minor behavioral responses (e.g., vocal modifications
26 associated with masking), cessation of feeding or social interaction, temporary
27 avoidance behavior, modification of group structure or activity state, and habitat
28 abandonment. The context in which the noise exposure occurs is a critical factor
29 in determining auditory impacts (Wartzok et al. 2004; Southall et al. 2007). Key
30 references include Ljungblad et al. (1988); Richardson et al. (1995); McCauley
31 et al. (1998; 2003); Ridgway and Carder (2001); Miller et al. (2005); NRC (2005);
32 Southall et al. (2007); Wirsing et al. (2008); Bejder et al. (2009); Barber et al.
33 (2010). General observations regarding behavioral response include: (1) many of
34 the responses observed across taxa were temporary avoidance behavior; (2)
35 certain species (e.g., harbor porpoises, beaked whales) appear to be
36 categorically more sensitive to noise than other species observed; and (3) certain
37 behavioral states (e.g., migrating) can make species such as bowhead whales
38 more sensitive to noise exposure (Richardson et al. 1999). Recent results are
39 available from both controlled exposure experiments and opportunistic
40 observations of anthropogenic noise source operations on the behavioral

1 responses of particularly sensitive marine mammals, including harbor porpoises
2 (Kastelein et al. 2008a,b; Gilles et al. 2009) and beaked whales (Caretta et al.
3 2008; McCarthy et al. 2011; Southall et al. 2011; Tyack et al. 2011).

- 4 • Auditory Masking – results from the spectral, temporal, and/or spatial overlap
5 between a noise source and an organism, whether a sender or receiver, and
6 causes a reduction in the ability of the organism to effectively communicate,
7 detect predator, prey, and/or conspecific signals, and/or properly determine its
8 spatial orientation. Masking has received only limited scientific study; see Clark
9 et al. (2009) for a review. Clark et al. (2009) provided a quantitative means of
10 determining the relative loss of acoustic communication range for marine
11 mammals using specific calls in conditions where the mammals are exposed to
12 specific anthropogenic noise sources (i.e., continuous, but moving, vessel noise).
13 A recent summary by Reichmuth (2011) addresses psychophysical studies of
14 masking in marine mammals; key references include work done with odontocetes
15 (Branstetter and Finneran 2008; Branstetter et al. 2011; Erbe 2000; Erbe and
16 Farmer 1998; Kastelein and Wensween 2008; Kastelein et al. 2009; Lemonds
17 2009) and pinnipeds (Holt and Schusterman 2007; Southall et al. 2000, 2003;
18 Turnbull 1994).
- 19 • Hearing Threshold Shift – noise-induced increases in hearing thresholds within
20 a specific frequency range; threshold shifts can be temporary (temporary
21 threshold shift [TTS]) or permanent (permanent threshold shift [PTS]). Sound
22 impulse duration, peak amplitude, rise time, number of pulses, and inter-pulse
23 interval are the main factors thought to determine the onset and extent of PTS
24 (NMFS 2012). Both TTS and PTS can result from either physical damage
25 (e.g., cell structure fatigue) or metabolic change (e.g., inner ear hair cell
26 metabolism). Key references include Kryter (1994), Ward (1997), Kastak et al.
27 (1999), Yost (2000), Schlundt et al. (2000); Finneran et al. (2002, 2005,
28 2010a,b); Lucke et al. (2009); Mooney et al. (2009a,b); Finneran and Schlundt
29 (2010); Gedamke et al. (2011). Per Southall (2012), intense sound exposure
30 more often results in mechanical processes, whereas prolonged exposure more
31 typically results in metabolic changes (e.g., Saunders et al. 1985). Two important
32 factors were noted by Southall (2012) regarding threshold shift: (1) the exposure
33 level relative to the subject's absolute hearing sensitivity (i.e., the sensation level)
34 is particularly important in determining TTS onset; and (2) exposure levels in the
35 region of best hearing sensitivity should be used as generic TTS-onset values
36 against which frequency weighting functions could be applied to correct for
37 frequency-specific hearing.
- 38 • Physiological Effects – results from damaging but non-lethal exposure to high
39 levels of sound or shock waves, with similar short duration, high peak pressure
40 sources; may include stress responses and direct physical injury (e.g., tissue
41 damage). See Busch and Hayward (2009) and Wright et al. (2007a,b) for recent

1 reviews. Direct measurements of physical stress responses in marine mammals
2 from sound exposure are relatively limited; key data sources include Thomas
3 et al. (1990), Miksis et al. (2001), and Romano et al. (2004).

- 4 • Mortality – results from direct physical injury as a consequence of exposure to
5 high levels of sound or shock waves (e.g., from high intensity events,
6 explosions), characterized by short duration, high peak pressures that damage
7 air-filled body cavities (e.g., lungs) and other internal organs (e.g., see Yelverton
8 et al. 1973; Goertner 1982; Young 1991); key data sources include Todd et al.
9 (1996) and Cudahy and Ellison (2002). More recently, another form of
10 physiological damage among marine mammals has been investigated – the
11 formation of gas bubble lesions and fat emboli. This damage has been noted in
12 several beaked whale species that have stranded in the vicinity of naval
13 mid-frequency sonar training exercises (Jepson et al. 2003; Fernández et al.
14 2005; Tyack et al. 2011). Currently, these tissue impacts are thought to result
15 from a behavioral response that changes diving patterns in some way and
16 subsequently causes lesion/emboli formation, rather than as a direct physical
17 effect of sound exposure (Cox et al. 2006; Zimmer and Tyack 2007).

18 Impact analysis of marine mammal exposure to sound has typically utilized SPL, or
19 more recently, sound exposure level (SEL) as a metric for determining the significance
20 of an impact. Recent environmental impact statements have focused on SPLs coupled
21 with the cumulative effects of sound exposure over time (e.g., over a 24-hour period).

22 Several comprehensive reviews and syntheses have been published in recent years,
23 including the treatise on sound exposure criteria (Southall et al. 2007) and the
24 compendium on the effects of sound on marine life (Popper and Hawkins 2011), as well
25 as an overview of the response of cetaceans to anthropogenic noise (Nowacek et al.
26 2007). Marine mammal hearing covers a very wide band, with baleen whales
27 (mysticetes) likely hearing down into very low-frequencies, pinnipeds at low- to
28 intermediate frequencies, and toothed whales (odontocetes) hearing over a very broad
29 range extending well into the ultrasonic range. The following summaries are based on
30 recent reviews and summaries of marine mammal hearing capabilities.

31 **3.2 Mysticete Hearing**

32 Direct measurements of mysticete hearing are unavailable due to the logistic constraints
33 associated with experimenting with these large marine mammals. Consequently,
34 hearing in mysticetes is estimated based on other forms of analysis, including
35 vocalizations (Wartzok and Ketten 1999), anatomy (Houser et al. 2001; Parks et al.
36 2007), long range orientation (Payne and Webb 1971), behavioral responses to sound
37 (Frankel 2005; Reichmuth 2007), and nominal natural background noise conditions in
38 the likely frequency ranges of hearing (Clark and Ellison 2004).

39 Results suggest that mysticetes are most sensitive to low-frequency sounds ranging
40 from tens of hertz to approximately 10 kHz. Southall et al. (2007) estimated the lower

1 and upper frequencies for functional hearing in mysticetes, collectively, to be 7 Hz and
2 22 kHz; more recently, Southall (2012) suggests that this may be a slight underestimate
3 of the high-frequency cutoff. For example, recent acoustic data suggest that humpback
4 whales (*Megaptera novaeangliae*) produce sounds with harmonics extending above
5 24 kHz (Au et al. 2006), and anatomical data suggest that some mysticetes may hear
6 frequencies up to 30 kHz (Ketten et al. 2007).

7 **3.3 Odontocete Hearing**

8 Odontocetes are thought to hear over a broad frequency range, due to the presence of
9 high-frequency biosonar and lower frequency communication systems. Southall (2012)
10 notes that the frequency range of some odontocetes span 12 octaves.

11 Wartzok and Ketten (1999) and Southall et al. (2007) reviewed the available literature
12 on hearing in odontocetes and identified two functional hearing groups – mid-frequency
13 cetaceans with functional hearing between 150 Hz and 160 kHz, and high-frequency
14 cetaceans with functional hearing estimated between 200 Hz and 180 kHz.

15 **3.4 Pinniped Hearing**

16 Pinnipeds have functional hearing both above and below the water, with broader
17 functional hearing ranges in water (see Kastak and Schusterman 1998; Schusterman
18 et al. 2000). Direct measurements of pinniped hearing have been obtained in less than
19 a dozen different pinniped species (Southall et al. 2007; Mulsow and Reichmuth 2010;
20 Mulsow et al. 2011) using both behavioral and electrophysiological measures. Southall
21 et al. (2007) estimated functional hearing across all pinnipeds as extending between
22 75 Hz and 75 kHz underwater and between 75 Hz and 30 kHz in air. Hearing in phocids
23 (i.e., seals) extends to much higher frequencies than otariids (i.e., sea lions, fur seals),
24 especially in water.

25 **3.5 Mustelid Hearing**

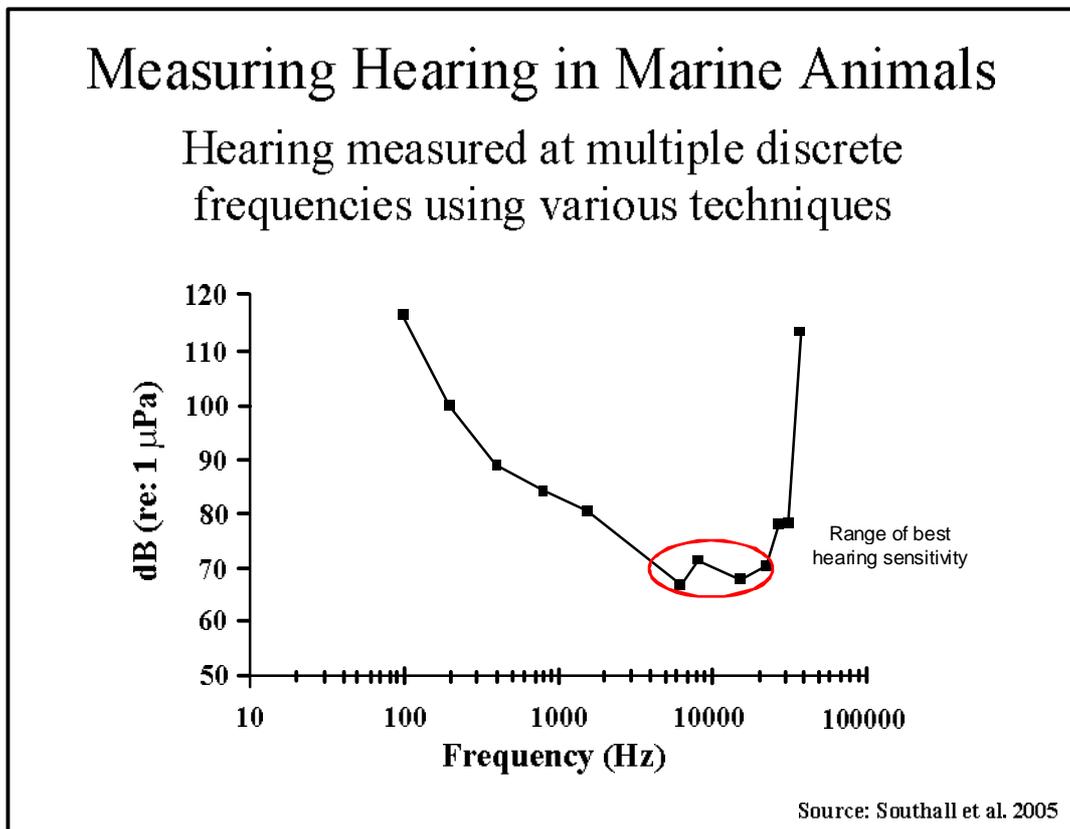
26 Only a few studies have characterized the bioacoustics of the sea otter. McShane et al.
27 (1995) assessed sound production/vocalization and communication in sea otters. More
28 recently, Ghaul and Reichmuth (2011) characterized both sound production and sound
29 reception in the southern sea otter (*Enhydra lutris nereis*). Vocalizations appear to be
30 restricted to airborne signals (Richardson et al. 1995), typically between mothers and
31 pups; sound production underwater has never been observed. Ghaul and Reichmuth
32 (2011) indicate that vocalizations (i.e., screams) in air were harmonic in structure and
33 extremely broadband, with energy extending above 60 kHz. Dominant frequencies
34 ranged from 6 to 8 kHz for adult females, and from 4 to 7 kHz for dependent pups.
35 Source level measurements for all age and sex classes were variable, ranging from
36 50 to 113 dB SPL (re 20 μ Pa [in air]).

1 **3.6 Marine Mammal Hearing**

2 **3.6.1 Sensitivity**

3 Hearing has been measured using behavioral and/or electrophysiological methods in
 4 about a quarter of the known marine mammal species, although with a disproportional
 5 representation of species commonly found in captivity, and some entire groups
 6 (e.g., mysticetes) remain untested (Southall 2012). Hearing sensitivity is generally
 7 quantified by determining the quietest possible sound that is detectable by an animal
 8 either via a behavioral response or by quantifying an electrical response, based on
 9 exposure to an acoustic signal. By exposing an animal to a broad range of test
 10 frequencies, the overall hearing capability can be determined. The graphic depiction of
 11 the overall hearing capability of a test subject is known as an audiogram (**Figure H-3**).

Figure H-3. Audiogram from a California Sea Lion
 (From: Southall et al. 2005; Southall 2012)



12 Hearing sensitivity is greatest in those frequency ranges where the detection sound
 13 levels are lowest. Audiograms follow a U-shaped curve, with the lowest frequency
 14 measures indicating best hearing sensitivity, flanked by decreased sensitivity at
 15 frequencies above and below. The region where hearing thresholds are within some
 16 range from the lowest overall threshold is often referred to as the overall range of

1 functional hearing. Audiograms quickly provide an indication of the range of frequencies
2 where the best hearing capabilities are found.

3 3.6.2 Marine Mammal Hearing Weighting Functions

4 Because marine mammals do not hear equally well at all frequencies,
5 frequency-weighting functions were developed by Southall et al. (2007) as a method for
6 quantitatively compensating for differential frequency responses for different species.
7 Weighting functions are commonly applied to assess the potential for the detection of a
8 sound at a specific frequency and to assess the potential impact arising from noise
9 exposure. **Table H-3** outlines the five functional hearing groups and estimated
10 functional hearing ranges for marine mammals proposed by Southall et al. (2007).

11 **Table H-3. Marine Mammal Functional Hearing Groups and Estimated Functional**
12 **Hearing Ranges (Adapted from: Southall et al. 2007)**

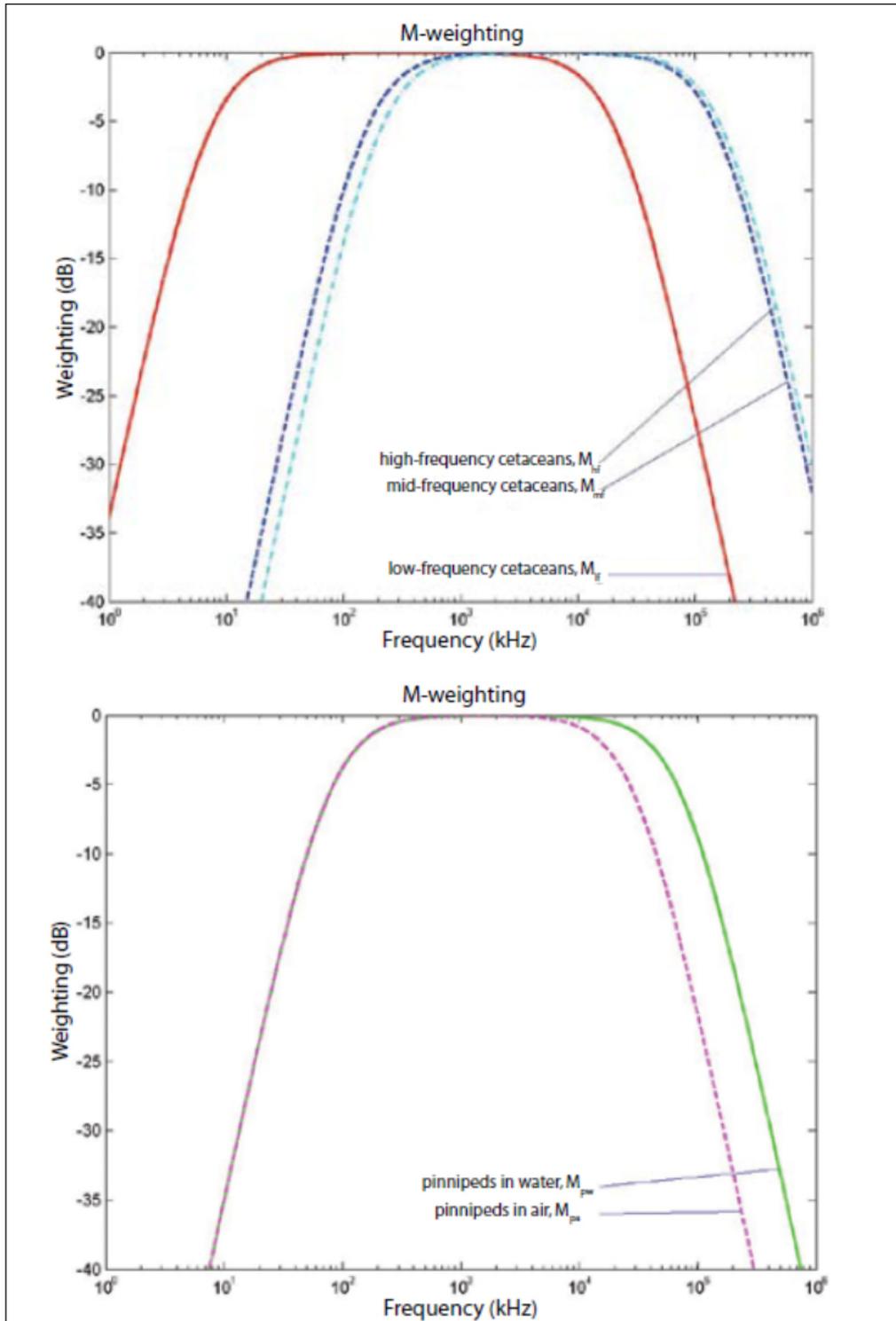
Functional Hearing Group	Estimated Auditory Bandwidth	Genera Represented (Number Species/Subspecies)	Frequency-Weighting Network
Low-frequency Cetaceans	7 Hz to 22 kHz	<i>Balaena, Caperea, Eschrichtius, Megaptera, Balaenoptera</i> (13 species/subspecies)	M _{lf}
Mid-frequency Cetaceans	150 Hz to 160 kHz	<i>Steno, Sousa, Sotalia, Tursiops, Stenella, Delphinus, Lagenodelphis, Lagenorhynchus, Lissodelphis, Grampus, Peponocephala, Feresa, Pseudorca, Orcinus, Globicephala, Orcacella, Physeter, Delphinapterus, Monodon, Ziphius, Berardius, Tasmacetus, Hyperoodon, Mesoplodon</i> (57 species/subspecies)	M _{mf}

Functional Hearing Group	Estimated Auditory Bandwidth	Genera Represented (Number Species/Subspecies)	Frequency-Weighting Network
High-frequency Cetaceans	200 Hz to 180 kHz	<i>Phocoena</i> , <i>Neophocaena</i> , <i>Phocoenoides</i> , <i>Platanista</i> , <i>Inia</i> , <i>Kogia</i> , <i>Lipotes</i> , <i>Pontoporia</i> , <i>Cephalorhynchus</i> (20 species/subspecies)	M _{hf}
Pinnipeds (in water)	75 Hz to 75 kHz	<i>Arctocephalus</i> , <i>Callorhinus</i> , <i>Zalophus</i> , <i>Eumetopias</i> , <i>Neophoca</i> , <i>Phocartos</i> , <i>Otaria</i> , <i>Erignathus</i> , <i>Phoca</i> , <i>Pusa</i> , <i>Halichoerus</i> , <i>Histiophoca</i> , <i>Pagophilus</i> , <i>Cystophora</i> , <i>Monachus</i> , <i>Mirounga</i> , <i>Leptonychotes</i> , <i>Ommatophoca</i> , <i>Lobodon</i> , <i>Hydrurga</i> , <i>Odobenus</i> (41 species/subspecies)	M _{pw}
Pinnipeds (in air)	75 Hz to 30 kHz	<i>Arctocephalus</i> , <i>Callorhinus</i> , <i>Zalophus</i> , <i>Eumetopias</i> , <i>Neophoca</i> , <i>Phocartos</i> , <i>Otaria</i> , <i>Erignathus</i> , <i>Phoca</i> , <i>Pusa</i> , <i>Halichoerus</i> , <i>Histiophoca</i> , <i>Pagophilus</i> , <i>Cystophora</i> , <i>Monachus</i> , <i>Mirounga</i> , <i>Leptonychotes</i> , <i>Ommatophoca</i> , <i>Lobodon</i> , <i>Hydrurga</i> , <i>Odobenus</i> (41 species/subspecies)	M _{pa}

1 Abbreviations: M_{lf} = low-frequency cetaceans; M_{mf} = mid-frequency cetaceans; M_{hf} = high-frequency
 2 cetaceans; M_{pw} = pinnipeds (in water); M_{pa} = pinnipeds (in air).

3 Using the estimated lower and upper frequency cut-off limits as 6-dB down points on an
 4 exponential roll-off for the frequency-weighting functions, Southall et al. (2007)
 5 developed frequency-weighting filters for each of the five functional hearing groups as
 6 shown in **Figure H-4**.

Figure H-4. Frequency-Weighting Functions for Cetaceans (Top) and Pinnipeds in Air and Water (Bottom) Proposed by Southall et al. (2007)



1

1 **3.7 Thresholds and Exposure Criteria**

2 **3.7.1 Regulatory Thresholds**

3 Within the U.S. Department of Commerce, the National Oceanic and Atmospheric
4 Administration's (NOAA), National Marine Fisheries Service (NMFS) is responsible for
5 the stewardship of the nation's living marine resources and their habitat, including the
6 management, conservation, and protection of living marine resources within the
7 U.S. Exclusive Economic Zone (EEZ) (i.e., waters from 3 to 200 nautical miles [nm]
8 offshore).

9 Under the Marine Mammal Protection Act (MMPA) and the Federal Endangered
10 Species Act (FESA), NMFS monitors the population status and recovery of protected
11 marine species (i.e., whales, turtles), and oversees the permitting of incidental "take" of
12 marine mammals. MMPA regulations make it illegal to "harass, hunt, capture or kill any
13 marine mammal." The MMPA, as amended, defines "taking" to include harassment of
14 marine mammals. Harassment is defined in the 1994 amendments to the MMPA as any
15 act of pursuit, torment, or annoyance which has the potential to injure a marine mammal
16 (Level A harassment) or disturb a marine mammal (Level B harassment) by causing
17 disruption of behavioral patterns including migration, breathing, nursing, breeding,
18 feeding, or sheltering.³

19 The history of the NMFS acoustic thresholds extends back to 1997. Based on interim
20 guidelines put forth by the High Energy Seismic Survey (HESS) team, comprising staff
21 from the CSLC, the U.S. Department of the Interior, Minerals Management Service (now
22 the Bureau of Ocean Energy Management), and representatives of environmental
23 groups (HESST 1999), NMFS established a 180 dB re 1 μ Pa rms threshold criterion for
24 injury from sound exposure for cetaceans and a 190 dB re 1 μ Pa rms threshold criterion
25 for pinnipeds. Additionally, Southall (2012) also notes that behavioral response criteria
26 were developed as step-function (i.e., all-or-none) thresholds based solely on the rms
27 value of received levels, and have been used by NMFS, although not entirely
28 consistently. Thresholds for behavioral response from impulse sounds are 160 dB rms
29 (received level) for all marine mammals, based on behavioral response data for marine
30 mammals exposed to seismic airgun operations (Malme et al. 1983, 1984; Richardson
31 et al. 1986). Thresholds for behavioral response from received "continuous"
32 (non-impulsive) sounds have been set at 120 dB rms (for some but not all sound
33 sources) based on the results of Malme et al. (1984) and Richardson et al. (1990).

34 Recognizing that the available data on hearing and noise impacts were rapidly evolving
35 and that a more comprehensive and scientifically robust method of assessment would
36 be required than these simplistic threshold estimates, NMFS supported an expert
37 working group to develop more comprehensive and current criteria. This process
38 ultimately resulted in the Southall et al. (2007) marine mammal noise exposure criteria.

³ Note that the definition of "take" as used under the MMPA regulations differs from "take" as defined in section 86 of the California Fish and Game Code.

1 Noise exposure criteria currently utilized by NMFS's Office of Protected Resources
2 (OPR) considers both continuous and intermittent sound sources based on SPL
3 exposure, with differing thresholds for Level A (injury) and Level B (behavioral
4 disruption) "harassment" thresholds depending upon the nature of the sound source
5 (i.e., continuous versus intermittent [impulsive] noise sources).

6 As noted above, current acoustic exposure thresholds are based exclusively on the rms
7 SPL metric, which is the square root of the average of the square pressure of the sound
8 signal over a given duration; however, the duration over which the rms SPL is
9 calculated can vary significantly for impulsive sounds (i.e., airguns). Pulse duration and
10 other pulse characteristics (e.g., rise time) can have significant influence on the
11 potential for injury (e.g. permanent and temporary threshold shifts [PTS, TTS]) (Madsen
12 et al. 2006). Wood et al. (2012) notes that thresholds based on rms SPL values alone
13 are not good predictive indicators of the likelihood of injury, and suggest using the SEL
14 threshold, which measures the energy of sound, and depends on both amplitude, or
15 loudness, and duration of exposure. The SEL is the time-integral of the instantaneous
16 squared sound pressure normalized to a squared reference pressure over a 1-second
17 period, using a unit of $1 \mu\text{Pa}^2 \cdot \text{s}$. The SEL metric is considered to be more biologically
18 realistic in the sense that it incorporates the duration of the noise into the noise metric
19 as well as the received level, unlike the rms SPL metric that only incorporates the
20 received level.

21 **3.7.2 Marine Mammal Noise Exposure Criteria**

22 Two key determinations were made as part of the Southall et al. (2007) analysis – the
23 establishment of marine mammal "functional hearing groups" and the categorization of
24 sound sources into "functional categories," based on their acoustic and repetitive
25 properties. The review and recommendations offered by Southall et al. (2007) indicated
26 that the lowest received levels of impulsive sounds (e.g., airgun pulses) that might elicit
27 slight auditory injury (PTS), using the SEL metric, are $198 \text{ dB re } 1 \mu\text{Pa}^2 \cdot \text{s}$ in cetaceans
28 and $186 \text{ dB re } 1 \mu\text{Pa}^2 \cdot \text{s}$ in pinnipeds.

29 As noted by Southall (2012), the noise criteria group also concluded that receipt of an
30 instantaneous flat-weighted peak pressure exceeding $230 \text{ dB re } 1 \mu\text{Pa}$ (peak) for
31 cetaceans or $218 \text{ dB re } 1 \mu\text{Pa}$ (peak) for pinnipeds might also lead to auditory injury
32 even if the aforementioned cumulative energy-based criterion was not exceeded. While
33 NMFS currently considers SEL in its incidental take authorizations, it has yet to
34 establish formal SEL criteria. Proposed energy (SEL) criteria include:

- 35 • Level A harassment (Injury):
 - 36 ○ $198 \text{ dB re } 1 \mu\text{Pa}^2 \cdot \text{s}$ for cetaceans,
 - 37 ○ $186 \text{ dB re } 1 \mu\text{Pa}^2 \cdot \text{s}$ for pinnipeds;

- 1 • Use of flat and M-weighting; and
- 2 • Consideration of the site-specific environmental context for noise exposure,
- 3 including factors such as seafloor type, temperature, salinity, and water column
- 4 stratification.

5 Based on the HESS (1999) panel conclusions, the NMFS established behavioral
6 response criteria as a step-function (all-or-none) threshold based solely on the
7 rms value of received levels. The threshold for behavioral response from impulse
8 sounds was based on behavioral response data for marine mammals exposed to
9 seismic airgun operations (Malme et al. 1983, 1984; Richardson et al. 1986). Southall
10 et al. (2007) developed a severity scaling for behavioral responses but did not propose
11 alternative criteria for multi-pulse sources, due to the fact that behavioral responses
12 resulting from multiple pulse sound exposures are simply too variable and
13 context-specific to justify proposing single disturbance criteria for broad categories of
14 either taxa or sound sources.

15 Southall (2012) noted that most of the earlier research addressing acoustic impacts was
16 directed at determining exposure levels which produce injury (e.g., hearing/tissue
17 damage; mass strandings). In recent years, there has been an increase in interest on
18 population level effects (e.g., what constitutes a biologically significant behavior) and the
19 overall acoustic ecology of marine life (NRC 2005; Southall et al. 2007).

20 As outlined in **Table H-3**, Southall et al. (2007) proposed explicit and numerical
21 exposure level values for injury from sound exposure for each of the marine mammal
22 functional hearing groups. Using measured TTS-onset levels where possible, and
23 extrapolating for related species when measurements were not available, Southall et al.
24 (2007) were able to estimate TTS and PTS levels for sound exposure. For SEL values,
25 the frequency-weighting functions would be applied to the received sound to account for
26 differential frequency sensitivity among the different marine mammal groups. The
27 resulting thresholds for injury from sound exposure for different marine mammal groups,
28 via these general methods and using all available relevant data as proposed by Southall
29 et al. (2007), are summarized in **Table H-4**. Exceptions include SEL values of 192 dB re
30 $1 \mu\text{Pa}^2\cdot\text{s}$ for low-frequency cetaceans (Cell 1) and 179 dB re $1 \mu\text{Pa}^2\cdot\text{s}$ for high-
31 frequency cetaceans (Cell 7), both exposed to a single pulse; these revisions were
32 derived from more recent efforts summarized by Wood et al. (2012).

1 **Table H-4. Marine Mammal Noise Exposure Criteria**
 2 **for Injury for Different Marine Mammal Functional Hearing Groups,**
 3 **for Either Single or Multiple Exposures during a 24-Hour Period**
 4 **(From: Southall et al. 2007; Wood et al. 2012)**

Marine Mammal Group	Sound Type		
	Single Pulses	Multiple Pulses	Non-Pulses
Low-frequency Cetaceans	Cell 1	Cell 2	Cell 3
SPL	230 dB _{peak} re 1 μPa (flat)	230 dB _{peak} re 1 μPa (flat)	230 dB _{peak} re 1 μPa (flat)
SEL	192 dB re 1 μPa ² -s (M _{lf})	198 dB re 1 μPa ² -s (M _{lf})	215 dB re 1 μPa ² -s (M _{lf})
Mid-frequency Cetaceans	Cell 4	Cell 5	Cell 6
SPL	230 dB _{peak} re 1 μPa (flat)	230 dB _{peak} re 1 μPa (flat)	230 dB _{peak} re 1 μPa (flat)
SEL	198 dB re 1 μPa ² -s (M _{mf})	198 dB re 1 μPa ² -s (M _{mf})	215 dB re 1 μPa ² -s (M _{mf})
High-frequency Cetaceans	Cell 7	Cell 8	Cell 9
SPL	230 dB _{peak} re 1 μPa (flat)	230 dB _{peak} re 1 μPa (flat)	230 dB _{peak} re 1 μPa (flat)
SEL	179 dB re 1 μPa ² -s (M _{hf})	198 dB re 1 μPa ² -s (M _{hf})	215 dB re 1 μPa ² -s (M _{hf})
Pinnipeds (in water)	Cell 10	Cell 11	Cell 12
SPL	218 dB _{peak} re 1 μPa (flat)	218 dB _{peak} re 1 μPa (flat)	218 dB _{peak} re 1 μPa (flat)
SEL	186 dB re 1 μPa ² -s (M _{pw})	186 dB re 1 μPa ² -s (M _{pw})	203 dB re 1 μPa ² -s (M _{pw})
Pinnipeds (in air)	Cell 13	Cell 14	Cell 15
SPL	149 dB _{peak} re 20 μPa (flat)	149 dB _{peak} re 20 μPa (flat)	149 dB _{peak} re 20 μPa (flat)
SEL	144 dB re 20 μPa ² -s (M _{pa})	144 dB re 20 μPa ² -s (M _{pa})	144.5 dB re 20 μPa ² -s (M _{pa})

5 Acronyms and Abbreviations: SEL = sound exposure level; SPL = sound pressure level.

6 Based on the recent review of Southall (2012), several notable conclusions pertinent to
 7 these criteria were identified: (1) the predicted received levels necessary to induce
 8 injury are relatively high; and (2) all of the cetaceans have numerically-identical
 9 threshold values, with the exception of the frequency-weighting functions. The first
 10 conclusion is a function of the relatively high TTS-onset values in the marine mammal
 11 species tested to date. The second conclusion is a reflection of available data when the
 12 Southall et al. (2007) findings were published; there were no direct data on auditory
 13 fatigue in low- or high-frequency cetaceans, and the mid-frequency cetacean TTS-onset
 14 levels were used for these other groups. Subsequently, Lucke et al. (2009) have shown
 15 significantly lower onset values for TTS in high-frequency cetaceans.

16 Southall (2012) also notes that newer TTS measurements for mid-frequency cetaceans
 17 (Finneran and Schlundt 2010; Finneran et al. 2010a,b) will require reanalysis of the
 18 appropriate TTS onset and, correspondingly, injury onset for this category. Per Southall
 19 (2012), despite recent findings regarding TTS among several odontocete species, the
 20 Southall et al. (2007) approach to marine mammal noise exposure continues to
 21 represent a major evolution in the complexity and scientific basis for predicting the
 22 effects of noise on hearing in marine mammals over the extremely simplistic historical
 23 NMFS thresholds for injury.

1 In terms of behavioral impacts, the Southall et al. (2007) noise exposure criteria took a
 2 dual approach depending on the sound type (Southall 2012). For exposure to single
 3 impulses, the acoustic component of the event was considered sufficiently intense to
 4 constitute behavioral harassment at levels consistent with TTS onset (**Table H-5**).

5 **Table H-5. Marine Mammal Noise Exposure Criteria for Behavior**
 6 **for Different Marine Mammal Functional Hearing Groups**
 7 **(From: Southall et al. 2007)**

Marine Mammal Group	Sound Type		
	Single Pulses	Multiple Pulses	Non-Pulses
Low-frequency Cetaceans	Cell 1	Cell 2	Cell 3
SPL	224 dB _{peak} re 1 μPa (flat)	Variable ^a , ranging from 110-180 dB rms re 1 μPa (flat)	Variable ^f , ranging from 90-160 dB rms re 1 μPa (flat)
SEL	183 dB re 1 μPa ² -s (M _{lf})	Not applicable	Not applicable
Mid-frequency Cetaceans	Cell 4	Cell 5	Cell 6
SPL	224 dB _{peak} re 1 μPa (flat)	Variable ^b , ranging from 100-180 dB rms re 1 μPa (flat)	Variable ^g , ranging from 80-200 dB rms re 1 μPa (flat)
SEL	183 dB re 1 μPa ² -s (M _{mf})	Not applicable	Not applicable
High-frequency Cetaceans	Cell 7	Cell 8	Cell 9
SPL	224 dB _{peak} re 1 μPa (flat)	Variable ^c , ranging from 80-160 dB rms re 1 μPa (flat)	Variable ^c , ranging from 80-160 dB rms re 1 μPa (flat)
SEL	183 dB re 1 μPa ² -s (M _{hf})	Not applicable	Not applicable
Pinnipeds (in water)	Cell 10	Cell 11	Cell 12
SPL	212 dB _{peak} re 1 μPa (flat)	Variable ^d , ranging from 150-200 dB rms re 1 μPa (flat)	Variable ^h , ranging from 80-140 dB rms re 1 μPa (flat)
SEL	171 dB re 1 μPa ² -s (M _{pw})	Not applicable	Not applicable
Pinnipeds (in air)	Cell 13	Cell 14	Cell 15
SPL	109 dB _{peak} re 20μPa (flat)	Variable ^e , ranging from 60-80 dB rms re 1 μPa (flat)	Variable ⁱ , ranging from 60-120 dB rms re 1 μPa (flat)
SEL	100 dB re 20 μPa ² -s (M _{pa})	Not applicable	Not applicable

8 Acronyms and Abbreviations: SEL = sound exposure level; SPL = sound pressure level.

9 Note: SPLs noted as Variable show ranges which are species-specific, reflecting exposures to different
 10 sound sources. Southall et al. (2007) also characterized severity scores for exposures.

11 ^a see Southall et al. 2007, Tables 6 and 7; ^b see Southall et al. 2007, Tables 8 and 9; ^c see Southall et al.
 12 2007, Tables 18 and 19; ^d see Southall et al. 2007, Tables 10 and 11; ^e see Southall et al. 2007, Tables
 13 12 and 13; ^f see Southall et al. 2007, Tables 14 and 15; ^g see Southall et al. 2007, Tables 16 and 17; ^h
 14 see Southall et al. 2007, Tables 20 and 21; ⁱ see Southall et al. 2007, Tables 22 and 23.

15 The rationale for this determination rested with the nature of the sound – single impulse
 16 events are brief and transient. Any responses other than those affecting hearing would
 17 likely also be similar in nature, and would not affect the long-term health or fitness of the
 18 exposed mammal. Southall et al. (2007), however, did note that startle responses could
 19 trigger stress and other physiological responses, the biological significance of which
 20 remains poorly understood.

21 For all other sound types, Southall et al. (2007) did not propose explicit threshold criteria
 22 given the influences of “context-dependence” and other complexities inherent in
 23 behavioral responses. In lieu of explicit threshold criteria, it was concluded that

1 significant behavioral effects would (1) likely occur at exposure levels below those
 2 required for TTS and PTS; and (2) that the simple step-function thresholds for behavior
 3 were inconsistent with the best available science. Southall et al. (2007) concluded that
 4 the type and magnitude of behavioral responses to noise exposure involve a multitude
 5 of factors, and cannot be as readily determined as thresholds for injury.

6 To begin addressing some of these issues, Southall et al. (2007) derived a severity
 7 scaling approach (**Table H-6**) to attempt to determine the likely significance of observed
 8 responses. This effort, in part, was intended to highlight the importance of those
 9 responses with the potential to affect vital rates and survivorship (*sensu* NRC 2005). An
 10 ordinal ranking of behavioral response severity was developed as an initial step in
 11 separating relatively minor and/or brief behaviors from those more likely to affect vital
 12 rates and survivorship. The observed behavioral responses in all 10 conditions for
 13 multiple pulses and continuous noise for each of the five functional hearing groups were
 14 reviewed in detail, and individual responses were assessed according to this severity
 15 scaling and measured or reasonably estimated exposure levels (Southall 2012).

16 **Table H-6. Severity Scale Developed by Southall et al. (2007)**
 17 **to Rank Observed Behavioral Responses of Free-Ranging Marine Mammals**
 18 **to Various Types of Anthropogenic Sound**

Response Score	Corresponding Behavior(s) for Free-ranging Subjects
0	<ul style="list-style-type: none"> No observable response
1	<ul style="list-style-type: none"> Brief orientation response (investigation/visual orientation)
2	<ul style="list-style-type: none"> Moderate or multiple orientation behaviors Brief or minor cessation/modification of vocal behavior Brief or minor change in respiration rates
3	<ul style="list-style-type: none"> Prolonged orientation behavior Individual alert behavior Minor changes in locomotion speed, direction, and/or dive profile but no avoidance of sound source Moderate change in respiration rate Minor cessation or modification of vocal behavior (duration < duration of source operation), including the Lombard Effect
4	<ul style="list-style-type: none"> Moderate changes in locomotion speed, direction, and/or dive profile but no avoidance of sound source Brief, minor shift in group distribution Moderate cessation or modification of vocal behavior (duration ≈ duration of source operation)
5	<ul style="list-style-type: none"> Extensive or prolonged changes in locomotion speed, direction, and/or dive profile but not avoidance of sound source Moderate shift in group distribution Change in inter-animal distance and/or group size (aggregation or separation) Prolonged cessation or modification of vocal behavior (duration > duration of source operation) Minor or moderate individual and/or group avoidance of sound source Brief or minor separation of females and dependent offspring
6	<ul style="list-style-type: none"> Aggressive behavior related to noise exposure (e.g., tail/flipper slapping, fluke display, jaw clapping/gnashing teeth, abrupt directed movement, bubble clouds) Extended cessation or modification of vocal behavior Visible startle response

Response Score	Corresponding Behavior(s) for Free-ranging Subjects
	<ul style="list-style-type: none"> • Brief cessation of reproductive behavior
7	<ul style="list-style-type: none"> • Extended or prolonged aggressive behavior • Moderate separation of females and dependent offspring • Clear anti-predator response • Severe and/or sustained avoidance of sound source • Moderate cessation of reproductive behavior
8	<ul style="list-style-type: none"> • Obvious aversion and/or progressive sensitization • Prolonged or significant separation of females and dependent offspring with disruption of acoustic reunion mechanisms • Prolonged cessation of reproductive behavior
9	<ul style="list-style-type: none"> • Outright panic, flight, stampede, attack of conspecifics, or stranding events • Avoidance behavior related to predator detection

1

2 As noted by Southall (2012), the primary advances made in the Southall et al. (2007)
 3 criteria in terms of behavioral response were to very clearly demonstrate that
 4 step-function thresholds for response using a single received level and no other
 5 considerations related to behavioral context are overly simplistic and outdated, and to
 6 develop at least a qualitative means of addressing behavioral response severity issues.
 7 The Southall et al. (2007) criteria for behavior represent a starting point in the
 8 development of a working framework to evaluate and characterize the type and
 9 magnitude of biologically-significant behavioral responses of marine mammals to noise.

10 Broad application of the Southall et al. (2007) criteria for both injury and behavior has
 11 been relatively slow in evolving, per Southall (2012) due, in part, to the increased
 12 complexity of the recommendations over the previous simplistic approaches
 13 (e.g., step-functions used by NMFS). However, NMFS has used exposure criteria
 14 consistent with the Southall et al. (2007) thresholds for injury from sound exposure for
 15 assessing potential impacts of Navy active sonar operations (*Federal Register* 2009a,b)
 16 for a variety of species, including large whales and pinnipeds. These regulations
 17 actually include higher exposure values for certain species for which higher TTS-onset
 18 values were directly measured than the more conservative values used in Southall et al.
 19 (2007). Additionally, NMFS regulations (*Federal Register* 2009a,b) have also begun to
 20 use a more graduated dose-function based approach to behavioral response rather
 21 than the historical step-function thresholds.

22 NMFS is preparing acoustic exposure guidelines that are expected to increasingly
 23 consider the increased complexity and context-dependence of responses of marine
 24 mammals to sound (Southall 2012).

25 **3.8 Effects of Noise Exposure from Low Energy Geophysical Survey**
 26 **Equipment**

27 Most studies addressing the effects of anthropogenic sound on marine mammals have
 28 focused on the effects of sound from airguns and similar high energy, low-frequency

1 sources. Few studies have been directed specifically at the effects of low energy
 2 geophysical survey equipment.

3 However, the potential impacts of such sources have received increasing attention over
 4 the past several years, particularly in regards to research-based survey activity. For
 5 example, the National Science Foundation (NSF) issued an Environmental Impact
 6 Statement/Overseas Environmental Impact Statement (EIS/OEIS) which evaluated the
 7 effects of research-based seismic and oceanographic sonar emissions on marine
 8 mammals (NSF 2010); equipment evaluated included an airgun array, as well as
 9 oceanographic survey equipment previously thought be relatively benign
 10 (e.g., subbottom profiler, multibeam echosounder, pingers, and acoustic current
 11 profiler). Environmental analyses of similar equipment types have also considered the
 12 impacts to other marine fauna, including sea turtles, fishes, and invertebrates
 13 (e.g., NSF 2011). Summary study findings pertinent to low energy geophysical
 14 equipment noise exposure to marine mammals are provided in **Table H-7**.

15 **Table H-7. Summary of Study Results for Marine Mammals Exposed to**
 16 **Low Energy Geophysical Equipment Emissions (Adapted from: NSF 2010)**

Species/Group	Major Findings	Source
Mysticetes - Baleen Whales		
Humpback whale	Movement away from the source upon exposure to 3.3 kilohertz (kHz) sonar pulses; increased swimming speeds and track linearity in response to 3.1- to 3.6-kHz sonar sweeps	Maybaum 1990, 1993
Humpback whale	Documented changes in vocalization (songs) and swimming patterns upon exposure to low-frequency active (LFA) sonar transmissions	Miller et al. 2000; Clark et al. 2001
Gray whale	Migrating gray whales reacted to a 21 to 25 kHz whale-finding sonar (source level: 215 dB re 1 μ Pa at 1 meter [m]) by orienting slightly away from the source and being deflected from their course by approximately 200 m; responses were not obvious in the field and were only determined later during data analysis	Frankel 2005
Mysticetes, general	Reactions of marine mammals to a 38-kHz echosounder and a 150-kHz acoustic current profiler (ACP) were documented; results indicated that mysticetes showed no significant responses when the echosounder and ACP were transmitting	Gerrodette and Pettis 2005
Mysticetes, general	Whaling catcher boats reported that baleen whales showed strong avoidance of echosounders that were sometimes used to track baleen whales underwater	Richardson et al. 1995
Mysticetes, general	Ultrasonic pulses emitted by whale scarers during whaling operations tended to scare baleen whales to the surface	Richardson et al. 1995
Right, humpback, and fin whales	No reactions were noted following exposure to pingers and sonars at and above 36 kHz, although these species often reacted to sounds at frequencies of 15 Hertz (Hz) to 28 kHz	Watkins 1986

Species/Group	Major Findings	Source
Odontocetes - Toothed Whales		
Dolphins, beaked whales	When the echosounder and ACP were on, spotted and spinner dolphins were detected slightly more often and beaked whales less often during visual surveys	Gerrodette and Pettis 2005
Sperm whale	Some sperm whales stopped emitting pulses in response to 6 to 13 kHz pingers	Watkins and Schevill 1975
Sperm whale	Sperm whales usually continued calling and did not appear to otherwise react to continual pulsing from echosounders emitting at 12 kHz	Backus and Schevill 1966; Watkins 1977
Bottlenose dolphin	Behavior of captive, open-sea enclosed dolphins appeared to change in response to sounds from a close and/or approaching marine geophysical survey vessel operating a 1-kHz sparker, 375-kHz side-scan sonar, 95-kHz multibeam echosounder, and two 20-50 kHz singlebeam echosounders	van der Woude 2007
Killer whale	Occurrence was significantly lower during a 7-year period when acoustic harassment devices (10 kHz at 194 dB re 1 μ Pa m) were installed in the area; whales returned to baseline numbers when these sound sources were removed	Morton and Symonds 2002
Harbor porpoise	Acoustic alarms operating at 10 kHz with a source level of 132 dB re 1 μ Pa m were an effective deterrent	Kraus et al. 1997
Harbor porpoise	Subjected one harbor porpoise in a large floating pen to a continuous 50 kHz pure tone with a source level of 122 ± 3 dB re 1 μ Pa m rms; the porpoise moved away from the sound at an estimated avoidance threshold of 108 ± 3 dB re 1 μ Pa root mean square (rms) and did not habituate to it despite 66 exposures	Kastelein et al. 2008
Pinnipeds – Seals and Sea Lions		
Gray seal	Two gray seals, exposed to operation of a 375 kHz multibeam imaging sonar that included significant signal components down to 6 kHz, reacted by significantly increasing dive duration; no significant differences were found in swimming direction relative to the operating sonar	Hastie and Janik 2007

1

2 Ireland et al. (2005) noted numerous observations and acoustic detection of mysticetes,
3 odontocetes, and pinnipeds during research surveys which utilized low energy
4 geophysical equipment. Results suggest that marine mammals often appear to tolerate
5 the presence of these sources when operating within several kilometers (km), and
6 sometimes within a few hundred meters (m), of the source. Given the directional nature
7 of the sounds from these sonars, only a fraction of the marine mammals seen by
8 observers were likely to have been within the beams before or during the time of the
9 sightings. Many of these mammals probably were not exposed to the sonar sounds
10 despite the proximity of the ship (NSF 2010).

11 Little is known about reactions of odontocetes to underwater noise pulses, including
12 sonar. Available data on responses to sonar are limited to a small number of species
13 and conditions, including studies of captive animals. Most available data on odontocete
14 responses to sonar are associated with beaked whales and high-intensity,

1 mid-frequency military sonars, and are not applicable to the low energy geophysical
2 equipment sources being utilized under permit in California state waters.

3 The U.S. Navy (2012), in a recent analysis of cetacean behavioral responses to
4 mid-frequency sonar, noted that blue whales exposed to mid-frequency sonar in the
5 Southern California Bight were less likely to produce low-frequency calls usually
6 associated with feeding behavior (Melcón et al. 2012). It is not known whether the lower
7 rates of calling actually indicated a reduction in feeding behavior or social contact since
8 the study used data from remotely deployed, passive acoustic monitoring buoys. In
9 contrast, blue whales increased their likelihood of calling when ship noise was present,
10 and decreased their likelihood of calling in the presence of explosive noise, although
11 this result was not statistically significant (Melcón et al. 2012). Additionally, the
12 likelihood of an animal calling decreased with the increased received level of
13 mid-frequency sonar, beginning at a sound pressure level of approximately 110 to
14 120 dB re 1 μ Pa (Melcón et al. 2012).

15 Preliminary results from the 2010–2011 field season of the ongoing behavioral response
16 study in southern California waters indicated that in some cases and at low received
17 levels, tagged blue whales responded to mid-frequency sonar but that those responses
18 were mild and there was a quick return to their baseline activity (Southall et al. 2011).
19 These preliminary findings from Melcón et al. (2012) and Southall et al. (2011) are
20 consistent with the Navy's criteria and thresholds for predicting behavioral effects to
21 mysticetes (including blue whales) from sonar and other active acoustic sources used in
22 the quantitative acoustic effects analysis. The behavioral risk function predicts a
23 probability of a substantive behavioral reaction for individuals exposed to a received
24 sound pressure level of 120 dB re 1 μ Pa or greater, with an increasing probability of
25 reaction with increased received level as demonstrated in Melcón et al. (2012).

26 In addition to the lower energy levels emitted by permitted geophysical equipment,
27 survey equipment is also highly directional in nature (i.e., directed downward, with
28 narrow beam widths) when compared to either high energy seismic equipment or
29 tactical sonar. Exposure risk to the highest sound source levels, therefore, occurs in
30 close proximity to the equipment, and within the focused beam beneath the source.

31 Per NSF (2010), the behavioral reactions of free-ranging odontocetes to echosounders,
32 pingers, and other acoustic equipment appear to vary by species and circumstance.
33 Various dolphin and porpoise species have been seen bowriding while this equipment
34 was operational during NSF-sponsored seismic surveys (e.g., see Smultea and Holst
35 2004; Smultea et al. 2008).

36 Very few data are available on the reactions of pinnipeds to sonar sounds at
37 frequencies similar to those used during marine seismic operations. In addition, no
38 studies were identified regarding exposure of mustelids (sea otters) to low energy
39 geophysical equipment emissions.

1 NSF (2010) also addressed the potential for TTS and PTS to occur in marine mammals
2 exposed to noise from geophysical survey operations. Important findings include:

- 3 • There has been no specific documentation of TTS in free-ranging marine
4 mammals exposed to sonar pulses of the types used during marine seismic
5 surveys.
- 6 • For mysticetes, there are no data, direct or indirect, on levels or properties of
7 sound that are required to induce TTS from active sonar of any type. In general,
8 auditory thresholds of mysticetes within their frequency band of best hearing are
9 believed to be higher (less sensitive) than are those of odontocetes at their best
10 frequencies (Clark and Ellison 2004). If so, their TTS thresholds may also be
11 higher (Southall et al. 2007).
- 12 • The TTS threshold for the beluga whale and bottlenose dolphin has been
13 measured in captivity to be approximately 195 dB re 1 $\mu\text{Pa}^2\cdot\text{s}$ for exposure to a
14 single non-impulsive tonal sound (Schlundt et al. 2000; Finneran et al. 2005;
15 reviewed in Southall et al. 2007).
- 16 • Kremser et al. (2005), among others, have noted that the probability of a
17 cetacean swimming through the area of exposure when a multibeam
18 echosounder emits a pulse is small. The animal would have to pass the
19 transducer at close range and be swimming at a speed and direction similar to
20 the vessel in order to be subjected to repeated pulses and cumulative sound
21 energy levels that could cause TTS.
- 22 • TTS thresholds for sounds of the types produced by multibeam echosounders,
23 subbottom profilers, ACPs, and pingers have not been measured in pinnipeds,
24 however, studies of TTS onset upon exposure to prolonged non-impulse sounds
25 have been done in the harbor seal, California sea lion, and northern elephant
26 seal (Kastak et al. 2005, 2008; Southall et al. 2007). Study results suggest that
27 some pinnipeds (e.g., harbor seal) may incur TTS at somewhat lower received
28 energy levels than do small odontocetes exposed for similar durations (Kastak et
29 al. 1999, 2005; Ketten et al. 2001; Southall et al. 2007). In harbor seals, the TTS
30 threshold for non-impulse sounds is approximately 183 dB re 1 $\mu\text{Pa}^2\cdot\text{s}$, as
31 compared with approximately 195 dB re 1 $\mu\text{Pa}^2\cdot\text{s}$ in odontocetes (Kastak et al.
32 2005; Southall et al. 2007). TTS onset occurs at higher received energy levels in
33 the California sea lion and northern elephant seal than in the harbor seal.

34 **3.9 Assessment of Hearing Information for Marine Mammal Species in** 35 **California State Waters**

36 More than 40 marine mammal species have been documented in California waters
37 (**Table H-8**). Most of the marine mammals likely to be present in California state waters
38 are cetaceans, with several pinnipeds and a single mustelid also present.

1
2

Table H-8. Marine Mammals of California, including Minimum Population Estimates, Habitat, Hearing Group Classification, and Protected and Stock Status

Taxonomic Classification and Common Name	Scientific Name	Minimum Population Estimate and Presence/Stock	Habitat	Hearing Group	Protected Status	Stock Status
Mysticetes – Baleen Whales						
Order: Cetacea						
Family: Eschrichtiidae (gray whales)						
Gray whale	<i>Eschrichtius robustus</i>	Migrant; 18,017 (ENP stock) ^a	CN	M _{lf}	P	NS/ND
Family: Balaenopteridae (rorquals)						
Bryde's whale	<i>Balaenoptera edeni</i>	Vagrant; no estimate	O	M _{lf}	P	NS/ND
Minke whale	<i>Balaenoptera acutorostrata scammoni</i>	478 (CA/OR/WA stock)	CN, O	M _{lf}	P	NS/ND
Sei whale	<i>Balaenoptera borealis borealis</i>	126 (ENP stock)	O	M _{lf}	E	S, D
Blue whale	<i>Balaenoptera musculus musculus</i>	2,497 (ENP stock)	CN, O	M _{lf}	E	S, D
Fin whale	<i>Balaenoptera physalus physalus</i>	3,044 (CA/OR/WA stock)	CN, O	M _{lf}	E	S, D
Humpback whale	<i>Megaptera novaeangliae</i>	2,043 (CA/OR/WA stock)	CN, O	M _{lf}	E	S, D
Family: Balaenidae (right whales)						
North Pacific right whale	<i>Eubalaena japonica</i>	Vagrant; 31 (ENP stock)	CN, O	M _{lf}	E	S, D
Odontocetes – Toothed Whales						
Family: Delphinidae (dolphins)						
Short-beaked common dolphin	<i>Delphinus delphis</i>	411,211 (CA/OR/WA stock)	CN, O	M _{mf}	P	NS/ND
Long-beaked common dolphin	<i>Delphinus capensis capensis</i>	27,046 (CA stock)	CN	M _{mf}	P	NS/ND
Short-finned pilot whale	<i>Globicephala macrorhynchus</i>	760 (CA/OR/WA stock)	O	M _{mf}	P	NS/ND
Risso's dolphin	<i>Grampus griseus</i>	6,272 (CA/OR/WA stock)	CN, O	M _{mf}	P	NS/ND
Pacific white-sided dolphin	<i>Lagenorhynchus obliquidens</i>	26,930 (CA/OR/WA stock)	CN, O	M _{mf}	P	NS/ND
Northern right whale dolphin	<i>Lissodelphis borealis</i>	8,334 (CA/OR/WA stock)	CN, O	M _{mf}	P	NS/ND
Killer whale	<i>Orcinus orca</i>	86 (ENP southern resident) 240 (ENP offshore stock) 346 (ENP transient stock)	CN, O	M _{mf}	P	NS/ND
False killer whale	<i>Pseudorca crassidens</i>	Vagrant	CN, O	M _{mf}	P	NS/ND
Striped dolphin	<i>Stenella coeruleoalba</i>	10,908 (CA/OR/WA)	O	M _{mf}	P	NS/ND
Bottlenose dolphin	<i>Tursiops truncatus truncatus</i>	1,006 (CA/OR/WA offshore) 450 (Coastal CA population)	CN, O	M _{mf}	P	NS/ND
Family: Phocoenidae (porpoises)						
Dall's porpoise	<i>Phocoenoides dalli dalli</i>	42,000 (CA/OR/WA stock)	CN, O	M _{hf}	P	NS/ND
Harbor porpoise	<i>Phocoena phocoena vomerina</i>	40,000+ (NCA-SO) ^o 1,079 (Monterey Bay stock) 1,478 (Morro Bay stock)	CN, O	M _{hf}	P	NS/ND
Family: Physeteridae (sperm whales)						
Pygmy sperm whale	<i>Kogia breviceps</i>	579 (CA/OR/WA stock)	O	M _{hf}	P	NS/ND

Taxonomic Classification and Common Name	Scientific Name	Minimum Population Estimate and Presence/Stock	Habitat	Hearing Group	Protected Status	Stock Status
Dwarf sperm whale	<i>Kogia sima</i>	Unknown; Rare	O	M _{hf}	P	NS/ND
Sperm whale	<i>Physeter macrocephalus</i>	971 (CA/OR/WA stock)	O	M _{mf}	E	S, D
Family: Ziphiidae (beaked whales)						
Baird's beaked whale	<i>Berardius bairdii</i>	615 (CA/OR/WA stock)	O	M _{mf}	P	NS/ND
Hubbs' beaked whale	<i>Mesoplodon carlhubbsi</i>	907-2,143 ^c	O	M _{mf}	P	NS/ND
Blainville's beaked whale	<i>Mesoplodon densirostris</i>	907-2,143 ^c	O	M _{mf}	P	NS/ND
Ginkgo-toothed beaked whale	<i>Mesoplodon ginkgodens</i>	907-2,143 ^c	O	M _{mf}	P	NS/ND
Perrin's beaked whale	<i>Mesoplodon perrini</i>	907-2,143 ^c	O	M _{mf}	P	NS/ND
Pygmy beaked whale	<i>Mesoplodon peruvianus</i>	Single record; 907-2,143 ^c	O	M _{mf}	P	NS/ND
Stejneger's beaked whale	<i>Mesoplodon stejnegeri</i>	907-2,143 ^c	O	M _{mf}	P	NS/ND
Cuvier's beaked whale	<i>Ziphius cavirostris</i>	1,298 (CA/OR/WA stock)	O	M _{mf}	P	NS/ND
Pinnipeds – Seals and Sea Lions						
Order: Carnivora						
Family: Otariidae (eared seals)						
Guadalupe fur seal	<i>Arctocephalus townsendi</i>	7,408 total; several (N Channel Is.)	CN	M _{pw}	P, T, ST, FP	S, D
Northern fur seal	<i>Callorhinus ursinus</i>	9,968 (San Miguel Is. stock)	CN	M _{pw}	P	NS/ND
Northern (Steller) sea lion	<i>Eumetopias jubatus</i>	52,847 (Eastern U.S. stock)	CN, O	M _{pw}	P, T	S, D
California sea lion	<i>Zalophus californianus</i>	2,497 (CA; site counts only) 153,337 (U.S. stock)	CN	M _{pw}	P	NS/ND
Family: Phocidae (earless seals)						
Northern elephant seal	<i>Mirounga angustirostris</i>	124,000 (CA breeding stock)	CN, O	M _{pw}	P	NS/ND
Harbor seal	<i>Phoca vitulina richardsi</i>	30,196 (CA stock)	CN	M _{pw}	P	NS/ND
Mustelid – Sea Otter						
Order: Carnivora						
Family: Mustelidae (weasels)						
Southern sea otter	<i>Enhydra lutris nereis</i>	2,792	CN	Broad	P, T, FP	S, D

- 1 ^a Eastern North Pacific stock; ^b Northern California-southern Oregon stock; ^c For management purposes, several beaked whales inhabiting U.S.
- 2 waters have been placed in the Alaska Stock and California/Oregon/Washington Stock by NOAA, NMFS, Office of Protected Resources (OPR).
- 3 The estimated population for Blainville's, Perrin's, Pygmy, Ginkgo-toothed, Hubb's, and Stejneger's beaked whales in the
- 4 California/Oregon/Washington stock is 907 to 2,143 animals.
- 5 Habitat: CN = coastal and/or nearshore; O = offshore and/or deep water. Status: P = protected (Marine Mammal Protection Act [MMPA]);
- 6 FP = State fully protected; E = endangered (Federal Endangered Species Act [FESA]); T = threatened (FESA); ST = threatened (California
- 7 Endangered Species Act [CESA]); NS/ND = not strategic stock/not depleted (MMPA); S = strategic stock (MMPA); D = depleted (MMPA).
- 8 Hearing Groups per Southall et al. (2007) for all marine mammals except the southern sea otter: M_{lf} = low-frequency cetacean (7 Hz to 22 kHz);
- 9 M_{mf} = mid-frequency cetacean (150 Hz to 160 kHz); M_{hf} = high-frequency cetacean (200 Hz to 180 kHz); M_{pw} = pinnipeds in water; (75 Hz to 75
- 10 kHz); Broad = sea otter (0.125 to 32 kHz, per Ghoul and Reichmuth [2011]).

1 For some of these species (e.g., bottlenose dolphins), relatively good information exists
2 about hearing and behavioral responses to some types of sounds (e.g., Nowacek et al.
3 2001). For most of the mid-frequency cetacean species, including the endangered
4 sperm whale, the injury criteria proposed by Southall et al. (2007) and general
5 conclusions on behavioral response are considered to be applicable; direct recent
6 information on behavioral responses in sperm whales to other forms of anthropogenic
7 noise are available as well (e.g., Miller et al. 2009).

8 For the endangered mysticetes that occur in offshore California waters (e.g., blue, fin,
9 humpback, and sei whales), as for all low-frequency cetaceans, no direct information
10 regarding hearing is available. Current exposure criteria for injury are based on
11 assumptions and extrapolations from mid-frequency cetacean data that may need to be
12 reassessed to some degree based on the subsequent measurements of lower
13 TTS-onset levels in bottlenose dolphins within their range of best hearing sensitivity
14 (Finneran and Schlundt 2010).

15 In terms of behavioral response, substantial effort has been made and data are
16 available for anthropogenic impulsive noise sources (e.g., seismic airguns, sonars) for
17 mysticetes, though not for all of the species present offshore California. Recently,
18 Southall et al. (2011) demonstrated behavioral responses, and an apparent
19 context-dependence in response based on behavioral state, in some blue and fin
20 whales exposed to simulated sonar sounds off the coast of California.

21 **3.10 Marine Mammal Sound Research**

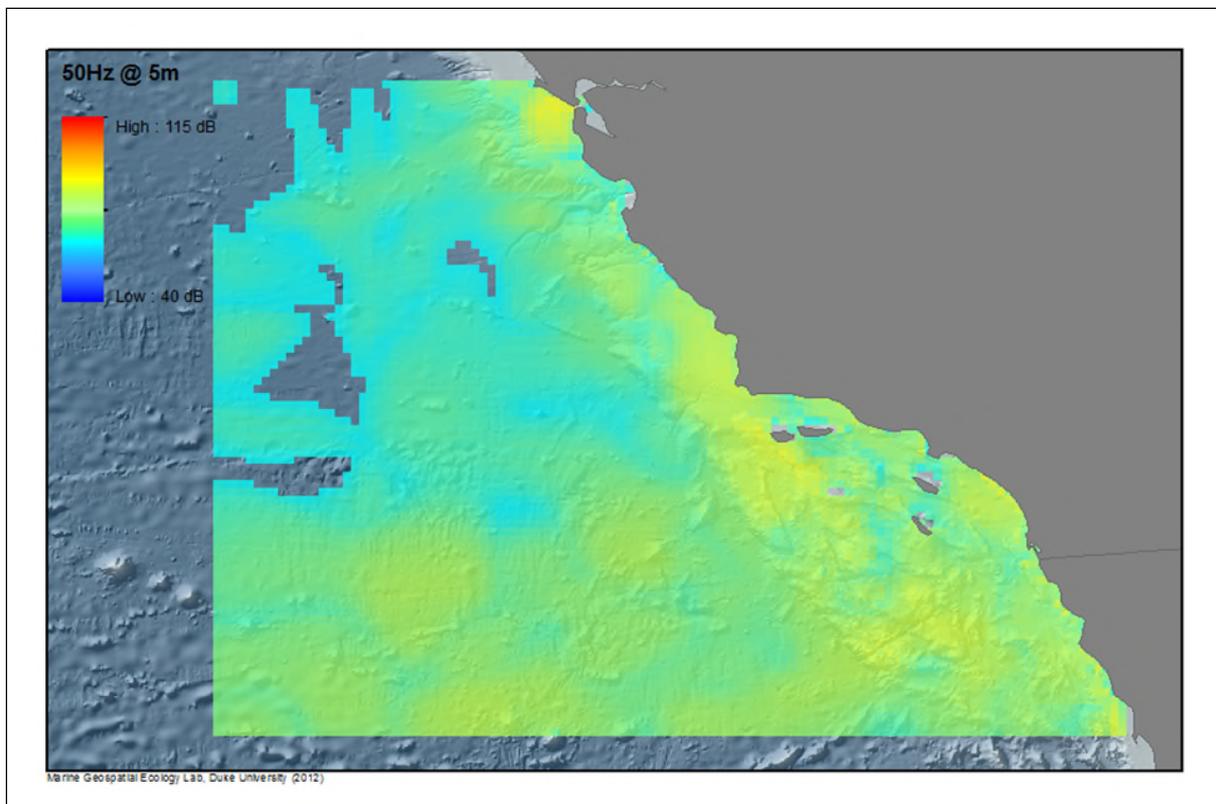
22 In January 2010, NOAA committed to improving the tools used by the agency to
23 evaluate the impacts of human-induced noise on cetaceans. As a result, two data and
24 product-driven working groups were convened in January 2011: the Underwater Sound-
25 field Mapping Working Group (SoundMap) and the Cetacean Density and Distribution
26 Mapping Working Group (CetMap). In May 2012, the working groups presented their
27 products at a symposium where potential management applications were discussed
28 with a large multi-stakeholder audience. The final report for the symposium can be
29 found at: http://cetsound.noaa.gov/pdf/CetSound_Symposium_Report_Final.pdf. The
30 following summaries of working group scope and progress outline the tools which are
31 now available.

32 **3.10.1 Sound Field Data Availability**

33 The specific objective of the NOAA SoundMap is to create mapping methods to depict
34 the temporal, spatial, and spectral characteristics of underwater noise. Of specific
35 interest to the working group is the development of tools to map the contribution of
36 human sound sources to underwater ocean noise in U.S. waters. These tools use
37 environmental descriptors and the distribution, density, and acoustic characteristics of
38 human activities within U.S. waters to develop first-order estimates of their contribution
39 to ambient noise levels at multiple frequencies, depths, and spatial/temporal scales.

1 SoundMap has focused its efforts on developing feasible methods that could be
2 implemented within a one-year analytical effort. A variety of informed approximations
3 were necessarily applied to enhance computational feasibility and to bridge data gaps.
4 All extrapolations and assumptions made in producing these products have been
5 explicitly documented in methodology summaries. These summaries are intended to
6 assist users in understanding the current status of the available sound field data, the
7 methodologies applied, and the requirements for producing different or higher resolution
8 products in the future. For this first release, SoundMap is providing preliminary mapping
9 products as images with the goal of making the underlying data available in subsequent
10 releases. An example is provided in **Figure H-5**.

**Figure H-5. Noise Levels off the Southwest U.S. Coast from Passenger Vessels
(From: NOAA 2012)**



11
12 NOAA (2012) outlines the following data characteristics for SoundMap modeling:
13 • Spectral resolution: The emphasis of SoundMap modeling on broad-scale and
14 long-term (seasonal to annual) noise exposure resulted in a focus on low-
15 frequencies, ranging from 50 to 1,000 Hz (with several specific exceptions), since
16 higher frequencies are subject to strong absorption effects and are more local in
17 effect. Broader band levels (1/3rd-octave) were estimated based on modeled
18 frequencies to assist interpretation relative to mammalian hearing systems.

- 1 • Spatial resolution: SoundMap modeling focused on coastal waters at least 5 m in
2 depth out to the 200 nm U.S. EEZ boundary at a 0.1° x 0.1° (approximately 100
3 square kilometers [km²] at the equator) grid size. Additionally, due to the
4 emphasis on low-frequencies and the lack of a hard boundary for noise at 200
5 nm, some sources of chronic noise at greater ranges were modeled for larger
6 portions of ocean basins at 1° x 1° (approximately 10,000 km² at the equator). To
7 capture differences in sound propagation and how this can influence interactions
8 with marine wildlife that spend time at different depths, modeling was conducted
9 at discrete depths between 5 m and (up to) 1,000 m.
- 10 • Temporal resolution: The central SoundMap products are predicted noise level
11 maps for U.S. EEZ waters of the continental U.S., Hawaii, and Alaska. These
12 maps depict predictions of wide-ranging contributions from “chronic”
13 anthropogenic sources of underwater noise, including vessels (e.g., merchant
14 shipping; ocean-going passenger vessels; mid-sized service, fishing and
15 passenger vessels) in regions where data were available, and sustained areas of
16 offshore energy exploration (i.e., seismic surveys). Predicted received levels are
17 expressed as equivalent, unweighted SPLs (Leq), which are averages of
18 aggregated sound levels. Averaging time varies according to the appropriate
19 timescales for the activities of interest, with a focus on annual averages from
20 year-round activities (e.g., merchant shipping in most regions), and shorter
21 scales for activities or events which are seasonal (e.g., in sometimes ice-covered
22 areas).

23 Additionally, mapping efforts were conducted for four localized and transient events that
24 are more episodic or seasonal; these were selected to reflect major acute sources of
25 human-induced noise in areas of biological importance to marine mammals, including:
26 (1) a military active sonar training exercise in Hawaii; (2) a period of seismic exploration
27 in the Beaufort Sea; (3) the installation of an alternative energy platform off New
28 England; and (4) the decommissioning of an oil platform in the Gulf of Mexico.

29 Key discussions of the working group focused on each of the transient event scenarios,
30 in particular methods for summing energy from chronic and intermittent sources during
31 the events, and presenting cumulative energy averages over days to months when
32 some sources were intermittent during those time periods. The group wanted to avoid
33 averaging over “dead periods” between noisy events (especially very long events) and
34 not retaining duration information, given the ultimate goal of integrating this meaningfully
35 with biologics.

36 As a result, events were divided into an appropriate number of acoustic “states”
37 characterized by combinations of sources that are coincident over discrete time periods
38 (e.g., staging prior to driving a pile, then driving a pile, then a break, then driving a pile,
39 etc.). Duration information associated with these “states” can be retained and exemplary
40 output maps can be created for each.

1 3.10.2 Cetacean Density and Distribution Mapping Working Group

2 The specific objective of the CetMap is to create comprehensive and easily accessible
3 regional cetacean density and distribution maps that are time- and species-specific,
4 ideally using survey data and models that estimate density using predictive
5 environmental factors. In order to depict the best comprehensive cetacean density and
6 distribution maps, the CetMap attained the following goals:

- 7 • Identified a hierarchy of preferred density and distribution model or information
8 types;
- 9 • Conducted a cetacean data availability assessment that included making
10 previously less accessible data available through this effort;
- 11 • Modeled or re-modeled density using first-tier habitat-based density models in
12 some critical areas, based upon updated methods and/or new data;
- 13 • Created standardized geographic information system (GIS) files from the new
14 modeling results and other existing modeling results; and
- 15 • Developed a NOAA website interface that organizes these datasets and maps to
16 highlight the best available information type, making them searchable by region,
17 species, and month, and making many of the GIS files available for download.

18 The Tier 1 species-specific CetMap products presented (i.e., the habitat-based density
19 models) are predominantly at a spatial resolution of 10 km², with a few at 25 km², based
20 on the manner in which the data were initially collected or modeled. Products are
21 organized by month, but depicted in a manner that reflects when model results are
22 predicting only seasonal resolution. The CetMap products can be viewed and
23 downloaded, with accompanying metadata, at the NOAA Cetacean Sound/CetMap
24 website (cetsound.noaa.gov).

25 Separately, to augment the more quantitative density and distribution mapping
26 described above and to provide additional context for marine mammal impact analyses,
27 the CetMap also identified (through literature search, current science compilation, and
28 expert consultation) known areas of importance for cetaceans. Important areas included
29 areas used for reproduction, feeding, and migration, as well as areas in which small or
30 resident populations are concentrated.

31 CetMap efforts, as noted by NOAA (2012), include development of an information
32 hierarchy, completion of a cetacean data availability assessment, and completion of
33 initial density modeling. Each of these milestones are outlined below.

34 For the information hierarchy task, CetMap identified and broadly evaluated the
35 information-types and modeling methods available for estimating marine mammal
36 density and distribution and ranked them in “tiers” based on their expected ability to
37 accurately predict presence, distribution, or density in a spatially and temporally explicit
38 manner. Tiers include:

- 1 • Habitat-based density models, which allow fine-scale predictions of density
2 (individuals per 10 or 25 km²) throughout a survey region using regression-based
3 models that relate habitat variables to species encounter rates and group sizes;
- 4 • Stratified density models, which assume uniform animal density within each
5 stratum (area), for which boundaries are determined based on survey coverage,
6 the number of sightings, and prior knowledge of cetacean distribution and
7 habitats;
- 8 • Probability of occurrence models, which indicate areas where a species is likely
9 to occur based on statistical models that relate habitat variables to the
10 presence/absence of a species, but do not provide absolute density estimates;
- 11 • Records of presence, which include visual observations, acoustic detections, or
12 satellite tagging indicators; and
- 13 • Expert knowledge, which reflects a lack of spatio-temporally explicit data for a
14 species, but indicates if a species is believed to be present or likely absent by
15 regional experts.

16 A more detailed description of the information tiers, as well as the factors considered in
17 evaluating them and deciding which data should be included in any given model, are
18 available at the Cetacean Sound webpage.

19 The cetacean data availability assessment has fulfilled the following objectives:

- 20 • Identified and compiled existing cetacean density models, some of which were
21 not previously available to the public;
- 22 • Identified and compiled existing indicators of cetacean presence, including visual
23 observations, acoustic detections, and satellite tagging data, some of which were
24 not previously available to the public, and several of which expand the known
25 range of certain species; and
- 26 • Organized the available modeling results and data in a manner that allows the
27 user to quickly identify what type of data is available for a species/region/month
28 and where data gaps exist.

29 The Cetacean Data Availability page shows the available information for each
30 species/region/month, and also serves as the link to the downloadable products.

31 For the density modeling task, CetMap identified and undertook two key modeling
32 efforts to meaningfully improve the understanding of cetacean density and distribution in
33 the U.S. EEZ in several key U.S. areas, including the Beaufort and Chukchi Seas,
34 Atlantic coast, Gulf of Mexico, and U.S. west coast. Of relevance to California, CetMap
35 is presently working with NOAA's Southwest Regional Office to showcase an effort that
36 uses shore-based visual sighting data for grey whales along the U.S. west coast,
37 combined with their swim speed, to model the estimated location and density of the
38 majority of migrating gray whales on any date within the migration period. A summary of

1 this west coast gray whale model and the associated products can be viewed on the
2 CetMap webpage.
3 For the mapping and product accessibility task, select CetMap members affiliated with
4 Duke University's Marine Geospatial Ecology Lab have created standardized GIS files
5 for the new modeling results produced by the CetMap, as well as for several existing
6 model results compiled for this effort, but for which GIS maps had not previously been
7 generated.

4.0 TURTLES

4.1 Life History

Sea turtles use a broad range of marine habitats depending upon their developmental stage. They spend most of their lives at sea, with only limited excursions on land during those periods where they return to natal beaches for egg deposition, and following hatching. Once hatchlings reach the sea, they are pelagic, moving primarily with ocean currents. After a period of years, which varies both among species and within populations, a critical ontogenetic habitat shift occurs whereby most sea turtles actively recruit to a demersal, neritic habitat and are considered juveniles. Finally, upon reaching maturity, all sea turtles maintain a discrete foraging area which frequently overlaps with the area occupied by juveniles (Bolton 2003).

4.2 Overview of Sea Turtle Hearing

Few studies have examined the role acoustic cues play in the ecology of sea turtles (Mrosovsky 1972; Samuel et al. 2005; Nunny et al. 2008). It has been suggested that sea turtles use sound to navigate, locate prey, avoid predators, and sense their environment (Piniak et al. 2011). There is evidence that sea turtles may use sound to communicate; the few vocalizations described for sea turtles are restricted to the “grunts” of nesting females. These sounds are low-frequency and relatively loud, thus leading to speculation that nesting females use sounds to communicate with conspecifics (Mrosovsky 1972).

While little is known regarding the extent to which sea turtles use acoustic cues to sense and monitor their environment, it is recognized that a turtle’s ambient and passive acoustic environment changes with each ontogenetic habitat shift. In the inshore environment where juvenile and adult sea turtles generally reside, the ambient environment is noisier than the open ocean environment of the hatchlings; this inshore environment is dominated by low-frequency sound (Hawkins and Myrberg 1983). In areas with high levels of vessel traffic, low-frequency noise from shipping, recreational boating, and seismic surveys compound the potential for acoustic impact (Hildebrand 2005).

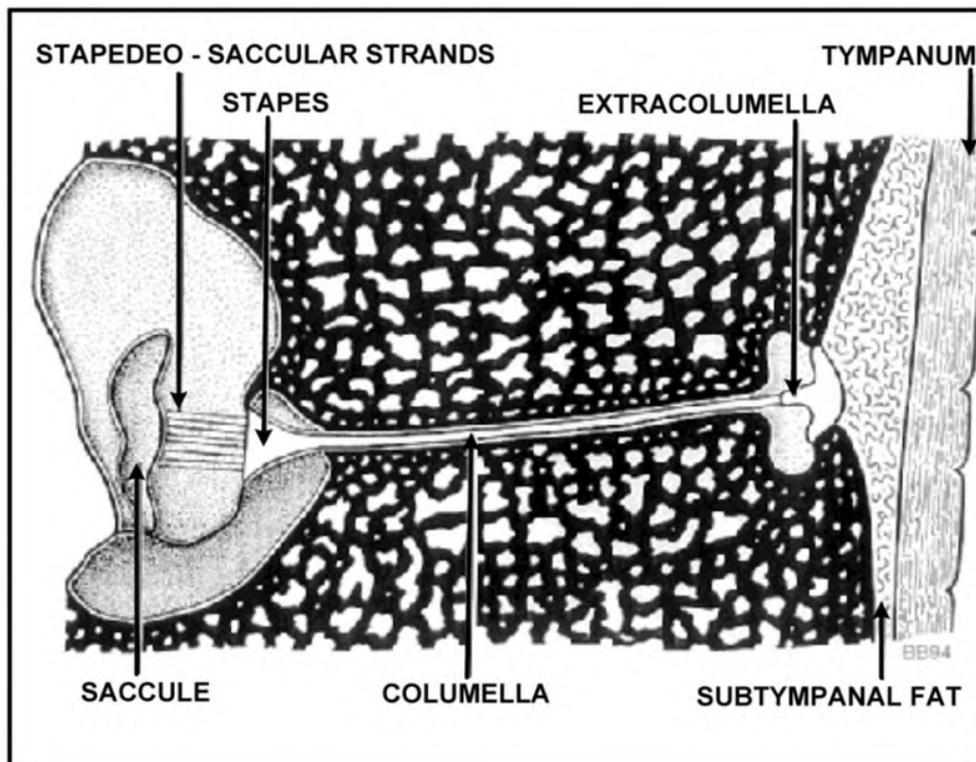
4.3 Morphology

A majority of the research conducted on sea turtle hearing has been restricted to gross morphological dissections (e.g., Wever 1978; Lenhardt et al. 1985). Moein (1994) notes several important components of the turtle ear, identified in **Figure H-6**:

- Tympanum – a continuation of the facial tissue; distinguishable only by palpitation of the area.
- Subtympanal fat – lying beneath the tympanum, this thick fat layer distinguishes sea turtles from both terrestrial and semi-aquatic turtles. Ketten et al. (1999)

- 1 suggests that this layer of fat is similar to the fats found in the jaws of odontocete
2 whales, and functions as a low-impedance channel for sounds to the ear.
- 3 • Middle ear cavity – lying posterior to the tympanum, it is connected to the throat
4 by the eustachian (Wever 1978; Lenhardt et al. 1985). The middle ear is small
5 and encased by bone.
 - 6 • Extracolumella and Columella – these two structures comprise the ossicular
7 mechanism. The extracolumella is a cartilaginous disk under the tympanic
8 membrane attached to the columella by ligaments. The columella, or stapes,
9 consists of a long rod with the majority of its mass concentrated at each end. The
10 columella extends medially from the middle ear cavity through a narrow bony
11 channel and expands within the oval window to form a funnel shaped end.

**Figure H-6. Middle Ear Anatomy of the Juvenile Loggerhead Sea Turtle
(From: Moein 1994)**



12
13

14 The columella is free to move only longitudinally within this channel so when the
15 tympanum is depressed directly above the middle of the extracolumella, the columella
16 moves readily in and out of the oval window, without any flexion of the columella. The
17 stapes and oval window are connected to the saccular wall by fibrous strands. It is
18 thought that these stapedo-saccular strands relay vibrational energy of the stapes to the
19 saccule (Wever and Vernon 1956; Wever 1978; Lenhardt et al. 1985).

1 For semi-aquatic turtles, the columella is the main pathway for sound input to the inner
2 ear; when the columella is clipped while leaving the tympanum intact, the animal
3 displayed an extreme decrease of sensitivity of hearing (Wever and Vernon 1956).

4 The auditory sense organ within the inner ear of the sea turtle cochlea is the basilar
5 papilla (basilar membrane). This membrane is large and composed of dense connective
6 tissue in sea turtles (rather than a thin basilar membrane found in terrestrial turtles)
7 (Wever 1978; Hetherington 2008). This basilar papilla is positioned opposite the round
8 window and lies within the pathway of fluid displacement due to columella motion. In
9 most reptiles, and presumably in sea turtles as well, the tectorial membrane lays over
10 the hair cells of the basilar papilla. For sea turtles, the innervations of the hair cells may
11 be accomplished through the movement of the overlying tectorial membrane rather than
12 the movement of the papillae (Hetherington 2008).

13 As summarized by Bartol (2012), sea turtles are thought to receive sound through the
14 standard vertebrate tympanic middle ear path. However, an important distinction is
15 made when comparing the functional morphology of the middle ear of terrestrial
16 vertebrates and sea turtles. In terrestrial vertebrates, the middle ear is an impedance
17 transformer between sound in air (environment) and sound in fluid (inner ear). This
18 impedance mismatch can be overcome by having a high convergence ratio between the
19 tympanic membrane and oval window (thus amplifying the force acting on the inner ear)
20 and by having a multiple bone ossicular mechanism that acts as a lever system to
21 amplify force. The convergence ratio of the tympanic membrane to oval window in sea
22 turtles is reported to be lower than other semi-aquatic turtles (Lenhardt et al. 1985), and
23 sea turtles lack an ossicular mechanism that acts as a lever (having only a single
24 straight columella). Thus, the sea turtle ear appears to be a poor receptor for aerial
25 sounds. However, this ear is well adapted to water conduction sound. The dense layer
26 of fat under the tympanum acts as a low-impedance channel for underwater sound,
27 similar to that pathway found in odontocetes (Ketten et al. 1999). Furthermore, the
28 retention of air in the middle ear of these sea turtles suggests that they are able to
29 detect sound pressures.

30 Lenhardt et al. (1983) also identifies the potential for bone-conducting hearing in
31 loggerhead and Kemp's ridley turtles, noting that both the skull and shell act as
32 receiving surfaces. The ability to recognize bone-conducted sound was implicated in the
33 reception of low-frequency sounds from natal beaches and may serve as one of the
34 cues in nesting returns.

35 **4.4 Sea Turtle Hearing**

36 The characterization of sea turtle hearing can be broadly organized into two study types
37 – measurements of the electrophysiological responses to sound exposure and
38 observations of the behavioral responses to sound exposure. The following summaries
39 have been derived from a recent synthesis effort completed by Bartol (2012).

1 **4.4.1 Electrophysiological Response to Sound**

2 Electrophysiological studies on hearing have been conducted on juvenile green turtles
3 (*Chelonia mydas*) (Ridgway et al. 1969; Bartol and Ketten 2006), juvenile Kemp's ridley
4 turtles (*Lepidochelys kempii*) (Bartol and Ketten 2006), juvenile loggerhead turtles
5 (*Caretta caretta*) (Bartol et al. 1999; Lavender et al. 2010, 2011a,b), and hawksbill
6 turtles (*Eretmochelys imbricata*) (Yudhana et al. 2010a). Kemp's ridley is a congener for
7 the olive ridley (*Lepidochelys olivacea*) found in California waters. Electrophysiological
8 responses, specifically auditory evoked potentials (AEPs), are the most widely accepted
9 technique for measuring hearing in situations in which normal behavioral testing is
10 impractical. Auditory brainstem response (ABR) measurements of sea turtles exposed
11 to sound have also been reported.

12 AEPs reflect the synchronous discharge of large populations of neurons within the
13 auditory pathway and, thus, are useful monitors of the functioning of the throughput of
14 the auditory system. Most AEP research has concentrated on the use of responses
15 occurring within the first 10 milliseconds (ms) following presentation of click or brief tone
16 burst stimuli. This response has been termed the ABR and consists of a series of five to
17 seven patterned and identifiable waves. AEP measurements are noninvasive and can
18 be performed on conscious subject animals (Bullock 1981; Corwin et al. 1982).

19 Ridgway et al. (1969) measured auditory cochlear potentials of green turtles using both
20 aerial and vibrational stimuli. Thresholds were not measured; instead, cochlear
21 response curves of 0.1 μV (microvolts) potential were plotted for frequencies ranging
22 from 50 to 2,000 Hz. Green turtles detect a limited frequency range (200 to 700 Hz) with
23 best sensitivity at the low tone region of about 400 Hz. Though this investigation
24 examined two separate modes of sound reception (i.e., air and bone conduction),
25 sensitivity curves were relatively similar, suggesting that the inner ear is the main
26 structure for determining frequency sensitivity.

27 Bartol et al. (1999) collected ABRs from juvenile loggerhead turtles to measure
28 electrophysiological responses to sound stimuli. Thresholds were recorded for both
29 tonal and click stimuli. Best sensitivity was found in the low-frequency region of 250 to
30 1,000 Hz. The decline in sensitivity was rapid after 1,000 Hz, and the most sensitive
31 threshold tested was at 250 Hz.

32 Bartol and Ketten (2006) collected underwater ABRs from hatchling and juvenile
33 loggerhead and juvenile green turtles. For these experiments, the speaker was
34 suspended in air while the turtle's tympanum remained submerged underwater. All
35 turtles tested responded to sounds in the low-frequency range, from at least 100 Hz
36 (lowest frequency tested) to no greater than 900 Hz. Interestingly, the smallest turtles
37 tested, hatchling loggerheads, had the greatest range of hearing (100 to 900 Hz) while
38 the larger juveniles responded to a much narrower range (100 to 400 Hz). Hearing
39 sensitivity of green turtles also varied with size; smaller greens had a broader range of
40 hearing (100 to 800 Hz) than that detected in larger subjects (100 to 500 Hz).

1 Lavender et al. (2010, 2011a,b) have recorded underwater AEPs for loggerhead turtles,
2 with ages ranging from yearlings to subadults, using an underwater speaker as the
3 sound source. Loggerheads were found to respond to frequencies between 50 and
4 1,000 Hz.

5 ABR measurements of hawksbill turtles were reported by Yudhana et al. (2010a). Best
6 response in the two test subjects occurred between 50 and 500 Hz.

7 **4.4.2 Behavioral Responses to Sound**

8 Multiple studies have attempted to examine the behavioral responses of juvenile
9 loggerheads to sound in their natural environment, both in controlled settings (O'Hara
10 and Wilcox 1990; Moein et al. 1995; McCauley et al. 2000; Lavender et al. 2011a) and
11 as observed *in situ* (Holst et al. 2007; Weir 2007; DeRuitter and Doukara 2010).
12 Behavioral audiograms have been collected from multiple size classes of loggerhead
13 turtles (Lavender et al. 2011b). Behavioral audiograms require the animal to perform a
14 task in the presence of auditory stimuli. Though time consuming, behavioral audiograms
15 are a more sensitive measure of hearing threshold than electrophysiological responses
16 and ascribe a critical behavioral component to hearing trials.

17 Lavender et al. (2011a) recorded audiograms using a two-response, forced-choice
18 approach, whereby the turtles were required to vary behavior according to presence or
19 absence of sound, permitting a behavioral measure of acoustic sensitivity. Lavender
20 et al. (2011b) found that while loggerheads respond to similar frequencies as previous
21 studies (50 to 1,000 Hz), their threshold levels are actually more sensitive than reported
22 using electrophysiological methods.

23 Several sea turtle behavioral studies have been initiated to assist in the development of
24 an acoustic repelling device for sea turtles. O'Hara and Wilcox (1990) attempted to
25 create a sound barrier for loggerhead turtles at the end of a canal using seismic airguns.
26 The test results indicated that airguns were effective as a deterrent for a distance of
27 about 30 m when the sound output of this system was approximately 220 dB re 1 μ Pa at
28 1 m in the 25 to 1,000 Hz range. However, this study did not account for the reflection of
29 sound by the canal walls, and the stimulus frequency and intensity levels are
30 ambiguous.

31 Moein et al. (1995) investigated the use of airguns to repel juvenile loggerhead turtles
32 from hopper dredges. A net enclosure was erected in the York River, Virginia to contain
33 the turtles, and an airgun was stationed at each end of the net. Sound frequencies of
34 the airguns ranged from 100 to 1,000 Hz at three decibel levels (175, 177, and 179 dB
35 re 1 μ Pa at 1 m). Avoidance of the airguns was observed upon first exposure. However,
36 after three separate exposures to the airguns, the turtles habituated to the stimuli.

37 McCauley et al. (2000) examined the response of sea turtles (one green and one
38 loggerhead turtle) to an airgun signal. For these trials, the turtles were placed in cages,
39 and behavior was monitored as a single airgun approached and departed. During these

1 trials, the turtles showed a noticeable increase in swimming behavior when the airgun
2 level was above 166 dB re 1 μ Pa at 1 m and became erratic and increasingly agitated
3 above 175 dB. Because these animals were caged, avoidance behavior could not be
4 monitored. However, the researchers speculated that avoidance would occur at 175 dB
5 re 1 μ Pa at 1 m, the point at which the animals were acutely agitated (McCauley et al.
6 2000).

7 Researchers have also attempted to monitor sea turtle avoidance to sound during an
8 active seismic survey (Weir 2007; DeRuiter and Doukara 2010). Weir (2007) observed
9 240 animals during a 10-month seismic survey off the coast of Angola. Behaviors were
10 recorded at time of first sighting and as the vessel and towed equipment moved in
11 relation to the turtle. Fewer turtles were observed near the airguns as they were firing
12 (as opposed to the “gun-off” state). However, the source of agitation for the turtle could
13 not be identified; the turtle could have reacted to the ship and towed equipment rather
14 than specifically to the airgun (Weir 2007).

15 DeRuiter and Doukara (2010) observed turtles during active operation of an airgun
16 array as well and found a startle response (rapid dive) to the airgun. However, again,
17 these authors could not distinguish the stimulus source of the startle response as they
18 did not perform a control with the airguns off.

19 **4.4.3 Summary of Sea Turtle Hearing**

20 Sea turtles are low-frequency hearing specialists, typically hearing frequencies from
21 30 to 2,000 Hz, with a range of maximum sensitivity between 100 and 800 Hz (Bartol
22 and Ketten 2006; Bartol et al. 1999; Lenhardt 1994; Ridgway et al. 1969). Hearing
23 below 80 Hz is less sensitive but may be important biologically (Lenhardt 1994). By
24 species, hearing characteristics of sea turtles which may be present in California waters
25 include:

- 26 • Green sea turtles: greatest sensitivities are 300 to 400 Hz (Ridgway et al. 1969);
27 juveniles and sub-adults detect sounds from 100 to 500 Hz underwater, with
28 maximum sensitivity at 200 and 400 Hz (Bartol and Ketten 2006) or between
29 50 and 400 Hz (Dow et al. 2008); peak response at 300 Hz (Yudhana et al.
30 2010b);
- 31 • Loggerhead sea turtle: greatest sensitivities approximately 250 Hz or below for
32 juveniles, with the range of effective hearing from at least 250 to 750 Hz (Bartol
33 et al. 1999);
- 34 • Olive ridley sea turtles: juveniles of a congener (Kemp’s ridley) found to detect
35 underwater sounds from 100 to 500 Hz, with a maximum sensitivity between
36 100 and 200 Hz (Bartol and Ketten 2006); similar functional hearing capabilities
37 are assumed;
- 38 • Hawksbill sea turtles: greatest sensitivities at 50 to 500 Hz (Yudhana et al.
39 2010a); and

- 1 • Leatherback sea turtles: a lack of audiometric information noted; anatomy
2 suggests hearing capabilities similar to other sea turtles, with functional hearing
3 assumed to be 10 to 2,000 Hz.

4 **4.5 Effects of Anthropogenic Noise**

5 Sounds have the potential to impact a sea turtle in several ways: trauma to hearing
6 (temporary or permanent), trauma to non-hearing tissue (barotraumas), alteration of
7 behavior, and masking of biologically significant sounds (McCarthy 2004).

8 Hearing damage is usually categorized as either a temporary or permanent injury. TTSs
9 are recoverable injuries to the hearing structure and can vary in intensity and duration.
10 Normal hearing abilities return over time; however, animals often lack the ability to
11 detect prey and predators and assess their environment during the recovery period. In
12 contrast, PTSs constitute a permanent loss of hearing through loss of sensory hair cells
13 (Clark 1991). Few studies have looked at hair cell damage in reptiles, and it is still
14 unknown if sea turtles are able to regenerate hair cells (Warchol 2011). There are
15 almost no data on the effects of intense sounds on marine turtles and, thus, it is difficult
16 to predict the level of damage to hearing structures. Clear avoidance reactions to
17 seismic signals at levels between 166 and 179 dB re 1 μ Pa have been observed (Moein
18 et al. 1995; McCauley et al. 2000); however, both of these studies were done in a caged
19 environment, so the extent of avoidance could not be monitored. Moein et al. (1995) did
20 observe a habituation effect to the airguns; the animals stopped responding to the
21 signal after three presentations. This lack of behavioral response could be a result of
22 TTS or PTS.

23 Anthropogenic noise even below levels which may cause injury has the potential to
24 mask relevant sounds in the environment. Masking sounds can interfere with the
25 acquisition of prey, affect the ability to locate a mate, diminish the ability to avoid
26 predators, and, particularly in the case of sea turtles, adversely affect the ability to
27 properly identify an appropriate nesting site (Nunny et al. 2008). Sea turtles appear to
28 be low-frequency specialists and, thus, the potential masking noises would fall within at
29 least 50 to 1,000 Hz. These maskers could have diverse origins, ranging from natural to
30 anthropogenic sounds (Hildebrand 2005). There are no quantitative data demonstrating
31 masking effects for sea turtles.

32 **4.6 Effects of Noise Exposure from Low Energy Geophysical Survey** 33 **Equipment**

34 No studies have been identified which address the effects of low energy geophysical
35 equipment noise on sea turtles. NSF (2011), in its analysis of research-based
36 oceanographic survey equipment (i.e., subbottom profiler, multibeam echosounder,
37 pingers, and acoustic current profiler) determined that significant impacts to sea turtles
38 through masking, disturbance, or hearing impairment would not be expected to occur.
39 Mitigating factors supporting this determination include equipment frequencies well
40 above the optimal hearing range of sea turtles, low source levels, the directional and

1 narrow-beam characteristics of the acoustic signals, and/or brief signal duration and
 2 exposure periods.

3 **4.7 Noise Exposure Criteria**

4 There currently are no noise exposure criteria for sea turtles. NMFS has, however,
 5 implemented *de facto* use of the marine mammal exposure protocols when addressing
 6 impacts and implementing mitigation for sea turtles. NMFS has established the following
 7 SPL criteria for marine mammals:

- 8 • Injury, cetaceans: 180 dB re 1 μ Pa rms for impulsive sound, cetaceans;
- 9 • Behavioral response, all marine mammals: 160 dB re 1 μ Pa rms for impulsive
 10 sound; and
- 11 • Behavioral response, all marine mammals: 120 dB re 1 μ Pa rms for continuous
 12 (non-impulsive) sound.

13 Currently, there are no SEL thresholds in place for sea turtles.

14 **4.8 Assessment of Hearing Information for Sea Turtle Species Present in**
 15 **California Waters**

16 Five sea turtle species have been documented in California waters (Table H-9).

17 **Table H-9. Sea Turtles of California, including Summary Life History Information**
 18 **and Hearing Sensitivities**

Taxonomic Classification and Common Name	Scientific Name	Status	Presence, Habitat, and Diet	Hearing
Family: Cheloniidae				
Loggerhead sea turtle	<i>Caretta caretta</i>	E ^a	Rare in CA; occupies three different habitats – oceanic, neritic, and terrestrial (nesting only), depending upon life stage; omnivorous	Low-frequencies (optimal: 250 to 750 Hz)
Green sea turtle	<i>Chelonia mydas</i>	E	Common In CA; resident populations in San Diego County; aquatic, but known to bask onshore; juvenile distribution unknown; omnivorous	Low-frequencies (optimal: 200 to 400 Hz)
Pacific hawksbill sea turtle	<i>Eretmochelys imbricata bisssa</i>	E	Rare in CA; pelagic; feeding changes from pelagic surface feeding to benthic, reef-associated feeding mode; opportunistic diet	Low-frequencies (optimal: 50 to 500 Hz)
Olive ridley sea turtle	<i>Lepidochelys olivacea</i>	T ^b	Rare in CA; primarily pelagic, but may inhabit coastal areas, including bays and estuaries. Most breed annually, with annual migration (pelagic foraging, to coastal breeding/nesting grounds, back to pelagic foraging); omnivorous, benthic feeder	Low-frequencies (optimal: 100 to 200 Hz; congener)

Taxonomic Classification and Common Name	Scientific Name	Status	Presence, Habitat, and Diet	Hearing
Family: Dermochelyidae				
Pacific leatherback sea turtle	<i>Dermochelys coriacea</i>	E	Frequent in CA; pelagic, living in the open ocean and occasionally entering shallower water (bays, estuaries); omnivorous (jellyfish; other invertebrates, vertebrates, kelp, algae)	Low-frequencies (estimated: 10 to 2,000 Hz)

- 1 ^a North Pacific Ocean Distinct Population Segment (DPS); ^b coastal Mexico population endangered;
2 threatened elsewhere.
- 3 Status (under FESA): E = endangered; T = threatened.
- 4 Green and leatherback sea turtles are the most likely species to be present offshore
5 California, with loggerheads, hawksbill, and olive ridley sea turtle presence considered
6 to be rare.
- 7 As noted previously, sea turtles are low-frequency hearing specialists. Typically hearing
8 frequencies are in the range of 30 to 2,000 Hz, with best hearing sensitivities varying by
9 species.

1

5.0 FISHES

2 5.1 Overview

3 The effects of anthropogenic sound on fishes have been summarized by several
4 authors, including Popper (2003), Hastings (2008), Popper and Hastings (2009a,b),
5 Slabbekoorn et al. (2010), and Popper and Hawkins (2011). Popper (2012) has also
6 recently prepared a summary of fish hearing and sound-related impacts.

7 Popper (2012) initiated his hearing summary with the following definitions:

- 8 • Injury: any effect on the physiology of the animal that leads to immediate or
9 potential death. Behavioral effects, such as moving from a site of feeding, would
10 not be considered an injury.
- 11 • Fish: generally refers to three groups of vertebrates: (a) Agnatha or jawless
12 vertebrates; (b) cartilaginous fishes (sharks, rays); and (c) bony fishes. Nelson
13 (2006) provides a complete review of fishes and their evolutionary relationships;
14 more than 32,000 known living fish species have been documented.

15 5.2 Overview of Bioacoustics

16 Sound plays a major role in the lives of all fishes (e.g., Zelick et al. 1999; Fay and
17 Popper 2000). Fishes acquire information about biotic (living) and abiotic
18 (environmental) sources via sound and sound interpretation (Fay and Popper 2000;
19 Popper et al. 2003; Fay 2005; Slabbekoorn et al. 2010).

20 In addition to listening to their environment, many bony fishes species use sound to
21 communicate. Anthropogenic sound may interfere with normal behavior of fishes and
22 has the potential to adversely affect the survival of individuals and/or populations.
23 Detailed discussions of fish bioacoustics can be found in Webb et al. (2008), Fay and
24 Megela-Simmons (1999), Zelick et al. (1999), and Popper et al. (2003). A broad
25 discussion of interactions of anthropogenic sounds and fishes can be found in Popper
26 and Hastings (2009a,b) and Popper and Hawkins (2011).

27 Cartilagenous fishes do not utilize sound for communication. Popper (2012) notes that
28 virtually nothing is known about effects of human-generated sound on cartilaginous
29 fishes, but there is concern about potential effects since these animals are integral to
30 the ecosystem in many parts of the marine environment (Casper et al. 2011a).

31 5.3 The Fish Ear

32 The fundamental structure for hearing by fishes is the inner ear, as summarized by
33 Popper (2012). The inner ear has three otolith organs – the saccule, lagena, and utricle
34 – each containing a dense structure, the otolith. The otolith lies in close proximity to a
35 sensory surface – the sensory epithelium. Each epithelium contains sensory hair cells
36 that are very similar to those found in the mammalian ear. On their top surfaces,
37 sensory hair cells have hair-like projections (cilia) that bend when the epithelium and

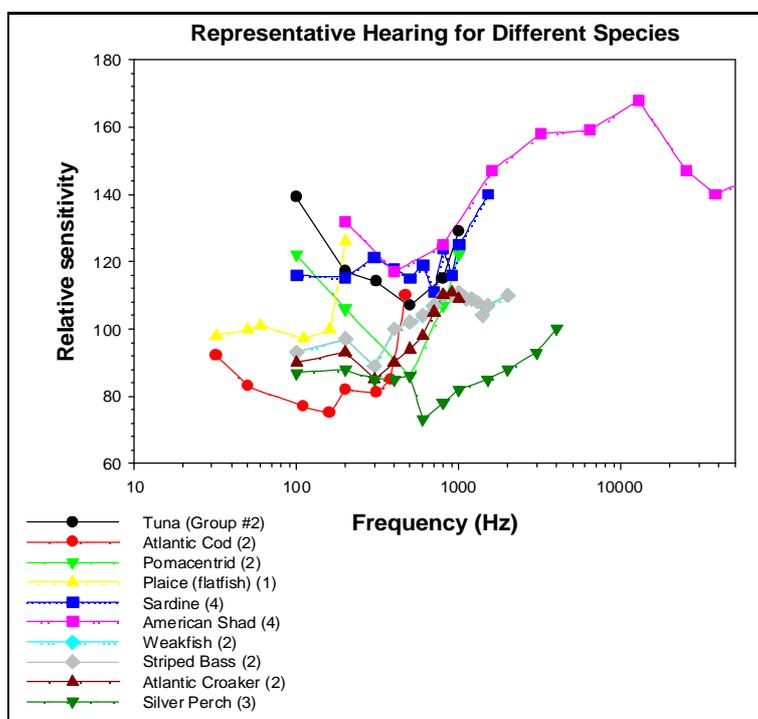
1 otolith move out of phase from one another (i.e., when sound stimulates the ear). The
 2 sensory cells respond physiologically to the bending of the cilia and send signals on to
 3 the brain.

4 **5.4 Hearing Sensitivity**

5 Per Popper (2012), hearing thresholds have been determined for approximately 100 fish
 6 species. Data on hearing thresholds for fishes can be found in Fay (1988), Popper et al.
 7 (2003), Ladich and Popper (2004), Nedwell et al. (2004), Ramcharitar et al. (2006), and
 8 Popper and Schilt (2008). Available data indicate that fishes cannot hear sounds above
 9 approximately 3 to 4 kHz, with the majority of species only able to detect sounds to 1
 10 kHz or below; however, several fish genera in the family Clupeidae can hear
 11 frequencies greater than 120 kHz but with limited sensitivity. Recent studies have
 12 demonstrated that some species can detect sounds below 50 Hz (i.e., infrasound), but it
 13 remains unclear as to whether these sounds are sensed by the ear or via the lateral line
 14 (Karlsen 1992; Knudsen et al. 1994; Popper 2012).

15 There have been a limited number of studies on cartilaginous fishes, with results
 16 suggesting that they detect sounds to no more than 600 or 800 Hz (e.g., Myrberg et al.
 17 1976; Myrberg 2001; Casper et al. 2003; Casper and Mann 2006). Available data
 18 suggest that the majority of marine species do not have specializations to enhance
 19 hearing, probably relying on both particle motion and sound pressure for hearing.
 20 Hearing capabilities vary considerably between different bony fish species (**Figure H-7;**
 21 **Table H-10**).

Figure H-7. Audiograms for Select Bony Fishes (From: Popper 2012)



22

1 **Table H-10. Marine Fishes Hearing Sensitivity, by Family, with Representative California Marine Species**

Family	Common Name of Taxa	Highest Frequency Detected (Hz)	Hearing Category	Reference	California Marine Species	Notes
Asceripensidae	Sturgeon	800	2	Lovell et al. 2005; Meyer et al. 2010	Green sturgeon	Several different species tested. Relatively poor sensitivity
Anguillidae	Eels	300	2	Jerkø et al. 1989	N/A	Poor sensitivity
Batrachoididae	Toadfishes	400	2	Fish and Offutt 1972; Vasconcelos and Ladich 2008	Plainfin midshipman	
Clupeidae	Shad, menhden	>120,000	4	Mann et al. 1997, 2001	Pacific herring, Pacific sardine	Ultrasound detecting, but sensitivity relatively poor
	Anchovy, sardines, herrings	4,000	4	Mann et al. 2001	Northern Anchovy	Not detect ultrasound, and relatively poor sensitivity
Chondrichthyes [Class]	Rays, sharks, skates	1,000	1	Casper et al. 2003	California skate, Longnose skate, Spiny dogfish	Low-frequency hearing, not very sensitive to sound
Gadidae	Atlantic cod, haddock, pollack, hake	500	2	Chapman and Hawkins 1973; Sand and Karlsen 1986	Hundred-fathom codling	Probably detect infrasound (below 40 Hz). Best hearing 100 to 300 Hz
	Grenadiers		3?	Deng et al. 2011	Giant grenadier, California rattail	Deep sea, highly specialized ear structures suggesting good hearing, but no measures of hearing
Gobidae	Gobies	400	1 or 2	Lu and Xu 2009	Bluebanded goby, blackeye goby	
Labridae	Wrasses	1,300	2	Tavolga and Wodinsky 1963	Senorita, California sheephead	
Lutjanidae	Snappers	1,000	2	Tavolga and Wodinsky 1963	N/A	
Malacanthidae	Tilefish		2	NA	Ocean whitefish	No data
Moronidae	Striped bass	1,000	2	Ramcharitar unpublished	N/A	
Pomacentridae	Damselfish	1,500 to 2,000	2	Myrberg and Spires 1980	Blacksmith	
Pomadasyidae	Grunts	1,000	2	Tavolga and Wodinsky 1963	Salema, Sargo	

Family	Common Name of Taxa	Highest Frequency Detected (Hz)	Hearing Category	Reference	California Marine Species	Notes
Polyprionidae	Wreckfish		2	NA	Giant sea bass	No data
Sciaenidae	Drums, weakfish, croakers	1,000	2	Ramcharitar et al. 2006	White seabass, Queenfish	Hear poorly
	Silver perch	3,000	3	Ramcharitar et al. 2004, 2006	N/A	
Serranidae	Groupers		2	NA	Kelp bass, barred sand bass	No data
Scombridae	Yellowfin tuna	1,100	2	Iversen 1967	Yellowfin tuna	With swim bladder
	Tuna	1,000	1	Iversen 1969	Pacific bonito	Without swim bladder
	Bluefin tuna	1,000	2	Song et al. 2006	Bluefin tuna	Based only on ear anatomy

1 Source: Popper (2012), as compiled from Fay (1988) and Nedwell et al. (2004).

1 There is no clear correlation between hearing capability and environment. There is also
2 broad variability in hearing capabilities within fish groups. **Table H-10** also identifies
3 representative fish species, by phylogenetic group (e.g., families or class), that occur in
4 California waters. Only four of the 17 groups noted do not have representative California
5 fish species and corresponding hearing data.

6 **Table H-10** identifies the highest frequency measurements for fish hearing, but does not
7 identify the lowest frequencies heard. Popper (2012) notes that low-frequency hearing is
8 often a function of the equipment used in a study and not what the fish actually hears.
9 Fishes hear below 100 Hz, and there are some species studied (e.g., cod, salmon,
10 plaice) where fishes have been shown to respond to sounds below 40 Hz.

11 Species within a group may differ substantially in terms of their hearing structures. For
12 example, tuna species may or may not have a swim bladder, the latter of which is
13 involved in pressure detection. While the hearing range of species with and without
14 swim bladders is quite similar, it is likely that the sensitivity is poorer in the species
15 without this structure (Popper 2012).

16 Fish groups have been categorized based on hearing capability by Popper (2012), as
17 follows:

- 18 • Group 1: Fishes that do not have a swim bladder; these fishes are likely to use
19 only particle motion for sound detection. The highest frequency of hearing is
20 likely to be no greater than 400 Hz, with poor sensitivity compared to fishes with
21 a swim bladder. Fishes within this group include flatfish, some gobies, some
22 tunas, and all sharks and rays and their relatives.
- 23 • Group 2: Fishes that detect sounds from below 50 Hz to perhaps 800 to
24 1,000 Hz, although several are predicted to only detect sounds to 600 to 800 Hz.
25 These fishes have a swim bladder but no known structures in the auditory
26 system that would enhance hearing; hearing sensitivity is limited. These species
27 detect both particle motion and pressure, and the differences between species
28 are related to how well the species can use the pressure signal. A wide range of
29 species fall into this category, including tuna with swim bladders, sturgeons, and
30 salmonids, among others.
- 31 • Group 3: Fishes that have some kind of structure that mechanically couples the
32 inner ear to the swim bladder (or other gas bubble), thereby resulting in detection
33 of a wider bandwidth of sounds and lower intensities than fishes in other groups.
34 These fishes detect sounds to 3,000 Hz or more, and their hearing sensitivity,
35 which is pressure driven, is better than in fishes of Groups 1 and 2. There are not
36 many marine species known to fit within Group 3, but this group may include
37 some species of sciaenids (Ramcharitar et al. 2006). It is also possible that a
38 number of deep sea species fall within this category, based on morphology of the
39 auditory system (e.g., Popper 1980; Deng et al. 2011). Other members of this

1 group would include all of the Otophysan fishes, though few of these species
2 other than catfishes are found in marine waters.

- 3 • Group 4: All of these fishes are members of the herring family and relatives
4 (Clupeiformes). Their hearing below 1,000 Hz is generally similar to fishes in
5 Group 1, but their hearing range extends to at least 4,000 Hz (e.g., sardine), and
6 some species (e.g., American shad) are able to detect sounds to over 180 kHz
7 (Mann et al. 2001).

8 To gain a full understanding of the effects of sound on fishes, it may be necessary to
9 measure or estimate particle motion. Based on outcomes from a recent hydroacoustic
10 workshop for fish and invertebrates hosted by the Bureau of Ocean Energy
11 Management (BOEM), and other efforts (e.g., CEF Consultants Ltd. 2011; Worchester
12 2006), particle motion may be a more appropriate metric to assess the potential impact
13 of noise exposure for many fish species. Key studies addressing species- or
14 group-specific particle motion include Popper et al. (2003), Horodysky et al. (2008),
15 Popper and Fay (2011), and Zeddies et al. (2011, 2012).

16 **5.5 Anthropogenic Sound Effects on Fishes**

17 Anthropogenic sound effects may include behavioral effects, masking, physiological
18 effects, and, in extreme cases, mortality (Popper and Hastings 2009b; Popper and
19 Løkkeborg 2008). Fish response to sound may occur in several sequential and
20 progressive steps, per Popper (2012):

- 21 1) Fishes do not hear the sound – the sound is too low and/or is masked.
- 22 2) The sound is at a higher level detectable to the fish, but it is sufficiently low that
23 the sound is dismissed as not being biologically relevant or important.
- 24 3) The sound is somewhat higher than threshold, but the fish cannot discriminate it
25 from ambient sounds and does not respond (e.g., informational masking).
- 26 4) The sound is clearly audible to the fish and recognizable, but the fish does not
27 respond, or makes an initial, small response (e.g., startle), then returns to normal
28 behavior. After multiple presentations of the sound, the fish may determine that
29 the sound is not biologically important; the fish habituates and no longer shows a
30 startle response.
- 31 5) Sound is even louder, and the fish recognizes it as something that may be
32 biologically relevant and may change behavior (e.g., swim away or change
33 swimming course). When the sound ends or after the fish habituates to the
34 sound, the fish returns to normal behavior.
- 35 6) The fish may totally avoid the very loudest signals if those sounds are perceived
36 as being potentially harmful; fish may permanently change location or migratory
37 pattern.

1 **5.5.1 Behavioral Effects**

2 Popper (2012) notes several points pertinent to behavioral responses to sound, and
3 emphasizes the variability in the type of sound-induced response among fishes:

4 1) Context of sound exposure: Fish vary in their response to sound, depending
5 upon the context of the exposure and other factors (e.g., activity at time of
6 exposure; prior habituation, etc.).

7 2) Variability in response: Responses of animals vary widely (see review by Brumm
8 and Slabbekoorn 2005). These may include movement from the area of
9 maximum sound level, as shown for several fish species (Engås et al. 1996;
10 Slotte et al. 2004), to changing the intensity of calls so they can be heard over
11 the background sounds (Bee and Swanson 2007) or changing the spectrum of
12 the emitted sounds so they are no longer masked, as has been shown in a
13 variety of species (Brumm and Slabbekoorn 2005; Dooling et al. 2009; Parris et
14 al. 2009; Laiolo 2010; Slabbekoorn et al. 2010).

15 3) Thresholds: Sounds generally have to be well above the minimal detectable level
16 in order to elicit behavioral responses.

17 Doksaeter et al. (2009) showed no responses of free-swimming herring (*Clupea*) when
18 exposed to naval sonars. Similarly, sounds at the same received level that had been
19 produced by major predators of the herring (killer whales) elicited strong flight
20 responses. Sonar sound levels received by the fishes ranged from 197 to 209 dB re 1
21 μPa rms at 1 to 2 kHz. The hearing threshold for herring is approximately 125 to
22 135 dB re 1 μPa (Mann et al. 2005); fishes exposed to sonar showed no reactions to a
23 sound that is biologically irrelevant at a level that was 84 dB above the herring hearing
24 threshold. Other key references regarding impacts of sonars on fishes include
25 Kvadsheim and Sevaldsen (2005), Halvorsen et al. (2006, 2012), and Kane et al.
26 (2010).

27 Fewtrell and McCauley (2012) used various species of captive marine fish and one
28 species of squid, exposing each species to the noise from a single airgun. Six trials
29 were conducted off the coast of Western Australia with each trial using a different noise
30 exposure regime. Noise levels received by the animals ranged between 120 and 184 dB
31 re 1 $\mu\text{Pa}^2\cdot\text{s}$ (SEL). Behavioral observations of the fish and squid were made before,
32 during, and after airgun noise exposure. Results indicate that as airgun noise levels
33 increase, fish respond by moving to the bottom of the water column and swimming
34 faster in more tightly cohesive groups. Significant increases in alarm responses were
35 observed in fish and squid to airgun noise exceeding 147 to 151 dB re 1 $\mu\text{Pa}^2\cdot\text{s}$ (SEL).
36 An increase in the occurrence of alarm responses was also observed as noise level
37 increased.

1 5.5.2 Auditory Masking

2 Masking is a key issue for potential effects of human-generated sound on all
3 vertebrates, including fishes (reviewed in Fay and Megela-Simmons 1999; Popper et al.
4 2003). Masking occurs when there are sounds in the environment that are in the same
5 frequency range as the sound of biological relevance to the animal and/or within the
6 hearing range of the fishes. Thus, if a fish has a particular threshold for a biologically
7 relevant sound in a quiet environment and a background noise in the same frequency
8 range is introduced, this will decrease the ability of the fish to detect the biologically
9 relevant signal. In effect, the threshold for the biologically relevant signal will become
10 poorer. Thus, if background noise increases, it may be harder for a fish to detect the
11 biologically relevant sounds that it needs to survive. Specifically, if the ambient noise (or
12 masker) is raised by 10 dB, the threshold of the fish will increase by about 10 dB in the
13 frequency range of the masker. Reviews of auditory masking include Zelick et al. (1999)
14 and Ramcharitar et al. (2006).

15 Popper (2012) noted several studies where larval fishes may rely on natural, reef-based
16 sounds for location and settling (e.g., Leis et al. 2003; Wright et al. 2005, 2011). These
17 studies have suggested that if there is an increase in ambient (masking) noise, larval
18 fish would be less likely to hear the sounds of the reef and, thus, less likely find a place
19 to settle. Reef sounds could be produced by a variety of sources, including snapping
20 shrimp, water moving over reefs, other fishes, etc. and would be subject to masking by
21 anthropogenic sounds within the hearing range of fishes.

22 5.5.3 Threshold Shifts

23 Sound exposure can result in a temporary loss of hearing sensitivity (TTS). Recovery
24 from TTS follows termination of the noise, allowing damage to the sensory cells of the
25 inner ear to be repaired (Smith et al. 2006). Permanent hearing loss (PTS) is not known
26 to occur in fishes due the ability of fishes to repair and regenerate the sensory cells of
27 the ear (e.g., Lombarte et al. 1993; Smith et al. 2006).

28 Data on TTS in fishes are reviewed in Popper and Hastings (2009b). Data suggest that
29 TTS occurs after long-term exposure to sounds that are as high as 170 to
30 180 dB re 1 μ Pa rms, but only in species that have specializations that result in their
31 having relatively wide hearing bandwidths (to over 2 kHz) and lower hearing thresholds
32 than fishes without specializations. For example, TTS of 10 to 20 dB has been
33 demonstrated in goldfish (*Carassius auratus*) and lined Raphael catfish (*Platydoras*
34 *costatus*) (e.g., Scholik and Yan 2002; Smith et al. 2004a, 2006; Wysocki and Ladich
35 2005), but little or no TTS has been found in fishes such as cichlids, sunfishes, and
36 perch (e.g., Scholik and Yan 2001; Amoser and Ladich 2003; Smith et al. 2004a,b;
37 Wysocki and Ladich 2005). Moreover, studies of the effects of exposure to
38 150 dB re 1 μ Pa rms (received level) for 9 months showed no effect on hearing or on
39 survival and growth of young rainbow trout (*Oncorhynchus mykiss*) (Wysocki et al.

1 2007). Significantly, in those species where TTS was found, hearing returned to normal
2 starting well within 24 hours after the end of exposure (e.g., Smith et al. 2004b, 2006).

3 While TTS is not as likely to be particularly relevant with regard to repetitive sound
4 sources, concerns have still arisen that fishes may temporarily have impaired hearing
5 as a result of exposure to loud sounds (e.g., Popper et al. 2005, 2007; reviewed in
6 Popper and Hastings 2009b). Several studies show varying results, but overall, if TTS
7 occurs as a result of exposure to loud sounds, it is not necessarily very great and
8 recovery seems to be within 24 hours in most cases (Popper et al. 2005, 2007; Hastings
9 et al. 2008; Hastings and Miskis-Olds 2011).

10 The potential effects of TTS are similar to those of masking. If the hearing ability of an
11 affected fish decreases, then the likelihood of detecting predators, prey, or mates (or a
12 reef) decline, thus decreasing the potential fitness of the receiver until normal hearing
13 returns (Popper 2012).

14 **5.5.4 Stress**

15 There have been few studies of sound-induced stress on fishes (e.g., Smith et al.
16 2004b; Ramage-Healey et al. 2006; Wysocki et al. 2006, 2007). Results of several
17 studies suggest that physiological effects may occur among fishes, including changes in
18 hormone levels and altered behavior (Pickering 1981; Smith et al. 2004a,b; Wysocki
19 et al. 2007). Sverdrup et al. (1994) found that Atlantic salmon subjected to up to
20 10 explosions to simulate seismic airguns released primary stress hormones,
21 adrenaline and cortisol, as a biochemical response. There was no mortality. All
22 experimental subjects returned to their normal physiological levels within 72 hours of
23 exposure. Popper (2012) determined that the available information is too limited to
24 adequately address the issue.

25 **5.5.5 Summary**

26 Data obtained to date on the effects of sound on fishes are very limited both in terms of
27 the number of well-controlled studies and in the number of species tested. Moreover,
28 there are significant limits in the range of data available for any particular type of sound
29 source. While new data have become available on physiological effects of very intense
30 pile driving (e.g., Casper et al. 2012a; Halvorsen et al. 2011, 2012a,b), these data are
31 limited and can only be extrapolated to other sound sources and species with caution
32 (Popper 2012). Comparable data are needed for other sound sources and other
33 species. Further, the proper extrapolation of sound exposure findings from caged fishes
34 to fish in the natural environment remains an issue.

35 Popper and Hastings (2009) noted that select fish species, when exposed to certain
36 sounds, may produce a range of effects. They caution, however, that extrapolation of
37 these results to either other untested sound sources or fish species is problematic.
38 A comprehensive understanding of the effects of various sound sources on all fish
39 species remains undetermined.

1 5.6 Effects on Eggs and Larvae

2 There have been a few studies on effects of sound on eggs and larvae, as recently
3 reviewed by Popper and Hastings (2009b). Jørgensen et al. (2005) examined effects of
4 high intensity pure tones from 1.5 to 6.5 kHz on the survival and behavior of larval and
5 juvenile fishes of several species placed in small plastic bags. The study used herring
6 (*Clupea harengus*) (standard lengths 2 to 5 centimeters [cm] [0.8 to .9 inches (in.)]),
7 Atlantic cod (*Gadus morhua*) (standard length 2 to 6 cm [0.8 to 2.4 in.]), saithe
8 (*Pollachius virens*) (4 cm [1.6 in.]), and spotted wolffish (*Anarhichas minor*) (4 cm
9 [1.6 in.]) at different developmental stages. Both tissue pathology and survival were
10 studied in response to sounds from 150 to 189 dB, and the only effects found were 20%
11 to 30% mortality in one group of herring larvae at the highest sound levels. A lack of
12 replication of exposure protocols in this experiment has been noted.

13 Most recently, a group in the Netherlands exposed larvae of common sole (*Solea solea*)
14 to simulated pile driving sounds in an apparatus that is very similar to that used by
15 Halvorsen et al. (2011a,b) for larger fish (de Jong et al. 2011; Popper 2012). The larvae
16 of different stages were exposed to sound with cSEL of up to 206 dB re 1 $\mu\text{Pa}^2\cdot\text{s}$ without
17 any affect on fish mortality. There were no differences in mortality between fish
18 exposed to the simulated pile driving sound and fish that served as controls. The
19 authors did not, however, look at effects on fish tissue or larval growth, and it is possible
20 that either or both of these would have shown an effect of sound exposure (Popper
21 2012).

22 5.7 Current Exposure Criteria

23 Interim noise exposure criteria for fishes exist (Woodbury and Stadler 2008; Stadler and
24 Woodbury 2009), based on concerns over the effects of pile driving. These criteria,
25 established on the U.S. west coast, are for the onset of physiological effects (Popper et
26 al. 2006; Carlson et al. 2007; Popper 2012). The current interim criteria⁴ are dual in
27 nature, based on fish weight, and include:

- 28 1) Physiological onset (fish 2 g/0.07 oz and above): 206 dB re 1 μPa (peak SPL), or
29 187 dB re 1 $\mu\text{Pa}^2\cdot\text{s}$ (cSEL); and
- 30 2) Physiological onset (fish <2 g/0.07 oz): 206 dB re 1 μPa (peak SPL), or 183 dB
31 re 1 $\mu\text{Pa}^2\cdot\text{s}$ (cSEL).

32 Behavioral criteria have also been implemented by NMFS (Caltrans 2009), however,
33 behavioral studies are limited. Where data are available, observations have been
34 conducted using caged fishes. Interpretation of study results remain problematic, with
35 concerns as to whether the sound stimulus was the measured sound pressure or
36 particle motion arising in complex tank acoustics.

⁴ The original "interim criteria" was established at 208 dB re 1 μPa (peak SPL) based on Popper et al. 2006. It was revised to 206 dB re 1 μPa (peak SPL) in 2009 based on Stadler and Woodbury 2009.

1 Popper (2012) notes that the current thresholds, particularly for cumulative exposure,
2 may be too low. The inadequacy of the interim criteria has now been documented in a
3 recent quantified study on the effects of pile driving on the onset of physiological effects
4 in Chinook salmon (Halvorsen et al. 2011a,b) and several other species (Casper et al.
5 2011b). These studies, which demonstrated that a cSEL below approximately 207 dB re
6 $1 \mu\text{Pa}^2\cdot\text{s}$ will not result in the onset of injury and that cSEL as high as 210 dB re 1
7 $\mu\text{Pa}^2\cdot\text{s}$ produces physiological effects that are inconsequential (e.g., minor external
8 bleeding). While these data need to be replicated for other species and other sounds,
9 they have been shown to be appropriate for three very different species, suggesting that
10 there may be reasonably broad applicability of these values for setting future interim
11 criteria.

12 Per Popper (2012), it is not clear which attributes of sound result in physiological onset,
13 but it is likely that the rise time (onset time) of the signal may be of consequence. Thus,
14 signals with slower rise times than pile driving may have even higher onset levels
15 whereas sounds with faster rise times (e.g., from explosives) may have somewhat lower
16 criteria.

17 Popper (2012) also notes that recovery time needs to be built into future criteria. For
18 example, the accumulation of exposure (cSEL) is returned to zero after 12 hours without
19 exposure (Carlson et al. 2007; Stadler and Woodbury 2009).

6.0 INVERTEBRATES

6.1 Overview

Many invertebrates are capable of producing sound, including barnacles, amphipods, shrimp, crabs, and lobsters (Au and Banks 1998; Tolstoganova 2002). Invertebrates typically produce sound by scraping or rubbing various parts of their bodies, although they also produce sound in other ways. There are few data indicating how invertebrates may use sound in behavior, although a number of species make sounds for communication (e.g., Budelmann 1992; Popper et al. 2001), territorial behavior (Tolstoganova 2002), mating (Pye and Watson 2004; Henninger and Watson 2005), courtship, and aggression. Snapping shrimp (*Synalpheus parneomeris*) are among the major sources of biological sound in temperate and tropical shallow water areas (Au and Banks 1998). By rapidly closing one of its frontal chelae, a snapping shrimp generates a forward jet of water and associated cavitation to generate sound, the latter of which functions in feeding and territorial behaviors of alpheididae shrimp. Measured source SPLs for snapping ship were 183 to 189 dB re 1 μPa_{p-p} and extended over a frequency range of 2 to 200 kHz.

No physical structures have been discovered in aquatic invertebrates that are stimulated by the pressure component of sound. However, vibrations (i.e., mechanical disturbances of the water) are also characteristic of sound waves. Rather than being pressure sensitive, aquatic invertebrates appear to be most sensitive to the vibrational component of sound (Breithaupt 2002). Statocyst organs may provide one means of vibration detection for aquatic invertebrates.

More is known about the acoustic detection capabilities in decapod crustaceans than in any other marine invertebrate group, although cephalopod acoustic capabilities are now becoming a focus of study. For example, Kaifu et al. (2008) determined that the cephalopod *Octopus ocellatus* can detect particle motion with its statocyst. Studies by Packard et al. (1990), Rawizza (1995), and Komak et al. (2005) have tested the sensitivities of various cephalopods to water-borne vibrations, some of which were generated by low-frequency sound. Using the ABR approach, Hu et al. (2009) showed that auditory evoked potentials can be obtained in the frequency ranges 400 to 1500 Hz for the squid *Sepiotheutis lessoniana* and 400 to 1000 Hz for the octopus *Octopus vulgaris*, higher than frequencies previously observed to be detectable by cephalopods.

Few studies have been directed at determining impacts of sound on invertebrates (e.g., Boudreau et al. 2009; Lagadère 1982; Lagardère and Régnault 1980). There are no data that indicate whether masking occurs in invertebrates.

6.2 Synthesis Studies

Several past and recent synthesis efforts have addressed the question of hearing and the impacts of sound exposure on invertebrates. Moriyasu et al. (2004) conducted a critical review of 20 studies completed through 2003 which addressed seismic and

1 marine noise effects on invertebrates. They determined that among the nine studies that
2 were quantitative, the effects of sound on marine invertebrate species were mixed.
3 Normandeau Associates, Inc. (2012) identified the most critical information needs and
4 data gaps on the effects of various anthropogenic sound on fish, fisheries, and
5 invertebrates resulting from the use of sound-generating devices by the energy industry
6 through development of a literature synthesis that summarized current knowledge of the
7 topic as of January 2012. Popper (2012) developed a summary of the potential effects
8 of sound on invertebrates (e.g., crabs, cephalopods) as part of an analysis of fish and
9 invertebrate hearing capabilities and pertinent study results for a programmatic impact
10 analysis of geological and geophysical sound sources being considered on the Atlantic
11 Outer Continental Shelf (OCS).

12 The consensus of these reviews indicate that few data regarding hearing have been
13 compiled for aquatic invertebrates (e.g., André et al. 2011). Available data suggest
14 invertebrate hearing in the low-frequencies and only to the particle motion component of
15 the sound field (e.g., Mooney et al. 2010). In other words, based on the few studies that
16 have been conducted on the sensitivity of certain invertebrate species to underwater
17 sound, available data suggest that they are capable of detecting vibrations but they do
18 not appear to be capable of detecting pressure fluctuations. Normandeau Associates,
19 Inc. (2012) concluded that, although there is evidence that a range of invertebrates are
20 sensitive to low-frequency sounds, it is not yet clear whether any of them are sensitive
21 to sound pressure, or whether they show the same level of sensitivity to sounds as
22 other aquatic organisms (e.g., fishes).

23 One study addressing the effects of seismic exploration (i.e., airguns) on shrimp
24 suggests no behavioral effects at sound levels with a source level of approximately
25 196 dB re 1 μ Pa rms at 1 m (3.3 feet [ft]) (Andrighetto-Filho et al. 2005).

26 Among the studies completed on the effects of sound on invertebrates, the vast majority
27 have focused on the impact of seismic surveys (i.e., airgun arrays), primarily using
28 crustaceans and cephalopods. Crustaceans appear to be most sensitive to sounds less
29 than 1 kHz, although some species are able to detect sounds up to 3 kHz (Lovell et al.
30 2005). Cephalopods appear to be sensitive to the low-frequency particle motion
31 component of the sound field and not pressure (Mooney et al. 2012), and are sensitive
32 to water movement stimuli in a range between less than 20 and 1500 Hz (Packard et al.
33 1990; Hu et al. 2009)

34 **6.3 Hearing Sensitivity**

35 While sounds known to be produced by marine invertebrates have frequencies ranging
36 from 87 Hz to 200 kHz, depending on the species, it remains unclear as to the hearing
37 sensitivity of aquatic invertebrates. Rather than being pressure sensitive, aquatic
38 invertebrates appear to be most sensitive to the vibrational component of sound
39 (Breithaupt 2002).

6.4 Effects of Sound Exposure

Acute injury or mortality of invertebrates as a result of exposure to sound appears to depend on two features of the sound source: (1) the received peak pressure, and (2) the time required for the pressure to rise and decay. Generally, the higher the received pressure and the less time it takes for the pressure to rise and decay, the greater the chance of acute pathological effects (NSF and USGS 2011). Considering the peak pressure and rise/decay time characteristics of high energy sound sources (e.g., seismic airgun arrays), the associated pathological zone for invertebrates would be expected to be small (i.e., within a few meters of the seismic source). Lower peak pressures and rise/decay times associated with low energy geophysical sources suggest that even smaller ranges for pathological changes would be evident.

NSF and USGS (2011) have summarized the effects of seismic survey noise, providing summary information regarding previous studies which have assessed the pathological, physiological, and behavioral responses of marine invertebrates exposed to seismic sources (**Table H-11**). NSF and USGS (2011) have also noted that the three categories should not be considered as independent of one another and are likely interrelated in complex ways.

There are only limited data on high anthropogenic sound levels and corresponding physiological effects on invertebrates. Potentially relevant data are limited to results from a study on the effects of seismic exploration on snow crabs on the east coast of Canada (Boudreau et al. 2009) and controlled exposure of cephalopods to low-frequency sound. Results from Boudreau et al. (2009) showed no short-term or long-term effects of seismic exposure in adult or juvenile crabs or crab eggs.

Andre et al. (2011) conducted controlled exposure experiments on four cephalopod species (*Loligo vulgaris*, *Sepia officinalis*, *Octopus vulgaris*, and *Illex coindetii*), subjecting them to low-frequency sound. Exposure to low-frequency sounds resulted in permanent and substantial alterations of the sensory hair cells of the statocysts, the structures responsible for the animals' sense of balance and position. The exposure level (received SPL) was 157 ± 5 dB re 1 μ Pa, with peak levels at 175 dB re 1 μ Pa.

Study results presented by Andre et al. (2011) have been critically reviewed (Popper 2012), with concerns raised over lack of scientific control (i.e., control specimens being handled and treated to identical conditions, absent sound exposure) and the absence of an assessment of particle motion (i.e., invertebrates are detectors of particle motion, with no specializations coupling an air-filled structure to the ear). While there is uncertainty regarding the biological importance of particle motion sensitivity versus acoustic pressure, recent electrophysiological studies confirmed cephalopod sensitivities to frequencies under 400 Hz (*Octopus vulgaris*, Kaifu et al. 2008; *Sepioteuthis lessoniana*, *Octopus vulgaris*, Hu et al. 2009; *Loligo pealei*, Mooney et al. 2010).

1 **Table H-11. Summary of Seismic Noise Exposure Studies on Invertebrates (Adapted from: NSF and USGS 2011)**

Species	Test Subject(s)	Exposure	Determinations	Reference(s)
Pathological Effects				
Snow crab (<i>Chionoecetes opilio</i>)	Captive adult males, egg-carrying females, and fertilized eggs	Variable sound pressure levels (SPL) (191-221 dB re 1 μPa_{0-p}) and sound exposure levels (SELs) (<130-187 dB re 1 $\mu\text{Pa}^2\cdot\text{s}$)	Neither acute nor chronic (12 weeks post-exposure) mortality was observed for the adult crabs. A significant difference in development rate was noted between the exposed and unexposed fertilized eggs/embryos. The egg mass exposed to seismic energy had a higher proportion of less developed eggs than did the unexposed mass. Both egg masses came from a single female and any measure of natural variability was unattainable.	Christian et al. 2003, 2004
Snow crab (<i>Chionoecetes opilio</i>)	Caged egg-bearing females	Maximum received SPL was ~195 dB re 1 μPa_{0-p} . Crabs were exposed for 132 survey hr	Neither acute nor chronic lethal or sub-lethal injury to female crabs or crab embryos was indicated. Some exposed individuals had short-term soiling of gills, antennules and statocysts, bruising of the hepatopancreas and ovary, and detached outer membranes of oocytes; these differences could not be linked conclusively to exposure to seismic survey sound. Study design problems impacted interpretation of some of the results (Chadwick 2004).	DFOC 2004
American lobster (<i>Homarus americanus</i>)	Adult	Exposed either 20 to 200 times to 202 dB re 1 μPa_{p-p} , or 50 times to 227 dB re 1 μPa_{p-p}	Monitored for changes in survival, food consumption, turnover rate, serum protein level, serum enzyme levels, and serum calcium level. Results showed no delayed mortality or damage to the mechano-sensory systems associated with animal equilibrium and posture.	Payne et al. 2007
Dungeness crab (<i>Cancer magister</i>)	Stage II larvae	Single discharges from a seven-airgun array	No statistically significant differences were found in immediate survival, long term survival, or time to molt between the exposed and unexposed larvae, even those exposed within 1 meter (m) of the seismic source.	Pearson et al. 1994
Squid (<i>Sepioteuthis australis</i>)	Adult	Exposed to noise from a single 20-in ³ airgun with maximum SPLs of >200 re 1 μPa_{0-p} .	No squid or cuttlefish mortalities were reported as a result of these exposures.	McCauley et al. 2000a,b

Species	Test Subject(s)	Exposure	Determinations	Reference(s)
Physiological Effects				
Snow crab (<i>Chionoecetes opilio</i>)	Captive adult males	Variable SPLs (191-221 dB re 1 μPa_{0-p}) and SELs (<130–187 dB re 1 $\mu\text{Pa}^2\cdot\text{s}$)	No significant acute or chronic differences were found between exposed and unexposed animals in which various stress indicators (e.g., proteins, enzymes, cell type count) were measured.	Christian et al. 2003, 2004
American lobster (<i>Homarus americanus</i>)	Adult	Exposed either 20 to 200 times to 202 dB re 1 μPa_{p-p} or 50 times to 227 dB re 1 μPa_{p-p}	Noted decreases in the levels of serum protein, particular serum enzymes and serum calcium, in the haemolymph of animals exposed to the sound pulses. Statistically significant differences ($P=0.05$) were noted in serum protein at 12 days post-exposure, serum enzymes at 5 days post-exposure, and serum calcium at 12 days post-exposure. During the histological analysis conducted 4 months post-exposure, noted more deposits of periodic-acid Schiff (PAS)-stained material, likely glycogen, in the hepatopancreas of some of the exposed lobsters. Accumulation of glycogen could be due to stress or disturbance of cellular processes.	Payne et al. 2007
Blue mussels (<i>Mytilus edulis</i>)	Small and large mussels	10 kHz pure tone continuous signal	Decreasing respiration. Smaller mussels did not appear to react until exposed for 30 minutes (min) whereas larger mussels responded after 10 min of exposure. The oxygen uptake rate tended to be reduced to a greater degree in the larger mussels than in the smaller animals.	Price 2007
Behavioral Effects				
Snow crab (<i>Chionoecetes opilio</i>)	Eight adults	Received SPL and SEL were ~191 dB re 1 μPa_{0-p} and <130 dB re 1 $\mu\text{Pa}^2\cdot\text{s}$, respectively. The crabs were exposed to 200 discharges over a 33-min period	Equipped with ultrasonic tags, released, and monitored for multiple days prior to exposure and after exposure. None of the tagged animals left the immediate area after exposure to the seismic survey sound. Five animals were captured in the snow crab commercial fishery the following year, one at the release location, one 35 kilometers (km) from the release location, and three at intermediate distances from the release location.	Christian et al. 2003
Snow crab (<i>Chionoecetes opilio</i>)	Seven pre-exposure and six post-exposure trap sets	SPLs and SELs were not measured directly; expected to be similar to levels noted above	Investigated the pre- and post-exposure catchability of snow crabs during a commercial fishery using remote video camera. Results indicated that the catch-per-unit effort did not decrease after the crabs were exposed to seismic survey sound.	Christian et al. 2003
Rock lobster (<i>Jasus edwardsii</i>)	Variable	Commercial catches and seismic surveying in Australian waters from 1978-2004.	No evidence that lobster catch rates were affected by seismic surveys.	Parry and Gason 2006

Species	Test Subject(s)	Exposure	Determinations	Reference(s)
Snow crab (<i>Chionoecetes opilio</i>)	Caged females	Airgun sound associated with a recent commercial seismic survey	Exhibited a higher rate of “righting” than those crabs not exposed to seismic survey sound. “Righting” refers to a crab’s ability to return itself to an upright position after being placed on its back. Christian et al. (2003) made the same observation in their study.	J. Payne unpublished; reported in NSF and USGS 2011
American lobster (<i>Homarus americanus</i>)	Adult	Exposed either 20 to 200 times to 202 dB re 1 μPa_{p-p} or 50 times to 227 dB re 1 μPa_{p-p}	Noted a trend for increased food consumption by the animals exposed to seismic sound.	Payne et al. 2007
Shrimp	Variable	Seismic survey sound	Bottom trawl yields of Brazil artisanal shrimp were measured before and after multiple-day shooting of an airgun array. Water depth in the experimental area ranged between 2 and 15 m. Results of the study did not indicate any significant deleterious impact on shrimp catches.	Andriguetto-Filho et al. 2005
Brown shrimp (<i>Crangon crangon</i>)	Variable	Not specified	Shrimp reared under different acoustical conditions exhibited differences in aggressive behavior and feeding rate	Lagardère 1982
Squid (<i>Sepioteuthis australis</i>) and cuttlefish (<i>Sepia officinalis</i>)	Adults – 50 squid and 2 cuttlefish	Exposed to noise from a single 20-in ³ airgun with maximum SPLs of >200 dB re 1 μPa_{0-p} .	The two-run total exposure times during the three trials ranged from 69 to 119 min. at a firing rate of once every 10–15 seconds (s). Some of the squid fired their ink sacs apparently in response to the first shot of one of the trials and then moved quickly away from the airgun. In addition to the above-described startle responses, some squid also moved towards the water surface as the airgun approached. Researchers reported that the startle and avoidance responses occurred at a received SPL of 174 dB re 1 μPa root mean square (rms). They also exposed squid to a ramped approach-depart airgun signal whereby the received SPL was gradually increased over time. No strong startle response (i.e., ink discharge) was observed, but alarm responses, including increased swimming speed and movement to the surface, were observed once the received SPL reached a level in the 156–161 dB re 1 μPa rms range.	McCauley et al. 2000a,b
Cuttlefish (<i>Sepia officinalis</i>)	Juveniles	Exposed to local sinusoidal water movements of different frequencies between 0.01 and 1000 Hz	Responses included body pattern changing, movement, burrowing, reorientation, and swimming.	Komak et al. 2005
Octopus (<i>Octopus ocellatus</i>)	Adults	Non-impulse sound, level of 120 dB re 1 μPa rms, at 50, 100, 150, 200 and 1000 Hz.	The respiratory activity of the octopus changed when exposed to sound in the 50–150 Hz range but not for sound at 200–1,000 Hertz (Hz). Respiratory suppression by the octopus might have represented a means of escaping detection by a predator.	Kaifu et al. 2007

1 There are few data indicating if and how invertebrates may use sound in behavior,
2 although a number of species make sounds and so, presumably, use such sounds for
3 communication (e.g., Budelmann 1992; Popper et al. 2001). Invertebrate species
4 capable of producing sounds include barnacles, amphipods, shrimp, crabs, lobsters,
5 mantis shrimps, sea urchins, and squid (Au and Banks 1998; Iversen et al. 1963;
6 Radford et al. 2008; Staaterman et al. 2011). However, there are no data that indicate
7 whether masking occurs in invertebrates or suggest whether anthropogenic sound
8 would have any impact on invertebrate behavior. A study assessing the effects of
9 seismic exploration on shrimp suggests no behavioral effects at sound levels with a
10 source level of about 196 dB re 1 μ Pa rms at 1 m (Andrighetto-Filho et al. 2005).

11 Direct observation of squid exposed to airgun sound showed both a strong startle
12 response involving ink ejection and rapid swimming at 174 dB re 1 μ Pa rms and
13 avoidance behavior (McCauley et al. 2000a,b). Sensitivity to low-frequencies indicates
14 that marine invertebrates, like squid (Packard et al. 1990; Urick 1983), are likely to be
15 susceptible to anthropogenic sources of underwater sound such as shipping, offshore
16 industrial activities (e.g., wind or tidal turbines), and seismic surveys. As a result,
17 invertebrates sensitive to low-frequencies may be susceptible to masking or other
18 physiological or behavioral impacts of anthropogenic noise (McCauley et al. 2000). In
19 addition, statocyst or lateral line hair cells may be affected by sound energy (either long
20 duration or brief, high-intensity noise). Such hair cell damage and related temporary
21 hearing loss has been demonstrated in fishes (McCauley et al. 2003), and this has been
22 suggested for squid which possess a lateral line analogue (Budelmann 1994).

23 Recent studies have indicated that offshore seismic survey activity has no effect on
24 catch rates of crustaceans in the surrounding area (Andrighetto-Filho et al., 2005; Parry
25 and Gason, 2006).

26 Stocks et al. (2012) examined the responses of larvae of temperate invertebrates to
27 three sound treatments: natural ambient sound (shallow rocky reef), anthropogenic
28 sound (vessel engine), and no sound (control). Species analyzed included larvae of two
29 mollusks (gastropod *Bembicium nanum*; oyster *Crassostrea gigas*), an echinoderm
30 (echinoid *Heliocidaris erythrogramma*), and a bryozoan (*Bugula neritina*). Larvae of the
31 gastropod increased their swimming activity in response to both natural and
32 anthropogenic sound, while larvae of the bryozoan decreased swimming activity when
33 exposed to engine noise, but not recordings from the natural reef. Considerable
34 variation was observed in the swimming behavior of larvae of the echinoid, with no
35 evidence of differences in response among the treatments. The behavior of oyster
36 larvae was dependent on its nutritional status, with unfed larvae not responding to
37 sound, whereas fed larvae increased swimming activity, but only in response to natural
38 sound.

1 **6.5 Noise Exposure Criteria**

2 There are no noise exposure criteria for invertebrates. Interim criteria for the onset of
3 injury in fish (i.e., physiological effects) were established at a peak SPL level of 208 dB
4 re 1 μ Pa, based on the work of Popper et al. (2006); this threshold was also applied in
5 recent analyses (e.g., Central California Coast Seismic Imaging Project, CSLC 2012) to
6 both fish and invertebrates. This threshold was originally derived from studies of fish
7 and invertebrates exposed to pile driving noise (Popper et al. 2006) and included a SEL
8 threshold of 187 dB re 1 μ Pa²·s.

9 In 2009, the interim criteria, as applicable to fish and by inference to invertebrates, were
10 revised to account for the onset of physical injury (i.e., TTS) when either (1) the peak
11 SPL exceeds 206 dB re 1 μ Pa (peak) or the SEL, accumulated over all pile strikes
12 generally occurring within a single day; or (2) exceeds 183 or 187 dB re 1 μ Pa²·s,
13 depending upon fish weight (Stadler and Woodbury 2009). However, Popper (2012)
14 notes that the interim criteria have being closely scrutinized, and that recent pile driving
15 effects studies (Halvorsen et al. 2011, 2012a, 2012b; Casper et al. 2011, 2012a,b) have
16 introduced further concerns regarding acceptable exposure levels. Given these
17 concerns and the absence of revised criteria, the current MND analysis has used the
18 approach outlined in CSLC (2012), adopting the SPL threshold of 208 dB re 1 μ Pa and
19 the lower current SEL threshold of 183 dB re 1 μ Pa.

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